



February 2, 2026

To: Executive Committee

From: Darrell E. Johnson, Chief Executive Officer

Subject: Second Quarter Fiscal Year 2025-26 Capital Action Plan and Performance Metrics

Overview

Staff has prepared the quarterly progress report on capital project delivery for the period of October 2025 through December 2025 for review by the Orange County Transportation Authority Board of Directors. This report highlights the Capital Action Plan for project delivery, which is used as a performance metric to assess delivery progress on highway, transit, and rail projects, as well as a snapshot of the planned Capital Action Plan project delivery milestones in fiscal year 2025-26.

Recommendation

Receive and file as an information item.

Background

The Orange County Transportation Authority (OCTA) delivers highway, transit, rail, and facility projects from the beginning of the environmental approval phase through construction completion. Project delivery milestones are planned carefully with consideration of project scope, cost, schedule, and assessment of risks. The milestones reflected in the Capital Action Plan (CAP) are OCTA's planned and budgeted major project delivery commitments.

This report provides the second quarter progress report on the CAP performance metrics for fiscal year (FY) 2025-26.

Discussion

OCTA's objective is to deliver projects on schedule and within the approved project budget. Key project cost and schedule commitments are captured in the CAP, which is regularly updated with project status and any new

projects (Attachment A). The CAP is categorized into three key project groupings of freeway, railroad grade separation, and transit projects. Project delivery schedule milestones are used as performance indicators of progress in meeting commitments. The CAP performance metrics report provides a FY snapshot of the milestones targeted for delivery in the FY and provides transparency and performance measurement of capital project delivery.

The CAP project costs represent the total cost across all phases of project delivery, including support costs, right-of-way (ROW), and construction capital costs. Baseline costs, if established, are shown in comparison to either the actual or forecast cost. Baseline costs may be shown as to-be-determined (TBD) if project scoping studies and estimates have not been developed or approved and may be updated as delivery progresses and milestones achieved. Projects identified in the Orange County local transportation sales tax Measure M2 (M2) are identified with the corresponding M2 project logo. The CAP status update is also included in the M2 Quarterly Progress Report.

The CAP summarizes the very complex capital project critical path delivery schedules into eight key milestones.

Begin Environmental	The date work on the environmental clearance, project report, or preliminary engineering phase begins.
Complete Environmental	The date environmental clearance and project approval is achieved.
Begin Design	The date final design work begins, or the date when a design-build contract begins.
Complete Design	The date final design work is 100 percent complete and approved.
Construction Ready	The date contract bid documents are ready for advertisement, including certification of ROW, all agreements executed, and contract constraints cleared.
Advertise for Construction	The date a construction contract is advertised for construction bids.
Award Contract	The date the construction contract is awarded.

Construction Complete

The date all construction work is complete, and the project is open to public use. This does not include the plant establishment period if included in the construction contract.

These delivery milestones reflect progression across the project delivery phases shown below.



Project schedules reflect planned baseline milestone dates in comparison to forecast or actual milestone dates. Milestone dates may be shown as TBD if project scoping or approval documents have not been finalized and approved, or if the delivery schedule has not been negotiated with a partnering agency or the consultant preparing or working on the specific phase of a project. Planned milestone dates can be revised to reflect new dates from approved baseline schedule changes. Baseline schedule changes are typically made when transitioning to a new project delivery phase, or when significant change is identified during a phase of project delivery. Project schedules are reviewed monthly, and milestone achievements and updated forecast dates are included to reflect project delivery status.

The following milestones were completed in the second quarter of FY 2025-26:

- The award contract milestone for the State Route 91 (SR-91) Improvement Project between Acacia Street and La Palma Avenue (Segment 3) was achieved. The California Department of Transportation (Caltrans) awarded the contract to OHL USA, Inc. on October 18, 2025.
- The award contract milestone for the Interstate 5 (I-5) Improvement Project between Yale Avenue and State Route 55 (SR-55) was achieved one quarter earlier than anticipated. Caltrans awarded the contract to Granite Construction Company on November 12, 2025.

The following milestones missed the planned delivery through the second quarter of FY 2025-26:

- The complete design milestone for the SR-55 Improvement Project between I-5 and SR-91 were missed due to required design refinements and additional ROW and utility needs.

- The construction ready milestone for the SR-91 Improvement Project between La Palma Avenue and SR-55 was missed due to ROW acquisition delays.
- The complete design and construction ready milestones for the SR-91 to State Route 241 Express Connector were missed and are awaiting final approval by Caltrans and execution of required agreements to be construction ready.

Recap of FY 2025-26 Performance Metrics Through the Second Quarter

The FY 2025-26 performance metrics snapshot reflects 19 planned major project delivery milestones to be accomplished throughout the FY (Attachment B). Seven of the 11 milestones planned through the second quarter of FY 2025-26 were delivered, and one milestone planned in the third quarter was delivered early.

Second Quarter FY 2025-26 CAP Milestone and Cost Variance Updates

I-5 Between Yale Avenue and SR-55

The complete construction milestone was adjusted to account for the actual construction contract award date.

State Route 57 (SR-57) Northbound from Orangewood Avenue to Katella Avenue

The complete construction milestone was adjusted to account for the actual construction contract award date.

SR-57 Northbound Truck Lane Between Lambert Road and Tonner Canyon

The begin environmental milestone was advanced to November 2025. Caltrans is the lead agency for the environmental phase and has forecast completing the environmental in August 2028.

SR-91 Between La Palma Avenue and SR-55 (Segment 2)

The forecast construction ready, advertise construction, award contract, and complete construction milestones were adjusted to match the updated ROW acquisition schedule.

SR-91 Between Acacia Street and La Palma Avenue (Segment 3)

The complete construction milestone was adjusted to account for the actual construction contract award date.

91 Eastbound Corridor Operations Project Between State Route 241 (SR-241) and State Route 71 (SR-71)

The forecast complete environmental milestone was adjusted to June 2026 based on progress reported by the Riverside County Transportation Commission (RCTC). Additional milestone forecasts were added based on RCTC's progressive design-build schedule.

SR-91 to SR-241 Express Connector

Remaining forecast milestones were adjusted based on the Transportation Corridor Agency's reported progress on the complete design and construction ready milestones.

FY 2025-26 Cost and Performance Metrics Risks

There are continued concerns regarding workforce availability in construction and manufacturing markets, and there remains uncertainty regarding tariffs and the potential impacts they may have. The Caltrans Price Index for selected highway construction items for the fourth quarter of calendar year 2025 reduced by -10.12 percent from the third quarter of calendar year 2025. Staff will continue to assess unit price data from construction bids in the region and make needed adjustments to forecast costs.

Summary

Capital project delivery continues to progress and is reflected in the CAP. Eight planned milestones have been delivered through the second quarter of FY 2025-26. Forecast schedules and costs have been updated for the FY 2025-26 performance metrics, which will be used as a general quarterly project delivery performance indicator. Staff will continue to manage project costs and schedules across all project phases to meet project delivery commitments and report quarterly.

Attachments

- A. Capital Action Plan, Status Through December 2025
- B. Capital Programs Division, Fiscal Year 2025-26 Performance Metrics Through December 2025

Prepared by:

A handwritten signature in blue ink, appearing to read 'James G. Beil', is positioned above the printed name.

James G. Beil, P.E.
Executive Director, Capital Programs
(714) 560-5646