# **Orange County Transportation Authority**



# Legislative and Communications Committee Meeting Agenda Thursday, January 19, 2017 at 9:00 a.m.

550 South Main Street, Board Room - Conf. Room 07, Orange, California

### **Committee Members**

Shawn Nelson, Chairman Lisa A. Bartlett Michael Hennessey Al Murray Tim Shaw Gregory T. Winterbottom

Any person with a disability who requires a modification or accommodation in order to participate in this meeting should contact the OCTA Clerk of the Board, telephone (714) 560-5676, no less than two (2) business days prior to this meeting to enable OCTA to make reasonable arrangements to assure accessibility to this meeting.

Agenda descriptions are intended to give members of the public a general summary of items of business to be transacted or discussed. The posting of the recommended actions does not indicate what action will be taken. The Committee may take any action which it deems to be appropriate on the agenda item and is not limited in any way by the notice of the recommended action.

All documents relative to the items referenced in this agenda are available for public inspection at www.octa.net or through the Clerk of the Board's office at the OCTA Headquarters, 600 South Main Street, Orange, California.

#### Call to Order

# **Pledge of Allegiance - Director Murray**

1. Public Comments

# **Special Calendar**

# 2. Conference Call with State Legislative Advocate Moira Topp

#### **Author/Executive Director**

Moira Topp/Lance M. Larson

An update of legislative items in Sacramento will be provided.

# **Consent Calendar (Item 3)**

All items on the Consent Calendar are to be approved in one motion unless a Committee Member or a member of the public requests separate action or discussion on a specific item.

# 3. Approval of Minutes

Approve the minutes of the Legislative and Communications Committee meeting of November 17, 2016.

# Regular Calendar

### 4. State Legislative Status Report

#### **Author/Executive Director**

Brandon Bullock/Lance M. Larson

#### Overview

An update is provided on a bill supported consistent with the Orange County Transportation Authority's 2017-18 State Legislative Platform, related to the delegation of federal environmental review authority under the National Environmental Protection Act. A summary of transportation funding proposals introduced in the Legislature is provided. An outline of State Senate leadership and committee assignments for the 2017-18 state legislative session is provided. An update on the Governor's proposed fiscal year 2017-18 budget is provided.

#### Recommendation

Receive and file as an informational item.

## 5. Federal Legislative Status Report

#### **Author/Executive Director**

Kristin Essner/Lance M. Larson

#### Overview

In December 2016, Congress passed and the President signed into law a continuing resolution to appropriate funding for all departments of the federal government until April 28, 2017. The President-elect stated his intent to pursue an infrastructure investment package. Federal advocacy goals for 2017 are recommended for adoption. An update is provided on the confirmation of a new Secretary of Transportation.

#### Recommendation

Adopt the 2017 Federal Legislative Advocacy Goals and direct staff to take necessary and appropriate actions in furtherance of these goals in Washington.

#### **Discussion Items**

# 6. Update on the Governor's Budget

Staff will provide a general overview of the Governor's proposed 2017-18 State Budget.

### 7. Chief Executive Officer's Report

#### 8. Committee Members' Reports

#### 9. Closed Session

There are no Closed Session items scheduled.

## 10. Adjournment

The next regularly scheduled meeting of this Committee will be held at **9:00 a.m. on Thursday, February 16, 2017** at the Orange County Transportation Authority Headquarters, 550 South Main Street, Board Room - Conference Room 07, Orange, California.





# Legislative and Communications Committee Meeting

#### Committee Members Present

Shawn Nelson, Chairman Lisa A. Bartlett Michael Hennessey Jim Katapodis Al Murray Tim Shaw Greg Winterbottom

#### Staff Present

Ken Phipps, Deputy Chief Executive Officer Laurena Weinert, Clerk of the Board Mary K. Burton, Deputy Clerk of the Board James Donich, General Counsel OCTA Staff and members of the General Public

#### **Committee Members Absent**

Vice Chairman Lalloway

## Call to Order

The November 17, 2016 regular meeting of the Legislative and Communications Committee was called to order by Board Vice Chairman Hennessey at 9:15 a.m.

# Pledge of Allegiance

Director Shaw led in the Pledge of Allegiance.

#### 1. Public Comments

No public comments were received.

# **Special Calendar**

There were no Special Calendar matters.

#### 2. Conference Call with Sacramento Advocate

An update of legislative items in Sacramento was provided by Moira Topp, Sacramento Advocate that included:

- Budget projections;
- A Special Session on transportation funding;
- Election results significant impacts in the legislature;
- The Orange County race between Ling Ling Chang and Josh Newman; and
- Items that would allow a two-thirds vote to enable the legislature to increase taxes, impact constitutional amendments, and make changes to the Fair Political Practices Act.



# 2. (Continued)

Director Bartlett asked about Senate Bill (SB) 321, and Ms. Topp responded that SB 321 is the Motor Vehicle Fuel Taxes, Rates, and Adjustments bill which the Board of Equalization must take action on each year to adjust the price-based excise tax, ensuring that the revenues generated from the tax, match what would have formally been generated under the previous sales tax on gasoline and will probably be included in an ultimate package; if a package for a global bill does not come together by November 30th, she believes it will be reintroduced.

# **Consent Calendar** (Item 3)

# 3. Approval of Minutes

A motion was made by Director Murray, seconded by Director Hennessey, and declared passed by those present, to approve minutes of the September 15, 2016 meeting.

# **Regular Calendar**

# 4. Orange County Transportation Authority 2017-18 State and Federal Legislative Platforms

Lance Larson, Executive Director of Government Relations, introduced this item and stated that this was the draft platform brought to the Committee in September for direction.

Kristin Essner, Principal Government Relations Representative, gave a presentation on the revised State and Federal Legislative Platforms based upon input from stakeholders for adoption by the Committee and Board.

A motion was made by Director Katapodis, seconded by Director Winterbottom, and declared passed by those present, to:

- A. Adopt the Orange County Transportation Authority 2017-18 State and Federal Legislative Platforms.
- B. Direct staff to distribute the adopted platforms to elected officials, advisory committees, local governments, affected agencies, the business community, and other interested parties.



## 5. Status Report of State Legislation Enacted in 2016

Kristin Essner, Principal Government Relations Representative, reported that at the end of the 2016 legislative session, 900 bills were signed and chaptered by Governor Jerry Brown, while 159 bills were vetoed. Ms. Essner gave a report containing the analysis of legislation relevant to the Orange County Transportation Authority (OCTA).

Following the discussion, no action was taken on this receive and file information item.

# 6. Performance Evaluation of Sacramento Legislative Advocate, Platinum Advisors, LLC

Kristin Essner, Principal Government Relations Representative, reported that Platinum Advisors, LLC provided state legislative advocacy services for OCTA in Sacramento and provided an evaluation of their services to the Committee.

Following the discussion, no action was taken on this receive and file staff evaluation information item.

#### **Discussion Items**

#### 7. OCTA Focus Group Results

Alice Rogan, Manager of Public Outreach, and Ellen Burton, Executive Director of External Affairs, and Consultant Shakari Byerly, Partner for Evitarus, reported on the focus groups results that were conducted to identify transportation priorities to support upcoming planning studies including the Long-Range Transportation Plan and the Transit Master Plan. In addition, the results will help to assess public perceptions of OCTA and awareness of its programs and services including Measure M2.



## 7. (Continued)

Ms. Byerly gave a PowerPoint presentation that included the following:

- Research methodology;
- Transportation Emerged as an Important Consideration for the Future;
- Top Transportation Funding priorities;
- Assessments of the Current System;
- Long-Term Planning Priorities;
- Participants' Most Important Considerations for Future Transportation Planning;
- Communication Preferences; and
- Conclusions.

# 8. Chief Executive Officer's Report

Ken Phipps, Deputy Chief Executive Officer, reported on the following:

- There was a fire at the Lakeview Avenue grade separation project, of the OC Bridges program, that occurred last night (November 16th) at 5:00 p.m. There were no injuries and an investigation is being conducted.
- The Wilderness Preserve Hike and Equestrian Ride will be held on Saturday, November 19th at the Ferber Ranch Preserve in Trabuco Canyon. The hike will start at 8:30 a.m. and the equestrian ride will start at 11:30 a.m.
- The 91 Express Lanes Pavement Rehabilitation Project is on track.
  The lanes will be closed this weekend, remain open for the Thanksgiving
  weekend, and will have one final closure during the first weekend in
  December.
- OCTA's administrative offices will be closed next Thursday and Friday (November 24th and 25th) in observance of the Thanksgiving holiday.

# 9. Committee Members' Reports

Director Bartlett reported that she will deliver a State of the County Address on November 29th at 11:30 a.m. at the Irvine Marriott.

Director Murray congratulated Director Shaw for being re-elected and re-appointed to OCTA's Board by the City Selection Committee.



# **MINUTES**

# Legislative and Communications Committee Meeting

10. Clo	sed S	ession
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A Closed Session was not conducted at this meeting.

# 11. Adjournment

The meeting adjourned at 10:25 a.m.

The next regularly scheduled meeting of this Committee will be held at **9:00 a.m. on Thursday, December 15, 2016**, at the Orange County Transportation Authority Headquarters, 550 South Main Street, Board Room - Conference Room 07, Orange, California.

ATTEST	
	Mary K. Burton Deputy Clerk of the Board
Shawn Nelson Committee Chairman	



# January 19, 2017

To:

Legislative and Communications Committee

From:

Darrell Johnson, Chief Executive Officer

Subject:

State Legislative Status Report

#### Overview

An update is provided on a bill supported consistent with the Orange County Transportation Authority's 2017-18 State Legislative Platform, related to the delegation of federal environmental review authority under the National Environmental Protection Act. A summary of transportation funding proposals introduced in the Legislature is provided. An outline of State Senate leadership and committee assignments for the 2017-18 state legislative session is provided. An update on the Governor's proposed fiscal year 2017-18 budget is provided.

#### Recommendation

Receive and file as an informational item.

#### **Discussion**

AB 28 (Frazier, D-Oakley) Department of Transportation: Environmental Review Process: Federal Pilot Program

AB 28 (Frazier, D-Oakley) would allow the California Department of (Caltrans) the ability continue performing Transportation to environmental review responsibilities highway projects for under the National Environmental Policy Act (NEPA). Specifically, AB 28 provides for a limited waiver of sovereign immunity under the 11th amendment of the U.S. Constitution, so that the state may assume the responsibility and liability for its NEPA actions and decisions, as is required when accepting NEPA delegation.

Initially provided under the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users, the federal delegation of NEPA authority to the state has been a success in expediting the environmental review of transportation projects. Since the authority was delegated to the state in 2007,

Caltrans and local agencies have been able to advance and deliver projects that could have been delayed, had those projects been subject to the traditional federally-led NEPA review process. With NEPA delegation, substantial time savings has been achieved for numerous areas of the NEPA environmental review process, including Section 7 Biological Assessments/Biological Opinions, draft environmental assessments, and Findings of No Significant Impact determinations. As a result, the time savings provided with NEPA delegation has led to reduced project costs and the expedited start of project construction activities.

However, despite these successes, the most recent enabling legislation, AB 892 (Chapter 482, Statues of 2011), which had previously provided the limited waiver of sovereign immunity, and that was supported by the Orange County Transportation Authority (OCTA), contained a sunset provision of January 1, 2017. While efforts were pursued in 2016 to extend the waiver, those efforts ultimately became tangled in the negotiations on a potential transportation funding package, which did not materialize. As such, the current waiver of sovereign immunity for NEPA delegation purposes has expired. As a result, Caltrans has informed local agencies that it cannot perform NEPA review responsibilities until it receives a new waiver of sovereign immunity from the legislature.

Without a new waiver, numerous locally-funded OCTA projects are at risk for delay if they are subject to the traditional NEPA review process. These projects include improvements to numerous freeways in Orange County including State Route 91, State Route 57, State Route 55, and Interstate 405. In total, it is estimated that approximately \$2.1 billion in infrastructure investments could be delayed if NEPA delegation is allowed to expire indefinitely. These delays could be compounded further as the Federal Highways Administration has indicated that it currently lacks the staff to adequately and readily assume the NEPA responsibilities. Consistent with the OCTA 2017-18 State Legislative Platform's principle to support legislation to streamline the environmental review and permitting processes for transportation projects and programs, a SUPPORT position has been taken on AB 28. A copy of the bill and a letter of support are included as Attachment A.

# Transportation Funding Proposals

In the opening days of the 2017-18 State Legislative Session, both Assembly Member Jim Frazier (D-Oakley), Chair of the Assembly Transportation Committee, and Senator Jim Beall (D-San Jose), Chair of the Senate Transportation and Housing Committee, introduced separate transportation funding proposals that build upon previous proposals that had been part of the 2015-16 Special Session on Transportation. Among their provisions, the new

proposals, AB 1 (Frazier) and SB 1 (Beall), would provide \$6 billion annually through a combination of increases to the sales taxes on gas and diesel fuel, adjusted per the Consumer Price Index, and increases to vehicle registration fees. The revenues generated from these increases would fund a new road maintenance program focusing on highways and local streets and roads, with the use of funds by both Caltrans and cities and counties to be subject to performance and reporting requirements. Both proposals also include a small set-aside of the funding provided under the program for existing and new self-help counties.

Both bills would also require the expedited repayment of prior transportation loans made to the General Fund, and partial return of truck weight fee revenues to the State Highway Account for transportation purposes, rather than for bond debt service on general obligation bonds. Both AB 1 and SB 1 would also reset the price-based excise tax on gasoline to 18 cents per gallon. By partially returning weight fee revenues and resetting the priced-based excise tax, immediate relief would be provided for the State Transportation Improvement Program and local streets and roads funding.

With regards to transit funding, both AB 1 and SB 1 propose to double the formula share of cap-and-trade funding dedicated to both the Transit and Intercity Rail Capital Program, and the Low Carbon Transit Operation Program. Both bills also propose providing additional transit funding via increases in the diesel sales tax; however, SB 1 would also require a portion of its proposed diesel sales tax increase to be dedicated to supporting commuter and intercity rail service in the state. Both bills also would provide additional funding for goods movement and active transportation projects, and would implement several transportation delivery and efficiency reforms as part of their respective proposals. These provisions include enhanced oversight of the State Highway Operations and Protection Program, exemptions from the California Environmental Quality Act for projects within an existing right-of-way, and the permanent delegation of federal responsibilities under NEPA to Caltrans.

The full text of both bills is included as Attachments B and C. An outline comparing the major provisions of each bill legislation is also included as Attachment D. It is expected that as the legislative session progresses, these proposals will serve as the starting point for future negotiations. It is also anticipated that the Governor may include his own transportation funding proposal as part of his proposed 2017-18 State Budget. Staff will continue to monitor developments on all funding proposals that may be pursued, and provide updates as needed to the OCTA Board of Directors on their status.

2017-18 State Senate Leadership and Committee Assignments

Coinciding with the start of the 2017-18 state legislative session, Senate President pro Tem Kevin de Leòn (D-Los Angeles) introduced his leadership team and the committee assignments for the State Senate. A detailed listing of these positions is included as Attachment E. The Chair and Vice-Chair of the Senate Transportation and Housing Committee remain the same with Senator Jim Beall and Senator Anthony Canella (R-Ceres) retaining their leadership positions on the committee. In the Assembly, Speaker Anthony Rendon (D-South Gate) has released the Assembly Leadership and Committee Chair assignments for the 2017-18 legislative session. It is expected that a full committee roster list will be available shortly. When a full assembly committee assignment list is released, an update will be provided at the next scheduled meeting of the Legislative and Communications Committee.

Governor's Proposed Fiscal Year 2017-18 State Budget

As required by the state constitution, the Governor's proposed budget for fiscal year 2017-18 is required to be introduced by January 10, 2017. While a memo outlining the proposed budget has been provided to the OCTA Board of Directors, a verbal update will be included as part of the January 19, 2017 meeting of the OCTA Legislative and Communications Committee.

# Summary

An update is provided on a bill related to the environmental review of transportation projects. An overview of two state funding proposals is provided. The committee and leadership assignments for the California State Senate is provided. A verbal update on the Governor's proposed fiscal year 2017-18 state budget is provided.

#### **Attachments**

- A. Orange County Transportation Authority Support Letter for AB 28 (Frazier, D-Oakley) with bill language
- B. AB 1 (Frazier, D-Oakley) Bill Language
- C. SB 1 (Beall, D-San Jose) Bill Language
- D. AB 1/SB 1 Comparison Chart
- E. 2017-18 State Senate Leadership and Committee Assignments
- F. Orange County Transportation Authority Legislative Matrix

Prepared by:

Brandon Bullock Government Relations Representative

(714) 560-5389

Approved by:

Lance M. Larson Executive Director, Government Relations

(714) 560-5908



AFFILIATED AGENCIES

Orange County Transit District

Local Transportation Authority

Service Authority for Freeway Emergencies

Consolidated Transportation Service Agency

Congestion Management Agency

> Service Authority for Abandoned Vehicles

December 14, 2016

The Honorable Jim Frazier Chair, Assembly Transportation Committee State Capitol Building, Room 3091 Sacramento, California 94249

Subject: AB 28 - SUPPORT

Dear Chairman Frazier:

The Orange County Transportation Authority (OCTA) Board of Directors is pleased to support AB 28, your legislation which will allow the state to continue to perform federal environmental responsibilities for highway projects under the National Environmental Policy Act (NEPA). By continuing the delegation of NEPA authority to the California Department of Transportation (Caltrans), AB 28 will allow for the streamlined environmental review of critical transportation projects, thereby accelerating the delivery of those projects and the mobility and economic benefits they provide.

Initially provided under the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users, the federal delegation of NEPA authority to the state has been a success in expediting the environmental review of transportation projects. This authority has allowed both Caltrans and local agencies to advance and deliver projects that could have been delayed, had those projects been subject to the traditional federally-led NEPA review process. For instance, NEPA delegation has allowed for the processing of Section 7 Biological Assessments/Biological Opinions to be cut by more than five months, and the approval of draft environmental assessments (EAs), and Findings of No Significant Impact (FONSIs), to be reduced on average by 11 months when compared to the time these approvals have traditionally taken under the federally-led NEPA review process. These time-savings have reduced costs and expedited the start of project construction activities, including the delivery of the economic and mobility benefits the projects provide.

If NEPA delegation authority is not extended, then numerous locally-funded OCTA projects could be delayed if they are subjected to the traditional NEPA review process. These projects include improvements to numerous freeways in Orange County including State Route (SR) 91, SR-57, SR-55, and Interstate 405. In total, OCTA estimates that approximately \$2.1 billion in infrastructure investments could be delayed if NEPA delegation is allowed to expire

The Honorable Jim Frazier December 14, 2016 Page 2

indefinitely. For this reason, OCTA recognizes the importance of your legislation, and believe that it should be prioritized for immediate passage by the legislature, so as to allow for immediate investment in California's transportation network.

A support position on AB 28 is consistent with the principles included in the OCTA 2017-18 State Legislative Platform that states, "Support legislation to streamline the environmental review and permitting processes for transportation projects and programs to avoid potentially duplicative and unnecessary analysis, while still maintaining traditional environmental protections".

If you or your staff have any questions regarding OCTA's position on AB 28, please contact Kristin Essner, Principal Government Relations Representative, at (714) 560-5754.

Sincerely,

Lori Donchak

Chair

LD:bb

c: Darrell Johnson, Chief Executive Officer Orange County State Legislative Delegation Platinum Advisors, LLC

# Introduced by Assembly Member Frazier (Principal coauthor: Assembly Member Salas)

(Principal coauthor: Senator Galgiani)

December 5, 2016

An act to add Section 820.1 to the Streets and Highways Code, relating to transportation, and declaring the urgency thereof, to take effect immediately.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 28, as introduced, Frazier. Department of Transportation: environmental review process: federal pilot program.

Existing law gives the Department of Transportation full possession and control of the state highway system. Existing federal law requires the United States Secretary of Transportation to carry out a surface transportation project delivery pilot program, under which the participating states assume certain responsibilities for environmental review and clearance of transportation projects that would otherwise be the responsibility of the federal government. Existing law, until January 1, 2017, provided that the State of California consents to the jurisdiction of the federal courts with regard to the compliance, discharge, or enforcement of the responsibilities it assumed as a participant in the pilot program.

This bill would reinstate the operation of the latter provision.

This bill would declare that it is to take effect immediately as an urgency statute.

Vote: 3/3. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

-2-**AB 28** 

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The people of the State of California do enact as follows:

SECTION 1. Section 820.1 is added to the Streets and Highways Code, to read: 2

- 820.1. (a) The State of California consents to the jurisdiction of the federal courts with regard to the compliance, discharge, or enforcement of the responsibilities assumed by the department pursuant to Section 326 of, and subsection (a) of Section 327 of, Title 23 of the United States Code.
- (b) In any action brought pursuant to the federal laws described in subdivision (a), no immunity from suit may be asserted by the department pursuant to the Eleventh Amendment to the United States Constitution, and any immunity is hereby waived.
- (c) The department shall not delegate any of its responsibilities assumed pursuant to the federal laws described in subdivision (a) to any political subdivision of the state or its instrumentalities.
- (d) This section does not affect the obligation of the department to comply with state and federal law.
- SEC. 2. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the California Constitution and shall go into immediate effect. The facts constituting the necessity are:
- 20 To expedite the participation of the Department of Transportation 21 in the federal surface transportation project delivery pilot program, 22
- it is necessary for this measure to take effect immediately.

#### ASSEMBLY BILL

No. 1

# Introduced by Assembly Member Frazier (Coauthors: Assembly Members Low, Mullin, and Santiago)

December 5, 2016

An act to amend Sections 13975, 14500, 14526.5, and 16965 of, to add Sections 14033, 14526.7, and 16321 to, to add Part 5.1 (commencing with Section 14460) to Division 3 of Title 2 of, and to repeal Section 14534.1 of, the Government Code, to amend Section 39719 of the Health and Safety Code, to amend Section 21080.37 of, and to add Division 13.6 (commencing with Section 21200) to, the Public Resources Code, to amend Section 99312.1 of, and to add Section 99314.9 to, the Public Utilities Code, to amend Sections 6051.8, 6201.8, 7360, 8352.4, 8352.5, 8352.6, and 60050 of the Revenue and Taxation Code, to amend Sections 183.1, 2192, 2192.1, and 2192.2 of, to add Sections 820.1, 2103.1, and 2192.4 to, and to add Chapter 2 (commencing with Section 2030) to Division 3 of, the Streets and Highways Code, and to add Sections 9250.3, 9250.6, and 9400.5 to the Vehicle Code, relating to transportation, making an appropriation therefor, and declaring the urgency thereof, to take effect immediately.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 1, as introduced, Frazier. Transportation funding.

(1) Existing law provides various sources of funding for transportation purposes, including funding for the state highway system and the local street and road system. These funding sources include, among others, fuel excise taxes, commercial vehicle weight fees, local transactions and use taxes, and federal funds. Existing law imposes certain registration fees on vehicles, with revenues from these fees deposited

AB 1 — 2—

in the Motor Vehicle Account and used to fund the Department of Motor Vehicles and the Department of the California Highway Patrol. Existing law provides for the monthly transfer of excess balances in the Motor Vehicle Account to the State Highway Account.

This bill would create the Road Maintenance and Rehabilitation Program to address deferred maintenance on the state highway system and the local street and road system. The bill would require the California Transportation Commission to adopt performance criteria, consistent with a specified asset management plan, to ensure efficient use of certain funds available for the program. The bill would provide for the deposit of various funds for the program in the Road Maintenance and Rehabilitation Account, which the bill would create in the State Transportation Fund, including revenues attributable to a \$0.012 per gallon increase in the motor vehicle fuel (gasoline) tax imposed by the bill with an inflation adjustment, as provided, an increase of \$38 in the annual vehicle registration fee with an inflation adjustment, as provided, a new \$165 annual vehicle registration fee with an inflation adjustment, as provided, applicable to zero-emission motor vehicles, as defined, and certain miscellaneous revenues described in (7) below that are not restricted as to expenditure by Article XIX of the California Constitution.

