



June 1, 2026

To: Regional Transportation Planning Committee

From: Darrell E. Johnson, Chief Executive Officer

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Subject: Amendment to Agreement for Additional Design Services for State Route 91 Improvement Project Between La Palma Avenue and State Route 55

Overview

On February 10, 2020, the Orange County Transportation Authority Board of Directors authorized an agreement with WKE, Inc. for the preparation of plans, specifications, and estimates for the State Route 91 Improvement Project between La Palma Avenue and State Route 55. An amendment to the existing agreement is necessary for additional design services.

Recommendation

Authorize the Chief Executive Officer to negotiate and execute Amendment No. 6 to Agreement No. C-9-1557 between the Orange County Transportation Authority and WKE, Inc., in the amount of \$895,987, for additional design services for the State Route 91 Improvement Project between La Palma Avenue and State Route 55. This will increase the maximum cumulative obligation of the agreement to a total contract value of \$18,244,877.

Discussion

The State Route 91 (SR-91) Improvement Project between La Palma Avenue and State Route 55 (SR-55) (Project) is part of Project I in the Measure M2 (M2) freeway program. This Project is being advanced through the updated Next 10 Delivery Plan that was approved in December 2025 by the Orange County Transportation Authority (OCTA) Board of Directors (Board).

The Project includes the addition of a general-purpose lane in the eastbound direction between La Palma Avenue and SR-55, bridge widening over the Santa Ana River and the reconstruction of the Glassell Street-Kraemer Boulevard and Tustin Avenue interchanges. As part of this interchange reconstruction, the existing Glassell Street-Kraemer Boulevard and Tustin Avenue bridges over SR-91 will be replaced with new bridges that provide standard vertical clearance below the bridge, standard width lanes, and

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sidewalks and bikeways to enhance active transportation options. The plans, specifications, and estimates (PS&E) for the Project are currently being prepared by WKE, Inc. (WKE).

Additional Project scope has been identified which requires additional work from WKE to complete the design on schedule. An amendment to this agreement is recommended for the following additional services:

Roadway Design

The California Department of Transportation (Caltrans) updates their standard plans and standard specifications every year, and roadway and structure designs need to conform to the new Caltrans standards. Design plans and specifications need to be updated and reviewed by various departments at Caltrans to obtain approval.

Right-of-Way (ROW) Engineering Services

As part of the Project, the current access route for the Orange County Flood Control District facilities will be impacted by the realignment of the eastbound off- and on-ramp at Glassell Street. This realignment requires additional ROW acquisition. The effort includes the development of new ROW mapping and documentation of the ROW needs.

The City of Anaheim (City) requested to change the access control line along Frontera Street, which is the private property that requires documents and mapping to be updated to reflect the access control needed.

Reports

Additional work is needed to update the supplemental design standard decision document (SDSDD) to document additional design exceptions due to updates from design changes. Caltrans also requested to update the accident data and analysis based on the recently available collision data, which is also included in the SDSDD.

Environmental Services

During project delivery, Caltrans requested additional information, including detailed environmental listings and analysis for the environmental revalidation. In addition, the California Department of Fish and Wildlife requested hydroacoustic monitoring be included in the project construction to monitor and mitigate impacts to aquatic wildlife during construction within the Santa Ana River.

Encroachment Permits

The City Development Services Department requested a separate plan set for the construction encroachment permit review. The revised plans need to be developed and incorporate appropriate City standards within the City's ROW for the City review to obtain a construction encroachment permit.

The Orange County Public Works Department requires plan review for an encroachment permit within the Carbon Canyon Diversion Channel and Santa Ana River.

Metrolink requires an application review of General Order 88 Form to obtain an encroachment permit within the railroad ROW.

Procurement Approach

The original procurement was managed in accordance with OCTA's Board-approved policies and procedures for architectural and engineering services, which conform to both state and federal laws. The original firm-fixed price agreement was issued on June 17, 2020, in the amount of \$13,867,796, for the preparation of the PS&E. This agreement has previously been amended as shown in Attachment A. It is necessary to amend the existing agreement to include additional design services.

OCTA staff negotiated the required level of effort with WKE to provide the additional design services described above. Staff found WKE's price proposal, in the amount of \$895,987, to be fair and reasonable relative to the negotiated level of effort and the independent cost estimate prepared by the OCTA project manager. Proposed Amendment No. 6 to Agreement No. C-9-1557 will increase the total contract value to \$18,244,877.

Fiscal Impact

The extra funding for the Project is included in OCTA's Fiscal Year 2025-26 Budget, Capital Programs Division, Account No. 0017-7519-FI105-NA6, and will be funded through the net 91 Express Lanes excess revenues.

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Summary

Staff requests Board of Directors' approval to authorize the Chief Executive Officer to negotiate and execute Amendment No. 6 to Agreement No. C-9-1557 between the Orange County Transportation Authority and WKE, Inc., in the amount of \$895,987, for additional design services for the State Route 91 Improvement Project between La Palma Avenue and State Route 55.

Attachment

- A. WKE, Inc., Agreement No. C-9-1557 Fact Sheet

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