

Orange County Local Transportation Authority  
(A Component Unit of the Orange  
County Transportation Authority)

ANNUAL FINANCIAL AND  
COMPLIANCE REPORT

Year Ended June 30, 2016

Orange County Local Transportation Authority  
(A Component Unit of the Orange County Transportation Authority)

Audited Financial Statements

Year Ended June 30, 2016

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## INDEPENDENT AUDITORS' REPORT

Board of Directors  
Orange County Local Transportation Authority  
Orange, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Orange County Local Transportation Authority (OCLTA), a component unit of the Orange County Transportation Authority (OCTA), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise OCLTA's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of OCLTA, as of June 30, 2016, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As described in Note 10 to the financial statements, OCLTA adopted Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, effective July 1, 2015. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3-9 and the budgetary comparison information on pages 32-33, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise OCLTA's basic financial statements. The debt service budgetary comparison schedule on page 34 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the debt service budgetary comparison schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2016, on our consideration of OCLTA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering OCLTA's internal control over financial reporting and compliance.



Laguna Hills, California

October 31, 2016

**Orange County Local Transportation Authority  
Management's Discussion and Analysis  
(unaudited)  
For the Fiscal Year Ended June 30, 2016**

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As management of the Orange County Local Transportation Authority (OCLTA), we offer readers of the OCLTA's financial statements this narrative overview and analysis of the OCLTA's Measure M financial activities for the fiscal year ended June 30, 2016. We encourage readers to consider the information on financial performance presented in conjunction with the financial statements that begin on page 10. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

**Financial Highlights**

- Total net position of the OCLTA was \$542,433 and consisted of restricted net position of \$11,994 and unrestricted net position of \$530,439.
- Net position increased \$124,853 during fiscal year 2015-16. This increase was primarily due to an increase in sales tax revenue in excess of program costs.
- OCLTA's governmental funds reported combined ending fund balances of \$834,005 an increase of \$105,501 from the prior year. The increase is primarily due to an increase in sales tax revenue in excess of expenditures.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the OCLTA's basic financial statements, which are comprised of three components including government-wide financial statements, fund financial statements and notes to the financial statements. This report also contains required supplementary information in addition to the basic financial statements. Because the OCLTA is a governmental activity of the Orange County Transportation Authority (OCTA), governmental funds are used to account for its Measure M program activities. The basic financial statements include only the activities of the OCLTA.

**Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the OCLTA's finances using the accrual basis of accounting, in a manner similar to a private-sector business.

The statement of net position presents information on all of the OCLTA's assets and liabilities, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the OCLTA is improving or deteriorating.

The statement of activities presents information showing how the OCLTA's net position changed during the fiscal year. All changes in net position are reported as soon as the

## Orange County Local Transportation Authority Management's Discussion and Analysis

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underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The government-wide financial statements can be found on pages 10-11 of this report.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with Measure M finance-related legal requirements. The OCLTA uses governmental funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, governmental funds financial statements focus on near-term inflows and outflows of spendable resources and on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the OCLTA's near-term financing requirements.

Since the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. As a result, readers may better understand the long-term impact of the OCLTA's near-term financing decisions. Both the governmental funds balance sheet and related statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The OCLTA maintains two individual governmental funds which are considered to be major funds. Information is presented separately in the governmental funds balance sheet and in the related statement of revenues, expenditures and changes in fund balances for the OCLTA's major governmental funds.

The governmental funds financial statements can be found on pages 12-15 of this report.

Notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 16-31 of this report.

The OCLTA adopts an annual budget for its two funds. A budgetary comparison schedule has been provided for the LTA special revenue fund as required supplementary information on page 32 and the LTA debt service fund as other supplementary information on page 34 to demonstrate compliance with the annual appropriated budget.

**Orange County Local Transportation Authority  
Management's Discussion and Analysis**

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**Government-wide Financial Analysis**

As noted previously, net position may serve over time as a useful indicator of the OCLTA's financial position. At June 30, 2016, the OCLTA's assets exceeded liabilities and deferred inflows by \$542,433, a \$124,853 increase from June 30, 2015. Our analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the OCLTA's governmental activities.

Current and other assets increased by \$104,866 or 12% from June 30, 2015. The substantial increase in cash is primarily due to the increase in sales tax revenue and a reduction in the grade separation program expenditures during the year.

Total liabilities decreased \$20,632 from June 30, 2015 primarily due to the decrease of unearned revenue for the grade separation projects.

Unrestricted net position represents the portion of net position that is available for general use as specified in the M2 program. Unrestricted net position from governmental activities changed from \$404,929 at June 30, 2015 to \$530,439 at June 30, 2016. This increase was primarily due to sales tax revenue over expenses.

Table 1  
Orange County Local Transportation Authority  
Net Position

	Governmental Activities	
	2016	2015
Current and other assets	\$ 969,387	\$ 864,521
Capital assets, net	-	645
Total assets	969,387	865,166
Current liabilities	99,060	111,879
Long-term liabilities	327,894	335,707
Total liabilities	426,954	447,586
Net position:		
Net investment in capital assets	-	645
Restricted	11,994	12,006
Unrestricted	530,439	404,929
Total net position	\$ 542,433	\$ 417,580

Governmental activities increased the OCLTA's net position by \$124,853. Sales taxes, which ultimately financed a significant portion of the OCLTA's net costs, increased by \$9,381, or 3%, from the prior year as a result of continued improvement in the economy.

**Orange County Local Transportation Authority  
Management's Discussion and Analysis**

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OCLTA expenses shown on the statement of activities consist of:

	Governmental Activities	
	2016	2015
Supplies and services	\$ 56,604	\$ 47,618
Contributions to other local agencies	105,824	122,625
Infrastructure	89,240	109,824
Depreciation expense	32	39
Interest expense	20,927	21,223
Transfer to other OCTA funds	16,664	28,054
Total expenses	<u>\$289,291</u>	<u>\$329,383</u>

Total expenses decreased \$40,092, or 12% from the prior year primarily due to the completion of many of the grade separation projects.