This bill would annually set aside \$200,000,000 of the funds available for the program to fund road maintenance and rehabilitation purposes in counties that have sought and received voter approval of taxes or that have imposed fees, including uniform developer fees, as defined, which taxes or fees are dedicated solely to transportation improvements. These funds would be continuously appropriated for allocation pursuant to guidelines to be developed by the California Transportation Commission in consultation with local agencies. The bill would require \$80,000,000 of the funds available for the program to be annually transferred to the State Highway Account for expenditure on the Active Transportation Program. The bill would require \$30,000,000 of the funds available for the program in each of 4 fiscal years beginning in 2017–18 to be transferred to the Advance Mitigation Fund created by the bill pursuant to (12) below. The bill would continuously appropriate \$2,000,000 annually of the funds available for the program to the California State University for the purpose of conducting transportation research and transportation-related workforce education, training, and development, and \$3,000,000 annually to the institutes for transportation studies at the University of California. The bill would require the —3— AB 1

remaining funds available for the program to be allocated 50% for maintenance of the state highway system or to the state highway operation and protection program and 50% to cities and counties pursuant to a specified formula. The bill would impose various requirements on the department and agencies receiving these funds. The bill would authorize a city or county to spend its apportionment of funds under the program on transportation priorities other than those allowable pursuant to the program if the city's or county's average Pavement Condition Index meets or exceeds 80.

The bill would also require the department to annually identify savings achieved through efficiencies implemented at the department and to propose, from the identified savings, an appropriation to be included in the annual Budget Act of up to \$70,000,000 from the State Highway Account for expenditure on the Active Transportation Program.

(2) Existing law establishes in state government the Transportation Agency, which includes various departments and state entities, including the California Transportation Commission. Existing law vests the California Transportation Commission with specified powers, duties, and functions relative to transportation matters. Existing law requires the commission to retain independent authority to perform the duties and functions prescribed to it under any provision of law.

This bill would exclude the California Transportation Commission from the Transportation Agency, establish it as an entity in state government, and require it to act in an independent oversight role. The bill would also make conforming changes.

(3) Existing law creates various state agencies, including the Department of Transportation, the High-Speed Rail Authority, the Department of the California Highway Patrol, the Department of Motor Vehicles, and the State Air Resources Board, with specified powers and duties. Existing law provides for the allocation of state transportation funds to various transportation purposes.

This bill would create the Office of the Transportation Inspector General in state government, as an independent office that would not be a subdivision of any other government entity, to ensure that all of the above-referenced state agencies and all other state agencies expending state transportation funds are operating efficiently, effectively, and in compliance with federal and state laws. The bill would provide for the Governor to appoint the Transportation Inspector General for a 6-year term, subject to confirmation by the Senate, and would provide that the Transportation Inspector General may not be

AB 1 — 4 —

removed from office during the term except for good cause. The bill would specify the duties and responsibilities of the Transportation Inspector General and would require an annual report to the Legislature and Governor.

This bill would require the department to update the Highway Design Manual to incorporate the "complete streets" design concept by July 1, 2017.

(4) Existing law provides for loans of revenues from various transportation funds and accounts to the General Fund, with various repayment dates specified.

This bill would require the Department of Finance, on or before January 1, 2017, to compute the amount of outstanding loans made from specified transportation funds. The bill would require the Department of Transportation to prepare a loan repayment schedule and would require the outstanding loans to be repaid pursuant to that schedule, as prescribed. The bill would appropriate funds for that purpose from the Budget Stabilization Account. The bill would require the repaid funds to be transferred, pursuant to a specified formula, to cities and counties and to the department for maintenance of the state highway system and for purposes of the state highway operation and protection program.

(5) The Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006 (Proposition 1B) created the Trade Corridors Improvement Fund and provided for allocation by the California Transportation Commission of \$2 billion in bond funds for infrastructure improvements on highway and rail corridors that have a high volume of freight movement and for specified categories of projects eligible to receive these funds. Existing law continues the Trade Corridors Improvement Fund in existence in order to receive revenues from sources other than the bond act for these purposes.

This bill would deposit the revenues attributable to a \$0.20 per gallon increase in the diesel fuel excise tax imposed by the bill into the Trade Corridors Improvement Fund. The bill would require revenues apportioned to the state from the national highway freight program established by the federal Fixing America's Surface Transportation Act to be allocated for trade corridor improvement projects approved pursuant to these provisions.

Existing law requires the commission, in determining projects eligible for funding, to consult various state freight and regional infrastructure and goods movement plans and the statewide port master plan.

This bill would revise the list of plans to be consulted by the commission when determining eligible projects for funding. The bill would also expand eligible projects to include, among others, rail landside access improvements, landside freight access improvements to airports, and certain capital and operational improvements.

(6) Existing law requires all moneys, except for fines and penalties, collected by the State Air Resources Board from the auction or sale of allowances as part of a market-based compliance mechanism relative to reduction of greenhouse gas emissions to be deposited in the Greenhouse Gas Reduction Fund. Existing law continuously appropriates 10% of the annual proceeds of the fund to the Transit and Intercity Rail Capital Program and 5% of the annual proceeds of the fund to the Low Carbon Transit Operations Program.

This bill would, beginning in the 2017–18 fiscal year, instead continuously appropriate 20% of those annual proceeds to the Transit and Intercity Rail Capital Program and 10% of those annual proceeds to the Low Carbon Transit Operations Program, thereby making an appropriation.

(7) Article XIX of the California Constitution restricts the expenditure of revenues from taxes imposed by the state on fuels used in motor vehicles upon public streets and highways to street and highway and certain mass transit purposes. Existing law requires certain miscellaneous revenues deposited in the State Highway Account that are not restricted as to expenditure by Article XIX of the California Constitution to be transferred to the Transportation Debt Service Fund in the State Transportation Fund, as specified, and requires the Controller to transfer from the fund to the General Fund an amount of those revenues necessary to offset the current year debt service made from the General Fund on general obligation transportation bonds issued pursuant to Proposition 116 of 1990.

This bill would delete the transfer of these miscellaneous revenues to the Transportation Debt Service Fund, thereby eliminating the offsetting transfer to the General Fund for debt service on general obligation transportation bonds issued pursuant to Proposition 116 of 1990. The bill, subject to a specified exception, would instead require the miscellaneous revenues to be retained in the State Highway Account and to be deposited in the Road Maintenance and Rehabilitation Account.

(8) Article XIX of the California Constitution requires gasoline excise tax revenues from motor vehicles traveling upon public streets and

AB 1 — 6 —

highways to be deposited in the Highway Users Tax Account, for allocation to city, county, and state transportation purposes. Existing law generally provides for statutory allocation of gasoline excise tax revenues attributable to other modes of transportation, including aviation, boats, agricultural vehicles, and off-highway vehicles, to particular accounts and funds for expenditure on purposes associated with those other modes, except that a specified portion of these gasoline excise tax revenues is deposited in the General Fund. Expenditure of the gasoline excise tax revenues attributable to those other modes is not restricted by Article XIX of the California Constitution.

This bill, commencing July 1, 2017, would instead transfer to the Highway Users Tax Account for allocation to state and local transportation purposes under a specified formula the portion of gasoline excise tax revenues currently being deposited in the General Fund that are attributable to boats, agricultural vehicles, and off-highway vehicles. Because that account is continuously appropriated, the bill would make an appropriation.

(9) Existing law, as of July 1, 2011, increases the sales and use tax on diesel and decreases the excise tax, as provided. Existing law requires the State Board of Equalization to annually modify both the gasoline and diesel excise tax rates on a going-forward basis so that the various changes in the taxes imposed on gasoline and diesel are revenue neutral.

This bill would eliminate the annual rate adjustment to maintain revenue neutrality for the gasoline and diesel excise tax rates and would reimpose the higher gasoline excise tax rate that was in effect on July 1, 2010, in addition to the increase in the rate described in (1) above.

Existing law, beyond the sales and use tax rate generally applicable, imposes an additional sales and use tax on diesel fuel at the rate of 1.75%, subject to certain exemptions, and provides for the net revenues collected from the additional tax to be transferred to the Public Transportation Account. Existing law continuously appropriates these revenues to the Controller for allocation by formula to transportation agencies for public transit purposes under the State Transit Assistance Program.

This bill would increase the additional sales and use tax on diesel fuel by an additional 3.5%. By increasing the revenues deposited in the Public Transportation Account that are continuously appropriated, the bill would thereby make an appropriation. The bill would restrict expenditures of revenues from this increase in the sales and use tax on diesel fuel to transit capital purposes and certain transit services and — 7 — AB 1

would require a recipient transit agency to comply with certain requirements, including submitting a list of proposed projects to the Department of Transportation, as a condition of receiving a portion of these funds. The bill would require the Controller to compute and publish quarterly proposed allocations for each eligible recipient agency under the State Transit Assistance Program. The bill would require an existing required audit of transit operator finances to verify that these new revenues have been expended in conformance with these specific restrictions and all other generally applicable requirements.

This bill would, beginning July 1, 2019, and every 3rd year thereafter, require the State Board of Equalization to recompute the gasoline and diesel excise tax rates and the additional sales and use tax rate on diesel fuel based upon the percentage change in the California Consumer Price Index transmitted to the board by the Department of Finance, as prescribed.

(10) Existing law requires the Department of Transportation to prepare a state highway operation and protection program every other year for the expenditure of transportation capital improvement funds for projects that are necessary to preserve and protect the state highway system, excluding projects that add new traffic lanes. The program is required to be based on an asset management plan, as specified. Existing law requires the department to specify, for each project in the program the capital and support budget and projected delivery date for various components of the project. Existing law provides for the California Transportation Commission to review and adopt the program, and authorizes the commission to decline and adopt the program if it determines that the program is not sufficiently consistent with the asset management plan.

The bill would require the commission, as part of its review of the program, to hold at least one hearing in northern California and one hearing in southern California regarding the proposed program. The bill would require the department to submit any change to a programmed project as an amendment to the commission for its approval.

This bill, on and after August 1, 2017, would also require the commission to make an allocation of all capital and support costs for each project in the program, and would require the department to submit a supplemental project allocation request to the commission for each project that experiences cost increases above the amounts in its allocation. The bill would require the commission to establish guidelines to provide exceptions to the requirement for a supplemental project

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allocation requirement that the commission determines are necessary to ensure that projects are not unnecessarily delayed.

(11) Existing law imposes weight fees on the registration of commercial motor vehicles and provides for the deposit of net weight fee revenues into the State Highway Account. Existing law provides for the transfer of certain weight fee revenues from the State Highway Account to the Transportation Debt Service Fund to reimburse the General Fund for payment of debt service on general obligation bonds issued for transportation purposes. Existing law also provides for the transfer of certain weight fee revenues to the Transportation Bond Direct Payment Account for direct payment of debt service on designated bonds, which are defined to be certain transportation general obligation bonds issued pursuant to Proposition 1B of 2006. Existing law also provides for loans of weight fee revenues to the General Fund to the extent the revenues are not needed for bond debt service purposes, with the loans to be repaid when the revenues are later needed for those purposes, as specified.

This bill, notwithstanding these provisions or any other law, would only authorize specified amounts of weight fee revenues to be transferred from the State Highway Account to the Transportation Debt Service Fund, the Transportation Bond Direct Payment Account, or any other fund or account for the purpose of payment of the debt service on transportation general obligation bonds in accordance with a prescribed schedule, with no more than \$500,000,000 to be transferred in the 2021–22 and subsequent fiscal years. The bill would also prohibit loans of weight fee revenues to the General Fund.

(12) The California Environmental Quality Act (CEQA) requires a lead agency, as defined, to prepare, or cause to be prepared, and certify the completion of, an environmental impact report on a project that it proposes to carry out or approve that may have a significant effect on the environment or to adopt a negative declaration if it finds that the project will not have that effect. CEQA also requires a lead agency to prepare a mitigated negative declaration for a project that may have a significant effect on the environment if revisions in the project would avoid or mitigate that effect and there is no substantial evidence that the project, as revised, would have a significant effect on the environment.

CEQA, until January 1, 2020, exempts a project or an activity to repair, maintain, or make minor alterations to an existing roadway, as defined, other than a state roadway, if the project or activity is carried

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out by a city or county with a population of less than 100,000 persons to improve public safety and meets other specified requirements.

This bill would extend the above-referenced exemption indefinitely and delete the limitation of the exemption to projects or activities in cities and counties with a population of less than 100,000 persons. The bill would also expand the exemption to include state roadways.

This bill would also establish the Advance Mitigation Program in the Department of Transportation. The bill would authorize the department to undertake mitigation measures in advance of construction of a planned transportation project. The bill would require the department to establish a steering committee to advise the department on advance mitigation measures and related matters. The bill would create the Advance Mitigation Fund as a continuously appropriated revolving fund, to be funded initially from the Road Maintenance and Rehabilitation Program pursuant to (1) above. The bill would provide for reimbursement of the revolving fund at the time a planned transportation project benefiting from advance mitigation is constructed.

(13) Existing federal law requires the United States Secretary of Transportation to carry out a surface transportation project delivery program, under which the participating states assume certain responsibilities for environmental review and clearance of transportation projects that would otherwise be the responsibility of the federal government. Existing law, until January 1, 2017, when these provisions are repealed, provides that the State of California consents to the jurisdiction of the federal courts with regard to the compliance, discharge, or enforcement of the responsibilities the Department of Transportation assumed as a participant in this program.

This bill would reenact these provisions.

(14) This bill would declare that it is to take effect immediately as an urgency statute.

Vote:  $\frac{2}{3}$ . Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
- 3 (a) Over the next 10 years, the state faces a \$59 billion shortfall
- 4 to adequately maintain the existing state highway system in order
- to keep it in a basic state of good repair.

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(b) Similarly, cities and counties face a \$78 billion shortfall over the next decade to adequately maintain the existing network of local streets and roads.

- (c) Statewide taxes and fees dedicated to the maintenance of the system have not been increased in more than 20 years, with those revenues losing more than 55 percent of their purchasing power, while costs to maintain the system have steadily increased and much of the underlying infrastructure has aged past its expected useful life.
- (d) California motorists are spending \$17 billion annually in extra maintenance and car repair bills, which is more than \$700 per driver, due to the state's poorly maintained roads.
- (e) Failing to act now to address this growing problem means that more drastic measures will be required to maintain our system in the future, essentially passing the burden on to future generations instead of doing our job today.
- (f) A funding program will help address a portion of the maintenance backlog on the state's road system and will stop the growth of the problem.
- (g) Modestly increasing various fees can spread the cost of road repairs broadly to all users and beneficiaries of the road network without overburdening any one group.
- (h) Improving the condition of the state's road system will have a positive impact on the economy as it lowers the transportation costs of doing business, reduces congestion impacts for employees, and protects property values in the state.
- (i) The federal government estimates that increased spending on infrastructure creates more than 13,000 jobs per \$1 billion spent.
- (j) Well-maintained roads benefit all users, not just drivers, as roads are used for all modes of transport, whether motor vehicles, transit, bicycles, or pedestrians.
- (k) Well-maintained roads additionally provide significant health benefits and prevent injuries and death due to crashes caused by poorly maintained infrastructure.
- 35 (*I*) A comprehensive, reasonable transportation funding package will do all of the following:
  - (1) Ensure these transportation needs are addressed.
  - (2) Fairly distribute the economic impact of increased funding.
- 39 (3) Restore the gas tax rate previously reduced by the State 40 Board of Equalization pursuant to the gas tax swap.

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1 (4) Direct increased revenue to the state's highest transportation 2 needs.

 SEC. 2. Section 13975 of the Government Code is amended to read:

13975. There is in the state government the Transportation Agency. The agency consists of the Department of the California Highway Patrol, the California Transportation Commission, the Department of Motor Vehicles, the Department of Transportation, the High-Speed Rail Authority, and the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo, and Suisun.

SEC. 3. Section 14033 is added to the Government Code, to read:

14033. On or before July 1, 2017, the department shall update the Highway Design Manual to incorporate the "complete streets" design concept.

SEC. 4. Part 5.1 (commencing with Section 14460) is added to Division 3 of Title 2 of the Government Code, to read:

# PART 5.1. OFFICE OF THE TRANSPORTATION INSPECTOR GENERAL

14460. (a) There is hereby created in state government the independent Office of the Transportation Inspector General, which shall not be a subdivision of any other governmental entity, to ensure that the Department of Transportation, the High-Speed Rail Authority, the Department of the California Highway Patrol, the Department of Motor Vehicles, the State Air Resources Board, and all other state agencies expending state transportation funds are operating efficiently, effectively, and in compliance with applicable federal and state laws.

(b) The Governor shall appoint, subject to confirmation by the Senate, the Transportation Inspector General to a six-year term. The Transportation Inspector General may not be removed from office during that term, except for good cause. A finding of good cause may include substantial neglect of duty, gross misconduct, or conviction of a crime. The reasons for removal of the Transportation Inspector General shall be stated in writing and shall include the basis for removal. The writing shall be sent to the Secretary of the Senate and the Chief Clerk of the Assembly

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1 at the time of the removal and shall be deemed to be a public 2 document.

- 14461. The Transportation Inspector General shall review policies, practices, and procedures and conduct audits and investigations of activities involving state transportation funds in consultation with all affected state agencies. Specifically, the Transportation Inspector General's duties and responsibilities shall include, but not be limited to, all of the following:
- (a) To examine the operating practices of all state agencies expending state transportation funds to identify fraud and waste, opportunities for efficiencies, and opportunities to improve the data used to determine appropriate project resource allocations.
- (b) To identify best practices in the delivery of transportation projects and develop policies or recommend proposed legislation enabling state agencies to adopt these practices when practicable.
- (c) To provide objective analysis of and, when possible, offer solutions to concerns raised by the public or generated within agencies involving the state's transportation infrastructure and project delivery methods.
- (d) To conduct, supervise, and coordinate audits and investigations relating to the programs and operations of all state transportation agencies with state-funded transportation projects.
- (e) To recommend policies promoting economy and efficiency in the administration of programs and operations of all state agencies with state-funded transportation projects.
- (f) To ensure that the Secretary of Transportation and the Legislature are fully and currently informed concerning fraud or other serious abuses or deficiencies relating to the expenditure of funds or administration of programs and operations.
- 14462. The Transportation Inspector General shall report at least annually to the Governor and Legislature with a summary of his or her findings, investigations, and audits. The summary shall be posted on the Transportation Inspector General's Internet Web site and shall otherwise be made available to the public upon its release to the Governor and Legislature. The summary shall include, but need not be limited to, significant problems discovered by the Transportation Inspector General and whether recommendations of the Transportation Inspector General relative to investigations and audits have been implemented by the affected

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agencies. The report shall be submitted to the Legislature in compliance with Section 9795.

- SEC. 5. Section 14500 of the Government Code is amended to read:
- 14500. There is in the Transportation Agency state government a California Transportation Commission. The commission shall act in an independent oversight role.
- SEC. 6. Section 14526.5 of the Government Code is amended to read:
- 10 14526.5. (a) Based on the asset management plan prepared 11 and approved pursuant to Section 14526.4, the department shall 12 prepare a state highway operation and protection program for the 13 expenditure of transportation funds for major capital improvements 14 that are necessary to preserve and protect the state highway system. 15 Projects included in the program shall be limited to eapital 16 improvements relative to the maintenance, safety, operation, and 17 rehabilitation rehabilitation, and operation of state highways and 18 bridges that do not add a new traffic lane to the system. 19
  - (b) The program shall include projects that are expected to be advertised prior to July 1 of the year following submission of the program, but which have not yet been funded. The program shall include those projects for which construction is to begin within four fiscal years, starting July 1 of the year following the year the program is submitted.
  - (c) (1) The department, at a minimum, shall specify, for each project in the state highway operation and protection program, the capital and support budget, as well as a projected delivery date; budget for each of the following project components:
    - (1) Completion of project
    - (A) Project approval and environmental documents.
- 31 (2) Preparation of plans,

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- (B) Plans, specifications, and estimates.
- (3) Acquisition of rights-of-way, including, but not limited to, support activities.
  - (C) Rights-of-way.
  - (D) Construction.
- 37 (2) The department shall specify, for each project in the state 38 highway operation and protection program, a project delivery 39 date for each of the following components:
  - (A) Environmental document completion.

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- 1 (B) Plans, specifications, and estimate completion.
  - (C) Right-of-way certification.

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- 4 (D) Start of construction.
  - (d) The program department shall be submitted submit its proposed program to the commission not later than January 31 of each even-numbered year. Prior to submitting the plan; its proposed program, the department shall make a draft of its proposed program available to transportation planning agencies for review and comment and shall include the comments in its submittal to the commission. The department shall provide the commission with detailed information for all programmed projects, including, but not limited to, cost, scope, schedule, and performance metrics as determined by the commission.
  - (e) The commission—may shall review the proposed program relative to its overall adequacy, consistency with the asset management plan prepared and approved pursuant to Section 14526.4 and funding priorities established in Section 167 of the Streets and Highways Code, the level of annual funding needed to implement the program, and the impact of those expenditures on the state transportation improvement program. The commission shall adopt the program and submit it to the Legislature and the Governor not later than April 1 of each even-numbered year. The commission may decline to adopt the program if the commission determines that the program is not sufficiently consistent with the asset management plan prepared and approved pursuant to Section 14526.4.
  - (f) As part of the commission's review of the program required pursuant to subdivision (a), the commission shall hold at least one hearing in northern California and one hearing in southern California regarding the proposed program.

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- (g) Expenditures for these projects shall not be subject to Sections 188 and 188.8 of the Streets and Highways Code.
- (h) Following adoption of the state highway operation and protection program by the commission, any change to a programmed project shall be submitted as an amendment by the department to the commission for its approval before the change may be implemented.

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SEC. 7. Section 14526.7 is added to the Government Code, to read:

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- 14526.7. (a) On and after August 1, 2017, an allocation by the commission of all capital and support costs for each project in the state highway operation and protection program shall be required.
- (b) For a project that experiences increases in capital or support costs above the amounts in the commission's allocation pursuant to subdivision (a), a supplemental project allocation request shall be submitted by the department to the commission for approval.
- (c) The commission shall establish guidelines to provide exceptions to the requirement of subdivision (b) that the commission determines are necessary to ensure that projects are not unnecessarily delayed.
- SEC. 8. Section 14534.1 of the Government Code is repealed. 14534.1. Notwithstanding Section 12850.6 or subdivision (b) of Section 12800, as added to this code by the Governor's Reorganization Plan No. 2 of 2012 during the 2011-12 Regular Session, the commission shall retain independent authority to perform those duties and functions prescribed to it under any provision of law.
- SEC. 9. Section 16321 is added to the Government Code, to read:
- 16321. (a) Notwithstanding any other law, on or before January 1, 2017, the Department of Finance shall compute the amount of outstanding loans made from the State Highway Account, the Motor Vehicle Fuel Account, the Highway Users Tax Account, and the Motor Vehicle Account to the General Fund. The department shall prepare a loan repayment schedule, pursuant to which the outstanding loans shall be repaid, as follows:
- 30 (1) On or before June 30, 2017, 50 percent of the outstanding loan amounts.
  - (2) On or before June 30, 2018, the remainder of the outstanding loan amounts.
  - (b) Notwithstanding any other law, as the loans are repaid pursuant to this section, the repaid funds shall be transferred in the following manner:
- 37 (1) Fifty percent to cities and counties pursuant to clauses (i) 38 and (ii) of subparagraph (C) of paragraph (3) of subdivision (a) of 39 Section 2103 of the Streets and Highways Code.

