

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT FUNDS  
Financial Statements and Supplemental Data  
Year Ended June 30, 2016**

**LAGUNA BEACH MUNICIPAL TRANSIT LINES**  
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**Financial Statements and Supplemental Data**  
**Year Ended June 30, 2016**

**TABLE OF CONTENTS**

<b>INDEPENDENT AUDITORS' REPORT .....</b>	<b>1</b>
<b>FINANCIAL STATEMENTS</b>	
Statement of Net Position .....	4
Statement of Revenues, Expenses and Changes in Net Position .....	5
Statement of Cash Flows .....	6
Notes to Financial Statements.....	8
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
Schedule of the Article 4 Funds' Proportionate Share of the Net Pension Liability .....	20
Schedule of Contributions.....	21
<b>SUPPLEMENTARY INFORMATION</b>	
Schedule of Allocations Received and Expended, by Project Year.....	22
<b>INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i>.....</b>	<b>23</b>



## INDEPENDENT AUDITORS' REPORT

To the Board of Directors  
Orange County Transportation Authority  
Orange, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Transportation Development Act (TDA) Article 4 Funds of the Operating and Capital Program (Funds) of the Laguna Beach Municipal Transit Lines (LBMTL), an enterprise fund of the City of Laguna Beach, California (City), as of and for the year ended June 30, 2016, and the related notes to the financial statements, as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the LBMTL, an enterprise fund of the City, as of June 30, 2016, and the changes in its financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 1, the financial statements present only the LBMTL of the City and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2016, and the changes in its financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

As described in Note 2, the LBMTL of the City adopted Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, and GASB Statement No. 82, *Pension Issues – An Amendment of GASB Statements No. 67, No. 68, and No. 73*, effective July 1, 2015. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the schedule of the LBMTL's proportionate share of the net pension liability and schedule of contributions for the retirement plan (required supplementary information), on pages 20 and 21 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the LBMTL's basic financial statements. The accompanying schedule of allocations received and expended, by project year, (supplementary information) is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Management has omitted management's discussion and analysis for the LBMTL that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### *Prior-Year Comparative Information*

We have previously audited the 2015 financial statements of the LBMTL, and enterprise fund of the City, and we expressed an unmodified opinion on the financial statements in our report dated December 18, 2015. The financial statements include summarized prior-year comparative information. Such information does not include all of the information required to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with LBMTL's financial statements for the year ended June 30, 2015, from which such summarized information was derived.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2016, on our consideration of the City's internal control over financial reporting for the LBMTL and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting for the LBMTL and compliance.



Laguna Hills, California  
December 19, 2016

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**STATEMENT OF NET POSITION**

**JUNE 30, 2016**

**(with Comparative Totals for June 30, 2015)**

	Article 4	
	2016	2015
<b>ASSETS</b>		
Current Assets:		
Cash and investments	\$ 580,304	\$ 646,602
Receivables:		
Accrued revenues	1,874	4,617
Intergovernmental	970,016	1,340,816
Prepaid expenses	24,623	55,600
Total Current Assets	1,576,817	2,047,635
Capital Assets, Net (Note 3)	3,626,526	3,933,380
Total Assets	5,203,343	5,981,015
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>		
Deferred amount related to pensions	75,558	58,880
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts payable and accrued liabilities	115,536	733,904
Compensated absences	1,581	3,305
Total Current Liabilities	117,117	737,209
Non-current Liabilities:		
Compensated absences	6,328	13,220
Net pension liability	385,609	358,477
Total Non-current Liabilities	391,937	371,697
Total Liabilities	509,054	1,108,906
<b>DEFERRED INFLOWS OF RESOURCES:</b>		
Deferred amount related to pensions	34,634	85,663
<b>NET POSITION</b>		
Investment in capital assets	3,626,526	3,933,380
Unrestricted	1,108,687	911,946
Total Net Position	\$ 4,735,213	\$ 4,845,326

See accompanying notes to financial statements.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
YEAR ENDED JUNE 30, 2016  
(with Comparative Totals for June 30, 2015)**