Table 2  
Orange County Local Transportation Authority  
Changes in Net Position

	Governmental Activities	
	2016	2015
Revenues:		
Program revenues:		
Charges for services	\$ 204	\$ 911
Operating grants and contributions	110,846	111,145
General revenues:		
Sales taxes	300,937	291,556
Unrestricted investment earnings	17,528	11,535
Other miscellaneous revenue	299	-
Total revenues	<u>429,814</u>	<u>415,147</u>
Expenses:		
Measure M program	289,291	329,383
Indirect expense allocation	15,670	16,991
Total expenses	<u>304,961</u>	<u>346,374</u>
Increase in net position	124,853	68,773
Net position - beginning	417,580	348,807
Net position - end of year	<u>\$ 542,433</u>	<u>\$ 417,580</u>



**Orange County Local Transportation Authority  
Management's Discussion and Analysis**

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**Financial Analysis of the OCLTA's Funds**

As of June 30, 2016, the OCLTA's governmental funds reported combined ending fund balances of \$834,005, an increase of \$105,501 compared to fiscal year 2014-15. The majority of fund balances, 98%, are assigned for transportation programs related to Measure M projects. Fund balance of \$11,994 is restricted for debt service on M2 sales tax revenue bonds issued to accelerate funding for M2 projects. The remaining fund balance of \$9,214 is considered nonspendable as the funds have been deposited with the State for condemnation deposits and an advance payment to the City of Fullerton for the Raymond Grade Separation project.

OCLTA's major governmental funds include the following significant changes:

The LTA fund increased by \$105,513, primarily due to a decrease of expenditures related to the completion of some of the grade separation projects in the previous fiscal year, along with a slight increase in sales tax revenue in excess of expenditures.

**Capital Asset and Debt Administration**

**Capital Assets**

As of June 30, 2016, the OCLTA had \$0 net of accumulated depreciation invested in capital assets including improvements and machinery.

A summary of the OCLTA's capital assets, net of depreciation, follows:

	Governmental Activities	
	2016	2015
Improvements	\$ -	\$ 1,086
Machinery	32	32
Total capital assets	32	1,118
Less accumulated depreciation	(32)	(473)
Total capital assets, net	\$ -	\$ 645

More detailed information about the OCLTA's capital assets is presented in note 6 to the financial statements.

OCTA has outstanding capital expenditure commitments, the most significant of which are: \$47,388 for the I-5 freeway widening project, \$14,144 for the I-5 HOV freeway project, and \$13,632 for the Lakeview grade separation project.

**Debt Administration**

As of June 30, 2016, the OCLTA had \$325,485 in sales tax revenue bonds compared to \$332,695 as of the prior fiscal year.

## **Orange County Local Transportation Authority Management's Discussion and Analysis**

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The OCLTA maintains an "AA+" rating from Standard & Poor's Corporation (S&P), an "AA+" rating from Fitch Ratings (Fitch) and an "Aa2" rating from Moody's Investors Services (Moody's) for its M2 Sales Tax Revenue Bonds.

Additional information on the OCLTA's long-term debt can be found in note 7 to the financial statements, respectively.

### **Economic and Other Factors**

The OCLTA includes the Measure M program half cent sales tax which has delivered on promises made to the residents of Orange County in 1990, with over \$4 billion invested in improvements to freeways, streets and roads and transit services. M1 ended March 2011, and collection of sales tax under M2 began in April 2011. M2 was overwhelmingly approved by the voters of Orange County in 2006 because of the tangible results that were realized through M1. The passage of M2 has allowed for the continuation of transportation improvements for 30 more years. In an effort to expedite transportation projects, the OCTA Board (Board) approved the M2 Early Action Plan (EAP) in 2007, paving the way for financing projects in 2007 through 2012. In July 2010 the Board approved the comprehensive Capital Action Plan (CAP). The CAP expanded the scope of the EAP to include other priority OCTA capital projects.

All major elements of the Board directed EAP and CAP are nearing completion. In September 2012, the Board adopted a new plan, M2020, outlining the projects and programs for all modes that can be accomplished between now and the year 2020.

M2020 commits to meeting a total of 14 objectives in the eight-year period. In all, more than \$5 billion in transportation improvements promised to the voters in M2 will be completed or under construction by 2020. In addition, the groundwork will be laid for another \$1.4 billion in freeway improvements by environmentally clearing all remaining projects to be shelf ready in the event additional federal, state, or local funding becomes available.

M2020 includes freeway improvements projects, streets and roads improvement projects, transit capital projects, freeway environmental mitigation efforts, and environmental cleanup. These and other critical capital projects will be captured in a more comprehensive capital program document that will continue to ensure coordinated project delivery and decision making with respect to resource management, funding, and procedures.

The OCLTA adopted its fiscal year 2016-17 annual budget on June 13, 2016. Approximately \$544 million in Measure M2 funds are budgeted to improve transportation within Orange County. These funds will provide improvements to freeways and streets and roads throughout Orange County, as well as fund rail and bus transit programs. These funds include \$230 million to make improvements primarily along Interstate 405, Interstate 5, State Route 91, State Route 55, and State Route 57. Approximately \$183 million is budgeted to improve streets and roads, including \$53 million to fund the Local Fair Share Program, \$53 million for the Regional Capacity Program, and \$50 million for the OC Bridges Project. In addition, the M2 transit budget includes \$61 million to continue the OC Streetcar project.

**Orange County Local Transportation Authority  
Management's Discussion and Analysis**

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**Contacting the OCLTA's Management**

This financial report is designed to provide a general overview of the OCLTA's finances for all those with an interest in the OCLTA's finances and to demonstrate OCLTA accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance and Administration Division of the Orange County Transportation Authority, 550 South Main Street, P.O. Box 14184, Orange, California 92863-1584.

**Orange County Local Transportation Authority**  
**(A Component Unit of the Orange County Transportation Authority)**

**Statement of Net Position**  
**June 30, 2016**

<i>(amounts expressed in thousands)</i>	<b>Governmental Activities</b>
<b>Assets</b>	
Cash and investments	\$ 832,066
Receivables:	
Interest	1,526
Operating grants	14,823
Other	2,060
Due from other governments	109,698
Condemnation deposits	714
Other assets	8,500
<b>Total Assets</b>	<b>969,387</b>
<b>Liabilities</b>	
Accounts payable	32,578
Accrued interest payable	7,965
Due to other OCTA funds	4,866
Due to other governments	21,432
Unearned revenue	29,011
Other liabilities	20
Advance from other OCTA funds	3,188
Noncurrent liabilities:	
Due within one year	7,475
Due in more than one year	320,419
<b>Total Liabilities</b>	<b>426,954</b>
<b>Net Position</b>	
Restricted for:	
Debt service	11,994
Unrestricted	530,439
<b>Total Net Position</b>	<b>\$ 542,433</b>

See accompanying notes to the financial statements.