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(2) Fifty percent to the department for maintenance of the state highway system and for purposes of the state highway operation and protection program.

- (c) Funds for loan repayments pursuant to this section are hereby appropriated from the Budget Stabilization Account pursuant to subclause (II) of clause (ii) of subparagraph (B) of paragraph (1) of subdivision (c) of Section 20 of Article XVI of the California Constitution.
- SEC. 10. Section 16965 of the Government Code is amended to read:
- 16965. (a) (1) The Transportation Debt Service Fund is hereby created in the State Treasury. Moneys in the fund shall be dedicated to all of the following purposes:
- (A) Payment of debt service with respect to designated bonds, as defined in subdivision (c) of Section 16773, and as further provided in paragraph (3) and subdivision (b).
- (B) To reimburse the General Fund for debt service with respect to bonds.
- (C) To redeem or retire bonds, pursuant to Section 16774, maturing in a subsequent fiscal year.
- (2) The bonds eligible under subparagraph (B) or (C) of paragraph (1) include bonds issued pursuant to the Clean Air and Transportation Improvement Act of 1990 (Part 11.5 (commoncing with Section 99600) of Division 10 of the Public Utilities Code), the Passenger Rail and Clean Air Bond Act of 1990 (Chapter 17 (commencing with Section 2701) of Division 3 of the Streets and Highways Code), the Seismic Retrofit Bond Act of 1996 (Chapter 12.48 (commencing with Section 8879) of Division 1 of Title 2), and the Safe, Reliable High-Speed Passenger Train Bond Act for the 21st Century (Chapter 20 (commencing with Section 2704) of Division 3 of the Streets and Highways Code), and nondesignated bonds under Proposition 1B, as defined in subdivision (c) of Section 16773.
- 34 (3) (A) The Transportation Bond Direct Payment Account is hereby created in the State Treasury, as a subaccount within the 36 Transportation Debt Service Fund, for the purpose of directly paying the debt service, as defined in paragraph (4), of designated 38 bonds of Proposition 1B, as defined in subdivision (c) of Section 39 16773. Notwithstanding Section 13340, moneys in the 40 Transportation Bond Direct Payment Account are continuously

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appropriated for payment of debt service with respect to designated bonds as provided in subdivision (c) of Section 16773. So long as any designated bonds remain outstanding, the moneys in the Transportation Bond Direct Payment Account may not be used for any other purpose, and may not be borrowed by or available for transfer to the General Fund pursuant to Section 16310 or any similar law, or to the General Cash Revolving Fund pursuant to Section 16381 or any similar law.

- (B) Once the Treasurer makes a certification that payment of debt service with respect to all designated bonds has been paid or provided for, any remaining moneys in the Transportation Bond Direct Payment Account shall be transferred back to the Transportation Debt Service Fund.
- (C) The moneys in the Transportation Bond Direct Payment Account shall be invested in the Surplus Money Investment Fund, and all investment earnings shall accrue to the account.
- (D) The Controller may establish subaccounts within the Transportation Bond Direct Payment Account as may be required by the resolution, indenture, or other documents governing any designated bonds.
- (4) For purposes of this subdivision and subdivision (b), and subdivision (c) of Section 16773, "debt service" means payment of all of the following costs and expenses with respect to any designated bond:
  - (A) The principal of and interest on the bonds.
- (B) Amounts payable as the result of tender on any bonds, as described in clause (iv) of subparagraph (B) of paragraph (1) of subdivision (d) of Section 16731.
- (C) Amounts payable under any contractual obligation of the state to repay advances and pay interest thereon under a credit enhancement or liquidity agreement as described in clause (iv) of subparagraph (B) of paragraph (1) of subdivision (d) of Section 16731.
- (D) Any amount owed by the state to a counterparty after any offset for payments owed to the state on any hedging contract as described in subparagraph (A) of paragraph (2) of subdivision (d) of Section 16731.
- (b) From the moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, there shall first be deposited into the Transportation

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1 Bond Direct Payment Account in each month sufficient funds to equal the amount designated in a certificate submitted by the 3 Treasurer to the Controller and the Director of Finance at the start of each fiscal year, and as may be modified by the Treasurer 5 thereafter upon issuance of any new issue of designated bonds or 6 upon change in circumstances that requires such a modification. 7 This certificate shall be calculated by the Treasurer to identify, for 8 each month, the amount necessary to fund all of the debt service with respect to all designated bonds. This calculation shall be done 9 10 in a manner provided in the resolution, indenture, or other 11 documents governing the designated bonds. In the event that 12 transfers to the Transportation Bond Direct Payment Account in 13 any month are less than the amounts required in the Treasurer's 14 certificate, the shortfall shall carry over to be part of the required 15 payment in the succeeding month or months.

- (c) The state hereby covenants with the holders from time to time of any designated bonds that it will not alter, amend, or restrict the provisions of subdivision (c) of Section 16773 of the Government Code, or Sections 9400, 9400.1, 9400.4, and 42205 of the Vehicle Code, which provide directly or indirectly for the transfer of weight fees to the Transportation Debt Service Fund or the Transportation Bond Direct Payment Account, or subdivisions (a) and (b) of this section, or reduce the rate of imposition of vehicle weight fees under Sections 9400 and 9400.1 of the Vehicle Code as they existed on the date of the first issuance of any designated bonds, if that alteration, amendment, restriction. or reduction would result in projected weight fees for the next fiscal year determined by the Director of Finance being less than two times the maximum annual debt service with respect to all outstanding designated bonds, as such calculation is determined pursuant to the resolution, indenture, or other documents governing the designated bonds. The state may include this covenant in the resolution, indenture, or other documents governing the designated bonds.
- (d) Once the required monthly deposit, including makeup of any shortfalls from any prior month, has been made pursuant to subdivision (b), from moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, or pursuant to Section 16965.1 or 63048.67, the Controller shall transfer as an expenditure reduction to the General

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Fund any amount necessary to offset the cost of current year debt service payments made from the General Fund with respect to any bonds issued pursuant to Proposition 192 (1996) and three-quarters of the amount of current year debt service payments made from the General Fund with respect to any nondesignated bonds, as defined in subdivision (c) of Section 16773, issued pursuant to Proposition 1B (2006). In the alternative, these funds may also be used to redeem or retire the applicable bonds, pursuant to Section 16774, maturing in a subsequent fiscal year as directed by the Director of Finance.

(c) From moneys transferred to the fund pursuant to Section 183.1 of the Streets and Highways Code, the Controller shall transfer as an expenditure reduction to the General Fund any amount necessary to offset the cost of current year debt service payments made from the General Fund with respect to any bonds issued pursuant to Proposition 116 (1990). In the alternative, these funds may also be used to redeem or retire the applicable bonds, pursuant to Section 16774, maturing in a subsequent fiscal year as directed by the Director of Finance.

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(e) Once the required monthly deposit, including makeup of any shortfalls from any prior month, has been made pursuant to subdivision (b), from moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, or pursuant to Section 16965.1 or 63048.67, the Controller shall transfer as an expenditure reduction to the General Fund any amount necessary to offset the eligible cost of current year debt service payments made from the General Fund with respect to any bonds issued pursuant to Proposition 108 (1990) and Proposition 1A (2008), and one-quarter of the amount of current year debt service payments made from the General Fund with respect to any nondesignated bonds, as defined in subdivision (c) of Section 16773, issued pursuant to Proposition 1B (2006). The Department of Finance shall notify the Controller by July 30 of every year of the percentage of debt service that is expected to be paid in that fiscal year with respect to bond-funded projects that qualify as eligible guideway projects consistent with the requirements applicable to the expenditure of revenues under Article XIX of the California Constitution, and the Controller shall make payments only for those eligible projects. In the alternative,

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these funds may also be used to redeem or retire the applicable bonds, pursuant to Section 16774, maturing in a subsequent fiscal year as directed by the Director of Finance.

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- (f) On or before the second business day following the date on which transfers are made to the Transportation Debt Service Fund, and after the required monthly deposits for that month, including makeup of any shortfalls from any prior month, have been made to the Transportation Bond Direct Payment Account, the Controller shall transfer the funds designated for reimbursement of bond debt service with respect to nondesignated bonds, as defined in subdivision (c) of Section 16773, and other bonds identified in subdivisions (d), (e), (d) and (f), (e) in that month from the fund to the General Fund pursuant to this section.
- SEC. 11. Section 39719 of the Health and Safety Code is amended to read:
- 39719. (a) The Legislature shall appropriate the annual proceeds of the fund for the purpose of reducing greenhouse gas emissions in this state in accordance with the requirements of Section 39712.
- (b) To carry out a portion of the requirements of subdivision (a), annual proceeds are continuously appropriated for the following:
- (1) Beginning in the 2015-16 2017-18 fiscal year, and notwithstanding Section 13340 of the Government Code, 35 50 percent of annual proceeds are continuously appropriated, without regard to fiscal years, for transit, affordable housing, and sustainable communities programs as following: follows:
- (A) Ten Twenty percent of the annual proceeds of the fund is hereby continuously appropriated to the Transportation Agency for the Transit and Intercity Rail Capital Program created by Part 2 (commencing with Section 75220) of Division 44 of the Public Resources Code.
- 34 (B) Five Ten percent of the annual proceeds of the fund is hereby 35 continuously appropriated to the Low Carbon Transit Operations 36 Program created by Part 3 (commencing with Section 75230) of 37 Division 44 of the Public Resources Code. Funds Moneys shall be 38 allocated by the Controller, according to requirements of the 39 program, and pursuant to the distribution formula in subdivision

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(b) or (c) of Section 99312 of, and Sections 99313 and 99314 of, the Public Utilities Code.

- (C) Twenty percent of the annual proceeds of the fund is hereby continuously appropriated to the Strategic Growth Council for the Affordable Housing and Sustainable Communities Program created by Part 1 (commencing with Section 75200) of Division 44 of the Public Resources Code. Of the amount appropriated in this subparagraph, no less than 10 percent of the annual—proceeds, proceeds shall be expended for affordable housing, consistent with the provisions of that program.
- (2) Beginning in the 2015–16 fiscal year, notwithstanding Section 13340 of the Government Code, 25 percent of the annual proceeds of the fund is hereby continuously appropriated to the High-Speed Rail Authority for the following components of the initial operating segment and Phase I Blended System as described in the 2012 business plan adopted pursuant to Section 185033 of the Public Utilities Code:
  - (A) Acquisition and construction costs of the project.
  - (B) Environmental review and design costs of the project.
  - (C) Other capital costs of the project.
- (D) Repayment of any loans made to the authority to fund the project.
- (c) In determining the amount of annual proceeds of the fund for purposes of the calculation in subdivision (b), the funds subject to Section 39719.1 shall not be included.
- SEC. 12. Section 21080.37 of the Public Resources Code is amended to read:
- 21080.37. (a) This division does not apply to a project or an activity to repair, maintain, or make minor alterations to an existing roadway if all of the following conditions are met:
- (1) The project is carried out by a city or county with a population of less than 100,000 persons to improve public safety.
  (2)
- 34 (1) (A) The project does not cross a waterway.
  - (B) For purposes of this paragraph, "waterway" means a bay, estuary, lake, pond, river, slough, or a perennial, intermittent, or ephemeral stream, lake, or estuarine-marine shoreline.

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(2) The project involves negligible or no expansion of an existing use beyond that existing at the time of the lead agency's determination.

(4) The roadway is not a state roadway.

(5)

- (3) (A) The site of the project does not contain wetlands or riparian areas and does not have significant value as a wildlife habitat, and the project does not harm any species protected by the federal Endangered Species Act of 1973 (16 U.S.C. Sec. 1531 et seq.), the Native Plant Protection Act (Chapter 10 (commencing with Section 1900) of Division 2 of the Fish and Game Code), or the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3 of the Fish and Game Code), and the project does not cause the destruction or removal of any species protected by a local ordinance.
  - (B) For the purposes of this paragraph:
- (i) "Riparian areas" mean those areas transitional between terrestrial and aquatic ecosystems and that are distinguished by gradients in biophysical conditions, ecological processes, and biota. A riparian area is an area through which surface and subsurface hydrology connect waterbodies with their adjacent uplands. A riparian area includes those portions of terrestrial ecosystems that significantly influence exchanges of energy and matter with aquatic ecosystems. A riparian area is adjacent to perennial, intermittent, and ephemeral streams, takes, and estuarine-marine shorelines.
- (ii) "Significant value as a wildlife habitat" includes wildlife habitat of national, statewide, regional, or local importance; habitat for species protected by the federal Endangered Species Act of 1973 (16 U.S.C. Sec.—1531; 1531 et seq.), the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3 of the Fish and Game Code), or the Native Plant Protection Act (Chapter 10 (commencing with Section 1900) of Division 2 of the Fish and Game Code); habitat identified as candidate, fully protected, sensitive, or species of special status by local, state, or federal agencies; or habitat essential to the movement of resident or migratory wildlife.
- (iii) "Wetlands" has the same meaning as in the United States Fish and Wildlife Service Manual, Part 660 FW 2 (June 21, 1993).

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- (iv) "Wildlife habitat" means the ecological communities upon which wild animals, birds, plants, fish, amphibians, and invertebrates depend for their conservation and protection.
- (6)
  - (4) The project does not impact cultural resources.
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- (5) The roadway does not affect scenic resources, as provided pursuant to subdivision (c) of Section 21084.
- (b) Prior to determining that a project is exempt pursuant to this section, the lead agency shall do both of the following:
- (1) Include measures in the project to mitigate potential vehicular traffic and safety impacts and bicycle and pedestrian safety impacts.
- (2) Hold a noticed public hearing on the project to hear and respond to public comments. The hearing on the project may be conducted with another noticed lead agency public hearing. Publication of the notice shall be no fewer times than required by Section 6061 of the Government Code, by the public agency in a newspaper of general circulation in the area.
- (c) For purposes of this section, "roadway" means a roadway as defined pursuant to Section 530 of the Vehicle Code and the previously graded and maintained shoulder that is within a roadway right-of-way of no more than five feet from the edge of the roadway.

## (d) Whenever

- (d) (1) If a state agency determines that a project is not subject to this division pursuant to this section and it approves or determines to carry out that project, it shall file a notice with the Office of Planning and Research in the manner specified in subdivisions (b) and (c) of Section 21108.
- (2) If a local agency determines that a project is not subject to this division pursuant to this section, section and it approves or determines to carry out that project, the local agency it shall file a notice with the Office of Planning and Research, and with the county clerk in the county in which the project will be located in the manner specified in subdivisions (b) and (c) of Section 21152.
- (e) This section shall remain in effect only until January 1, 2020, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2020, deletes or extends that date.

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SEC. 13. Division 13.6 (commencing with Section 21200) is added to the Public Resources Code, to read:

2 3 4

## DIVISION 13.6. ADVANCE MITIGATION PROGRAM ACT

#### CHAPTER 1. GENERAL

21200. This division shall be known, and may be cited, as the Advance Mitigation Program Act.

21201. (a) The purpose of this division is to improve the success and effectiveness of actions implemented to mitigate the natural resource impacts of future transportation projects by establishing the means to implement those actions well before the transportation projects are constructed. The advance identification and implementation of mitigation actions also will streamline the delivery of transportation projects by anticipating mitigation requirements for planned transportation projects and avoiding or reducing delays associated with environmental permitting. By identifying regional or statewide conservation priorities and by anticipating the impacts of planned transportation projects on a regional or statewide basis, mitigation actions can be designed to protect and restore California's most valuable natural resources and also facilitate environmental compliance for planned transportation projects on a regional scale.

- (b) This division is not intended to create a new environmental permitting or regulatory program or to modify existing environmental laws or regulations, nor is it expected that all mitigation requirements will be addressed for planned transportation projects. Instead, it is intended to provide a methodology with which to anticipate and fulfill the requirements of existing state and federal environmental laws that protect fish, wildlife, plant species, and other natural resources more efficiently and effectively.
  - 21202. The Legislature finds and declares all of the following:
- (a) The minimization and mitigation of environmental impacts is ordinarily handled on a project-by-project basis, usually near the end of a project's timeline and often without guidance regarding regional or statewide conservation priorities.
- (b) The cost of critical transportation projects often escalates because of permitting delays that occur when appropriate

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conservation and mitigation measures cannot easily be identified and because the cost of these measures often increases between the time a project is planned and funded and the time mitigation is implemented.

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- (c) Addressing conservation and mitigation needs early in a project's timeline, during the project design and development phase, can reduce costs, allow natural resources conservation to be integrated with project siting and design, and result in the establishment of more valuable and productive habitat mitigation.
- (d) When the Department of Transportation is able to anticipate the mitigation needs for planned transportation projects, it can meet those needs in a more timely and cost-effective way by using advance mitigation planning.
- (e) Working with state and federal resource protection agencies, the department can identify, conserve, and, where appropriate, restore lands for mitigation of numerous projects early in the projects' timelines, thereby allowing public funds to stretch further by acquiring habitat at a lower cost and avoiding environmental permitting delays.
- (f) Advance mitigation can provide an effective means of facilitating delivery of transportation projects while ensuring more effective natural resource conservation.
- (g) Advance mitigation is needed to direct mitigation funding for transportation projects to agreed-upon conservation priorities and to the creation of habitat reserves and recreation areas that enhance the sustainability of human and natural systems by protecting or restoring connectivity of natural communities and the delivery of ecosystem services.
- (h) Advance mitigation can facilitate the implementation of climate change adaptation strategies both for ecosystems and California's economy.
- (i) Advance mitigation can enable the state to protect, restore, and recover its natural resources as it strengthens and improves its transportation systems.
- 21203. The Legislature intends to do all of the following by enacting this division:
- (a) Facilitate delivery of transportation projects while ensuring more effective natural resource conservation.

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- (b) Develop effective strategies to improve the state's ability to meet mounting demands for transportation improvements and to maximize conservation and other public benefits.
- (c) Achieve conservation objectives of statewide and regional importance by coordinating local, state, and federally funded natural resource conservation efforts with mitigation actions required for impacts from transportation projects.
- (d) Create administrative, governance, and financial incentives and mechanisms necessary to ensure that measures required to minimize or mitigate impacts from transportation projects will serve to achieve regional or statewide natural resource conservation objectives.

#### CHAPTER 2. DEFINITIONS

- 21204. For purposes of this division, the following terms have the following meanings:
- 18 (a) "Advance mitigation" means mitigation implemented before, 19 and in anticipation of, environmental effects of planned 20 transportation projects.
  - (b) "Commission" means the California Transportation Commission.
    - (c) "Department" means the Department of Transportation.
  - (d) "Transportation project" means a transportation capital improvement project.
  - (e) "Planned transportation project" means a transportation project that a transportation agency has concluded is reasonably likely to be constructed within 20 years and that has been identified to the agency for purposes of this division. A planned transportation project may include, but is not limited to, a transportation project that has been proposed for approval or that has been approved.
  - (f) "Program" means the Advance Mitigation Program implemented pursuant to this division.
  - (g) "Regulatory agency" means a state or federal natural resource protection agency with regulatory authority over planned transportation projects. A regulatory agency includes, but is not limited to, the Natural Resources Agency, the Department of Fish and Wildlife, California regional water quality control boards, the United States Fish and Wildlife Service, the National Marine

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Fisheries Service, the United States Environmental Protection Agency, and the United States Army Corps of Engineers.

#### CHAPTER 3. ADVANCE MITIGATION PROGRAM

- 21205. (a) The Advance Mitigation Program is hereby created in the department to accelerate project delivery and improve environmental outcomes of environmental mitigation for planned transportation projects.
- (b) The program may utilize mitigation instruments, including, but not limited to, mitigation banks, in lieu of fee programs, and conservation easements as defined in Section 815.1 of the Civil Code.
- (c) The department shall track all implemented advance mitigation projects to use as credits for environmental mitigation for state-sponsored transportation projects.
- (d) The department may use advance mitigation credits to fulfill mitigation requirements of any environmental law for a transportation project eligible for the State Transportation Improvement Program or the State Highway Operation and Protection Program.
- 21206. No later than August 1, 2017, the department shall establish an interagency transportation advance mitigation steering committee consisting of the department and appropriate state and federal regulatory agencies to support the program so that advance mitigation can be used as required mitigation for planned transportation projects and can provide improved environmental outcomes. The committee shall advise the department of opportunities to carry out advance mitigation projects, provide the best available science, and actively participate in mitigation instrument reviews and approvals. The committee shall seek to develop streamlining opportunities, including those related to landscape scale mitigation planning and alignment of federal and state regulations and procedures related to mitigation requirements and implementation. The committee shall also provide input on crediting, using, and tracking of advance mitigation investments.
- 21207. The Advance Mitigation Fund is hereby created in the State Transportation Fund as a revolving fund. Notwithstanding Section 13340 of the Government Code, the fund shall be continuously appropriated without regard to fiscal years. The

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1 moneys in the fund shall be programmed by the commission for the planning and implementation of advance mitigation projects 3 consistent with the purposes of this chapter. After the transfer of moneys to the fund for four fiscal years pursuant to subdivision 5 (c) of Section 2032 of the Streets and Highways Code, commencing in the 2017-18 fiscal year, the program is intended to be 7 self-sustaining. Advance expenditures from the fund shall later be 8 reimbursed from project funding available at the time a planned 9 transportation project is constructed. A maximum of 5 percent of 10 available funds may be used for administrative purposes.

21208. The program is intended to improve the efficiency and efficacy of mitigation only and is not intended to supplant the requirements of the California Environmental Quality Act (Division 13 (commencing with Section 21000) or any other environmental law. The identification of planned transportation projects and of mitigation projects or measures for planned transportation projects under this division does not imply or require approval of those projects for purposes of the California Environmental Quality Act (Division 13 (commencing with Section 21000) or any other environmental law.

SEC. 14. Section 99312.1 of the Public Utilities Code is amended to read:

99312.1. (a) Revenues transferred to the Public Transportation Account pursuant to Sections 6051.8 and 6201.8 of the Revenue and Taxation Code are hereby continuously appropriated to the Controller for allocation as follows:

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(1) Fifty percent for allocation to transportation planning agencies, county transportation commissions, and the San Diego Metropolitan Transit Development Board pursuant to Section 99314.

<del>(b)</del>

- (2) Fifty percent for allocation to transportation agencies, county transportation commissions, and the San Diego Metropolitan Transit Development Board for purposes of Section 99313.
- 36 (b) For purposes of this chapter, the revenues allocated pursuant 37 to this section shall be subject to the same requirements as revenues 38 allocated pursuant to subdivisions (b) and (c), as applicable, of 39 Section 99312.

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(c) The revenues transferred to the Public Transportation Account that are attributable to the increase in the sales and use tax on diesel fuel pursuant to subdivision (b) of Section 6051.8 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, and subdivision (b) of Section 6201.8 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, upon allocation pursuant to Sections 99313 and 99314, shall only be expended on the following:

- (1) Transit capital projects or services to maintain or repair a transit operator's existing transit vehicle fleet or existing transit facilities, including rehabilitation or modernization of existing vehicles or facilities.
- (2) The design, acquisition, and construction of new vehicles or facilities that improve existing transit services.
- (3) Transit services that complement local efforts for repair and improvement of local transportation infrastructure.
- (d) (1) Prior to receiving an apportionment of funds pursuant to subdivision (c) from the Controller in a fiscal year, a recipient transit agency shall submit to the Department of Transportation a list of projects proposed to be funded with these funds. The list of projects proposed to be funded with these funds shall include a description and location of each proposed project, a proposed schedule for the project's completion, and the estimated useful life of the improvement. The project list shall not limit the flexibility of a recipient transit agency to fund projects in accordance with local needs and priorities so long as the projects are consistent with subdivision (c).
- (2) The department shall report to the Controller the recipient transit agencies that have submitted a list of projects as described in this subdivision and that are therefore eligible to receive an apportionment of funds for the applicable fiscal year. The Controller, upon receipt of the report, shall apportion funds pursuant to Sections 99313 and 99314.
- (e) For each fiscal year, each recipient transit agency receiving an apportionment of funds pursuant to subdivision (c) shall, upon expending those funds, submit documentation to the department that includes a description and location of each completed project, the amount of funds expended on the project, the completion date, and the estimated useful life of the improvement.