	Article 4	
	2016	2015
Operating Revenues:		
Passenger revenues	\$ 313,458	\$ 319,135
Operating Expenses:		
Transit administration	305,936	324,759
Transit maintenance	395,025	434,835
Transit operations	1,968,862	1,404,718
Depreciation	306,854	269,860
Total Operating Expenses	2,976,677	2,434,172
Operating income (loss)	(2,663,219)	(2,115,037)
Non-Operating Revenues:		
TDA allocation	1,115,108	1,067,376
Other	97	4,650
Investment income	1,034	134
Intergovernmental revenues (Note 4)	781,683	983,024
Total Non-Operating Revenues	1,897,922	2,055,184
Income (loss) before transfers	(765,297)	(59,853)
Transfers from the City of Laguna Beach (Note 5)	655,184	1,116,734
Change in Net Position	(110,113)	1,056,881
Net position at beginning of year	4,845,326	3,788,445
Net position at end of year	\$ 4,735,213	\$ 4,845,326

See accompanying notes to financial statements.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**STATEMENT OF CASH FLOWS  
YEAR ENDED JUNE 30, 2016  
(with Comparative Totals for June 30, 2015)**

	Article 4	
	2016	2015
Cash flows from operating activities:		
Cash received from customers	\$ 316,298	\$ 324,512
Cash payment to suppliers for goods and services	(1,570,885)	(143,720)
Cash payment to employees for services	(1,735,520)	(1,415,174)
Net cash used for operating activities	(2,990,107)	(1,234,382)
Cash flows from noncapital financing activities:		
Operating grant proceeds received	1,152,483	297,827
Cash received from operating grants (TDA Allocation)	1,115,108	1,039,511
Cash received from the City of Laguna Beach	655,184	1,093,000
Net cash provided by noncapital financing activities	2,922,775	2,430,338
Cash flows from capital and related financing activities:		
Proceeds from sale of capital assets	-	4,110
Purchase of capital assets	-	(604,163)
Net cash used for capital and related financing activities	-	(600,053)
Cash flows from investing activities:		
Interest received	1,034	134
Net increase (decrease) in cash and cash equivalents	(66,298)	596,037
Cash and cash equivalents at beginning of year	646,602	50,565
Cash and cash equivalents at end of year	\$ 580,304	\$ 646,602

See accompanying notes to financial statements.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**STATEMENT OF CASH FLOWS, CONTINUED  
YEAR ENDED JUNE 30, 2016  
(with Comparative Totals for June 30, 2015)**

	Article 4	
	2016	2015
Reconciliation of operating loss to net cash used for operating activities:		
Operating income (loss)	\$ (2,663,219)	\$ (2,115,037)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:		
Depreciation	306,854	269,860
Pension expense	34,171	26,963
Other income	97	540
Decrease in receivables	2,743	4,837
(Increase) in prepaids	30,977	(6,000)
Payments related to deferred outflows for contributions subsequent to measurement date	(74,746)	(58,880)
Increase (decrease) in accounts payable and accrued liabilities	(618,368)	638,741
Increase (decrease) in compensated absences	(8,616)	4,594
Net cash provided by (used for) operating activities	<u>\$ (2,990,107)</u>	<u>\$ (1,234,382)</u>

See accompanying notes to financial statements.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

***NOTE 1 – GENERAL INFORMATION***

The financial statements are intended to reflect the financial position and results of operations for the Laguna Beach Municipal Transit Lines' (LBMTL's) Transportation Development Act (TDA) Article 4 Funds of the Operating and Capital Program (Funds) only.

Pursuant to Section 99260 of the California Public Utilities Code, Article 4 monies may be used for the support of public transportation systems, aid to public transportation research and demonstration projects, and contributions for the construction of grade separation projects.

The City of Laguna Beach, California (City), acting on behalf of LBMTL, submits a claim to the Orange County Transportation Authority (OCTA) for disbursement of Article 4 funds. The City may submit the claim either prior or subsequent to incurring allowable expenses. After review and approval of the claim, OCTA issues the allocation disbursement instructions to the County of Orange Auditor-Controller. Following instructions from OCTA, funds are disbursed from the County of Orange, Local Transportation Fund to the City.

***NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES***

**Fund Accounting**

The accounts of the City are organized on the basis of funds and account groups. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record assets, deferred outflows/inflows of resources, related liabilities, obligations, and net position segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. The City accounts for the activity of LBMTL in its Municipal Transit Fund, which is an Enterprise Fund.

Enterprise Funds are used to account for operations that are financed primarily through user charges, or where the governing body has decided that determination of net income is appropriate. Fund operating revenues are those revenues that are generated from the primary operations of the fund, passenger fares. All other revenues are non-operating.

**Measurement Focus and Basis of Accounting**

Enterprise funds of the City are accounted for using the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

**Cash and Investments**

Cash and investments are pooled to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the LBMTL based upon the average cash balance. The investment policies and the risks related to Governmental Accounting Standards Board (GASB) Statement No. 40, *Deposits and Investment Risk Disclosures*, applicable to the LBMTL, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall. For the purpose of the cash flow statement, amounts maintained in the City Pool are considered cash and cash equivalents.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

***NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)***

The LBMTL's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The LBMTL's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the LBMTL's investment in the City Investment Pool is an uncategorized input not defined as a Level 1, Level 2, or Level 3 input.

Capital Assets

Capital assets are recorded at cost where historical records are available and at estimated historical cost where no historical records exist. Contributed capital assets are valued at their acquisition value at the date of the contribution. Generally, capital asset purchases in excess of \$1,000 are capitalized if they have an expected useful life of three years or more.

Capital assets used in operations are depreciated over their estimated useful lives using the straight-line method. Depreciation is charged as an expense against operations and accumulated depreciation is reported in the respective statement of net position. The range of lives used for depreciation purposes for each fixed asset class is as follows:

<u>Capital Asset Class</u>	<u>Useful Life (in Years)</u>
Buildings and improvements	30
Office equipment and machinery	5
Furniture and fixtures	3 to 8
Equipment, machinery and tools	3 to 8
Automotive equipment	2 to 20

Deferred Outflows and Inflows of Resources

LBMTL reported deferred outflows and inflows or resources related to pensions. A deferred outflow of resources is a consumption of net position by the government that is applicable to a future reporting period. A deferred inflow of resources represents an acquisition of net position by the government that is applicable to a future period. Pension related deferred outflows of resources include contributions made subsequent to the measurement date, which will be reflected as reduction of net pension liability in a future period. Pension related deferred inflows of resources include the net differences between projected and actual earnings on plan investments, and will be recognized as part of pension expense in future reporting periods. Refer to Note 6 for items identified as deferred inflows and outflows as of June 30, 2016.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

***NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)***

Pensions

LBMTL participates in the City's miscellaneous agent multiple-employer pension plan. All amounts and disclosures are presented on a cost-sharing perspective where the LBMTL is a participant in the City's plan. For purposes of measuring the net pension liability, deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the LBMTL's California Public Employees Retirement System (CalPERS) plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Compensated Absences

Accumulated unpaid vacation and sick leave amounts are currently funded and recorded as expenditures in the fund. These amounts are recorded as employee benefit charges and are accrued when incurred.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United State requires management to make estimates and assumptions that could affect certain reported amounts in the financial statements and accompanying notes. Actual results could differ from those estimates. Also, the preparation of the financial statements inherently requires rounding of amounts and estimates. Management believes that any differences due to rounding are not material.

Prior Year Data

Selected information from the prior fiscal year has been included in the accompanying financial statements in order to provide an understanding of changes in the LBMTL's financial position and operations. This information has been included for comparison purposes only and does not represent a complete presentation in accordance with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the LBMTL's financial statements for the year ended June 30, 2015, from which this selected financial data was derived. The presentation of certain prior year balances have been reclassified to conform to the current year presentation.

New Accounting Pronouncements - Effective in Current Fiscal Year

**GASB Statement No. 72** – In February 2015, GASB issued Statement No. 72, *Fair Value Measurement and Application*. The primary objective of this statement is to define fair value and describe how fair value should be measured, define what assets and liabilities should be measured at fair value, and determine what information about fair value should be disclosed in the notes to the financial statements. This pronouncement was implemented effective July 1, 2015.