**Orange County Local Transportation Authority**  
**(A Component Unit of the Orange County Transportation Authority)**

**Statement of Activities**  
**Year Ended June 30, 2016**

<i>(amounts expressed in thousands)</i>	<b>Expenses</b>	<b>Indirect Expense Allocation</b>	<b>Program Revenues</b>		<b>Net (Expense) Revenue and Changes in Net Position</b>
			<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	
					<b>Governmental Activities</b>
Program governmental activities:					
Measure M program	\$ 289,291	\$ 15,670	\$ 204	\$ 110,846	\$ (193,911)
Total governmental activities	<u>289,291</u>	<u>15,670</u>	<u>204</u>	<u>110,846</u>	<u>(193,911)</u>
General revenues:					
Sales taxes					300,937
Unrestricted investment earnings					17,528
Other miscellaneous revenue					299
Total general revenues					<u>318,764</u>
Change in net position					124,853
Net position - beginning					<u>417,580</u>
Net position - ending					<u><u>\$ 542,433</u></u>

See accompanying notes to the financial statements.

**Orange County Local Transportation Authority**  
**(A Component Unit of the Orange County Transportation Authority)**

**Balance Sheet - Governmental Funds**  
**June 30, 2016**

<i>(amounts expressed in thousands)</i>	<b>LTA</b>	<b>LTA Debt Service</b>	<b>Total OCLTA</b>
<b>Assets</b>			
Cash and investments	\$ 820,074	\$ 11,992	\$ 832,066
Receivables:			
Interest	1,524	2	1,526
Operating grants	14,823	-	14,823
Other	2,060	-	2,060
Due from other governments	107,098	-	107,098
Condemnation deposits	714	-	714
Other assets	8,500	-	8,500
<b>Total Assets</b>	<b>\$ 954,793</b>	<b>\$ 11,994</b>	<b>\$ 966,787</b>
<b>Liabilities</b>			
Accounts payable	\$ 32,578	\$ -	\$ 32,578
Due to other OCTA funds	4,866	-	4,866
Due to other governments	21,432	-	21,432
Unearned revenue	29,011	-	29,011
Other liabilities	20	-	20
Advance from OCTA	3,188	-	3,188
<b>Total Liabilities</b>	<b>91,095</b>	<b>-</b>	<b>91,095</b>
<b>Deferred Inflows of Resources</b>			
Unavailable revenue - grant reimbursements	41,687	-	41,687
<b>Total Deferred Inflows of Resources</b>	<b>41,687</b>	<b>-</b>	<b>41,687</b>
<b>Fund Balances</b>			
Nonspendable:			
Condemnation deposits	714	-	714
Other assets	8,500	-	8,500
Restricted for:			
Debt service	-	11,994	11,994
Assigned to:			
Transportation programs	812,797	-	812,797
<b>Total Fund Balances</b>	<b>822,011</b>	<b>11,994</b>	<b>834,005</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 954,793</b>	<b>\$ 11,994</b>	<b>\$ 966,787</b>

See accompanying notes to the financial statements.

**Orange County Local Transportation Authority**  
**(A Component Unit of the Orange County Transportation Authority)**

**Reconciliation of the Balance Sheet of Governmental Funds  
to the Statement of Net Position  
June 30, 2016**

*(amounts expressed in thousands)*

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Amounts reported for governmental activities in the Statement of Net Position (page 10) are different because:

<b>Total fund balances (page 12)</b>	\$ 834,005
Interest receivable on the Build America Bonds is not reported in the funds.	2,600
Earned but unavailable revenue is not available to liquidate current liabilities and, therefore, is reported as a deferred inflow of resources in the funds.	41,687
Interest payable on bonds outstanding is not due and payable in the current period and, therefore, is not reported in the funds.	(7,965)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.	<u>(327,894)</u>
<b>Net position of governmental activities (page 10)</b>	<b><u><u>\$ 542,433</u></u></b>

See accompanying notes to the financial statements.

**Orange County Local Transportation Authority**  
**(A Component Unit of the Orange County Transportation Authority)**

**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**Year Ended June 30, 2016**

<i>(amounts expressed in thousands)</i>	LTA	LTA Debt Service	Total OCLTA
<b>Revenues</b>			
Sales taxes	\$ 300,937	\$ -	\$ 300,937
Contributions from other agencies	93,316	-	93,316
Interest	11,023	6,501	17,524
Miscellaneous	504	-	504
<b>Total Revenues</b>	<b>405,780</b>	<b>6,501</b>	<b>412,281</b>
<b>Expenditures</b>			
Current:			
General government:			
Supplies and services	72,274	-	72,274
Transportation:			
Contributions to other local agencies	105,824	-	105,824
Capital outlay	89,240	-	89,240
Debt service:			
Principal payments on long-term debt	-	7,210	7,210
Interest	30	21,584	21,614
<b>Total Expenditures</b>	<b>267,368</b>	<b>28,794</b>	<b>296,162</b>
<b>Excess (deficiency) of revenues</b>			
<b>    over (under) expenditures</b>	<b>138,412</b>	<b>(22,293)</b>	<b>116,119</b>
<b>Other financing sources (uses)</b>			
Transfers in	6,513	28,794	35,307
Transfers out	(28,794)	(6,513)	(35,307)
Transfers to OCTA	(10,618)	-	(10,618)
<b>Total other financing sources (uses)</b>	<b>(32,899)</b>	<b>22,281</b>	<b>(10,618)</b>
<b>Net change in fund balances</b>	<b>105,513</b>	<b>(12)</b>	<b>105,501</b>
Fund balances - beginning	716,498	12,006	728,504
<b>Fund balances - ending</b>	<b>\$ 822,011</b>	<b>\$ 11,994</b>	<b>\$ 834,005</b>

See accompanying notes to the financial statements.