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(f) The audit of transit operator finances required pursuant to Section 99245 shall verify that the revenues identified in subdivision (c) have been expended in conformance with these specific requirements and all other generally applicable requirements.

SEC. 15. Section 99314.9 is added to the Public Utilities Code, to read:

99314.9. The Controller shall compute quarterly proposed allocations for State Transit Assistance funds available for allocation pursuant to Sections 99313 and 99314. The Controller shall publish the allocations for each eligible recipient agency, including one list applicable to revenues allocated pursuant to subdivision (c) of Section 99312.1 and another list for revenues allocated from all other revenues in the Public Transportation Account that are designated for the State Transit Assistance Program.

SEC. 16. Section 6051.8 of the Revenue and Taxation Code is amended to read:

6051.8. (a) Except as provided by Section 6357.3, in addition to the taxes imposed by this part, for the privilege of selling tangible personal property at retail a tax is hereby imposed upon all retailers at the rate of 1.75 percent of the gross receipts of any retailer from the sale of all diesel-fuel, as defined in Section 60022, sold at retail in this state on and after the operative date of this subdivision. fuel.

- (b) Except as provided by Section 6357.3, in addition to the taxes imposed by this part and by subdivision (a), for the privilege of selling tangible personal property at retail a tax is hereby imposed upon all retailers at the rate of 3.5 percent of the gross receipts of any retailer from the sale of all diesel fuel, as defined in Section 60022, sold at retail in this state. The tax imposed under this subdivision shall be imposed on and after the first day of the first calendar quarter that occurs 120 days after the effective date of the act adding this subdivision.
  - (b) Notwithstanding subdivision (a), for
- (c) Beginning July 1, 2019, and every third year thereafter, the 2011-12 fiscal year only, State Board of Equalization shall recompute the rate referenced in subdivision (a) rates of the taxes imposed by this section. That computation shall be 1.87 percent made as follows:

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- (c) Notwithstanding subdivision (a),
- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the 2012-13 fiscal year only, the rate referenced in subdivision (a) shall be 2.17 percent, prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.
  - (d) Notwithstanding subdivision (a), for
  - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the 2013-14 fiscal year only, new rate no later than March 1 of the rate referenced in subdivision (a) shall be 1.94 percent, same year as the effective date of the new rate.
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- (d) Notwithstanding subdivision (b) of Section 7102, all of the revenues, less refunds, collected pursuant to this section shall be estimated by the State Board of Equalization, with the concurrence of the Department of Finance, and transferred quarterly to the Public Transportation Account in the State Transportation Fund for allocation pursuant to Section 99312.1 of the Public Utilities Code.
- (f) Subdivisions (a) to (c), inclusive, shall become operative on July 1, 2011.
- SEC. 17. Section 6201.8 of the Revenue and Taxation Code 31 32 is amended to read:
- 6201.8. (a) Except as provided by Section 6357.3, in addition 34 to the taxes imposed by this part, an excise tax is hereby imposed on the storage, use, or other consumption in this state of diesel 36 fuel, as defined in Section 60022, at the rate of 1.75 percent of the sales price of the diesel-fuel on and after the operative date of this 38 subdivision: fuel.
  - (b) Notwithstanding subdivision (a), for

- (b) Except as provided by Section 6357.3, in addition to the taxes imposed by this part and by subdivision (a), an excise tax is hereby imposed on the storage, use, or other consumption in this state of diesel fuel, as defined in Section 60022, at the rate of 3.5 percent of the sales price of the diesel fuel. The tax imposed under this subdivision shall be imposed on and after the first day of the first calendar quarter that occurs 120 days after the effective date of the act adding this subdivision.
  - (c) Beginning July 1, 2019, and every third year thereafter, the 2011–12 fiscal year only, State Board of Equalization shall recompute the rate referenced in subdivision (a) rates of the taxes imposed by this section. That computation shall be 1.87 percent. made as follows:
    - (c) Notwithstanding subdivision (a),
  - (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the 2012–13 fiscal year only, the rate referenced in subdivision (a) shall be 2.17 percent. prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.
    - (d) Notwithstanding subdivision (a), for
    - (2) The State Board of Equalization shall do all of the following:
  - (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
  - (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
  - (C) Make its determination of the 2013–14 fiscal year only, new rate no later than March I of the rate referenced in subdivision (a) shall be 1.94 percent. same year as the effective date of the new rate.
    - <del>(c)</del>

(d) Notwithstanding subdivision (b) of Section 7102, all of the revenues, less refunds, collected pursuant to this section shall be estimated by the State Board of Equalization, with the concurrence of the Department of Finance, and transferred quarterly to the Public Transportation Account in the State Transportation Fund

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for allocation pursuant to Section 99312.1 of the Public Utilities Code.

- (f) Subdivisions (a) to (e), inclusive, shall become operative on July 1, 2011.
- 5 SEC. 18. Section 7360 of the Revenue and Taxation Code is 6 amended to read:
  - 7360. (a) (1) (A) A tax of eighteen cents (\$0.18) is hereby imposed upon each gallon of fuel subject to the tax in Sections 7362, 7363, and 7364.
  - (B) In addition to the tax imposed pursuant to subparagraph (A), on and after the first day of the first calendar quarter that occurs 90 days after the effective date of the act adding this subparagraph, a tax of twelve cents (\$0.12) is hereby imposed upon each gallon of fuel, other than aviation gasoline, subject to the tax in Sections 7362, 7363, and 7364.
  - (2) If the federal fuel tax is reduced below the rate of nine cents (\$0.09) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by subparagraph (A) of paragraph (1), on and after the date of the reduction, shall be recalculated by an amount so that the combined state rate under subparagraph (A) of paragraph (1) and the federal tax rate per gallon equal twenty-seven cents (\$0.27).
  - (3) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be so exempt under this section.
  - (b) (1) On and after July 1, 2010, in addition to the tax imposed by subdivision (a), a tax is hereby imposed upon each gallon of motor vehicle fuel, other than aviation gasoline, subject to the tax in Sections 7362, 7363, and 7364 in an amount equal to seventeen and three-tenths cents (\$0.173) per gallon.
    - (2) For the 2011-12 fiscal year
  - (c) Beginning July 1, 2019, and each-fiscal every third year thereafter, the board shall, on or before March 1 State Board of the fiscal year immediately preceding the applicable fiscal year; adjust the rate in paragraph (1) in that manner as to generate an amount Equalization shall recompute the rates of revenue that will equal the amount of revenue loss attributable to the exemption provided taxes imposed by Section 6357.7, based on estimates made by the board, and that rate this section. That computation

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1 shall be effective during the state's next fiscal year. made as 2 follows:

- (3) In order to maintain revenue neutrality for each year, beginning-with
- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.
  - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate-adjustment on or before March 1, 2012, the adjustment under paragraph (2) shall also take into account the extent to which the actual amount of revenues derived pursuant to this subdivision and, as applicable, Section 7361.1, the revenue loss attributable to the exemption provided per gallon by Section 6357.7 resulted the inflation adjustment factor determined in a net revenue gain or loss for subparagraph (A) and round off the fiscal year ending prior resulting product to the rate adjustment date on or before March 1. nearest tenth of a cent.

### (4) The intent

- (C) Make its determination of paragraphs (2) and (3) is to ensure that the act adding this subdivision and Section 6357.7 does not produce a net revenue gain in state taxes: new rate no later than March 1 of the same year as the effective date of the new rate.
- SEC. 19. Section 8352.4 of the Revenue and Taxation Code is amended to read:
- 8352.4. (a) Subject to Sections 8352 and 8352.1, and except as otherwise provided in subdivision (b), there shall be transferred from the money deposited to the credit of the Motor Vehicle Fuel Account to the Harbors and Watercraft Revolving Fund, for expenditure in accordance with Division 1 (commencing with Section 30) of the Harbors and Navigation Code, the sum of six million six hundred thousand dollars (\$6,600,000) per annum, representing the amount of money in the Motor Vehicle Fuel Account attributable to taxes imposed on distributions of motor vehicle fuel used or usable in propelling vessels. The actual amount

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shall be calculated using the annual reports of registered boats prepared by the Department of Motor Vehicles for the United States Coast Guard and the formula and method of the December 1972 report prepared for this purpose and submitted to the Legislature on December 26, 1972, by the Director of Transportation. If the amount transferred during each fiscal year is in excess of the calculated amount, the excess shall be retransferred from the Harbors and Watercraft Revolving Fund to the Motor Vehicle Fuel Account. If the amount transferred is less than the amount calculated, the difference shall be transferred from the Motor Vehicle Fuel Account to the Harbors and Watercraft Revolving Fund. No adjustment shall be made if the computed difference is less than fifty thousand dollars (\$50,000), and the amount shall be adjusted to reflect any temporary or permanent increase or decrease that may be made in the rate under the Motor Vehicle Fuel Tax Law. Payments pursuant to this section shall be made prior to payments pursuant to Section 8352.2. 

(b) Commencing July 1, 2012, 2017, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360 and Section 7361.1 and otherwise to be deposited in the Harbors and Watercraft Revolving Fund pursuant to subdivision (a) shall instead be transferred to the General Fund. The revenues attributable to the taxes imposed Highway Users Tax Account for distribution pursuant to subdivision (b) of Section 7360 and Section 7361.1 that were deposited in 2103.1 of the Harbors Streets and Watercraft Revolving Fund in the 2010-11 and 2011-12 fiscal years shall be transferred to the General Fund. Highways Code.

- SEC. 20. Section 8352.5 of the Revenue and Taxation Code is amended to read:
- 8352.5. (a) (1) Subject to Sections 8352 and 8352.1, and except as otherwise provided in subdivision (b), there shall be transferred from the money deposited to the credit of the Motor Vehicle Fuel Account to the Department of Food and Agriculture Fund, during the second quarter of each fiscal year, an amount equal to the estimate contained in the most recent report prepared pursuant to this section.
- (2) The amounts are not subject to Section 6357 with respect to the collection of sales and use taxes thereon, and represent the portion of receipts in the Motor Vehicle Fuel Account during a calendar year that were attributable to agricultural off-highway

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use of motor vehicle fuel which is subject to refund pursuant to Section 8101, less gross refunds allowed by the Controller during the fiscal year ending June 30th 30 following the calendar year to persons entitled to refunds for agricultural off-highway use pursuant to Section 8101. Payments pursuant to this section shall be made prior to payments pursuant to Section 8352.2.

- (b) Commencing July 1, 2012; 2017, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360 and Section 7361.1 and otherwise to be deposited in the Department of Food and Agriculture Fund pursuant to subdivision (a) shall instead be transferred to the General Fund. The revenues attributable to the taxes imposed Highway Users Tax Account for distribution pursuant to subdivision (b) of Section 7360 and Section 7361.1 that were deposited in the Department 2103.1 of Food and Agriculture Fund in the 2010–11 Streets and 2011–12 fiscal years shall be transferred to the General Fund. Highways Code.
- (c) On or before September 30, 2012, and on or before September 30 of each even-numbered year thereafter, the Director of Transportation and the Director of Food and Agriculture shall jointly prepare, or cause to be prepared, a report setting forth the current estimate of the amount of money in the Motor Vehicle Fuel Account attributable to agricultural off-highway use of motor vehicle fuel, which is subject to refund pursuant to Section 8101 less gross refunds allowed by the Controller to persons entitled to refunds for agricultural off-highway use pursuant to Section 8101; and they shall submit a copy of the report to the Legislature.
- SEC. 21. Section 8352.6 of the Revenue and Taxation Code is amended to read:
- 8352.6. (a) (1) Subject to Section 8352.1, and except as otherwise provided in paragraphs (2) and (3), on the first day of every month, there shall be transferred from moneys deposited to the credit of the Motor Vehicle Fuel Account to the Off-Highway Vehicle Trust Fund created by Section 38225 of the Vehicle Code an amount attributable to taxes imposed upon distributions of motor vehicle fuel used in the operation of motor vehicles off highway and for which a refund has not been claimed. Transfers made pursuant to this section shall be made prior to transfers pursuant to Section 8352.2.
- (2) Commencing July 1, 2012, 2017, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360

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and Section 7361.1 and otherwise to be deposited in the Off-Highway Vehicle Trust Fund pursuant to paragraph (1) shall instead be transferred to the General Fund. The revenues attributable to the taxes imposed Highway Users Tax Account for distribution pursuant to subdivision (b) of Section 7360 and Section 7361.1 that were deposited in 2103.1 of the Off-Highway Vehicle Trust Fund in the 2010–11 Streets and 2011–12 fiscal years shall be transferred to the General Fund. Highways Code.

(3) The Controller shall withhold eight hundred thirty-three thousand dollars (\$833,000) from the monthly transfer to the Off-Highway Vehicle Trust Fund pursuant to paragraph (1), and transfer that amount to the General Fund.

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- (b) The amount transferred to the Off-Highway Vehicle Trust Fund pursuant to paragraph (1) of subdivision (a), as a percentage of the Motor Vehicle Fuel Account, shall be equal to the percentage transferred in the 2006-07 fiscal year. Every five years, starting in the 2013-14 fiscal year, the percentage transferred may be adjusted by the Department of Transportation in cooperation with the Department of Parks and Recreation and the Department of Motor Vehicles. Adjustments shall be based on, but not limited to, the changes in the following factors since the 2006-07 fiscal year or the last adjustment, whichever is more recent:
- (1) The number of vehicles registered as off-highway motor vehicles as required by Division 16.5 (commencing with Section 38000) of the Vehicle Code.
- (2) The number of registered street-legal vehicles that are anticipated to be used off highway, including four-wheel drive vehicles, all-wheel drive vehicles, and dual-sport motorcycles.
  - (3) Attendance at the state vehicular recreation areas.
- (4) Off-highway recreation use on federal lands as indicated by the United States Forest Service's National Visitor Use Monitoring and the United States Bureau of Land Management's Recreation Management Information System.
- (c) It is the intent of the Legislature that transfers from the Motor Vehicle Fuel Account to the Off-Highway Vehicle Trust Fund should reflect the full range of motorized vehicle use off highway for both motorized recreation and motorized off-road access to other recreation opportunities. Therefore, the Legislature finds that the fuel tax baseline established in subdivision (b), attributable to off-highway estimates of use as of the 2006-07 fiscal year,

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accounts for the three categories of vehicles that have been found over the years to be users of fuel for off-highway motorized recreation or motorized access to nonmotorized recreational pursuits. These three categories are registered off-highway motorized vehicles, registered street-legal motorized vehicles used off highway, and unregistered off-highway motorized vehicles.

- (d) It is the intent of the Legislature that the off-highway motor vehicle recreational use to be determined by the Department of Transportation pursuant to paragraph (2) of subdivision (b) be that usage by vehicles subject to registration under Division 3 (commencing with Section 4000) of the Vehicle Code, for recreation or the pursuit of recreation on surfaces where the use of vehicles registered under Division 16.5 (commencing with Section 38000) of the Vehicle Code may occur.
- (e) In the 2014–15 fiscal year, the Department of Transportation, in consultation with the Department of Parks and Recreation and the Department of Motor Vehicles, shall undertake a study to determine the appropriate adjustment to the amount transferred pursuant to subdivision (b) and to update the estimate of the amount attributable to taxes imposed upon distributions of motor vehicle fuel used in the operation of motor vehicles off highway and for which a refund has not been claimed. The department shall provide a copy of this study to the Legislature no later than January 1, 2016.
- SEC. 22. Section 60050 of the Revenue and Taxation Code is amended to read:
- 60050. (a) (1) A tax of eighteen thirteen cents (\$0.18) (\$0.13) is hereby imposed upon each gallon of diesel fuel subject to the tax in Sections 60051, 60052, and 60058.
- (2) If the federal fuel tax is reduced below the rate of fifteen cents (\$0.15) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by paragraph (1), including any reduction or adjustment pursuant to subdivision (b), on and after the date of the reduction, (1) shall be increased by an amount so that the combined state rate under paragraph (1) and the federal tax rate per gallon equal what it would have been in the absence of the federal reduction.

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(3) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be exempt under this section.

- (b) (1) On July 1, 2011, the tax rate specified in paragraph (1) of subdivision (a) shall be reduced to thirteen cents (\$0.13) and every July 1 thereafter shall be adjusted pursuant to paragraphs (2) and (3).
- (2) For the 2012-13 fiscal year and each fiscal year thereafter, the board shall, on or before March 1 of the fiscal year immediately preceding the applicable fiscal year, adjust the rate reduction in paragraph (1) in that manner as to result in a revenue loss attributable to paragraph (1) that will equal the amount of revenue gain attributable to Sections 6051.8 and 6201.8, based on estimates made by the board, and that rate shall be effective during the state's next fiscal year.
- (3) In order to maintain revenue neutrality for each year, beginning with the rate adjustment on or before March 1, 2013, the adjustment under paragraph (2) shall take into account the extent to which the actual amount of revenues derived pursuant to Sections 6051.8 and 6201.8 and the revenue loss attributable to this subdivision resulted in a net revenue gain or loss for the fiscal year ending prior to the rate adjustment date on or before March 1.
- (4) The intent of paragraphs (2) and (3) is to ensure that the act adding this subdivision and Sections 6051.8 and 6201.8 does not produce a net revenue gain in state taxes.
- (b) In addition to the tax imposed pursuant to subdivision (a), on and after the first day of the first calendar quarter that occurs 120 days after the effective date of the act amending this subdivision in the 2017–18 Regular Session, an additional tax of twenty cents (\$0.20) is hereby imposed upon each gallon of diesel fuel subject to the tax in Sections 60051, 60052, and 60058.
- (c) Beginning July 1, 2019, and every third year thereafter, the State Board of Equalization shall recompute the rates of the taxes imposed by this section. That computation shall be made as follows:
- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years

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prior to November of the prior calendar year, no later than January 31, 2019, and January 31 of every third year thereafter.

- (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the new rate no later than March 1 of the same year as the effective date of the new rate.
- SEC. 23. Section 183.1 of the Streets and Highways Code is amended to read:
- 183.1. (a) Notwithstanding subdivision (a) of Except as otherwise provided in Section 182 or any other provision 54237.7 of law; the Government Code, money deposited into the account that is not subject to Article XIX of the California Constitution, including, but not limited to, money that is derived from the sale of documents, charges for miscellaneous services to the public, condemnation deposits fund investments, rental of state property, or any other miscellaneous uses of property or money, may shall be used for any transportation purpose authorized by statute, upon appropriation by deposited in the Legislature or, after transfer Road Maintenance and Rehabilitation Account created pursuant to another fund, upon appropriation by the Legislature from that fund. Section 2031.
- (b) Commencing with the 2013-14 fiscal year, and not later than November 1 of each fiscal year thereafter, based on prior year financial statements, the Controller shall transfer the funds identified in subdivision (a) for the prior fiscal year from the State Highway Account to the Transportation Debt Service Fund in the State Transportation Fund, and those funds are continuously appropriated for the purposes specified for the Transportation Debt Service Fund.
- SEC. 24. Section 820.1 is added to the Streets and Highways Code, to read:
  - 820.1. (a) The State of California consents to the jurisdiction of the federal courts with regard to the compliance, discharge, or enforcement of the responsibilities assumed by the department

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pursuant to Sections 326 and 327(a) of Title 23 of the United States Code.

- (b) In any action brought pursuant to the federal laws described in subdivision (a), no immunity from suit may be asserted by the department pursuant to the Eleventh Amendment to the United States Constitution, and any immunity is hereby waived.
- (c) The department shall not delegate any of its responsibilities assumed pursuant to the federal laws described in subdivision (a) to any political subdivision of the state or its instrumentalities.
- (d) Nothing in this section affects the obligation of the department to comply with state and federal law.
- SEC, 25. Chapter 2 (commencing with Section 2030) is added to Division 3 of the Streets and Highways Code, to read:

# CHAPTER 2. ROAD MAINTENANCE AND REHABILITATION

15 16 PROGRAM 17 18

- 2030. (a) The Road Maintenance and Rehabilitation Program is hereby created to address deferred maintenance on the state highway system and the local street and road system. Funds made available by the program shall be prioritized for expenditure on basic road maintenance and road rehabilitation projects, and on critical safety projects. For funds appropriated pursuant to paragraph (1) of subdivision (d) of Section 2032, the California Transportation Commission shall adopt performance criteria, consistent with the asset management plan required pursuant to 14526.4 of the Government Code, to ensure efficient use of the funds available for these purposes in the program.
- (b) (1) Funds made available by the program shall be used for projects that include, but are not limited to, the following:
  - (A) Road maintenance and rehabilitation.
  - (B) Safety projects.

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- (C) Railroad grade separations.
- (D) Complete street components, including active transportation purposes, pedestrian and bicycle safety projects, transit facilities, and drainage and stormwater capture projects in conjunction with any other allowable project.
  - (E) Traffic control devices.

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(2) Funds made available by the program may also be used to satisfy a match requirement in order to obtain state or federal funds for projects authorized by this subdivision.

- 2031. The following revenues shall be deposited in the Road Maintenance and Rehabilitation Account, which is hereby created in the State Transportation Fund:
- (a) The portion of the revenues in the Highway Users Tax Account attributable to the increase in the motor vehicle fuel excise tax pursuant to subparagraph (B) of paragraph (1) of subdivision (a) of Section 7360 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section.
- (b) The revenues from the increase in the vehicle registration fee pursuant to Section 9250.3 of the Vehicle Code, as adjusted pursuant to subdivision (b) of that section.
- (c) The revenues from the increase in the vehicle registration fee pursuant to Section 9250.6 of the Vehicle Code, as adjusted pursuant to subdivision (b) of that section.
- (d) The revenues deposited in the account pursuant to Section 183.1 of the Streets and Highways Code.
  - (e) Any other revenues designated for the program.
- 2031.5. Each fiscal year the annual Budget Act shall contain an appropriation from the Road Maintenance and Rehabilitation Account to the Controller for the costs of carrying out his or her duties pursuant to this chapter and to the California Transportation Commission for the costs of carrying out its duties pursuant to this chapter and Section 14526.7 of the Government Code.
- 2032. (a) (1) After deducting the amounts appropriated in the annual Budget Act, as provided in Section 2031.5, two hundred million dollars (\$200,000,000) of the remaining revenues deposited in the Road Maintenance and Rehabilitation Account shall be set aside annually for counties that have sought and received voter approval of taxes or that have imposed fees, including uniform developer fees as defined by subdivision (b) of Section 8879.67 of the Government Code, which taxes or fees are dedicated solely to transportation improvements. The Controller shall each month set aside one-twelfth of this amount, to accumulate a total of two hundred million dollars (\$200,000,000) in each fiscal year.
- (2) Notwithstanding Section 13340 of the Government Code, the funds available under this subdivision in each fiscal year are hereby continuously appropriated for allocation to each eligible

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county and each city in the county for road maintenance and rehabilitation purposes pursuant to Section 2033.