**GASB Statement No. 76** – In June 2015, GASB released Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The objective of this statement is to reduce the GAAP hierarchy to two categories of authoritative GAAP from the four categories under GASB Statement No. 55. This pronouncement was implemented effective July 1, 2015.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

***NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)***

New Accounting Pronouncements - Effective in Current Fiscal Years (Continued)

**GASB Statement No. 82** – In March 2016, GASB issued Statement No. 82, *Pension Issues – An Amendment of GASB Statements No. 67, No. 68, and No. 73*. The objective of the Statement is to address certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions*, and No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. Specifically, the Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The Statement is effective for the reporting periods beginning after June 15, 2016, or the 2016-2017 fiscal year. This pronouncement was implemented effective July 1, 2015.

New Accounting Pronouncements - Effective in Future Fiscal Years

**GASB Statement No. 73** - In June, 2015, GASB released Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. The objective of this statement establishes requirements for those pensions and pension plans that are not administered through a trust meeting specified criteria. For the provisions effective June 30, 2016, there was no material impact to the LBMTL. The requirements of the Statement that address accounting and financial reporting by employers and governmental nonemployer contributing entities for pensions that are not within the scope of Statement 68 are effective for financial statements for fiscal years beginning after June 15, 2016, or the 2016-17 fiscal year. The LBMTL has not yet determined the effect on the financial statements.

**GASB Statement No. 74** - In June, 2015, GASB released Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. The objective of the Statement is to address the financial reports of defined benefit OPEB plans that are administered through trusts that meet specified criteria. The Statement requires more extensive note disclosures and RSI related to the measurement of the OPEB liabilities for which assets have been accumulated. The Statement is effective for periods beginning after June 15, 2016, or the 2016-17 fiscal year. The LBMTL has not yet determined the effect on the financial statements.

**GASB Statement No. 75** - In June, 2015, GASB released Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The objective of the Statement is to replace the requirements of GASB Statement No. 45. In addition, the Statement requires governments to report a liability on the face of the financial statements for the OPEB provided and requires governments to present more extensive note disclosures and required supplementary information about their OPEB liabilities. The Statement is effective for fiscal years beginning after June 15, 2017, or the 2017-18 fiscal year. The LBMTL has not yet determined the effect on the financial statements.

**GASB Statement No. 77** – In August 2015, GASB released Statement No. 77, *Tax Abatement Disclosures*. The Statement requires state and local governments to disclose information about tax abatement agreements. The Statement is effective for fiscal years beginning after December 15, 2015, or the 2016-17 fiscal year. The LBMTL has not yet determined the effect on the financial statements.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

***NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)***

New Accounting Pronouncements - Effective in Future Fiscal Years (Continued)

**GASB Statement No. 78** – In December 2015, GASB released Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*. The Statement amends the scope and applicability of GASB Statement No. 68 to exclude certain types of cost-sharing multiple employer plans. The Statement is effective for periods beginning after December 15, 2015, or the 2016-2017 fiscal year. The LBMTL has not yet determined the effect on the financial statements.

**GASB Statement No. 79** - In the December 2015, GASB issued Statement No. 79, *Certain External Investment Pools and Pool Participants*. The Statement addresses accounting and financial reporting for certain external investment pools and pool participants. The Statement establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. The Statement establishes additional note disclosure requirements for qualifying external investment pools that measure all of their investments at amortized cost for financial reporting purposes and for governments that participate in those pools. Both the qualifying external investment pools and their participants are required to disclose information about any limitations or restrictions on participant withdrawals. The requirements of this Statement are effective for reporting periods beginning after June 15, 2015, except for the provisions in paragraphs 18, 19, 23–26, and 40, which are effective for reporting periods beginning after December 15, 2015. For the provisions effective June 30, 2016, there was no material impact to the LBMTL. For the provisions effective subsequent to fiscal year 2015-16, the LBMTL has not yet determined the effect on the financial statements.