**Orange County Local Transportation Authority**  
**(A Component Unit of the Orange County Transportation Authority)**

**Reconciliation of the Statement of Revenues, Expenditures and Changes in  
Fund Balances of Governmental Funds to the Statement of Activities  
Year Ended June 30, 2016**

*(amounts expressed in thousands)*

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Amounts reported for governmental activities in the Statement of Activities (page 11) are different because:

<b>Net change in fund balances - total governmental funds (page 14)</b>	<b>\$ 105,501</b>
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense. This is the amount by which capital outlays exceeded depreciation in the current period.	(32)
Transfer assets held for resale to the OCTA General Fund	(6,046)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.	17,534
The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	<u>7,896</u>
<b>Change in net position of governmental activities (page 11)</b>	<b><u><u>\$ 124,853</u></u></b>

See accompanying notes to the financial statements.

**Orange County Local Transportation Authority**  
**(A Component Unit of the Orange County Transportation Authority)**

**Notes to The Financial Statements**

**Year Ended June 30, 2016**

(in thousands)

**1. Summary of Significant Accounting Policies**

**Reporting Entity**

In November 1990, Orange County voters approved the Revised Traffic Improvement and Growth Management Ordinance, known as Measure M. This implemented a one-half of one percent retail transaction and use tax to fund a specific program of transportation improvements in Orange County. The Orange County Local Transportation Authority (OCLTA) is responsible for administering the proceeds of the Measure M sales tax program. The original Measure M Program (M1) commenced on April 1, 1991 for a period of 20 years.

On November 7, 2006, Orange County voters approved the renewal of Measure M for a period of 30 more years from April 1, 2011 to March 31, 2041. Renewed Measure M (M2) allocates funds to freeway, street and road, transit, and environmental improvements.

On June 20, 1991, under the authority of Senate Bill 838, the Orange County Transportation Authority (OCTA) was formed as a special district by merging several agencies and funds, including the OCLTA, a component unit of the OCTA. Accordingly, the OCLTA's financial activities are included with the financial activities of the OCTA for financial reporting purposes.

The OCTA governing board (Board) consists of 17 voting members and one non-voting member and also serves as the OCLTA governing board. Measure M requires that an 11 member Taxpayer's Oversight Committee (TOC) monitor the use of Measure M funds and ensures that all revenues collected from Measure M is spent on voter-approved transportation projects.

These financial statements include only the activities of the OCLTA, a component unit of the OCTA. These financial statements are not intended to present the activities of the OCTA.

**Basis of Presentation**

The OCLTA's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

*Government-wide Statements:* The statement of net position and the statement of activities report information on all of the OCLTA. The effect of significant interfund activity has been removed from these statements. The OCLTA provides only governmental activities which are supported principally by sales taxes.

Orange County Local Transportation Authority  
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The statement of activities demonstrates the degree to which the OCLTA Measure M program expenses are offset by program revenues. Program expenses include direct expenses, which are clearly identifiable with Measure M, and allocated indirect expenses. Interest expense related to the sales tax revenue bonds and commercial paper is reported as a direct expense of the Measure M program. The borrowings are considered essential to the creation or continuing existence of the Measure M program. For the year ended June 30, 2016, interest expense of \$20,927 was included in Measure M program costs. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from services or privileges provided by Measure M; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of the Measure M program. Taxes and other items are not reported as program revenues and instead are reported as general revenues.

*Fund Financial Statements:* The fund financial statements provide information about the OCLTA's governmental funds. The OCLTA considers all of its Measure M funds as major governmental funds. They are comprised of the following:

- *Local Transportation Authority (LTA) Fund* - This fund is the general operating fund for the OCLTA and accounts for revenues received and expenditures made for the implementation of the Orange County Traffic Improvement and Growth Management Plan. Financing is provided by a one-half percent sales and use tax assessed for 20 years pursuant to Measure M, which became effective April 1, 1991, and was renewed for an additional 30 years from April 1, 2011 to March 31, 2041. The Measure M ordinance requires that sales tax revenues only be expended on projects included in the ordinance. A decision to use the revenues for any other purpose must be put to the voters in another election.
- *LTA Debt Service Fund* - This fund accounts for the resources accumulated and payments made for principal and interest on long-term debt of the OCLTA.

### **Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the OCLTA considers revenues to be available if they are collected within 90 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred; however, principal and interest expenditures on long-term debt of governmental funds are recorded only when payment is due.

Year Ended June 30, 2016  
(in thousands)

Those revenues susceptible to accrual are sales taxes collected and held by the state at year-end on behalf of the OCLTA, intergovernmental revenues and interest revenue. In applying the susceptible-to-accrual concept to intergovernmental revenues, there are essentially two types of revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the OCLTA; therefore, revenues are recognized based upon the expenditures incurred. In the other, monies are virtually unrestricted and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible-to-accrual criteria are met.

### **Cash and Investments**

The OCLTA maintains cash and investments in a pool with other OCTA cash and investments and in accordance with the Investment Policy (Policy) originally adopted by the Board on May 8, 1995, and most recently amended June 13, 2016. The Policy complies with, or is more restrictive than, the California Government Code (Code). Separate investment manager accounts are maintained for the proceeds of bond issues, with the earnings for each bond issue accounted for separately. Pooled cash and investment earnings are allocated based on average daily dollar account balances.

OCTA holds investments that are measured at fair value on a recurring basis. OCTA categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are inputs-other than quoted prices included in Level 1 - that are observable including quoted prices for similar assets in active markets and quoted prices for identical or similar assets in markets that are not active; Level 3 inputs are unobservable inputs. OCTA's leveled investments are measured using Level 2 inputs.

Investments in U.S. government and U.S. agency securities, medium term notes, repurchase agreements, variable and floating rate securities, mortgage and asset-backed securities, and corporate notes are carried at fair value based on quoted market prices, except for money market investments and participating interest-earning investment contracts with a remaining maturity of one year or less at purchase date, which are carried at amortized cost which approximates fair value. The Orange County Investment Pool (OCIP) is carried at fair value based on the value of each participating dollar as provided by the OCIP. The state-managed Local Agency Investment Fund (LAIF) is carried at fair value based on the value of each participating dollar as provided by LAIF.