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- (b) (1) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5 and the amount allocated in subdivision (a), beginning in the 2017–18 fiscal year, eighty million dollars (\$80,000,000) of the remaining revenues shall be transferred annually to the State Highway Account for expenditure, upon appropriation by the Legislature, on the Active Transportation Program created pursuant to Chapter 8 (commencing with Section 2380) of Division 3 to be allocated by the California Transportation Commission pursuant to Section 2381.
- (2) In addition to the funds transferred in paragraph (1), the department shall annually identify savings achieved through efficiencies implemented at the department. The department, through the annual budget process, shall propose, from the identified savings, an appropriation to be included in the annual Budget Act of up to seventy million dollars (\$70,000,000), but not to exceed the total annual identified savings, from the State Highway Account for expenditure on the Active Transportation Program.
- (c) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5, the amount allocated in subdivision (a) and the amount transferred in paragraph (1) of subdivision (b), in the 2017–18, 2018–19, 2019–20, and 2020–21 fiscal years, the sum of thirty million dollars (\$30,000,000) in each fiscal year from the remaining revenues shall be transferred to the Advance Mitigation Fund in the State Transportation Fund created pursuant to Section 21207 of the Public Resources Code.
- (d) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5, the amount allocated in subdivision (a), and the amounts transferred in paragraph (1) of subdivision (b) and in subdivision (c), beginning in the 2017–18 fiscal year and each fiscal year thereafter, and notwithstanding Section 13340 of the Government Code, there is hereby continuously appropriated to the California State University the sum of two million dollars (\$2,000,000) from the remaining revenues for the purpose of conducting transportation research and transportation-related workforce education, training, and development, and to the institutes for transportation studies at the University of California the sum of three million dollars

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1 (\$3,000,000). Prior to the start of each fiscal year, the chairs of the
2 Assembly Committee on Transportation and the Senate Committee
3 on Transportation and Housing shall confer and set out a
4 recommended priority list of research components to be addressed
5 in the upcoming fiscal year.

- (e) Notwithstanding Section 13340 of the Government Code, the balance of the revenues deposited in the Road Maintenance and Rehabilitation Account are hereby continuously appropriated as follows:
- (1) Fifty percent for allocation to the department for maintenance of the state highway system or for purposes of the state highway operation and protection program.
- (2) Fifty percent for apportionment to cities and counties by the Controller pursuant to the formula in clauses (i) and (ii) of subparagraph (C) of paragraph (3) of subdivision (a) of Section 2103 for the purposes authorized by this chapter.
- 2033. (a) On or before July 1, 2017, the commission, in cooperation with the department, transportation planning agencies, county transportation commissions, and other local agencies, shall develop guidelines for the allocation of funds pursuant to subdivision (a) of Section 2032.
- (b) The guidelines shall be the complete and full statement of the policy, standards, and criteria that the commission intends to use to determine how these funds will be allocated.
- (c) The commission may amend the adopted guidelines after conducting at least one public hearing.
- 2034. (a) (1) Prior to receiving an apportionment of funds under the program pursuant to paragraph (2) of subdivision (c) of Section 2032 from the Controller in a fiscal year, an eligible city or county shall submit to the commission a list of projects proposed to be funded with these funds pursuant to an adopted city or county budget. All projects proposed to receive funding shall be included in a city or county budget that is adopted by the applicable city council or county board of supervisors at a regular public meeting. The list of projects proposed to be funded with these funds shall include a description and the location of each proposed project, a proposed schedule for the project's completion, and the estimated useful life of the improvement. The project list shall not limit the flexibility of an eligible city or county to fund projects in

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accordance with local needs and priorities so long as the projects are consistent with subdivision (b) of Section 2030.

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- (2) The commission shall report to the Controller the cities and counties that have submitted a list of projects as described in this subdivision and that are therefore eligible to receive an apportionment of funds under the program for the applicable fiscal year. The Controller, upon receipt of the report, shall apportion funds to eligible cities and counties.
- (b) For each fiscal year, each city or county receiving an apportionment of funds shall, upon expending program funds, submit documentation to the commission that includes a description and location of each completed project, the amount of funds expended on the project, the completion date, and the estimated useful life of the improvement.
- 2036. (a) Cities and counties shall maintain their existing commitment of local funds for street, road, and highway purposes in order to remain eligible for an allocation or apportionment of funds pursuant to Section 2032.
- (b) In order to receive an allocation or apportionment pursuant to Section 2032, the city or county shall annually expend from its general fund for street, road, and highway purposes an amount not less than the annual average of its expenditures from its general fund during the 2009-10, 2010-11, and 2011-12 fiscal years, as reported to the Controller pursuant to Section 2151. For purposes of this subdivision, in calculating a city's or county's annual general fund expenditures and its average general fund expenditures for the 2009-10, 2010-11, and 2011-12 fiscal years, any unrestricted funds that the city or county may expend at its discretion, including vehicle in-lieu tax revenues and revenues from fines and forfeitures, expended for street, road, and highway purposes shall be considered expenditures from the general fund. One-time allocations that have been expended for street and highway purposes, but which may not be available on an ongoing basis, including revenue provided under the Teeter Plan Bond Law of 1994 (Chapter 6.6 (commencing with Section 54773) of Part 1 of Division 2 of Title 5 of the Government Code), may not be considered when calculating a city's or county's annual general fund expenditures.
- (c) For any city incorporated after July I, 2009, the Controller shall calculate an annual average expenditure for the period

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between July 1, 2009, and December 31, 2015, inclusive, that the city was incorporated.

- (d) For purposes of subdivision (b), the Controller may request fiscal data from cities and counties in addition to data provided pursuant to Section 2151, for the 2009–10, 2010–11, and 2011–12 fiscal years. Each city and county shall furnish the data to the Controller not later than 120 days after receiving the request. The Controller may withhold payment to cities and counties that do not comply with the request for information or that provide incomplete data.
- (e) The Controller may perform audits to ensure compliance with subdivision (b) when deemed necessary. Any city or county that has not complied with subdivision (b) shall reimburse the state for the funds it received during that fiscal year. Any funds withheld or returned as a result of a failure to comply with subdivision (b) shall be reapportioned to the other cities and counties whose expenditures are in compliance.
- (f) If a city or county fails to comply with the requirements of subdivision (b) in a particular fiscal year, the city or county may expend during that fiscal year and the following fiscal year a total amount that is not less than the total amount required to be expended for those fiscal years for purposes of complying with subdivision (b).
- 2037. A city or county may spend its apportionment of funds under the program on transportation priorities other than those allowable pursuant to this chapter if the city's or county's average Pavement Condition Index meets or exceeds 80.
- 2038. (a) The department and local agencies, as a condition of receiving funds from the program, shall adopt and implement a program designed to promote and advance construction employment and training opportunities through preapprenticeship opportunities, either by the public agency itself or through contractors engaged by the public agencies to do work funded in whole or in part by funds made available by the program.
- (b) The department and local agencies, as a condition of receiving funds from the program, shall ensure the involvement of the California Conservation Corps and certified community conservation corps in the delivery of projects and services funded in whole or in part by funds made available by the program.

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SEC. 26. Section 2103.1 is added to the Streets and Highways Code, to read:
2103.1. (a) Notwithstanding Section 2103, the revenues

- 2103.1. (a) Notwithstanding Section 2103, the revenues transferred to the Highway Users Tax Account pursuant to Sections 8352.4, 8352.5, and 8352.6 of the Revenue and Taxation Code shall be distributed pursuant to the formula in paragraph (3) of subdivision (a) of Section 2103.
- (b) Notwithstanding subdivision (b) of Section 2103, the portion of revenues in the Highway Users Tax Account attributable to the increase in the motor vehicle fuel excise tax pursuant to subparagraph (B) of paragraph (1) of subdivision (a) of Section 7360 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, shall be transferred to the Road Maintenance and Rehabilitation Account pursuant to Section 2031.
- (c) Notwithstanding subdivision (b) of Section 2103, the portion of revenues in the Highway Users Tax Account attributable to the increase in the diesel fuel excise tax pursuant to subdivision (b) of Section 60050 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, shall be transferred to the Trade Corridors Improvement Fund pursuant to Section 2192.4.
- SEC. 27. Section 2192 of the Streets and Highways Code is amended to read:
- 2192. (a) (1) The Trade Corridors Improvement Fund, created pursuant to subdivision (c) of Section 8879.23 of the Government Code, is hereby continued in existence to receive revenues from state sources other than the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006. This chapter shall govern expenditure of those other revenues.
- (2) Revenues apportioned to the state under Section 167 of Title 23 of the United States Code from the national highway freight program, pursuant to the federal Fixing America's Surface Transportation Act ("FAST" Act," Public Law 114-94) shall be allocated for projects approved pursuant to this chapter.
- (b) This chapter shall govern the expenditure of those state and federal revenues described in subdivision (a).

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(c) The moneys funding described in the fund from those other sources subdivision (a) shall be available upon appropriation for allocation by the California Transportation Commission for infrastructure improvements in this state on federally designated

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Trade Corridors of National and Regional Significance, on the Primary Freight Network, and along other corridors that have a 3 high volume of freight movement, as determined by the commission. In determining the projects eligible for funding, the 5 commission shall consult the Transportation Agency's state freight 6 plan as described in Section 13978.8 of the Government Code, the 7 State Air Resources Board's Sustainable Freight Strategy adopted 8 by Resolution 14-2, Code and the trade infrastructure and goods 9 movement plan submitted to the commission by the Sceretary of 10 Transportation and the Secretary for Environmental Protection. 11 California Sustainable Freight Action Plan released in July 2016 12 pursuant to Executive Order B-32-15. The commission shall also 13 consult trade infrastructure and goods movement plans adopted 14 by regional transportation planning agencies, adopted regional 15 transportation plans required by state and federal law, and the 16 statewide applicable port master plan prepared by the California 17 Marine and Intermodal Transportation System Advisory Council 18 (Cal-MITSAC) pursuant to Section 1730 of the Harbors and 19 Navigation Code, when determining eligible projects for funding. 20 Eligible projects for these funds funding described in subdivision 21 (a) shall further the state's economic, environmental, and public 22 health objectives and goals for freight policy, as articulated in the 23 plans to be consulted pursuant to this subdivision, and may include, 24 but are not limited to, all of the following: 25

- (1) Highway capacity improvements, rail landside access improvements, landside freight access improvements to airports, and operational improvements to more efficiently accommodate the movement of freight, particularly for ingress and egress to and from the state's land ports of entry entry, rail terminals, and seaports, including navigable inland waterways used to transport freight between seaports, land ports of entry, and airports, and to relieve traffic congestion along major trade or goods movement corridors.
- (2) Freight rail system improvements to enhance the ability to move goods from seaports, land ports of entry, and airports to warehousing and distribution centers throughout California, including projects that separate rail lines from highway or local road traffic, improve freight rail mobility through mountainous regions, relocate rail switching yards, and other projects that improve the efficiency and capacity of the rail freight system.

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- (3) Projects to enhance the capacity and efficiency of ports.
- (4) Truck corridor and capital and operational improvements, including dedicated truck facilities or truck toll facilities.
- (5) Border access capital and operational improvements that enhance goods movement between California and Mexico and that maximize the state's ability to access coordinated border infrastructure funds made available to the state by federal law.
- (6) Surface transportation and connector road improvements to effectively facilitate the movement of goods, particularly for ingress and egress to and from the state's land ports of entry, airports, and seaports, to relieve traffic congestion along major trade or goods movement corridors.

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- (d) (1) The In selecting projects for inclusion in the program of projects to be funded with funds described in subdivision (a), the commission shall allocate funds for trade infrastructure improvements from the fund evaluate the total potential costs and total potential economic and noneconomic benefits of the program to California's economy, environment, and public health. The commission shall consult with the State Air Resources Board in order to utilize the appropriate models, techniques, and methods to develop the parameters for evaluation of projects. The commission shall allocate the funding described in subdivision (a) for trade infrastructure improvements consistent with Section 8879.52 of the Government Code and the Trade Corridors Improvement Fund (TCIF) Guidelines adopted by the commission on November 27, 2007, or as amended by the commission, and in a manner that (A) addresses the state's most urgent needs, (B) balances the demands of various land ports of entry, seaports, and airports, (C) provides reasonable geographic balance between the state's regions, and (D) places emphasis on projects that improve trade corridor mobility and safety while reducing emissions of diesel-particulate particulates, greenhouse gases, and other pollutant emissions, pollutants, and reducing other negative community impacts, and (E) makes a significant contribution to the state's economy.
- (2) In adopting amended guidelines, and developing and adopting the program of projects, the commission shall do all of the following:

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(A) Accept nominations for projects to be included in the program of projects from regional and local transportation agencies and the Department of Transportation.

- (B) Recognize the key role of the state in project identification and support integrating statewide goods movement priorities into the corridor approach.
- (C) Make a finding that adoption and delivery of the program of projects is in the public interest.

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- (3) In addition, the commission shall also consider the following factors when allocating these funds:
- (A) "Velocity," which means the speed by which large cargo would travel from the land port of entry or scaport through the distribution system.
- (B) "Throughput," which means the volume of cargo that would move from the land port of entry or seaport through the distribution system.
- (C) "Reliability," which means a reasonably consistent and predictable amount of time for cargo to travel from one point to another on any given day or at any given time in California.
- (D) "Congestion reduction," which means the reduction in recurrent daily hours of delay to be achieved.
- SEC. 28. Section 2192.1 of the Streets and Highways Code is amended to read:
- 2192.1. (a) To the extent moneys from the Greenhouse Gas Reduction Fund, attributable to the auction or sale of allowances as part of a market-based compliance mechanism relative to reduction of greenhouse gas emissions, are transferred to the Trade Corridors Improvement Fund, projects funded with those moneys shall be subject to all of the requirements of existing law applicable to the expenditure of moneys appropriated from the Greenhouse Gas Reduction Fund, including, but not limited to, both all of the following:
- (1) Projects shall further the regulatory purposes of the
   California Global Warming Solutions Act of 2006 (Division 25.5
   (commencing with Section 38500) of the Health and Safety Code),
   including reducing emissions from greenhouse gases in the state,
   directing public and private investment toward disadvantaged
   communities, increasing the diversity of energy sources, or creating
   opportunities for businesses, public agencies, nonprofits, and other

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community institutions to participate in and benefit from statewide efforts to reduce emissions of greenhouse gases.

- (2) Projects shall be consistent with the guidance developed by the State Air Resources Board pursuant to Section 39715 of the Health and Safety Code.
- (3) Projects shall be consistent with the required benefits to disadvantaged communities pursuant to Section 39713 of the Health and Safety Code.
- (b) All allocations of funds made by the commission pursuant to this section shall be made in a manner consistent with the criteria expressed in Section 39712 of the Health and Safety Code and with the investment plan developed by the Department of Finance pursuant to Section 39716 of the Health and Safety Code.
- (c) For purposes of this section, "disadvantaged community" means a community with any of the following characteristics:
- (1) An area with a median household income less than 80 percent of the statewide median household income based on the most current census tract-level data from the American Community Survey.
- (2) An area identified by the California Environmental Protection Agency pursuant to Section 39711 of the Health and Safety Code.
- (3) An area where at least 75 percent of public school students are eligible to receive free or reduced-price meals under the National School Lunch Program.
- SEC. 29. Section 2192.2 of the Streets and Highways Code is amended to read:
- 2192.2. The commission shall allocate funds made available by this chapter to projects that have identified and committed supplemental funding from appropriate local, federal, or private sources. The commission shall determine the appropriate amount of supplemental funding each project should have to be eligible for moneys-from the fund based on a project-by-project review and an assessment of the project's benefit to the state and the program. Except for border access Funded improvements described in paragraph (5) of subdivision (b) of Section 2192; improvements funded with moneys from the fund shall have supplemental funding that is at least equal to the amount of the contribution-from the fund. under this chapter. The commission may give priority for

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funding to projects with higher levels of committed supplemental
 funding.

- SEC. 30. Section 2192.4 is added to the Streets and Highways Code, to read:
- 2192.4. The portion of the revenues in the Highway Users Tax Account attributable to the increase in the diesel fuel excise tax pursuant to subdivision (b) of Section 60050 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, shall be transferred to the Trade Corridors Improvement Fund.
- SEC. 31. Section 9250.3 is added to the Vehicle Code, to read: 9250.3. (a) In addition to any other fees specified in this code or the Revenue and Taxation Code, commencing July 1, 2017, a registration fee of thirty-eight dollars (\$38) shall be paid to the department for registration or renewal of registration of every vehicle subject to registration under this code, except those vehicles that are expressly exempted under this code from payment of registration fees.
- (b) Beginning July 1, 2019, and every third year thereafter, the Department of Motor Vehicles shall adjust the fee imposed under this section for inflation in an amount equal to the change in the California Consumer Price Index for the prior three-year period, as calculated by the Department of Finance, with amounts equal to or greater than fifty cents (\$0.50) rounded to the next highest whole dollar.
- (c) Revenues from the fee, after the deduction of the department's administrative costs related to this section, shall be deposited in the Road Maintenance and Rehabilitation Account created pursuant to Section 2031 of the Streets and Highways Code.
- SEC. 32. Section 9250.6 is added to the Vehicle Code, to read: 9250.6. (a) In addition to any other fees specified in this code, or the Revenue and Taxation Code, commencing July 1, 2017, a registration fee of one hundred and sixty-five dollars (\$165) shall be paid to the department for registration or renewal of registration of every zero-emission motor vehicle subject to registration under this code, except those motor vehicles that are expressly exempted under this code from payment of registration fees.
- (b) Beginning July 1, 2019, and every third year thereafter, the Department of Motor Vehicles shall adjust the fee imposed under

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this section for inflation in an amount equal to the change in the California Consumer Price Index for the prior three-year period, as calculated by the Department of Finance, with amounts equal to or greater than fifty cents (\$0.50) rounded to the next highest whole dollar.

- (c) Revenues from the fee, after deduction of the department's administrative costs related to this section, shall be deposited in the Road Maintenance and Rehabilitation Account created pursuant to Section 2031 of the Streets and Highways Code.
- (d) This section does not apply to a commercial motor vehicle subject to Section 9400.1 or to a low-speed vehicle, as defined in Section 385.5.
- (e) The registration fee required pursuant to this section does not apply to the initial registration after the purchase of a new zero-emission motor vehicle.
- (f) For purposes of this section, "zero-emission motor vehicle" means a motor vehicle as described in subdivisions (c) and (d) of Section 44258 of the Health and Safety Code.
- SEC. 33. Section 9400.5 is added to the Vehicle Code, to read: 9400.5. (a) Notwithstanding Sections 9400.1, 9400.4, and 42205 of this code, Sections 16773 and 16965 of the Government Code, Section 2103 of the Streets and Highways Code, or any other law, weight fee revenues shall only be transferred consistent with the schedule provided in subdivision (b) from the State Highway Account to the Transportation Debt Service Fund, the Transportation Bond Direct Payment Account, or any other fund or account for the purpose of payment of the debt service on transportation general obligation bonds and shall not be loaned to the General Fund.
- (b) (1) The transfer of weight fee revenues, after deduction of collection costs, from the State Highway Account pursuant to subdivision (a) shall not exceed:
- (A) Nine hundred million dollars (\$900,000,000) in the 2017-18
   fiscal year.
- 35 (B) Eight hundred million dollars (\$800,000,000) in the 2018–19 fiscal year.
- 37 (C) Seven hundred million dollars (\$700,000,000) in the 38 2019–20 fiscal year.
- (D) Six hundred million dollars (\$600,000,000) in the 2020–21
   fiscal year.

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(E) Five hundred million dollars (\$500,000,000) in the 2021-22 1 fiscal year and in every fiscal year thereafter.

3 This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into 6 immediate effect. The facts constituting the necessity are:

In order to provide additional funding for road maintenance and rehabilitation purposes as quickly as possible, it is necessary for

this act to take effect immediately.

# Introduced by Senator Beall (Coauthors: Senators Dodd, Hertzberg, Hill, McGuire, Mendoza, Monning, Wieckowski, and Wiener)

December 5, 2016

An act to amend Sections 13975, 14500, 14526.5, and 16965 of, to add Sections 14033, 14110, 14526.7, and 16321 to, to add Part 5.1 (commencing with Section 14460) to Division 3 of Title 2 of, and to repeal Section 14534.1 of, the Government Code, to amend Section 39719 of the Health and Safety Code, to amend Section 21080.37 of, and to add Division 13.6 (commencing with Section 21200) to, the Public Resources Code, to amend Section 99312.1 of the Public Utilities Code, to amend Sections 6051.8, 6201.8, 7360, 8352.4, 8352.5, 8352.6, and 60050 of the Revenue and Taxation Code, to amend Sections 183.1, 2192, and 2192.2 of, to add Sections 820.1, 2103.1 and 2192.4 to, and to add Chapter 2 (commencing with Section 2030) to Division 3 of, the Streets and Highways Code, and to add Sections 9250.3, 9250.6, and 9400.5 to the Vehicle Code, relating to transportation, making an appropriation therefor, and declaring the urgency thereof, to take effect immediately.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 1, as introduced, Beall. Transportation funding.

(1) Existing law provides various sources of funding for transportation purposes, including funding for the state highway system and the local street and road system. These funding sources include, among others, fuel excise taxes, commercial vehicle weight fees, local transactions and use taxes, and federal funds. Existing law imposes certain registration fees on vehicles, with revenues from these fees deposited in the Motor Vehicle Account and used to fund the Department of Motor

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Vehicles and the Department of the California Highway Patrol. Existing law provides for the monthly transfer of excess balances in the Motor Vehicle Account to the State Highway Account.

This bill would create the Road Maintenance and Rehabilitation Program to address deferred maintenance on the state highway system and the local street and road system. The bill would require the California Transportation Commission to adopt performance criteria, consistent with a specified asset management plan, to ensure efficient use of certain funds available for the program. The bill would provide for the deposit of various funds for the program in the Road Maintenance and Rehabilitation Account, which the bill would create in the State Transportation Fund, including revenues attributable to a \$0.12 per gallon increase, phased in over 3 years, in the motor vehicle fuel (gasoline) tax imposed by the bill with an inflation adjustment, as provided, an increase of \$38 in the annual vehicle registration fee with an inflation adjustment, as provided, a new \$100 annual vehicle registration fee with an inflation adjustment, as provided, applicable to zero-emission motor vehicles, as defined, and certain miscellaneous revenues described in (7) below that are not restricted as to expenditure by Article XIX of the California Constitution.

This bill would annually set aside \$200,000,000 of the funds available for the program to fund road maintenance and rehabilitation purposes in counties that have sought and received voter approval of taxes or that have imposed fees, including uniform developer fees, as defined, which taxes or fees are dedicated solely to transportation improvements. These funds would be continuously appropriated for allocation pursuant to guidelines to be developed by the California Transportation Commission in consultation with local agencies. The bill would require \$80,000,000 of the funds available for the program to be annually transferred to the State Highway Account for expenditure on the Active Transportation Program. The bill would require \$30,000,000 of the funds available for the program in each of 4 fiscal years beginning in 2017–18 to be transferred to the Advance Mitigation Fund created by the bill pursuant to (12) below. The bill would continuously appropriate \$2,000,000 annually of the funds available for the program to the California State University for the purpose of conducting transportation research and transportation-related workforce education, training, and development. The bill would require the remaining funds available for the program to be allocated 50% for maintenance of the state highway system or to the state highway operation and protection program and —3— SB 1

50% to cities and counties pursuant to a specified formula. The bill would impose various requirements on the department and agencies receiving these funds. The bill would authorize a city or county to spend its apportionment of funds under the program on transportation priorities other than those allowable pursuant to the program if the city's or county's average Pavement Condition Index meets or exceeds 80.

The bill would also require the department to annually identify savings achieved through efficiencies implemented at the department and to propose, from the identified savings, an appropriation to be included in the annual Budget Act of up to \$70,000,000 from the State Highway Account for expenditure on the Active Transportation Program.

(2) Existing law establishes in state government the Transportation Agency, which includes various departments and state entities, including the California Transportation Commission. Existing law vests the California Transportation Commission with specified powers, duties, and functions relative to transportation matters. Existing law requires the commission to retain independent authority to perform the duties and functions prescribed to it under any provision of law.