**GASB Statement No. 80** - In January 2016, GASB issued Statement No. 80, *Blending Requirements for Certain Component Units – An Amendment of GASB Statement No. 14*. The objective of the Statement is to improve financial reporting by clarifying the financial statement presentation requirements for certain component units. This Statement amends the blending requirements established in paragraph 53 of Statement No. 14, *The Financial Reporting Entity*, as amended. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The Statement is effective for the reporting periods beginning after June 15, 2016, or the 2016-2017 fiscal year. The LBMTL has not yet determined the effect on the financial statements.

**GASB Statement No. 81** - In March 2016, GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*. The objective of the Statement is to improve financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, the Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. The Statement requires that a government recognize revenue when the resources become applicable to the reporting period. The Statement is effective for the reporting periods beginning after December 15, 2016, or the 2017-2018 fiscal year. The LBMTL has not yet determined the effect on the financial statements.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

**NOTE 3 – CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2016 was as follows:

	Balance at June 30, 2015	Additions	Deletions	Balance at June 30, 2016
Capital assets not being depreciated:				
Land	\$ 196,106	\$ -	\$ -	\$ 196,106
Total capital assets not being depreciated	196,106	-	-	196,106
Capital assets being depreciated:				
Buildings and improvements	1,948,393	-		1,948,393
Office equipment and machinery	59,145	-	-	59,145
Furniture and fixtures	1,500	-	-	1,500
Equipment, machinery and tools	27,963	-	-	27,963
Automotive equipment	5,169,805	-	-	5,169,805
Total capital assets being depreciated	7,206,806	-	-	7,206,806
Accumulated depreciation	(3,469,532)	(306,854)	-	(3,776,386)
Total capital assets being Depreciated, net	3,737,274	(306,854)	-	3,430,420
Capital assets, net	\$ 3,933,380	\$ (306,854)	\$ -	\$ 3,626,526

**NOTE 4 – INTERGOVERNMENTAL REVENUES**

Intergovernmental revenues represent grants earned during fiscal year 2015-16 from other governments as follows:

	Year Ended June 30, 2016
OCTA Operating Assistance	\$ 190,027
State Transit Funding	72,414
Project V Grant	519,242
Total	<u>\$ 781,683</u>

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

***NOTE 5 – TRANSFERS FROM THE CITY OF LAGUNA BEACH***

Transfers from the City represent the amount of operating funds transferred to the Municipal Transit Fund as follows:

	Year Ended June 30, 2016
Transfers from the City of Laguna Beach Parking Fund	\$ 634,600
Transfers from the City of Laguna Beach General Fund	20,584
Total	\$ 655,184

LBMTL is eligible to receive TDA Article 4 funding up to 50 percent of its operating expenses. The City transfers from its Parking Fund and General Fund the additional funds necessary to cover operational expenditures above the 50 percent TDA limit.

***NOTE 6 – PENSION PLAN***

Plan Description

All qualified permanent and probationary employees are eligible to participate in the City's Miscellaneous Pension Plan, an agent multiple-employer defined benefit pension plan administered by the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. The employees of the LBMTL are participants in the Miscellaneous Plan of the City. Accordingly, all amounts and disclosures are presented on a cost-sharing perspective where the LBMTL is a participant in the City's plan. Benefit provisions under the Plan are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

**NOTE 6 – PENSION PLAN, (CONTINUED)**

The Plans' provisions and benefits in effect at June 30, 2016, are summarized as follows:

	Miscellaneous	
	Prior to January 1, 2013	On or after January 1, 2013
Hire Date		
Formula	2.5% @55	2.0% @62
Benefit vesting schedule	5 years of service	5 years of service
Benefit payments	monthly for life	monthly for life
Retirement age	55	62
Monthly benefits, as a % of annual salary	2.5%	2.0%
Required employee contribution rates	8%	6.25%
Required employer contribution rates	18.632%	6.25%

Contributions

Section 20814(c) of the California Public Employees' Retirement law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The LBMTL is required to contribute the difference between the actuarially determined rate and the contribution rates of employees. The expense associated with contributions for the LBMTL employees is charged to payroll at the required employer and employer rates previously noted.

Contributions recognized by the pension plan, and contributed by the LBMTL, from the employer for the year ended June 30, 2016 were \$74,746.

Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2016, the net pension liability reported by the LBMTL for its proportionate share of the net pension liability of the Plan, as allocated by the City, was \$385,609.

The LBMTL's net pension liability was measured as the proportionate share of the City's net pension liability for the Miscellaneous Plan. The net pension liability of the Plan was measured as of June 30, 2015, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2014 rolled forward to June 30, 2015 using standard update procedures. The LBMTL's proportion of the net pension liability was based on contributions paid by the LBMTL in relation to the total City's contribution paid for the Miscellaneous Plan, as determined by the City. The LBMTL's proportionate share of the net pension liability for the Plan as of June 30, 2014 and 2015 were as follows:

	Miscellaneous
Proportion - June 30, 2014	1.70288%
Proportion - June 30, 2015	1.72075%
Change - Increase (Decrease)	0.01787%

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

***NOTE 6 – PENSION PLAN, (CONTINUED)***

For the year ended June 30, 2016, the LBMTL recognized pension expense of \$34,171. At June 30, 2016, the LBMTL reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
LBMTL's contributions subsequent to the measurement date	\$ 74,746	\$ -
Changes of assumptions	-	21,443
Difference between expected and actual experience	812	-
Net difference between projected and actual earnings on pension plan investments	-	13,191
Total	<u>\$ 75,558</u>	<u>\$ 34,634</u>

The amount of \$74,746 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year ended June 30,	
2017	\$ (20,445)
2018	(19,359)
2019	(9,586)
2020	15,568
	<u>\$ (33,822)</u>

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

***NOTE 6 – PENSION PLAN, (CONTINUED)***

Actuarial Assumptions

The total pension liabilities in the June 30, 2014 actuarial valuation for the City's Miscellaneous Plan was determined using the following actuarial assumptions applied to all periods included in the measurement:

Measurement Date	June 30, 2015
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.65%
Inflation	2.75%
Payroll Growth	3%
Projected Salary Increase	Varies by Entry Age and Service
Investment Rate of Return	7.5% (1)
Mortality	(2)

(1) Net of pension plan investment and administrative expenses; including inflation.

(2) Derived using CalPERS' Membership Data for all Funds

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2014 valuation were based on the results of a January 2014 actuarial experience study for the period 1997 to 2011. The mortality table includes 20 years of mortality improvements using Society of Actuaries Scale BB. Further details of the Experience Study can found on the CalPERS website.

Changes of Assumptions

GASB 68, paragraph 68, states that the long-term expected rate of return should be determined net of pension plan investment expense but without reduction for pension plan administrative expense. The discount rate of 7.50 percent used for the June 30, 2014 measurement date was net of administrative expenses. The discount rate of 7.65 percent used for the June 30, 2015 measurement date is without reduction of pension plan administrative expense.

Discount Rate

The discount rate used to measure the total pension liability was 7.65 percent for the Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for the plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.65 percent discount rate is adequate and the use of the municipal bond rate calculation was not necessary. The long term expected discount rate of 7.65 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

***NOTE 6 – PENSION PLAN, (CONTINUED)***

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses and are summarized in the following table:

Asset Class	New Strategic Allocation	Long-term Expected Real Return Years 1-10 (a)	Long-term Expected Real Return Years 11+(b)
Global Equity	51%	5.25%	5.71%
Global Fixed Income	19%	0.99%	2.43%
Inflation Sensitive	6%	0.45%	3.36%
Private Equity	10%	6.83%	6.95%
Real Estate	10%	4.50%	5.13%
Infrastructure and Forestland	2%	4.50%	5.09%
Liquidity	2%	-0.55%	-1.05%
Total	100%		

(a) An expected inflation of 2.5% used for this period.

(b) An expected inflation of 3.0% used for this period.