The Policy requires that assets in the portfolio consist of the following investments, with maximum permissible concentrations based on book value, and may be more restrictive than applicable state statutes for the following investment types: OCTA notes and bonds, U.S. treasuries, federal instrumentality securities, federal agencies, State of California and local agency obligations, banker's acceptance, commercial paper, negotiable certificates of deposit, repurchase agreements, medium-term maturity corporate securities, money market funds,

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other mutual funds, mortgage or asset-backed securities, LAIF, OCIP, variable and floating rate securities and bank deposits. Investment agreements are also allowed for bond issues.

**Interfund Transactions**

During the course of operations, numerous transactions occur between individual funds involving goods provided or services rendered and transfers of revenues from funds authorized to receive the revenue to funds authorized to expend it. Outstanding interfund balances are reported as due to/from other funds. Any residual balances outstanding between the Measure M program governmental activities and other OCTA funds are reported in the government-wide financial statements as due to/from other OCTA funds.

OCTA allocates indirect costs related to administrative services from certain funds to benefiting funds. For fiscal year 2015-16, \$15,670 of administrative services were charged to the OCLTA and are reported as general government expenditures in the governmental funds.

**Capital Assets**

Capital assets including land, right-of-way improvements, and machinery and equipment, are reported in the government-wide financial statements. Capital assets are defined by the OCLTA as assets with an initial, individual cost of more than \$5 and a useful life exceeding one year. Assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the acquisition date. Prior to fiscal year 2015-16, donated capital assets were recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's life are not capitalized.

Freeway construction and certain purchases of right-of-way property, for which title vests with the California Department of Transportation (Caltrans), are included in capital outlay. Infrastructure consisting primarily of freeway construction and right-of-way acquisition is not recorded as a capital asset in those instances where the OCLTA does not intend to maintain or operate the property when complete.

Right-of-way improvements and machinery and equipment are depreciated using the straight line method over the following estimated useful lives:

<u>Asset Type</u>	<u>Useful Life</u>
Right-of-way improvements	10-30 years
Machinery and equipment	3-10 years

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(in thousands)

### **Deferred outflows/inflows of resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element; deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. OCLTA has one type of deferred inflow, unavailable revenue which occurs only under a modified accrual basis of accounting. Accordingly, the item is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues for grant reimbursements. The amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

### **Long-Term Debt**

In the government-wide financial statements, long-term debt is reported as a liability in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts in the current period. The face amount of debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### **Contributions to Other Agencies**

Contributions to other agencies primarily represent sales tax revenues received by the OCLTA and disbursed to cities for competitive projects, the local fair share program, and the senior mobility program, and to other agencies for projects which are in accordance with the Measure M ordinance.

### **Net Position**

In the government-wide financial statements, net position represents the difference between assets, liabilities and deferred outflows/inflows and is classified into three categories:

- *Net investment in capital assets* - This balance reflects the net position of the OCLTA that is invested in capital assets. This net position is generally not accessible for other purposes.

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Year Ended June 30, 2016  
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- *Restricted net position* - This balance represents net position that is not accessible for general use because use is subject to restrictions enforceable by third parties. The government-wide statement of net position reports net position restricted by external parties for debt service.
- *Unrestricted net position* - This balance represents the net position that is available for general use as specified in the Measure M program.

### **Fund Balances**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the OCLTA is bound to honor constraints on the specific purposes for which amounts can be spent.

The classifications used in the governmental fund financial statements are as follows:

- *Nonspendable* - amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.
- *Restricted* - amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.
- *Assigned* - amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. This classification also includes residual amounts assigned for specific projects. The Board establishes and modifies assignments of fund balance through the adoption of the budget and subsequent budget amendments. The Board retains the authority to assign fund balance.

When both restricted and unrestricted resources are available for use, it is the OCLTA's policy to use restricted resources first and then unrestricted resources as they are needed. When using unrestricted fund balance amounts, the OCLTA applies the default established by GASB 54, whereby the committed amounts would be reduced first followed by the assigned amounts.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect certain reported amounts and disclosures during the reporting period. As such, actual results could differ from those estimates.

Orange County Local Transportation Authority  
Notes to The Financial Statements

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Year Ended June 30, 2016  
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## 2. Reconciliation of Government-wide and Fund Financial Statements

### Explanation of Certain Differences Between the Governmental Funds Balance Sheet and the Government-wide Statement of Net Position

The governmental funds balance sheet includes a reconciliation between fund balances - total governmental funds and net position - governmental activities as reported in the government-wide statement of net position.

One element of that reconciliation explains that "Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds." The details of this \$(327,894) difference are as follows:

Bonds payable	\$ (325,485)
Plus unamortized bond issuance premium (to be amortized to interest expense)	<u>(2,409)</u>
Net adjustment to decrease fund balances - total governmental funds to arrive at net position - governmental activities	<u>\$ (327,894)</u>

### Explanation of Certain Differences Between the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental funds statement of revenues, expenditures and changes in fund balances includes a reconciliation between net changes in fund balances - total governmental funds and change in net position - governmental activities as reported in the government-wide statement of activities.

One element of that reconciliation states that "The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$7,896 difference are as follows:

Bonds payable	\$ 7,210
Change in accrued interest	83
Amortization of premium	<u>603</u>
Net adjustment to increase net change in fund balances - total governmental funds to arrive at change in net position - governmental activities	<u>\$ 7,896</u>



Orange County Local Transportation Authority  
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### 3. Cash and Investments

Cash and investments are comprised of the following at June 30, 2016:

Investments:	
With OCTA Commingled Investment Pool	\$ 774,989
With Trustee	57,077
Total cash and investments	<u>\$ 832,066</u>

Total deposits and investments are reported in the financial statements as:

Cash and Investments	<u>\$ 832,066</u>
Total Cash and Investments	<u>\$ 832,066</u>

As of June 30, 2016, OCLTA had the following investments:

Investment	Fair Value	Principal	Interest Rate Range	Yield	Maturity Range	Weighted Average Maturity (Years)
OCTA Commingled Investment Pool	\$774,989	\$771,748	Discount .001%-8.75%	.010% - 2.674%	7/1/16- 6/30/21	1.99
Money Market Funds *	<u>57,077</u>	<u>57,077</u>	Variable	.220%- .250%	7/1/16	1 Day
Total Investments	<u>\$832,066</u>	<u>\$828,825</u>				
Portfolio Weighted Average Maturity						1.90

\* Money Market Funds are measured at amortized cost which approximates fair value.