This bill would exclude the California Transportation Commission from the Transportation Agency, establish it as an entity in state government, and require it to act in an independent oversight role. The bill would also make conforming changes.

(3) Existing law creates various state agencies, including the Department of Transportation, the High-Speed Rail Authority, the Department of the California Highway Patrol, the Department of Motor Vehicles, and the State Air Resources Board, with specified powers and duties. Existing law provides for the allocation of state transportation funds to various transportation purposes.

This bill would create the Office of the Transportation Inspector General in state government, as an independent office that would not be a subdivision of any other government entity, to ensure that all of the above-referenced state agencies and all other state agencies expending state transportation funds are operating efficiently, effectively, and in compliance with federal and state laws. The bill would provide for the Governor to appoint the Transportation Inspector General for a 6-year term, subject to confirmation by the Senate, and would provide that the Transportation Inspector General may not be removed from office during the term except for good cause. The bill would specify the duties and responsibilities of the Transportation

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Inspector General and would require an annual report to the Legislature and Governor.

This bill would require the department to update the Highway Design Manual to incorporate the "complete streets" design concept by January 1, 2018. The bill would require the department to develop a plan by January 1, 2020, to increase by 100% the dollar value of contracts awarded to small businesses, disadvantaged business enterprises, and disabled veteran business enterprises.

(4) Existing law provides for loans of revenues from various transportation funds and accounts to the General Fund, with various repayment dates specified.

This bill would require the Department of Finance, on or before March 1, 2017, to compute the amount of outstanding loans made from specified transportation funds. The bill would require the Department of Transportation to prepare a loan repayment schedule and would require the outstanding loans to be repaid pursuant to that schedule, as prescribed. The bill would appropriate funds for that purpose from the Budget Stabilization Account. The bill would require the repaid funds to be transferred, pursuant to a specified formula, to cities and counties and to the department for maintenance of the state highway system and for purposes of the state highway operation and protection program.

(5) The Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006 (Proposition 1B) created the Trade Corridors Improvement Fund and provided for allocation by the California Transportation Commission of \$2 billion in bond funds for infrastructure improvements on highway and rail corridors that have a high volume of freight movement and for specified categories of projects eligible to receive these funds. Existing law continues the Trade Corridors Improvement Fund in existence in order to receive revenues from sources other than the bond act for these purposes.

This bill would deposit the revenues attributable to a \$0.20 per gallon increase in the diesel fuel excise tax imposed by the bill into the Trade Corridors Improvement Fund. The bill would require revenues apportioned to the state from the national highway freight program established by the federal Fixing America's Surface Transportation Act to be allocated for trade corridor improvement projects approved pursuant to these provisions.

Existing law requires the commission, in determining projects eligible for funding, to consult various state freight and regional infrastructure and goods movement plans and the statewide port master plan.

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This bill would revise the list of plans to be consulted by the commission in prioritizing projects for funding. The bill would also expand eligible projects to include, among others, rail landside access improvements, landside freight access improvements to airports, and certain capital and operational improvements. The bill would identify specific amounts to be allocated from available federal funds to certain categories of projects.

(6) Existing law requires all moneys, except for fines and penalties, collected by the State Air Resources Board from the auction or sale of allowances as part of a market-based compliance mechanism relative to reduction of greenhouse gas emissions to be deposited in the Greenhouse Gas Reduction Fund. Existing law continuously appropriates 10% of the annual proceeds of the fund to the Transit and Intercity Rail Capital Program and 5% of the annual proceeds of the fund to the Low Carbon Transit Operations Program.

This bill would, beginning in the 2017-18 fiscal year, instead continuously appropriate 20% of those annual proceeds to the Transit and Intercity Rail Capital Program and 10% of those annual proceeds to the Low Carbon Transit Operations Program, thereby making an appropriation.

(7) Article XIX of the California Constitution restricts the expenditure of revenues from taxes imposed by the state on fuels used in motor vehicles upon public streets and highways to street and highway and certain mass transit purposes. Existing law requires certain miscellaneous revenues deposited in the State Highway Account that are not restricted as to expenditure by Article XIX of the California Constitution to be transferred to the Transportation Debt Service Fund in the State Transportation Fund, as specified, and requires the Controller to transfer from the fund to the General Fund an amount of those revenues necessary to offset the current year debt service made from the General Fund on general obligation transportation bonds issued pursuant to Proposition 116 of 1990.

This bill would delete the transfer of these miscellaneous revenues to the Transportation Debt Service Fund, thereby eliminating the offsetting transfer to the General Fund for debt service on general obligation transportation bonds issued pursuant to Proposition 116 of 1990. The bill, subject to a specified exception, would instead require the miscellaneous revenues to be retained in the State Highway Account and to be deposited in the Road Maintenance and Rehabilitation Account.

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(8) Article XIX of the California Constitution requires gasoline excise tax revenues from motor vehicles traveling upon public streets and highways to be deposited in the Highway Users Tax Account, for allocation to city, county, and state transportation purposes. Existing law generally provides for statutory allocation of gasoline excise tax revenues attributable to other modes of transportation, including aviation, boats, agricultural vehicles, and off-highway vehicles, to particular accounts and funds for expenditure on purposes associated with those other modes, except that a specified portion of these gasoline excise tax revenues is deposited in the General Fund. Expenditure of the gasoline excise tax revenues attributable to those other modes is not restricted by Article XIX of the California Constitution.

This bill, commencing July 1, 2017, would instead transfer to the Highway Users Tax Account for allocation to state and local transportation purposes under a specified formula the portion of gasoline excise tax revenues currently being deposited in the General Fund that are attributable to boats, agricultural vehicles, and off-highway vehicles. Because that account is continuously appropriated, the bill would make an appropriation. The bill, commencing July 1, 2017, would transfer, to the Road Maintenance and Rehabilitation Account, the portion of gasoline excise tax revenues attributable to these uses that would be derived from increases in the gasoline excise tax rate described in (1) above.

(9) Existing law, as of July 1, 2011, increases the sales and use tax on diesel and decreases the excise tax, as provided. Existing law requires the State Board of Equalization to annually modify both the gasoline and diesel excise tax rates on a going-forward basis so that the various changes in the taxes imposed on gasoline and diesel are revenue neutral.

This bill would eliminate the annual rate adjustment to maintain revenue neutrality for the gasoline and diesel excise tax rates and would reimpose the higher gasoline excise tax rate that was in effect on July 1, 2010, in addition to the increase in the rate described in (1) above.

Existing law, beyond the sales and use tax rate generally applicable, imposes an additional sales and use tax on diesel fuel at the rate of 1.75%, subject to certain exemptions, and provides for the net revenues collected from the additional tax to be transferred to the Public Transportation Account. Existing law continuously appropriates these and other revenues in the account to the Controller for allocation by formula to transportation agencies for public transit purposes under the State Transit Assistance Program. Existing law provides for

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appropriation of other revenues in the account to the Department of Transportation for various other transportation purposes, including intercity rail purposes.

This bill would increase the additional sales and use tax rate on diesel fuel by an additional 4%. The bill would restrict expenditures of revenues attributable to the 3.5% rate increase to transit capital purposes and certain transit services and would require a recipient transit agency to comply with certain requirements, including submitting a list of proposed projects to the Department of Transportation, as a condition of receiving a portion of these funds under the State Transit Assistance Program. The bill would require an existing required audit of transit operator finances to verify that these new revenues have been expended in conformance with these specific restrictions and all other generally applicable requirements. By increasing the amount of revenues in the Public Transportation Account that are continuously appropriated, the bill would thereby make an appropriation. The bill would require the revenues attributable to the remaining 0.5% rate increase to be allocated, upon appropriation, to the department for intercity rail and commuter rail purposes.

This bill would, beginning July 1, 2020, and every 3rd year thereafter, require the State Board of Equalization to recompute the gasoline and diesel excise tax rates and the additional sales and use tax rate on diesel fuel based upon the percentage change in the California Consumer Price Index transmitted to the board by the Department of Finance, as prescribed.

(10) Existing law requires the Department of Transportation to prepare a state highway operation and protection program every other year for the expenditure of transportation capital improvement funds for projects that are necessary to preserve and protect the state highway system, excluding projects that add new traffic lanes. The program is required to be based on an asset management plan, as specified. Existing law requires the department to specify, for each project in the program the capital and support budget and projected delivery date for various components of the project. Existing law provides for the California Transportation Commission to review and adopt the program, and authorizes the commission to decline and adopt the program if it determines that the program is not sufficiently consistent with the asset management plan.

This bill would require the commission, as part of its review of the program, to hold at least one hearing in northern California and one

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hearing in southern California regarding the proposed program. The bill would require the department to submit any change to a programmed project as an amendment to the commission for its approval.

This bill, on and after August 1, 2017, would also require the commission to make an allocation of all capital and support costs for each project in the program, and would require the department to submit a supplemental project allocation request to the commission for each project that experiences cost increases above the amounts in its allocation. The bill would require the commission to establish guidelines to provide exceptions to the requirement for a supplemental project allocation requirement that the commission determines are necessary to ensure that projects are not unnecessarily delayed.

(11) Existing law imposes weight fees on the registration of commercial motor vehicles and provides for the deposit of net weight fee revenues into the State Highway Account. Existing law provides for the transfer of certain weight fee revenues from the State Highway Account to the Transportation Debt Service Fund to reimburse the General Fund for payment of debt service on general obligation bonds issued for transportation purposes. Existing law also provides for the transfer of certain weight fee revenues to the Transportation Bond Direct Payment Account for direct payment of debt service on designated bonds, which are defined to be certain transportation general obligation bonds issued pursuant to Proposition 1B of 2006. Existing law also provides for loans of weight fee revenues to the General Fund to the extent the revenues are not needed for bond debt service purposes, with the loans to be repaid when the revenues are later needed for those purposes, as specified.

This bill, notwithstanding these provisions or any other law, would only authorize specified percentages of weight fee revenues to be transferred from the State Highway Account to the Transportation Debt Service Fund, the Transportation Bond Direct Payment Account, or any other fund or account for the purpose of payment of the debt service on transportation general obligation bonds in accordance with a prescribed schedule, with no more than 50% of weight fee revenues to be used for debt service purposes beginning with the 2021–22 fiscal year. The bill would require the California Transportation Commission, by January 1, 2018, to recommend a course of action to the Legislature and Governor that would retain the remaining 50% share of weight fee revenues in the State Highway Account or provide for the transfer of those revenues to the Road Maintenance and Rehabilitation Account.

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The bill would also prohibit loans of weight fee revenues to the General Fund.

(12) The California Environmental Quality Act (CEQA) requires a lead agency, as defined, to prepare, or cause to be prepared, and certify the completion of, an environmental impact report on a project that it proposes to carry out or approve that may have a significant effect on the environment or to adopt a negative declaration if it finds that the project will not have that effect. CEQA also requires a lead agency to prepare a mitigated negative declaration for a project that may have a significant effect on the environment if revisions in the project would avoid or mitigate that effect and there is no substantial evidence that the project, as revised, would have a significant effect on the environment.

CEQA, until January 1, 2020, exempts a project or an activity to repair, maintain, or make minor alterations to an existing roadway, as defined, other than a state roadway, if the project or activity is carried out by a city or county with a population of less than 100,000 persons to improve public safety and meets other specified requirements.

This bill would extend the above-referenced exemption indefinitely and delete the limitation of the exemption to projects or activities in cities and counties with a population of less than 100,000 persons. The bill would also expand the exemption to include state roadways.

This bill would also establish the Advance Mitigation Program in the Department of Transportation. The bill would authorize the department to undertake specified mitigation measures in advance of construction of planned transportation improvements. The bill would require the department to establish a steering committee to advise the department on advance mitigation measures and related matters. The bill would create the Advance Mitigation Fund as a continuously appropriated revolving fund, to be funded initially from the Road Maintenance and Rehabilitation Program pursuant to (1) above. The bill would provide for reimbursement of the revolving fund at the time a planned transportation improvement benefiting from advance mitigation is constructed.

(13) Existing federal law requires the United States Secretary of Transportation to carry out a surface transportation project delivery program, under which the participating states assume certain responsibilities for environmental review and clearance of transportation projects that would otherwise be the responsibility of the federal government. Existing law, until January 1, 2017, when these provisions

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are repealed, provides that the State of California consents to the jurisdiction of the federal courts with regard to the compliance, discharge, or enforcement of the responsibilities the Department of Transportation assumed as a participant in this program.

This bill would reenact these provisions.

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- (14) This bill would provide that the fuel tax increases imposed by the bill would be effective on July 1, 2017. The bill would provide that the vehicle fee increases imposed by the bill would be effective on October 1, 2017.
- (15) This bill would declare that it is to take effect immediately as an urgency statute.

Vote:  $\frac{2}{3}$ . Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. The Legislature finds and declares all of the 1 2 following:
- 3 (a) Over the next 10 years, the state faces a \$59 billion shortfall to adequately maintain the existing state highway system in order 5 to keep it in a basic state of good repair.
  - (b) Similarly, cities and counties face a \$78 billion shortfall over the next decade to adequately maintain the existing network of local streets and roads.
  - (c) Statewide taxes and fees dedicated to the maintenance of the system have not been increased in more than 20 years, with those revenues losing more than 55 percent of their purchasing power, while costs to maintain the system have steadily increased and much of the underlying infrastructure has aged past its expected useful life.
- 15 (d) California motorists are spending \$17 billion annually in extra maintenance and car repair bills, which is more than \$700 16 per driver, due to the state's poorly maintained roads.
- 18 (e) Failing to act now to address this growing problem means 19 that more drastic measures will be required to maintain our system 20 in the future, essentially passing the burden on to future generations 21 instead of doing our job today.
- 22 (f) A funding program will help address a portion of the 23 maintenance backlog on the state's road system and will stop the growth of the problem.

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(g) Modestly increasing various fees can spread the cost of road repairs broadly to all users and beneficiaries of the road network without overburdening any one group.

- (h) Improving the condition of the state's road system will have a positive impact on the economy as it lowers the transportation costs of doing business, reduces congestion impacts for employees, and protects property values in the state.
- (i) The federal government estimates that increased spending on infrastructure creates more than 13,000 jobs per \$1 billion spent.
- (j) Well-maintained roads benefit all users, not just drivers, as roads are used for all modes of transport, whether motor vehicles, transit, bicycles, or pedestrians.
- (k) Well-maintained roads additionally provide significant health benefits and prevent injuries and death due to crashes caused by poorly maintained infrastructure.
- (I) A comprehensive, reasonable transportation funding package will do all of the following:
  - (1) Ensure these transportation needs are addressed.
  - (2) Fairly distribute the economic impact of increased funding.
- (3) Restore the gas tax rate previously reduced by the State Board of Equalization pursuant to the gas tax swap.
- (4) Direct increased revenue to the state's highest transportation needs.
- SEC. 2. Section 13975 of the Government Code is amended to read:
- 13975. There is in the state government the Transportation Agency. The agency consists of the Department of the California Highway Patrol, the California Transportation Commission, the Department of Motor Vehicles, the Department of Transportation, the High-Speed Rail Authority, and the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo, and Suisun.
- 33 SEC. 3. Section 14033 is added to the Government Code, to 34 read:
- 14033. On or before January 1, 2018, the department shall
   update the Highway Design Manual to incorporate the "complete streets" design concept.
- 38 SEC. 4. Section 14110 is added to the Government Code, to 39 read:

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14110. The department shall develop a plan by January 1, 2020, to increase by 100 percent the dollar value of contracts awarded to small businesses, disadvantaged business enterprises, and disabled veteran business enterprises.

SEC. 5. Part 5.1 (commencing with Section 14460) is added to Division 3 of Title 2 of the Government Code, to read:

# PART 5.1. OFFICE OF THE TRANSPORTATION INSPECTOR GENERAL

- 14460. (a) There is hereby created in state government the independent Office of the Transportation Inspector General, which shall not be a subdivision of any other governmental entity, to ensure that the Department of Transportation, the High-Speed Rail Authority, the Department of the California Highway Patrol, the Department of Motor Vehicles, the State Air Resources Board, and all other state agencies expending state transportation funds are operating efficiently, effectively, and in compliance with applicable federal and state laws.
- (b) The Governor shall appoint, subject to confirmation by the Senate, the Transportation Inspector General to a six-year term. The Transportation Inspector General may not be removed from office during that term, except for good cause. A finding of good cause may include substantial neglect of duty, gross misconduct, or conviction of a crime. The reasons for removal of the Transportation Inspector General shall be stated in writing and shall include the basis for removal. The writing shall be sent to the Secretary of the Senate and the Chief Clerk of the Assembly at the time of the removal and shall be deemed to be a public document.
- 14461. The Transportation Inspector General shall review policies, practices, and procedures and conduct audits and investigations of activities involving state transportation funds in consultation with all affected state agencies. Specifically, the Transportation Inspector General's duties and responsibilities shall include, but not be limited to, all of the following:
- (a) To examine the operating practices of all state agencies expending state transportation funds to identify fraud and waste, opportunities for efficiencies, and opportunities to improve the data used to determine appropriate project resource allocations.

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(b) To identify best practices in the delivery of transportation projects and develop policies or recommend proposed legislation enabling state agencies to adopt these practices when practicable.

- (c) To provide objective analysis of and, when possible, offer solutions to concerns raised by the public or generated within agencies involving the state's transportation infrastructure and project delivery methods.
- (d) To conduct, supervise, and coordinate audits and investigations relating to the programs and operations of all state transportation agencies with state-funded transportation projects.
- (c) To recommend policies promoting economy and efficiency in the administration of programs and operations of all state agencies with state-funded transportation projects.
- (f) To ensure that the Secretary of Transportation and the Legislature are fully and currently informed concerning fraud or other serious abuses or deficiencies relating to the expenditure of funds or administration of programs and operations.
- 14462. The Transportation Inspector General shall report at least annually to the Governor and Legislature with a summary of his or her findings, investigations, and audits. The summary shall be posted on the Transportation Inspector General's Internet Web site and shall otherwise be made available to the public upon its release to the Governor and Legislature. The summary shall include, but need not be limited to, significant problems discovered by the Transportation Inspector General and whether recommendations of the Transportation Inspector General relative to investigations and audits have been implemented by the affected agencies. The report shall be submitted to the Legislature in compliance with Section 9795.
- SEC. 6. Section 14500 of the Government Code is amended to read:
- 14500. There is in the Transportation Agency state government a California Transportation Commission. The commission shall act in an independent oversight role.
- 35 SEC. 7. Section 14526.5 of the Government Code is amended to read:
  - 14526.5. (a) Based on the asset management plan prepared and approved pursuant to Section 14526.4, the department shall prepare a state highway operation and protection program for the expenditure of transportation funds for major capital improvements

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1 that are necessary to preserve and protect the state highway system.

- Projects included in the program shall be limited to eapital 3 improvements relative to the maintenance, safety, operation, and rehabilitation of state highways and bridges that do not add a new 5 traffic lane to the system.
  - (b) The program shall include projects that are expected to be advertised prior to July 1 of the year following submission of the program, but which have not yet been funded. The program shall include those projects for which construction is to begin within four fiscal years, starting July 1 of the year following the year the program is submitted.
  - (c) (1) The department, at a minimum, shall specify, for each project in the state highway operation and protection program, the capital and support-budget, as well as a projected delivery date; budget for each of the following project components:
    - (1) Completion of project
    - (A) Project approval and environmental documents.
  - (2) Preparation of plans,
- 19 (B) Plans, specifications, and estimates.
- 20 (3) Acquisition of rights-of-way, including, but not limited to, support activities.
  - (C) Rights-of-way.
  - (D) Construction.
  - (2) The department shall specify, for each project in the state highway operation and protection program, a projected delivery date for each of the following components:
    - (A) Environmental document completion.
  - (B) Plans, specifications, and estimate completion.
    - (C) Right-of-way certification.
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- (D) Start of construction.
- 32 (d) The program shall be submitted department shall submit its 33 proposed program to the commission not later than January 31 of each even-numbered year. Prior to submitting the plan, the its 34 proposed program, the department shall make a draft of its 35 36 proposed program available to transportation planning agencies 37 for review and comment and shall include the comments in its 38 submittal to the commission. The department shall provide the 39 commission with detailed information for all programmed projects,

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including, but not limited to, cost, scope, schedule, and performance metrics as determined by the commission.

- (e) The commission-may shall review the proposed program relative to its overall adequacy, consistency with the asset management plan prepared and approved pursuant to Section 14526.4 and funding priorities established in Section 167 of the Streets and Highways Code, the level of annual funding needed to implement the program, and the impact of those expenditures on the state transportation improvement program. The commission shall adopt the program and submit it to the Legislature and the Governor not later than April 1 of each even-numbered year. The commission may decline to adopt the program if the commission determines that the program is not sufficiently consistent with the asset management plan prepared and approved pursuant to Section 14526.4.
- (f) As part of the commission's review of the program required pursuant to subdivision (a), the commission shall hold at least one hearing in northern California and one hearing in southern California regarding the proposed program.

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- (g) Expenditures for these projects shall not be subject to Sections 188 and 188.8 of the Streets and Highways Code.
- (h) Following adoption of the state highway operation and protection program by the commission, any change to a programmed project shall be submitted as an amendment by the department to the commission for its approval before the change may be implemented.
- SEC. 8. Section 14526.7 is added to the Government Code, to read:
- 14526.7. (a) On and after August 1, 2017, an allocation by the commission of all capital and support costs for each project in the state highway operation and protection program shall be required.
- (b) For a project that experiences increases in capital or support costs above the amounts in the commission's allocation pursuant to subdivision (a), a supplemental project allocation request shall be submitted by the department to the commission for approval.
- (c) The commission shall establish guidelines to provide exceptions to the requirement of subdivision (b) that the commission determines are necessary to ensure that projects are not unnecessarily delayed.

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SEC. 9. Section 14534.1 of the Government Code is repealed. 14534.1. Notwithstanding Section 12850.6 or subdivision (b) of Section 12800, as added to this code by the Governor's Reorganization Plan No. 2 of 2012 during the 2011–12 Regular Session, the commission shall retain independent authority to perform those duties and functions prescribed to it under any provision of law.

- SEC. 10. Section 16321 is added to the Government Code, to read:
- 16321. (a) Notwithstanding any other law, on or before March 1, 2017, the Department of Finance shall compute the amount of outstanding loans made from the State Highway Account, the Motor Vehicle Fuel Account, the Highway Users Tax Account, and the Motor Vehicle Account to the General Fund. The department shall prepare a loan repayment schedule, pursuant to which the outstanding loans shall be repaid, as follows:
- (1) On or before December 31, 2017, 50 percent of the outstanding loan amounts.
- (2) On or before December 31, 2018, the remainder of the outstanding loan amounts.
- (b) Notwithstanding any other law, as the loans are repaid pursuant to this section, the repaid funds shall be transferred in the following manner:
- (1) Fifty percent to cities and counties pursuant to clauses (i) and (ii) of subparagraph (C) of paragraph (3) of subdivision (a) of Section 2103 of the Streets and Highways Code.
- (2) Fifty percent to the department for maintenance of the state highway system and for purposes of the state highway operation and protection program.
- (c) Funds for loan repayments pursuant to this section are hereby appropriated from the Budget Stabilization Account pursuant to subclause (II) of clause (ii) of subparagraph (B) of paragraph (1) of subdivision (c) of Section 20 of Article XVI of the California Constitution.
- SEC. 11. Section 16965 of the Government Code is amended to read:
- 16965. (a) (1) The Transportation Debt Service Fund is hereby
   created in the State Treasury. Moneys in the fund shall be dedicated
   to all of the following purposes:

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(A) Payment of debt service with respect to designated bonds, as defined in subdivision (c) of Section 16773, and as further provided in paragraph (3) and subdivision (b).

