



Policy and Framework for the Use of 405 Express Lanes Excess Toll Revenue



405 Express Lanes Background



- Opened December 2023
- Part of the I-405 Improvement Project, which included improvements to general purpose lanes, local interchanges, streets, sidewalks, and bicycle lanes
- Two express lanes in each direction across 14 miles
- Tolls vary by hour, day of the week, direction of travel, and distance traveled
- Tolls adjusted regularly to ensure a free-flowing commute
- Toll-free travel available for carpoolers, motorcycles, designated veterans, and disabled persons' license plates
- Promise made to keep excess toll revenue within the I-405 freeway corridor

I-405 – Interstate 405 SR-22 – State Route 22

Requirements for Toll Revenue Expenditure Plan

- Tolling Authority through AB 194 (Chapter 687, Statutes of 2015) California Transportation Commission (CTC) approval May 2016
 - Excess revenues to be used in the corridor pursuant to an expenditure plan adopted by the sponsoring agency's governing Board
 - Required consultation on excess toll revenue expenditure plan with the California Department of Transportation (Caltrans)
 - · Annual report to the CTC, which the CTC uses in its annual report to the Legislature
- Title 23 of United States Code 129 (Title 23): Toll roads, bridges, tunnels, and ferries
 - Restricts excess toll revenue to purposes authorized under Title 23, governing federal aid highway programs
- Toll Operating Agreement Caltrans
 - Orange County Transportation Authority (OCTA) responsible for operations and maintenance using express lanes revenue
 - · Develop excess toll revenue expenditure plan five years before excess revenues available in partnership with Caltrans
- Transportation Infrastructure Finance and Innovation Act
 - · Toll revenues used first for operations and maintenance and for loan repayment based on payment schedule
 - · Excess toll held in distribution lock up for first five years
 - 50 percent of excess revenues go toward loan repayment until paid off

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Excess Toll Revenue Expenditure Plan

Plan is required to:

- Establish policy guidance for reinvestment of future net toll revenue
- Ensure consistency with state law and OCTA planning goals
- Prepare for transparent and equitable future decision-making

Why now?

- Net excess toll revenue anticipated in 2029
- OCTA must start to develop an expenditure plan at least five years before excess toll revenues become available, as required by the Toll Operating Agreement with Caltrans



Board-Approved 405 Express Lanes Goals



- Provide a safe, reliable, congestion-free commute
- Optimize throughput and increase average vehicle occupancy
- Balance capacity and demand to serve customers who pay tolls as well as people who rideshare or use transit
- Generate sufficient revenue for financial viability of 405 Express Lanes
- Ensure all covenants in the financing documents are met
- Ensure any potential net excess toll revenue is used for I-405 freeway corridor improvements

Approved by OCTA Board July 2023

Approved Excess Toll Revenue Principles

Corridor Mobility and User Experience

- OCTA Board-selected improvements for the I-405 freeway corridor
- Improve experience, relieve congestion, and enhance safety
- Improve toll lane technology and other enhancements
- Public transportation that reduces congestion in the corridor

Multimodal and Inclusive Planning

- Use of OCTA-developed multimodal plans
- Consideration of stakeholder and community input
- Where applicable, policies and programs should support equity

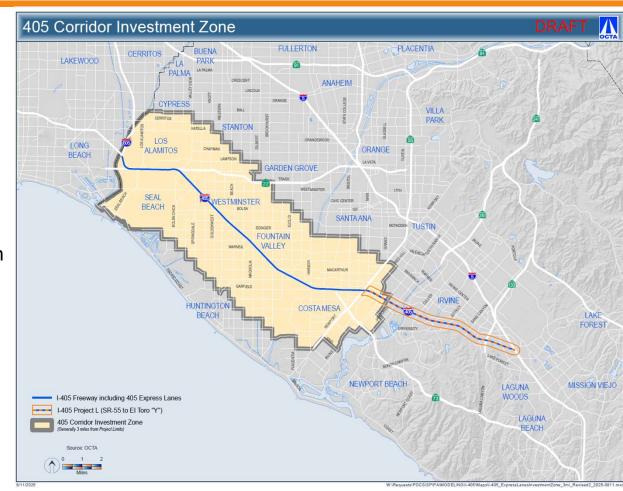
Financial Stewardship

- Pay-as-you-go financing preferred, but bond financing can be considered
- Supplement, not supplant, state and federal revenues
- Maintenance of effort commitment by the State

Recommended Investment Zone

405 Corridor Investment Zone

- Within Orange County
- Three-mile buffer around 405 Express Lanes
- I-405 freeway only extension to the south where it connects to I-5
- Developed based on 405 Express Lanes user origin and destination data



I-5 - Interstate 5

Eligible Project Types

As promised, OCTA is committed to reinvesting toll revenues from the 405 Express Lanes in ways that benefit all who travel the I-405 freeway corridor.

	Example Priorities
Express Lanes Operations	Improve 405 Express Lanes access, connectivity, and travel-time reliability
Freeway Travel	 Reduce congestion on the I-405 freeway for all users Advance current and future freeway and roadway projects within the 405 Corridor Investment Zone
Multimodal Mobility	 Invest in transit, local streets, signal synchronization, active transportation, and first/last-mile improvements Encourage corridor-wide ridesharing and mobility options
Policy Alignment	 Projects must demonstrate benefits to the I-405 freeway system Must align with OCTA plans (Measure M2, Long-Range Transportation Plan, etc.) and goals for community involvement, sustainability, and efficiency Ensures consistency with AB 194 and state and federal requirements

AB 194 (Chapter 687, Statutes of 2015)

Project Identification Process: 405 Corridor Plan

Purpose

- Identify multimodal projects that best benefit the I-405 freeway corridor
- Serve as a foundation for prioritizing investments using excess toll revenue
- Sets a comprehensive baseline of corridor-wide transportation needs for OCTA, local jurisdictions, and Caltrans

Key Features

- Inclusive of all travel modes: freeway, transit, active transportation, first/last-mile improvements
- Updated every three years to reflect evolving corridor needs
- Informs the annually updated 405 Express Lanes Excess Toll Revenue Expenditure Plan

Strategic Function

- Could outline near- and long-term steps needed to advance improvements
- Structured to meet state requirements for a Comprehensive Multimodal Corridor Plan, positioning OCTA to compete for SB 1 Solutions for Congested Corridors Program funding

Requirements for Use of Excess Toll Revenue

Planning and Project Development

- Development of a 405 Corridor Plan
- Must align with Long-Range Transportation Plan, Regional Transportation Plan, City Capital Improvement Program, and the Master Plan of Arterial Highways
- Projects will be identified, evaluated, and recommended through an established process
 - Competitive process for local agencies
- Formation of Technical Advisory Committee

Financial Structure and Accountability

- Establishment of a reserve (eight percent) and planning (two percent) set-aside
- Expenditure Plan updated annually and approved through OCTA's established committee and Board process
- Requirements for matching funds and leveraging other resources
- Maintenance of effort expectations for Caltrans and state funding

Oversight and Transparency

 Audits and other oversight tools will ensure transparency and accountability



Timeline and Next Steps

July 2023

Board approval of the 405 Express Lanes goals December 2024

Board approval of the Principles for 405 Express Lanes Excess Toll Revenue November 2025

Request Board approval of the Policy and Framework for 405 Express Lanes Excess Toll Revenue **Late 2025**

Develop draft expenditure plan in partnership with Caltrans **Early 2026**

Board considers draft expenditure plan 2029

Net excess toll revenue expected to be available