The Interest Rate Range for the OCTA Commingled Investment Pool represents the interest rate ranges of the investments within the pool.

As of June 30, 2016, OCLTA had \$774,989 invested in the OCTA's commingled investment Pool (CIP). Refer to the OCTA Comprehensive Annual Financial Report (CAFR) for details on valuation techniques and fair value hierarchy, interest rate risk, variable rate notes and custodial credit risk. Deposits and withdrawals in OCTA's CIP are made on the basis of \$1.00 (absolute dollars) and not fair value. Accordingly, the OCLTA's investment in OCTA's CIP at June 30, 2016 is uncategorized, not defined as Level 1, Level 2, or Level 3 input.

Orange County Local Transportation Authority  
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### Credit Risk

The Policy sets minimum acceptable credit ratings for investments from any of the three NRSROs: S&P, Moody's, and Fitch. For an issuer of short-term debt, the rating must be no less than A-1 (S&P), P-1 (Moody's), or F-1 (Fitch), while an issuer of long-term debt shall be rated no less than an "A" by two of the three rating services. The OCTA Commingled Investment Pool is not rated.

The following is a summary of the credit quality distribution and concentration of credit risk by investment type as a percentage of each pool's fair value at June 30, 2016. (NR means Not Rated, US means obligation of the United States (U.S.) government or obligations explicitly guaranteed by the U. S. government):

Investments	S&P	Moody's	Fitch	% of Portfolio
OCTA Commingled Investment Pool	NR	NR	NR	93.14%
Held by Trustee:				
Money Market Funds	AAAm	Aaa	AAA	6.86%
Total				100.00%

### 4. Due From/To Other Governments

Amounts due from other governments as of June 30, 2016 in the fund statements are \$107,098 and are comprised of \$54,368 of sales taxes and \$52,730 of project reimbursements. An additional \$2,600 is included in the government-wide statements representing the interest receivable on Build America Bonds (see note 7).

Amounts due to other governments as of June 30, 2016 are \$21,432 and are comprised of \$20,551 for transportation projects and \$881 for other miscellaneous transactions.

### 5. Related Party Transactions and Interfund Transfers

#### Related party transactions:

As of June 30, 2016, OCLTA owes \$4,866 to other OCTA funds as follows:

	Amount	Explanation
General Fund	\$ 514	Placentia Rail Station, ARTIC
OCUTT	49	Local Fair Share funds withheld from City of Placentia
Capital Project Fund	4,303	OC Streetcar project
Total	\$ 4,866	

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During fiscal year 2015-16, transfers of \$10,618 from OCLTA to OCTA were made to fund the OC Streetcar project, and for the M2 fare stabilization and senior mobility programs.

OCTA advanced monies to OCLTA to cover expenditures such as election costs, administrative costs, and accrued interest. Interest accrues monthly at an interest rate representing OCTA's rate of return on short-term investments, adjusted each July (0.77% for fiscal year 2015-16). As of June 30, 2016, OCLTA owes OCTA \$3,188.

OCLTA transferred Assets Held for Resale, related to the freeway program, to the General Fund in conjunction with the closing of the M1 program.

**Interfund Transfers:**

During fiscal year 2015-16, the LTA Fund transferred \$28,794 to the LTA Debt Service Fund for debt service payments. Additionally, the LTA Debt Service Fund transferred \$6,513 in excess interest earnings to the LTA Fund.

**6. Capital Assets**

Capital assets activity for the OCLTA governmental activities for the year ended June 30, 2016 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, being depreciated:				
Right-of-way improvements	\$ 1,086	\$ -	\$ 1,086	\$ -
Machinery and equipment	32	-	-	32
Total capital assets, being depreciated	1,118	-	1,086	32
Less accumulated depreciation for:				
Right-of-way improvements	(443)	(30)	(473)	-
Machinery and equipment	(30)	(2)	-	(32)
Total accumulated depreciation	(473)	(32)	(473)	(32)
Total Measure M capital assets, being depreciated, net	645	(32)	613	-
Total Measure M capital assets, net	\$ 645	\$ (32)	\$ 613	\$ -

Depreciation expense charged to the Measure M program was \$32.

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## 7. Long-Term Debt

### Sales Tax Revenue Bonds

On December 9, 2010, OCLTA issued \$293,540 in Measure M2 Sales Tax Revenue Bonds, 2010 Series A (Taxable Build America Bonds) and \$59,030 in 2010 Series B (Tax-Exempt Bonds), to finance and refinance the costs of certain transportation projects located in Orange County, to restructure the Tax Exempt Commercial Paper (TECP) Program, and to fund capitalized interest and costs of issuance related to the 2010 Series Bonds. A reserve fund is not required in connection with the 2010 Series Bonds per the bond indenture. The transaction closed on December 23, 2010. A total of \$75,000 was used to refund outstanding TECP. The Measure M sales tax is the source of revenue for repaying this debt.

A summary of the bonds outstanding is as follows:

	2010 Series A (Taxable Build America Bonds)	2010 Series B (Tax-Exempt Bonds)
Issuance date	12/9/10	12/9/10
Original issue amount	\$ 293,540	\$ 59,030
Original issue premium	-	6,023
Net bond proceeds	\$ 293,540	\$ 65,053
Issuance costs	\$ 1,905	\$ 274
Interest rates	5.56% - 6.91%	3.00% - 5.00%
Maturity range	2021-2041	2014-2020
Final maturity	2041	2020
Bonds outstanding	\$ 293,540	\$ 31,945
Plus unamortized premium	-	2,409
Total	\$ 293,540	\$ 34,354

Annual debt service requirements on the sales tax revenue bonds as of June 30, 2016, are as follows:

Year Ending June 30,	Principal	Interest
2017	\$ 7,475	\$ 21,317
2018	7,775	21,018
2019	8,165	20,629
2020	8,530	20,263
2021	8,915	19,879
2022-2026	49,960	91,104
2027-2031	61,800	72,890
2032-2036	76,975	49,539
2037-2041	95,890	20,454
Total	\$ 325,485	\$ 337,093

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### Changes in Long-Term Liabilities

Long-term liabilities activity for the year ended June 30, 2016, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due within one year
Measure M program activities:					
Sales tax revenue bonds	\$ 332,695	\$ -	\$ 7,210	\$ 325,485	\$ 7,475
Unamortized premium	3,012	-	603	2,409	-
Total Measure M program activities long-term liabilities	\$ 335,707	\$ -	\$ 7,813	\$ 327,894	\$ 7,475

### Pledged Revenue

OCLTA has debt issuances outstanding that are repaid and secured by the pledging of certain revenues. The amount and terms of the debt commitments are indicated in the bonds outstanding table found on pages 26. The purposes for which the proceeds of the debt issuances were utilized are disclosed in the debt description located on pages 26.