- (B) To reimburse the General Fund for debt service with respect to bonds.
- (C) To redeem or retire bonds, pursuant to Section 16774, maturing in a subsequent fiscal year.
- (2) The bonds eligible under subparagraph (B) or (C) of paragraph (1) include bonds issued pursuant to the Glean Air and Transportation Improvement Act of 1990 (Part 11.5 (commencing with Section 99600) of Division 10 of the Public Utilities Code), the Passenger Rail and Clean Air Bond Act of 1990 (Chapter 17 (commencing with Section 2701) of Division 3 of the Streets and Highways Code), the Seismic Retrofit Bond Act of 1996 (Chapter 12.48 (commencing with Section 8879) of Division 1 of Title 2), and the Safe, Reliable High-Speed Passenger Train Bond Act for the 21st Century (Chapter 20 (commencing with Section 2704) of Division 3 of the Streets and Highways Code), and nondesignated bonds under Proposition 1B, as defined in subdivision (c) of Section 16773.
- (3) (A) The Transportation Bond Direct Payment Account is hereby created in the State Treasury, as a subaccount within the Transportation Debt Service Fund, for the purpose of directly paying the debt service, as defined in paragraph (4), of designated bonds of Proposition 1B, as defined in subdivision (c) of Section 16773. Notwithstanding Section 13340, moneys in the Transportation Bond Direct Payment Account are continuously appropriated for payment of debt service with respect to designated bonds as provided in subdivision (c) of Section 16773. So long as any designated bonds remain outstanding, the moneys in the Transportation Bond Direct Payment Account may not be used for any other purpose, and may not be borrowed by or available for transfer to the General Fund pursuant to Section 16310 or any similar law, or to the General Cash Revolving Fund pursuant to Section 16381 or any similar law.
- 36 (B) Once the Treasurer makes a certification that payment of 37 debt service with respect to all designated bonds has been paid or 38 provided for, any remaining moneys in the Transportation Bond 39 Direct Payment Account shall be transferred back to the 40 Transportation Debt Service Fund.

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(C) The moneys in the Transportation Bond Direct Payment Account shall be invested in the Surplus Money Investment Fund, and all investment earnings shall accrue to the account.

- (D) The Controller may establish subaccounts within the Transportation Bond Direct Payment Account as may be required by the resolution, indenture, or other documents governing any designated bonds.
- (4) For purposes of this subdivision and subdivision (b), and subdivision (c) of Section 16773, "debt service" means payment of all of the following costs and expenses with respect to any designated bond:
  - (A) The principal of and interest on the bonds.
- (B) Amounts payable as the result of tender on any bonds, as described in clause (iv) of subparagraph (B) of paragraph (1) of subdivision (d) of Section 16731.
- (C) Amounts payable under any contractual obligation of the state to repay advances and pay interest thereon under a credit enhancement or liquidity agreement as described in clause (iv) of subparagraph (B) of paragraph (1) of subdivision (d) of Section 16731.
- (D) Any amount owed by the state to a counterparty after any offset for payments owed to the state on any hedging contract as described in subparagraph (A) of paragraph (2) of subdivision (d) of Section 16731.
- (b) From the moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, there shall first be deposited into the Transportation Bond Direct Payment Account in each month sufficient funds to equal the amount designated in a certificate submitted by the Treasurer to the Controller and the Director of Finance at the start of each fiscal year, and as may be modified by the Treasurer thereafter upon issuance of any new issue of designated bonds or upon change in circumstances that requires such a modification. This certificate shall be calculated by the Treasurer to identify, for each month, the amount necessary to fund all of the debt service with respect to all designated bonds. This calculation shall be done in a manner provided in the resolution, indenture, or other documents governing the designated bonds. In the event that transfers to the Transportation Bond Direct Payment Account in any month are less than the amounts required in the Treasurer's

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certificate, the shortfall shall carry over to be part of the required payment in the succeeding month or months.

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- (c) The state hereby covenants with the holders from time to time of any designated bonds that it will not alter, amend, or restrict the provisions of subdivision (c) of Section 16773 of the Government Code, or Sections 9400, 9400.1, 9400.4, and 42205 of the Vehicle Code, which provide directly or indirectly for the transfer of weight fees to the Transportation Debt Service Fund or the Transportation Bond Direct Payment Account, or subdivisions (a) and (b) of this section, or reduce the rate of imposition of vehicle weight fees under Sections 9400 and 9400.1 of the Vehicle Code as they existed on the date of the first issuance of any designated bonds, if that alteration, amendment, restriction, or reduction would result in projected weight fees for the next fiscal year determined by the Director of Finance being less than two times the maximum annual debt service with respect to all outstanding designated bonds, as such calculation is determined pursuant to the resolution, indenture, or other documents governing the designated bonds. The state may include this covenant in the resolution, indenture, or other documents governing the designated bonds.
- (d) Once the required monthly deposit, including makeup of any shortfalls from any prior month, has been made pursuant to subdivision (b), from moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, or pursuant to Section 16965.1 or 63048.67, the Controller shall transfer as an expenditure reduction to the General Fund any amount necessary to offset the cost of current year debt service payments made from the General Fund with respect to any bonds issued pursuant to Proposition 192 (1996) and three-quarters of the amount of current year debt service payments made from the General Fund with respect to any nondesignated bonds, as defined in subdivision (c) of Section 16773, issued pursuant to Proposition 1B (2006). In the alternative, these funds may also be used to redeem or retire the applicable bonds, pursuant to Section 16774, maturing in a subsequent fiscal year as directed by the Director of Finance.
- (c) From moneys transferred to the fund pursuant to Section 183.1 of the Streets and Highways Code, the Controller shall transfer as an expenditure reduction to the General Fund any

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amount necessary to offset the cost of current year debt service payments made from the General-Fund with respect to any bonds issued pursuant to Proposition 116 (1990). In the alternative, these funds may also be used to redeem or retire the applicable bonds, pursuant to Section 16774, maturing in a subsequent fiscal year as directed by the Director of Finance.

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(e) Once the required monthly deposit, including makeup of any shortfalls from any prior month, has been made pursuant to subdivision (b), from moneys transferred to the fund pursuant to paragraph (2) or (3) of subdivision (c) of Section 9400.4 of the Vehicle Code, or pursuant to Section 16965.1 or 63048.67, the Controller shall transfer as an expenditure reduction to the General Fund any amount necessary to offset the eligible cost of current year debt service payments made from the General Fund with respect to any bonds issued pursuant to Proposition 108 (1990) and Proposition 1A (2008), and one-quarter of the amount of current year debt service payments made from the General Fund with respect to any nondesignated bonds, as defined in subdivision (c) of Section 16773, issued pursuant to Proposition 1B (2006). The Department of Finance shall notify the Controller by July 30 of every year of the percentage of debt service that is expected to be paid in that fiscal year with respect to bond-funded projects that qualify as eligible guideway projects consistent with the requirements applicable to the expenditure of revenues under Article XIX of the California Constitution, and the Controller shall make payments only for those eligible projects. In the alternative, these funds may also be used to redeem or retire the applicable bonds, pursuant to Section 16774, maturing in a subsequent fiscal year as directed by the Director of Finance.

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(f) On or before the second business day following the date on which transfers are made to the Transportation Debt Service Fund, and after the required monthly deposits for that month, including makeup of any shortfalls from any prior month, have been made to the Transportation Bond Direct Payment Account, the Controller shall transfer the funds designated for reimbursement of bond debt service with respect to nondesignated bonds, as defined in subdivision (c) of Section 16773, and other bonds identified in

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subdivisions (d), (e), and (f) (d) and (e) in that month from the fund to the General Fund pursuant to this section.

- SEC. 12. Section 39719 of the Health and Safety Code is amended to read:
- 39719. (a) The Legislature shall appropriate the annual proceeds of the fund for the purpose of reducing greenhouse gas emissions in this state in accordance with the requirements of Section 39712.
- (b) To carry out a portion of the requirements of subdivision (a), annual proceeds are continuously appropriated for the following:
- (1) Beginning in the 2015-16 2017-18 fiscal year, and notwithstanding Section 13340 of the Government Code, 35 50 percent of annual proceeds are continuously appropriated, without regard to fiscal years, for transit, affordable housing, and sustainable communities programs as following: follows:
- (A) Ten-Twenty percent of the annual proceeds of the fund is hereby continuously appropriated to the Transportation Agency for the Transit and Intercity Rail Capital Program created by Part 2 (commencing with Section 75220) of Division 44 of the Public Resources Code.
- (B) Five Ten percent of the annual proceeds of the fund is hereby continuously appropriated to the Low Carbon Transit Operations Program created by Part 3 (commencing with Section 75230) of Division 44 of the Public Resources Code. Funds Moneys shall be allocated by the Controller, according to requirements of the program, and pursuant to the distribution formula in subdivision (b) or (c) of Section 99312 of, and Sections 99313 and 99314 of, the Public Utilities Code.
- (C) Twenty percent of the annual proceeds of the fund is hereby continuously appropriated to the Strategic Growth Council for the Affordable Housing and Sustainable Communities Program created by Part 1 (commencing with Section 75200) of Division 44 of the Public Resources Code. Of the amount appropriated in this subparagraph, no less than 10 percent of the annual proceeds, proceeds shall be expended for affordable housing, consistent with the provisions of that program.
- 38 (2) Beginning in the 2015–16 fiscal year, notwithstanding 39 Section 13340 of the Government Code, 25 percent of the annual 40 proceeds of the fund is hereby continuously appropriated to the

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High-Speed Rail Authority for the following components of the
 initial operating segment and Phase I Blended System as described

- in the 2012 business plan adopted pursuant to Section 185033 of
   the Public Utilities Code:
  - (A) Acquisition and construction costs of the project.
  - (B) Environmental review and design costs of the project.
  - (C) Other capital costs of the project.
- 8 (D) Repayment of any loans made to the authority to fund the project.
  - (c) In determining the amount of annual proceeds of the fund for purposes of the calculation in subdivision (b), the funds subject to Section 39719.1 shall not be included.
  - SEC. 13. Section 21080.37 of the Public Resources Code is amended to read:
  - 21080.37. (a) This division does not apply to a project or an activity to repair, maintain, or make minor alterations to an existing roadway if all of the following conditions are met:
  - (1) The project is carried out by a city or county with a population of less than 100,000 persons to improve public safety.
    - (2)

- (1) (A) The project does not cross a waterway.
- (B) For purposes of this paragraph, "waterway" means a bay, estuary, lake, pond, river, slough, or a perennial, intermittent, or ephemeral stream, lake, or estuarine-marine shoreline.
  - (3)
- (2) The project involves negligible or no expansion of an existing use beyond that existing at the time of the lead agency's determination.
  - (4) The roadway is not a state roadway.
  - (5)
- (3) (A) The site of the project does not contain wetlands or riparian areas and does not have significant value as a wildlife habitat, and the project does not harm any species protected by the federal Endangered Species Act of 1973 (16 U.S.C. Sec. 1531 et seq.), the Native Plant Protection Act (Chapter 10 (commencing with Section 1900) of Division 2 of the Fish and Game Code), or the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3 of the Fish and Game Code), and the project does not cause the destruction or removal of any species protected by a local ordinance.

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- (B) For the purposes of this paragraph:
- (i) "Riparian areas" mean those areas transitional between terrestrial and aquatic ecosystems and that are distinguished by gradients in biophysical conditions, ecological processes, and biota. A riparian area is an area through which surface and subsurface hydrology connect waterbodies with their adjacent uplands. A riparian area includes those portions of terrestrial ecosystems that significantly influence exchanges of energy and matter with aquatic ecosystems. A riparian area is adjacent to perennial, intermittent, and ephemeral streams, lakes, and estuarine-marine shorelines.
- (ii) "Significant value as a wildlife habitat" includes wildlife habitat of national, statewide, regional, or local importance; habitat for species protected by the federal Endangered Species Act of 1973 (16 U.S.C. Sec.—1531, 1531 et seq.), the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3 of the Fish and Game Code), or the Native Plant Protection Act (Chapter 10 (commencing with Section 1900) of Division 2 of the Fish and Game Code); habitat identified as candidate, fully protected, sensitive, or species of special status by local, state, or federal agencies; or habitat essential to the movement of resident or migratory wildlife.
- (iii) "Wetlands" has the same meaning as in the United States Fish and Wildlife Service Manual, Part 660 FW 2 (June 21, 1993).
- (iv) "Wildlife habitat" means the ecological communities upon which wild animals, birds, plants, fish, amphibians, and invertebrates depend for their conservation and protection.

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(4) The project does not impact cultural resources.

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- (5) The roadway does not affect scenic resources, as provided pursuant to subdivision (c) of Section 21084.
- (b) Prior to determining that a project is exempt pursuant to this section, the lead agency shall do both of the following:
- (1) Include measures in the project to mitigate potential vehicular traffic and safety impacts and bicycle and pedestrian safety impacts.
- (2) Hold a noticed public hearing on the project to hear and respond to public comments. The hearing on the project may be conducted with another noticed lead agency public hearing. Publication of the notice shall be no fewer times than required by

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Section 6061 of the Government Code, by the public agency in a newspaper of general circulation in the area.

- (c) For purposes of this section, "roadway" means a roadway as defined pursuant to Section 530 of the Vehicle Code and the previously graded and maintained shoulder that is within a roadway right-of-way of no more than five feet from the edge of the roadway.
- (d) (1) If a state agency determines that a project is not subject to this division pursuant to this section and it approves or determines to carry out that project, it shall file a notice with the Office of Planning and Research in the manner specified in subdivisions (b) and (c) of Section 21108.

#### (d) Whenever

- (2) If a local agency determines that a project is not subject to this division pursuant to this section, section and it approves or determines to carry out that project, the local agency it shall file a notice with the Office of Planning and Research, and with the county clerk in the county in which the project will be located in the manner specified in subdivisions (b) and (c) of Section 21152.
- (c) This section shall remain in effect only until January 1, 2020; and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2020, deletes or extends that date.
- SEC. 14. Division 13.6 (commencing with Section 21200) is added to the Public Resources Code, to read:

# DIVISION 13.6. ADVANCE MITIGATION PROGRAM ACT

## CHAPTER 1. GENERAL

21200. This division shall be known, and may be cited, as the Advance Mitigation Program Act.

21201. (a) The purpose of this division is to improve the success and effectiveness of actions implemented to mitigate the natural resource impacts of future transportation improvements by designing those actions to measurably advance regional or statewide conservation priorities and by establishing the means to implement the actions well before the impacts occur. The advance design and implementation of mitigation actions also will streamline the delivery of transportation improvements by avoiding or reducing delays associated with environmental permitting.

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(b) This division is not intended to create a new environmental permitting or regulatory program or to modify existing environmental laws or regulations, nor is it expected that all mitigation requirements will be addressed for planned transportation improvements. Instead, it is intended to provide a methodology with which to fulfill the requirements of existing state and federal environmental laws that protect fish, wildlife, plant species, and other natural resources more efficiently and effectively.

21202. The Legislature finds and declares all of the following:

- (a) Compensatory mitigation for environmental impacts is ordinarily handled on a project-by-project basis, usually near the end of a project's timeline and often with insufficient guidance regarding regional or statewide conservation priorities.
- (b) The cost of critical transportation improvements often escalates because of permitting delays that occur when appropriate conservation and mitigation measures cannot easily be identified and because the cost of these measures often increases between the time a project is planned and funded and the time mitigation is implemented.
- (c) When the Department of Transportation is able to anticipate the compensatory mitigation needs for planned transportation improvements, it can meet those needs in a more timely and cost-effective way by using advance mitigation planning.
- (d) Working with state and federal resource protection agencies, the department can generate and pool a range of mitigation credits for use for transportation improvements, taking advantage of greater economics of scale and allowing public funds to stretch further. By making those mitigation credits available in advance of environmental impacts and project permitting, transportation agencies can avoid permitting delays that result from project-by-project identification and development of mitigation measures.
- (e) Advance mitigation can provide an effective means of facilitating delivery of transportation improvements while ensuring more effective natural resource conservation.
- (f) Advance mitigation is needed to direct mitigation funding for transportation improvements to agreed-upon conservation priorities and to the creation of habitat reserves and recreation areas that enhance the sustainability of human and natural systems

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by protecting or restoring connectivity of natural communities and the delivery of ecosystem services.

- (g) Advance mitigation can facilitate the implementation of climate change adaptation strategies both for ecosystems and California's economy.
- (h) Advance mitigation can enable the state to protect, restore, and recover its natural resources as it strengthens and improves its transportation systems.
- 21203. The Legislature intends to do all of the following by enacting this division:
- (a) Facilitate delivery of transportation improvements while ensuring more effective natural resource conservation.
- (b) Develop effective strategies to improve the state's ability to meet mounting demands for transportation improvements and to maximize conservation and other public benefits.
- (c) Achieve conservation objectives of statewide and regional importance by coordinating local, state, and federally funded natural resource conservation efforts with mitigation actions required for impacts from transportation improvements.
- (d) Create administrative, governance, and financial incentives and mechanisms necessary to ensure that measures required to minimize or mitigate impacts from transportation improvements will serve to achieve regional or statewide natural resource conservation objectives.

#### Chapter 2. Definitions

- 21204. For purposes of this division, the following terms have the following meanings:
- (a) "Acquire" and "acquisition" mean, with respect to land or a waterway, acquisition of fee title or purchase of a conservation easement, that protects conservation and mitigation values on the land or waterway in perpetuity.
- (b) "Advance mitigation" means mitigation implemented before, and in anticipation of, environmental effects of planned transportation improvements.
- (c) "Commission" means the California Transportation Commission.

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(d) "Conservation easement" means a perpetual conservation casement that complies with Chapter 4 (commencing with Section 815) of Title 2 of Part 2 of Division 2 of the Civil Code.

- (e) "Department" means the Department of Transportation.
- (f) "Mitigation credit agreement" means a mitigation credit agreement pursuant to Chapter 9 (commencing with Section 1850) of Division 2 of the Fish and Game Code.
- (g) "Transportation agency" means the department, the High-Speed Rail Authority, a metropolitan planning organization, a regional transportation planning agency, or another public agency that implements transportation improvements.
- (h) "Transportation improvement" means a transportation capital improvement project.
- (i) "Planned transportation improvement" means a transportation project that a transportation agency has identified in a regional transportation plan, an interregional transportation plan, a capital improvement program, or other approved transportation planning document. A planned transportation improvement may include, but is not limited to, a transportation project that has been proposed for approval or that has been approved.
- (j) "Program" means the Advance Mitigation Program implemented pursuant to this division.
- (k) "Regional conservation investment strategy" means a regional conservation investment strategy pursuant to Chapter 9 (commencing with Section 1850) of Division 2 of the Fish and Game Code.
- (1) "Regulatory agency" means a state or federal natural resource protection agency with regulatory authority over planned transportation improvements. A regulatory agency includes, but is not limited to, the Natural Resources Agency, the Department of Fish and Wildlife, California regional water quality control boards, the United States Fish and Wildlife Service, the National Marine Fisheries Service, the United States Environmental Protection Agency, and the United States Army Corps of Engineers.

## CHAPTER 3. ADVANCE MITIGATION PROGRAM

21205. (a) The Advance Mitigation Program is hereby created in the department to accelerate project delivery and improve

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environmental outcomes of environmental mitigation for planned transportation improvements. The department may do any of the following to administer and implement the program:

- (1) Purchase credits at mitigation banks and conservation banks approved by one or more regulatory agencies. The department may also establish mitigation banks or conservation banks, or fund the establishment of mitigation banks or conservation banks, in accordance with applicable state and federal standards if the department determines that those banks would provide biologically appropriate mitigation for planned transportation improvements identified pursuant to Section 21207.
- (2) Pay mitigation fees under natural community conservation plans approved pursuant to Chapter 10 (commencing with Section 2800) of Division 3 of the Fish and Game Code, or habitat conservation plans approved in accordance with the federal Endangered Species Act.
- (3) Prepare, or fund the preparation of, regional conservation investment strategies. Where a regional conservation framework has been approved by the Department of Fish and Wildlife, the department may do the following:
- (A) Enter into a mitigation credit agreement with the Department of Fish and Wildlife, and acquire, restore, manage, monitor, protect, and preserve lands, waterways, aquatic resources or fisheries, or fund the acquisition, restoration, management, monitoring, protection, and preservation of lands, waterways, aquatic resources, or fisheries, as needed to generate mitigation credits pursuant to those mitigation credit agreements.
- (B) Acquire, restore, manage, monitor, and preserve lands, waterways, aquatic resources, or fisheries, or fund the acquisition, restoration, management, monitoring, and preservation of lands, waterways, aquatic resources, or fisheries that would measurably advance a conservation objective in the regional conservation investment strategy if the department concludes that the action or actions could conserve or create environmental values that are appropriate to mitigate the anticipated potential impacts of planned transportation improvements.
- (4) Prepare, or fund the preparation of, regional advance mitigation plans within the area of any regional conservation investment strategy that has been approved by the Department of Fish and Wildlife. The purpose of a regional advance mitigation

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plan shall be to identify potential mitigation needs for planned transportation improvements, to facilitate the acquisition or generation of mitigation credits and values that could be used to fulfill those needs and thereby to avoid delays in the environmental permitting of those transportation improvements. A regional advance mitigation plan shall do all of the following:

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- (A) Use the information and analysis in the regional conservation investment strategy to estimate the nature and extent of potential mitigation requirements of planned transportation improvements on a regional or statewide basis.
- (B) Consider the full range of potential impacts on natural resources of planned transportation improvements.
- (C) Identify available mitigation credits at mitigation banks or conservation banks approved by one or more regulatory agencies that could be used to mitigate the impacts of planned transportation improvements.
- (D) Assess whether, and to what extent, mitigation requirements for planned transportation improvements could be fulfilled by the payment of mitigation fees under approved natural community conservation plans and habitat conservation plans.
- (E) Assess whether, and to what extent, mitigation requirements for planned transportation improvements could be fulfilled by mitigation credits created under a mitigation credit agreement.
- (F) Assess whether conservation actions or habitat enhancements that would measurably advance an unmet conservation objective in the regional conservation investment strategy could conserve or create environmental values that are appropriate to mitigate the anticipated potential impacts of planned transportation improvements and could fulfill mitigation requirements resulting from those impacts.
- (G) Analyze the cost-effectiveness of available mitigation alternatives both in terms of environmental benefits and improved project delivery and certainty.
- (b) The department shall track all advance mitigation actions implemented and all mitigation credits generated under the program for environmental mitigation for transportation improvements.
- (c) The department may use mitigation credits to fulfill mitigation requirements of a transportation improvement cligible for the State Transportation Improvement Program or the State Highway Operation and Protection Program.

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(d) The department may use, or allow local or state transportation agencies to use, mitigation credits or values generated or obtained under the program to fulfill the mitigation requirements of planned transportation improvements if the applicable transportation agency reimburses the program for all costs of purchasing or creating the mitigation credits or values, as determined by the department. Those costs shall be calculated using total cost accounting and shall include, as applicable, land acquisition or conservation easement costs, monitoring and enforcement costs, restoration costs, transaction costs, administrative costs, contingency costs, and land management, monitoring, and protection costs.

21206. No later than February 1, 2017, the department shall establish an interagency transportation advance mitigation steering committee consisting of the department and appropriate state and federal regulatory agencies to support the program so that advance mitigation can be used as required mitigation for planned transportation improvements and can provide improved environmental outcomes. The committee shall advise the department of opportunities to carry out advance mitigation improvements, provide the best available science, and actively participate in mitigation instrument reviews and approvals. The committee shall seek to develop streamlining opportunities, including those related to landscape scale mitigation planning and alignment of federal and state regulations and procedures related to mitigation requirements and implementation. The committee shall also provide input on crediting, using, and tracking of advance mitigation investments.