**Sensitivity of the Authority's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the LBMTL's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the LBMTL's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease (6.65%)	Current Discount Rate (7.65%)	1% Increase (8.65%)
LBMTL's proportionate share of the net pension liability	\$ 599,349	\$ 385,609	\$ 207,751

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2016**

***NOTE 6 – PENSION PLAN, (CONTINUED)***

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the City's CAFR, as well as the separately issued CalPERS financial reports.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**SCHEDULE OF THE ARTICLE 4 FUNDS' PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY  
LAST TEN YEARS\*  
FISCAL YEAR ENDED JUNE 30, 2016**

	<b>2016</b>	<b>2015</b>
Proportion of the net pension liability	1.72075%	1.70288%
Proportionate share of the net pension liability	\$ 385,609	\$ 358,477
Covered payroll	\$ 194,570	\$ 193,261
Proportionate Share of the net pension liability as a percentage of covered payroll	198.19%	185.49%
Plan fiduciary net position as a percentage of the total pension liability	76.91%	77.60%
Measurement Date	June 30, 2015	June 30, 2014

\* Fiscal year 2015 was the first year of implementation, therefore, only two years are shown.

\*\* The LBMTL adopted GASB Statement No. 82. As a result, amounts have been restated to show covered payroll based on pensionable earnings.

Changes in Assumptions: The discount rate was revised from 7.5% to 7.65% during the measurement period ending June 30, 2015.

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**SCHEDULE OF CONTRIBUTIONS  
LAST TEN YEARS\*  
FISCAL YEAR ENDED JUNE 30, 2016**

	<u>2016</u>	<u>2015</u>
Actuarially determined contributions, allocated to the LBMTL	\$ 50,655	\$ 58,880
Contributions in relation to the actuarially determined contribution	<u>(74,746)</u>	<u>(58,880)</u>
Contribution deficiency (excess)	<u>\$ (24,091)</u>	<u>\$ -</u>
Covered payroll**	\$ 210,476	\$ 194,570
Contributions as a percentage of covered payroll	35.51%	30.26%

\* Fiscal year 2015 was the first year of implementation, therefore, only two years are shown.

\*\* The LBMTL adopted GASB Statement No. 82. As a result, amounts have been restated to show covered payroll based on pensionable earnings.

## **SUPPLEMENTARY INFORMATION**

**LAGUNA BEACH MUNICIPAL TRANSIT LINES  
TRANSPORTATION DEVELOPMENT ACT  
ARTICLE 4 FUNDS  
OPERATING AND CAPITAL PROGRAM**

**SCHEDULE OF ALLOCATIONS RECEIVED AND EXPENDED, BY PROJECT YEAR  
YEAR ENDED JUNE 30, 2016**

<u>Project Description</u>	<u>Project Type</u>	<u>Year Allocated</u>	<u>Allocation Amount</u>	<u>Unspent Allocations at 06/30/2015</u>	<u>Receipts</u>	<u>Expenditures</u>	<u>Unspent Allocations at 06/30/2016</u>	<u>Project Status</u>
Transit Program	Local	2015-16	\$ 1,115,108	\$ -	\$ 1,115,108	\$ 1,115,108	\$ -	Closed
Totals			<u>\$ 1,115,108</u>	<u>\$ -</u>	<u>\$ 1,115,108</u>	<u>\$ 1,115,108</u>	<u>\$ -</u>	



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Board of Directors  
Orange County Transportation Authority  
Orange, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Transportation Development Act (TDA) Article 4 Funds of the Operating and Capital Program (Funds) of the Laguna Beach Municipal Transit Lines (LBMTL), an enterprise fund of the City of Laguna Beach, California (City), as of and for the year ended June 30, 2016, and the related notes to the financial statements, and have issued our report thereon dated December 19, 2016. Our report included an emphasis of matter stating that the financial statements of the LBMTL do not purport to, and do not, present fairly the financial position of the City as of June 30, 2016. Our report also included an emphasis of matter regarding the LBMTL's adoption of Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, and GASB Statement No. 82, *Pension Issues – An Amendment of GASB Statements No. 67, No. 68, and No. 73*, effective July 1, 2015.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) of the LBMTL to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements of the LBMTL are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including Section 6667 of Part 21 of the California Code of Regulations and the allocation instructions of the Orange County Transportation Authority, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of Section 6667 of part 21 of the California Code of Regulations and the allocation instructions of the Orange County Transportation Authority.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Laguna Hills, California  
December 19, 2016