For the year ended June 30, 2016, debt service payments as a percentage of the pledged gross revenue net of the local fair share program and other expenses as required by the debt agreement, are indicated in the following table:

Description of Pledged Revenue	Annual Amount of Net Pledged Revenue	Annual Debt Service Payments	Pledged Revenue Coverage
Measure M2 Net Sales Tax Revenue	\$ 237,151	\$ 22,324*	10.62

\*OCLTA received \$6,469 in Build America Bonds subsidy to offset annual debt service payments for Measure M2 Sales Tax Revenue Bonds.

## 8. Commitments and Contingencies

### Purchase Commitments

The OCLTA has various long-term outstanding contracts that extend over several years and rely on future years' revenues. Total commitments at June 30, 2016, were \$537,043, the majority of which relate to the expansion of Orange County's freeway and road systems, grade separation projects, and the engineering of a rapid connection fixed guideway transit system.

Year Ended June 30, 2016  
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### **Federal Grants**

The OCLTA receives federal grants for transportation projects and other reimbursable activities which are subject to audit by the grantor agency. Although the outcome of any such audits cannot be predicted, it is management's opinion that these audits would not have a material effect on the OCLTA's financial position or changes in financial position.

### **9. Excess of Expenditures over Appropriations**

In the LTA Debt Service Fund, expenditures exceeded appropriations for transfers out for \$6,513. During the year, an analysis was done on amounts required to be maintained in the custodian account. It was determined that there was an excess of funds in the account. That amount was transferred to the LTA Fund. An analysis will be scheduled annually during the budget development process and a corresponding budget transfer will be included as part of the budget, if necessary.

### **10. Effect of New Pronouncements**

#### **GASB Statement No. 72**

In February 2015, GASB issued Statement No. 72, Fair Value Measurement and Application. This Statement addresses accounting and financial reporting issues related to fair value measurements. The definition of fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. It is considered to be the exit price. This Statement provides guidance for determining a fair value measurement for financial reporting purposes. This Statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. This Statement is effective for OCLTA's fiscal year ending June 30, 2016. See notes 1 and 3.

#### **GASB Statement No. 73**

In June 2015, GASB issued Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. The objective of this Statement is to improve the usefulness of information about pensions included in the general purpose external financial reports of state and local governments for making decisions and assessing accountability. This Statement establishes requirements for defined benefit pensions that are not within the scope of Statement No. 68, *Accounting and Financial Reporting for Pensions*, as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. It also amends certain provisions of Statement No. 67, *Financial Reporting for Pension Plans*, and Statement 68 for pension plans and pensions that are within their respective scopes. This Statement is effective in two phases for periods beginning after

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June 15, 2015 and June 15, 2016. However, OCTA decided to early implement the provisions effective next fiscal year. This statement does not apply to OCLTA.

#### **GASB Statement No. 74**

In June 2015, GASB issued Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. The objective of this Statement is to improve the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. This Statement replaces Statements No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*. It also includes requirements for defined contribution OPEB plans that replace the requirements for those OPEB plans in Statement No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans*, as amended, Statement 43, and Statement No. 50, *Pension Disclosures*. This statement is effective for OCLTA's fiscal year ending June 30, 2017. Management has not determined the effect of this statement.

#### **GASB Statement No. 75**

In June 2015, GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, establishes new accounting and financial reporting requirements for OPEB plans. This statement is effective for OCLTA's fiscal year ending June 30, 2018. Management has not determined the effect of this statement.

#### **GASB Statement No. 76**

In June 2015, GASB issued Statement No. 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments. The objective of this Statement is to identify—in the context of the current governmental financial reporting environment—the hierarchy of generally accepted accounting principles (GAAP). The “GAAP hierarchy” consists of the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with GAAP and the framework for selecting those principles. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in

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Year Ended June 30, 2016  
(in thousands)

the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. This Statement supersedes Statement No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This statement is effective for OCLTA's fiscal year ending June 30, 2016. OCLTA has determined that this Statement does not have a material impact on the financial statements.

**GASB Statement No. 77**

In August 2015, GASB issued Statement No. 77, Tax Abatement Disclosures. The objective of this Statement is to provide financial statement users with essential information about the nature and magnitude of the reduction in tax revenues through tax abatement programs in order to better assess (a) whether current-year revenues were sufficient to pay for current-year services, (b) compliance with finance-related legal or contractual requirements, (c) where a government's financial resources come from and how it uses them, and (d) financial position and economic condition and how they have changed over time. This statement is effective for OCLTA's fiscal year ending June 30, 2017. Management has not determined the effect of this statement.

**GASB Statement No. 78**

In December 2015, GASB issued Statement No. 78, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans. The objective of this Statement is to address a practice issue regarding the scope and applicability of Statement No. 68, *Accounting and Financial Reporting for Pensions*. The Statement amends the scope and applicability of GASB Statement No. 68 to exclude certain types of cost-sharing multiple-employer plans. The requirements of this Statement are effective for reporting periods beginning after December 15, 2015. This statement is effective for OCLTA's fiscal year ending June 30, 2017. However, OCTA decided to early implement the provisions effective next fiscal year. This statement does not apply to OCLTA.

**GASB Statement No. 79**

In December 2015, GASB issued Statement No. 79, Certain External Investment Pools and Pool Participants. This Statement addresses accounting and financial reporting for certain external investment pools and pool participants. It establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. If an external investment pool meets the criteria in this Statement and measures all of its investments at amortized cost, the pool's participants also should measure their investments in that external investment pool at amortized cost for financial reporting purposes. This statement is effective for OCLTA's fiscal year ending June 30, 2016. OCLTA has determined that this Statement does not have a material impact on the financial statements.



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**GASB Statement No. 80**

In January 2016, GASB issued Statement No. 80, Blending Requirements for Certain Component Units – An Amendment of GASB Statement No. 14. This Statement improves financial reporting by clarifying the financial statement presentation requirements for certain component units. This Statement amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. This Statement is effective for OCLTA's fiscal year ending June 30, 2017. Management has not determined the effect of this statement.

**GASB Statement No. 81**

In March 2016, GASB issued Statement No. 81, Irrevocable Split-Interest Agreements. The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. This Statement is effective for OCLTA's fiscal year ending June 30, 2018. Management has not determined the effect of this statement.

**GASB Statement No. 82**

In March 2016, GASB issued Statement No. 82, Pension Issues—an amendment of GASB Statements No. 67, No. 68, and No. 73. The objective of this Statement is to address certain issues related to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions*, and No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. The issues addressed by this Statement are related to the presentation of payroll-related measures in required supplementary information. In addition, this Statement addresses the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The Statement is effective for the reporting period beginning after June 15, 2016. However, OCTA decided to early implement this Statement. This statement does not apply to OCLTA.

**Orange County Local Transportation Authority**  
**(A Component Unit of the Orange County Transportation Authority)**

**Required Supplementary Information**  
**Budgetary Comparison Schedule - LTA Fund (Budgetary Basis)**  
**Year Ended June 30, 2016**  
(in thousands)

	Budgeted Amounts			
(amounts expressed in thousands)	Original	Final	Actual Amounts	Variance with Final Budget
Revenues:				
Sales taxes	\$ 310,127	\$ 310,127	\$ 300,937	\$ (9,190)
Contributions from other agencies	70,173	75,773	130,614	54,841
Interest	3,430	3,430	11,023	7,593
Miscellaneous	102	102	504	402
Total revenues	383,832	389,432	443,078	53,646
Expenditures:				
Current:				
General government	171,669	173,174	118,722	54,452
Transportation:				
Contributions to other local agencies	154,279	159,475	105,829	53,646
Capital outlay	170,749	170,749	106,494	64,255
Debt service:				
Interest on long-term debt and commercial paper	-	-	30	(30)
Total expenditures	496,697	503,398	331,075	172,323
Excess (deficiency) of revenues over (under) expenditures	(112,865)	(113,966)	112,003	225,969
Other financing sources (uses):				
Transfers in	-	-	6,513	6,513
Transfers from OCTA	13,153	13,153	-	(13,153)
Transfers out	(22,300)	(22,302)	(28,794)	(6,492)
Transfers to OCTA	(46,597)	(46,595)	(10,618)	35,977
Total other financing uses	(55,744)	(55,744)	(32,899)	22,845
Net change in fund balance	\$ (168,609)	\$ (169,710)	\$ 79,104	\$ 248,814
Reconciliation to GAAP:				
Net change in fund balance (budgetary basis)			\$ 79,104	
Less: Estimated revenues for encumbrances outstanding at June 30			37,298	
Add: Current year encumbrances outstanding at June 30			63,707	
Net change in fund balance (GAAP basis)			\$ 105,513	

See accompanying notes to the required supplementary information.

**Orange County Local Transportation Authority**  
**(A Component Unit of the Orange County Transportation Authority)**

**Notes to Required Supplementary Information**

**Year Ended June 30, 2016**

(in thousands)

**1. Budgetary Data**

The OCLTA establishes accounting control through formal adoption of an annual operating budget for the LTA and the debt service governmental funds. The budget is prepared in conformity with accounting principles generally accepted in the United States (GAAP) except for multi-year contracts, for which the entire amount of the contract is budgeted and encumbered in the year of execution. The adopted budget can be amended by the Board to increase both appropriations and estimated revenues as unforeseen circumstances come to management's attention. Budgeted expenditure amounts represent original appropriations adjusted for supplemental appropriations during the year. Division heads are authorized to approve appropriation transfers within major objects subject to approval by the Finance and Administration Division. Major objects are defined as Salaries and Benefits, Supplies and Services and Capital Outlay. Appropriation transfers between major objects require approval of the Board. Accordingly, the legal level of budgetary control, that is the level that expenditures cannot exceed appropriations, for budgeted funds, is at the major object level for the budgeted governmental funds. A Fourth Quarter Budget Status Report, June 2016 is available from the OCTA Finance and Administration Division. With the exception of accounts which have been encumbered, appropriations lapse at year end.

There were no excess of expenditures over appropriations for fiscal year 2015-16.

**Orange County Local Transportation Authority**  
**(A Component Unit of the Orange County Transportation Authority)**

**Other Supplementary Information**  
**Budgetary Comparison Schedule - LTA Debt Service Fund (Budgetary Basis)**  
**Year Ended June 30, 2016**

<i>(amounts expressed in thousands)</i>	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Interest	\$ 6,494	\$ 6,494	\$ 6,501	\$ 7
<b>Total revenues</b>	<b>6,494</b>	<b>6,494</b>	<b>6,501</b>	<b>7</b>
<b>Expenditures:</b>				
Debt service:				
Principal payments on long-term debt	7,210	7,210	7,210	-
Interest on long-term debt	21,584	21,584	21,584	-
<b>Total expenditures</b>	<b>28,794</b>	<b>28,794</b>	<b>28,794</b>	<b>-</b>
<b>Deficiency of revenues under expenditures</b>	<b>(22,300)</b>	<b>(22,300)</b>	<b>(22,293)</b>	<b>7</b>
<b>Other financing sources:</b>				
Transfers in	22,300	22,300	28,794	6,494
Transfers out	-	-	(6,513)	(6,513)
<b>Total other financing sources</b>	<b>22,300</b>	<b>22,300</b>	<b>22,281</b>	<b>(19)</b>
<b>Net change in fund balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (12)</b>	<b>\$ (12)</b>



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Board of Directors  
Orange County Local Transportation Authority  
Orange, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Orange County Local Transportation Authority (OCLTA), a component unit of the Orange County Transportation Authority (OCTA), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise OCLTA's basic financial statements, and have issued our report thereon dated October 31, 2016. Our report included an emphasis of matter regarding OCLTA's adoption of Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, effective July 1, 2015.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered OCLTA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of OCLTA's internal control. Accordingly, we do not express an opinion on the effectiveness of OCLTA's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether OCLTA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Vavrinch, Train, Day & Co., LLP*

Laguna Hills, California

October 31, 2016