21207. The Advance Mitigation Fund is hereby created in the State Transportation Fund as a revolving fund. Notwithstanding Section 13340 of the Government Code, the fund shall be continuously appropriated without regard to fiscal years. The moneys in the fund shall be programmed by the commission for the planning and implementation of advance mitigation improvements consistent with the purposes of this chapter. After the transfer of moneys to the fund for four fiscal years pursuant to subdivision (c) of Section 2032 of the Streets and Highways Code, commencing in the 2017–18 fiscal year, the program is intended to be self-sustaining. Advance expenditures from the fund shall later be reimbursed from project funding available at the time a

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planned transportation improvement is constructed. A maximum of 5 percent of available funds may be used for administrative purposes.

21208. The program is intended to improve the efficiency and efficacy of mitigation only and is not intended to supplant the requirements of the California Environmental Quality Act (Division 13 (commencing with Section 21000)) or any other environmental law. The identification of planned transportation improvements and of mitigation improvements or measures for planned transportation improvements under this division does not imply or require approval of those improvements for purposes of the California Environmental Quality Act (Division 13 (commencing with Section 21000)) or any other environmental law.

SEC. 15. Section 99312.1 of the Public Utilities Code is amended to read:

99312.1. (a) Revenues transferred to the Public Transportation Account pursuant to Sections 6051.8 and 6201.8 of the Revenue and Taxation Code for the State Transit Assistance Program are hereby continuously appropriated to the Controller for allocation as follows:

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(1) Fifty percent for allocation to transportation planning agencies, county transportation commissions, and the San Diego Metropolitan Transit Development Board pursuant to Section 99314.

<del>(b)</del>

(2) Fifty percent for allocation to transportation agencies, county transportation commissions, and the San Diego Metropolitan Transit Development Board for purposes of Section 99313.

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- (b) For purposes of this chapter, the revenues allocated pursuant to this section shall be subject to the same requirements as revenues allocated pursuant to subdivisions (b) and (c), as applicable, of Section 99312.
- (c) The revenues transferred to the Public Transportation Account for the State Transit Assistance Program that are attributable to the increase in the sales and use tax on diesel fuel pursuant to subdivision (b) of Section 6051.8 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, and subdivision (b) of Section 6201.8 of the Revenue and

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Taxation Code, as adjusted pursuant to subdivision (c) of that section, upon allocation pursuant to Sections 99313 and 99314, shall only be expended on the following:

- (1) Transit capital projects or services to maintain or repair a transit operator's existing transit vehicle fleet or existing transit facilities, including rehabilitation or modernization of existing vehicles or facilities.
- (2) The design, acquisition, and construction of new vehicles or facilities that improve existing transit services.
- (3) Transit services that complement local efforts for repair and improvement of local transportation infrastructure.
- (d) (1) Prior to receiving an apportionment of funds pursuant to subdivision (c) from the Controller in a fiscal year, a recipient transit agency shall submit to the Department of Transportation a list of projects proposed to be funded with these funds. The list of projects proposed to be funded with these funds shall include a description and location of each proposed project, a proposed schedule for the project's completion, and the estimated useful life of the improvement. The project list shall not limit the flexibility of a recipient transit agency to fund projects in accordance with local needs and priorities so long as the projects are consistent with subdivision (c).
- (2) The department shall report to the Controller the recipient transit agencies that have submitted a list of projects as described in this subdivision and that are therefore eligible to receive an apportionment of funds for the applicable fiscal year. The Controller, upon receipt of the report, shall apportion funds pursuant to Sections 99313 and 99314.
- (e) For each fiscal year, each recipient transit agency receiving an apportionment of funds pursuant to subdivision (c) shall, upon expending those funds, submit documentation to the department that includes a description and location of each completed project, the amount of funds expended on the project, the completion date, and the estimated useful life of the improvement.
- (f) The audit of transit operator finances required pursuant to Section 99245 shall verify that the revenues identified in subdivision (c) have been expended in conformance with these specific requirements and all other generally applicable requirements.

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SEC. 16. Section 6051.8 of the Revenue and Taxation Code is amended to read:

- 6051.8. (a) Except as provided by Section 6357.3, in addition to the taxes imposed by this part, for the privilege of selling tangible personal property at retail a tax is hereby imposed upon all retailers at the rate of 1.75 percent of the gross receipts of any retailer from the sale of all diesel-fuel, as defined in Section 60022, sold at retail in this state on and after the operative date of this subdivision. fuel.
- (b) Notwithstanding subdivision (a), for the 2011-12 fiscal year only, the rate referenced in subdivision (a) shall be 1.87 percent.
- (c) Notwithstanding subdivision (a), for the 2012–13 fiscal year only, the rate referenced in subdivision (a) shall be 2.17 percent.
- (d) Notwithstanding subdivision (a), for the 2013-14 fiscal year only, the rate referenced in subdivision (a) shall be 1.94 percent.
- (b) Except as provided by Section 6357.3, in addition to the taxes imposed by this part and by subdivision (a), for the privilege of selling tangible personal property at retail a tax is hereby imposed upon all retailers at the rate of 4 percent of the gross receipts of any retailer from the sale of all diesel fuel, as defined in Section 60022, sold at retail in this state.
- (c) Beginning July 1, 2020, and every third year thereafter, the State Board of Equalization shall recompute the rates of the taxes imposed by this section. That computation shall be made as follows:
- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the prior calendar year, no later than January 31, 2020, and January 31 of every third year thereafter.
  - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- 38 (C) Make its determination of the new rate no later than March 39 1 of the same year as the effective date of the new rate.

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1 (d) (1) Notwithstanding subdivision (b) of Section 7102, except
2 as otherwise provided in paragraph (2), all of the revenues, less
3 refunds, collected pursuant to this section shall be estimated by
4 the State Board of Equalization, with the concurrence of the
5 Department of Finance, and transferred quarterly to the Public
6 Transportation Account in the State Transportation Fund for
7 allocation under the State Transit Assistance Program pursuant
8 to Section 99312.1 of the Public Utilities Code.

- (2) The revenues, less refunds, attributable to a rate of 0.5 percent of the 4-percent increase in the rate pursuant to subdivision (b), amounting to one-eighth of revenues from the increase in the rate under that subdivision, shall be estimated by the State Board of Equalization, with the concurrence of the Department of Finance, and transferred quarterly to the Public Transportation Account in the State Transportation Fund for allocation to the Department of Transportation, upon appropriation by the Legislature, to intercity rail and commuter rail purposes pursuant to Section 99315 of the Public Utilities Code.
- (f) Subdivisions (a) to (c), inclusive, shall become operative on July 1, 2011.
- SEC. 17. Section 6201.8 of the Revenue and Taxation Code is amended to read:
- 6201.8. (a) Except as provided by Section 6357.3, in addition to the taxes imposed by this part, an excise tax is hereby imposed on the storage, use, or other consumption in this state of diesel fuel, as defined in Section 60022, at the rate of 1.75 percent of the sales price of the diesel fuel on and after the operative date of this subdivision. fuel.
- (b) Notwithstanding subdivision (a), for the 2011-12 fiscal year only, the rate referenced in subdivision (a) shall be 1.87 percent.
- (c) Notwithstanding subdivision (a), for the 2012-13 fiscal year only, the rate referenced in subdivision (a) shall be 2.17 percent.
- (d) Notwithstanding subdivision (a), for the 2013-14 fiscal year only, the rate referenced in subdivision (a) shall be 1.94 percent.
- (b) Except as provided by Section 6357.3, in addition to the taxes imposed by this part and by subdivision (a), an excise tax is hereby imposed on the storage, use, or other consumption in this state of diesel fuel, as defined in Section 60022, at the rate of 4 percent of the sales price of the diesel fuel.

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(c) Beginning July 1, 2020, and every third year thereafter, the State Board of Equalization shall recompute the rates of the taxes imposed by this section. That computation shall be made as follows:

- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the prior calendar year, no later than January 31, 2020, and January 31 of every third year thereafter.
  - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the new rate no later than March 1 of the same year as the effective date of the new rate.

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- (d) (1) Notwithstanding subdivision (b) of Section 7102, except as otherwise provided in paragraph (2), all of the revenues, less refunds, collected pursuant to this section shall be estimated by the State Board of Equalization, with the concurrence of the Department of Finance, and transferred quarterly to the Public Transportation Account in the State Transportation Fund for allocation pursuant to Section 99312.1 of the Public Utilities Code.
- (2) The revenues, less refunds, attributable to a rate of 0.5 percent of the 4-percent increase in the rate pursuant to subdivision (b), amounting to one-eighth of revenues from the increase in the rate under that subdivision, shall be estimated by the State Board of Equalization, with the concurrence of the Department of Finance, and transferred quarterly to the Public Transportation Account in the State Transportation Fund for allocation to the Department of Transportation, upon appropriation by the Legislature, to intercity rail and commuter rail purposes pursuant to Section 99315 of the Public Utilities Code.
- (f) Subdivisions (a) to (c), inclusive, shall become operative on July 1, 2011.
- SEC. 18. Section 7360 of the Revenue and Taxation Code is amended to read:

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7360. (a) (1) (A) A tax of eighteen cents (\$0.18) is hereby imposed upon each gallon of fuel subject to the tax in Sections 7362, 7363, and 7364.

- (B) In addition to the tax imposed pursuant to subparagraph (A), a tax of six cents (\$0.06) is hereby imposed upon each gallon of fuel, other than aviation gasoline, subject to the tax in Sections 7362, 7363, and 7364. Effective one year after the date that the six-cent (\$0.06) tax is imposed, an additional tax of three cents (\$0.03) is hereby imposed, and effective two years after the date that the six-cent (\$0.06) tax is imposed, an additional tax of three cents (\$0.03) is hereby imposed, on each gallon of fuel, other than aviation gasoline, subject to the tax in Sections 7362, 7363, and 7364.
- (2) If the federal fuel tax is reduced below the rate of nine cents (\$0.09) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by subparagraph (A) of paragraph (1), on and after the date of the reduction, shall be recalculated by an amount so that the combined state rate under subparagraph (A) of paragraph (1) and the federal tax rate per gallon equal twenty-seven cents (\$0.27).
- (3) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be so exempt under this section.
- (b) (4)—On and after July 1, 2010, in addition to the tax imposed by subdivision (a), a tax is hereby imposed upon each gallon of motor vehicle fuel, other than aviation gasoline, subject to the tax in Sections 7362, 7363, and 7364 in an amount equal to seventeen and three-tenths cents (\$0.173) per gallon.
- (2) For the 2011–12 fiscal year and each fiscal year thereafter, the board shall, on or before March I of the fiscal year immediately preceding the applicable fiscal year, adjust the rate in paragraph (I) in that manner as to generate an amount of revenue that will equal the amount of revenue loss attributable to the exemption provided by Section 6357.7, based on estimates made by the board, and that rate shall be effective during the state's next fiscal year.
- (3) In order to maintain revenue neutrality for each year, beginning with the rate adjustment on or before March 1, 2012, the adjustment under paragraph (2) shall also take into account the extent to which the actual amount of revenues derived pursuant to

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this subdivision and, as applicable, Section 7361.1, the revenue loss attributable to the exemption provided by Section 6357.7 resulted in a net revenue gain or loss for the fiscal year ending prior to the rate adjustment date on or before March 1.

- (4) The intent of paragraphs (2) and (3) is to ensure that the act adding this subdivision and Section 6357.7 does not produce a net revenue gain in state taxes.
- (c) Beginning July 1, 2020, and every third year thereafter, the State Board of Equalization shall recompute the rates of the taxes imposed by this section. That computation shall be made as follows:
- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the prior calendar year, no later than January 31, 2020, and January 31 of every third year thereafter.
  - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the new rate no later than March 1 of the same year as the effective date of the new rate.
- SEC. 19. Section 8352.4 of the Revenue and Taxation Code is amended to read:
- 8352.4. (a) Subject to Sections 8352 and 8352.1, and except as otherwise provided in subdivision (b), there shall be transferred from the money deposited to the credit of the Motor Vehicle Fuel Account to the Harbors and Watercraft Revolving Fund, for expenditure in accordance with Division 1 (commencing with Section 30) of the Harbors and Navigation Code, the sum of six million six hundred thousand dollars (\$6,600,000) per annum, representing the amount of money in the Motor Vehicle Fuel Account attributable to taxes imposed on distributions of motor vehicle fuel used or usable in propelling vessels. The actual amount shall be calculated using the annual reports of registered boats prepared by the Department of Motor Vehicles for the United States Coast Guard and the formula and method of the December

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1972 report prepared for this purpose and submitted to the 1 Legislature on December 26, 1972, by the Director of 3 Transportation. If the amount transferred during each fiscal year is in excess of the calculated amount, the excess shall be 5 retransferred from the Harbors and Watercraft Revolving Fund to the Motor Vehicle Fuel Account. If the amount transferred is less 7 than the amount calculated, the difference shall be transferred from 8 the Motor Vehicle Fuel Account to the Harbors and Watercraft 9 Revolving Fund. No adjustment shall be made if the computed 10 difference is less than fifty thousand dollars (\$50,000), and the 11 amount shall be adjusted to reflect any temporary or permanent 12 increase or decrease that may be made in the rate under the Motor 13 Vehicle Fuel Tax Law. Payments pursuant to this section shall be 14 made prior to payments pursuant to Section 8352.2. 15

- (b) (1) Commencing July 1,—2016, 2017, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360 and Section 7361:1 and otherwise to be deposited in the Harbors and Watercraft Revolving Fund pursuant to subdivision (a) shall instead be transferred to the General Fund. The revenues attributable to the taxes imposed Highway Users Tax Account for distribution pursuant to subdivision (b) of Section 7360 and Section 7361:1 that were deposited in Section 2103.1 of the Harbors Streets and Watercraft Revolving Fund in the 2010–11 and 2011–12 fiscal years shall be transferred to the General Fund. Highways Code.
- (2) Commencing July 1, 2017, the revenues attributable to the taxes imposed pursuant to subparagraph (B) of paragraph (1) of subdivision (a) of Section 7360 and otherwise to be deposited in the Harbors and Watercraft Revolving Fund pursuant to subdivision (a) shall instead be transferred to the Road Maintenance and Rehabilitation Account pursuant to Section 2031 of the Streets and Highways Code.
- SEC. 20. Section 8352.5 of the Revenue and Taxation Code is amended to read:
- 34 8352.5. (a) (1) Subject to Sections 8352 and 8352.1, and 35 except as otherwise provided in subdivision (b), there shall be 36 transferred from the money deposited to the credit of the Motor 37 Vehicle Fuel Account to the Department of Food and Agriculture 38 Fund, during the second quarter of each fiscal year, an amount 39 equal to the estimate contained in the most recent report prepared 40 pursuant to this section.

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(2) The amounts are not subject to Section 6357 with respect to the collection of sales and use taxes thereon, and represent the portion of receipts in the Motor Vehicle Fuel Account during a calendar year that were attributable to agricultural off-highway use of motor vehicle fuel which is subject to refund pursuant to Section 8101, less gross refunds allowed by the Controller during the fiscal year ending June 30th 30 following the calendar year to persons entitled to refunds for agricultural off-highway use pursuant to Section 8101. Payments pursuant to this section shall be made prior to payments pursuant to Section 8352.2.

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- (b) (1) Commencing July 1,—2016, 2017, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360 and Section 7361.1 and otherwise to be deposited in the Department of Food and Agriculture Fund pursuant to subdivision (a) shall instead be transferred to the General Fund. The revenues attributable to the taxes imposed Highway Users Tax Account for distribution pursuant to subdivision (b) of Section 7360 and Section 7361.1 that were deposited in the Department Section 2103.1 of Food and Agriculture Fund in the 2010–11 Streets and 2011–12 fiscal years shall be transferred to the General Fund. Highways Code.
- (2) Commencing July 1, 2017, the revenues attributable to the taxes imposed pursuant to subparagraph (B) of paragraph (1) of subdivision (a) of Section 7360 and otherwise to be deposited in the Department of Food and Agriculture Fund pursuant to subdivision (a) shall instead be transferred to the Road Maintenance and Rehabilitation Account pursuant to Section 2031 of the Streets and Highways Code.
- (c) On or before September 30, 2012, and on or before September 30 of each even-numbered year thereafter, the Director of Transportation and the Director of Food and Agriculture shall jointly prepare, or cause to be prepared, a report setting forth the current estimate of the amount of money in the Motor Vehicle Fuel Account attributable to agricultural off-highway use of motor vehicle fuel, which is subject to refund pursuant to Section 8101 less gross refunds allowed by the Controller to persons entitled to refunds for agricultural off-highway use pursuant to Section 8101; and they shall submit a copy of the report to the Legislature.
- SEC. 21. Section 8352.6 of the Revenue and Taxation Code is amended to read:

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8352.6. (a) (1) Subject to Section 8352.1, and except as otherwise provided in paragraphs (2) and (3), on the first day of every month, there shall be transferred from moneys deposited to the credit of the Motor Vehicle Fuel Account to the Off-Highway Vehicle Trust Fund created by Section 38225 of the Vehicle Code an amount attributable to taxes imposed upon distributions of motor vehicle fuel used in the operation of motor vehicles off highway and for which a refund has not been claimed. Transfers made pursuant to this section shall be made prior to transfers pursuant to Section 8352.2.

- (2) (A) Commencing July 1, 2016, 2017, the revenues attributable to the taxes imposed pursuant to subdivision (b) of Section 7360 and Section 7361.1 and otherwise to be deposited in the Off-Highway Vehicle Trust Fund pursuant to paragraph (1) shall instead be transferred to the General Fund. The revenues attributable to the taxes imposed Highway Users Tax Account for distribution pursuant to subdivision (b) of Section 7360 and Section 7361.1 that were deposited in Section 2103.1 of the Off-Highway Vehicle Trust Fund in the 2010-11 Streets and 2011-12 fiscal years shall be transferred to the General Fund. Highways Code.
- (B) Commencing July 1, 2017, the revenues attributable to the taxes imposed pursuant to subparagraph (B) of paragraph (1) of subdivision (a) of Section 7360 and otherwise to be deposited in the Off-Highway Vehicle Trust Fund pursuant to subdivision (a) shall instead be transferred to the Road Maintenance and Rehabilitation Account pursuant to Section 2031 of the Streets and Highways Code.
- (3) The Controller shall withhold eight hundred thirty-three thousand dollars (\$833,000) from the monthly transfer to the Off-Highway Vehicle Trust Fund pursuant to paragraph (1), and transfer that amount to the General Fund.
- (b) The amount transferred to the Off-Highway Vehicle Trust Fund pursuant to paragraph (1) of subdivision (a), as a percentage of the Motor Vehicle Fuel Account, shall be equal to the percentage transferred in the 2006–07 fiscal year. Every five years, starting in the 2013–14 fiscal year, the percentage transferred may be adjusted by the Department of Transportation in cooperation with the Department of Parks and Recreation and the Department of Motor Vehicles. Adjustments shall be based on, but not limited

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to, the changes in the following factors since the 2006–07 fiscal year or the last adjustment, whichever is more recent:

- (1) The number of vehicles registered as off-highway motor vehicles as required by Division 16.5 (commencing with Section 38000) of the Vehicle Code.
- (2) The number of registered street-legal vehicles that are anticipated to be used off highway, including four-wheel drive vehicles, all-wheel drive vehicles, and dual-sport motorcycles.
  - (3) Attendance at the state vehicular recreation areas.
- (4) Off-highway recreation use on federal lands as indicated by the United States Forest Service's National Visitor Use Monitoring and the United States Bureau of Land Management's Recreation Management Information System.
- (c) It is the intent of the Legislature that transfers from the Motor Vehicle Fuel Account to the Off-Highway Vehicle Trust Fund should reflect the full range of motorized vehicle use off highway for both motorized recreation and motorized off-road access to other recreation opportunities. Therefore, the Legislature finds that the fuel tax baseline established in subdivision (b), attributable to off-highway estimates of use as of the 2006–07 fiscal year, accounts for the three categories of vehicles that have been found over the years to be users of fuel for off-highway motorized recreation or motorized access to nonmotorized recreational pursuits. These three categories are registered off-highway motorized vehicles, registered street-legal motorized vehicles used off highway, and unregistered off-highway motorized vehicles.
- (d) It is the intent of the Legislature that the off-highway motor vehicle recreational use to be determined by the Department of Transportation pursuant to paragraph (2) of subdivision (b) be that usage by vehicles subject to registration under Division 3 (commencing with Section 4000) of the Vehicle Code, for recreation or the pursuit of recreation on surfaces where the use of vehicles registered under Division 16.5 (commencing with Section 38000) of the Vehicle Code may occur.
- (e) In the 2014-15 fiscal year, the Department of Transportation, in consultation with the Department of Parks and Recreation and the Department of Motor Vehicles, shall undertake a study to determine the appropriate adjustment to the amount transferred pursuant to subdivision (b) and to update the estimate of the amount attributable to taxes imposed upon distributions of motor vehicle

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fuel used in the operation of motor vehicles off highway and for which a refund has not been claimed. The department shall provide a copy of this study to the Legislature no later than January 1, 2016.

- SEC. 22. Section 60050 of the Revenue and Taxation Code is amended to read:
- 60050. (a) (1) A tax of eighteen thirteen cents (\$0.18) (\$0.13) is hereby imposed upon each gallon of diesel fuel subject to the tax in Sections 60051, 60052, and 60058.
- (2) If the federal fuel tax is reduced below the rate of fifteen cents (\$0.15) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by paragraph (1), including any reduction or adjustment pursuant to subdivision (b), on and after the date of the reduction, (1) shall be increased by an amount so that the combined state rate under paragraph (1) and the federal tax rate per gallon equal what it would have been in the absence of the federal reduction.
- (3) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be exempt under this section.
- (b) (1) On July 1, 2011, the tax rate specified in paragraph (1) of subdivision (a) shall be reduced to thirteen cents (\$0.13) and every July 1 thereafter shall be adjusted pursuant to paragraphs (2) and (3).
- (2) For the 2012–13 fiscal year and each fiscal year thereafter, the board shall, on or before March 1 of the fiscal year immediately preceding the applicable fiscal year, adjust the rate reduction in paragraph (1) in that manner as to result in a revenue loss attributable to paragraph (1) that will equal the amount of revenue gain attributable to Sections 6051.8 and 6201.8, based on estimates made by the board, and that rate shall be effective during the state's next fiscal year.
- (3) In order to maintain revenue neutrality for each year, beginning with the rate adjustment on or before March 1, 2013, the adjustment under paragraph (2) shall take into account the extent to which the actual amount of revenues derived pursuant to Sections 6051.8 and 6201.8 and the revenue loss attributable to this subdivision resulted in a net revenue gain or loss for the fiscal

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year ending prior to the rate adjustment date on or before March

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- (4) The intent of paragraphs (2) and (3) is to ensure that the act adding this subdivision and Sections 6051.8 and 6201.8 does not produce a not revenue gain in state taxes:
- (b) In addition to the tax imposed pursuant to subdivision (a), an additional tax of twenty cents (\$0.20) is hereby imposed upon each gallon of diesel fuel subject to the tax in Sections 60051, 60052, and 60058.
- (c) Beginning July 1, 2020, and every third year thereafter, the State Board of Equalization shall recompute the rates of the taxes imposed by this section. That computation shall be made as follows:
- (1) The Department of Finance shall transmit to the State Board of Equalization the percentage change in the California Consumer Price Index for all items from November of three calendar years prior to November of the prior calendar year; no later than January 31, 2020, and January 31 of every third year thereafter.
  - (2) The State Board of Equalization shall do all of the following:
- (A) Compute an inflation adjustment factor by adding 100 percent to the percentage change figure that is furnished pursuant to paragraph (1) and dividing the result by 100.
- (B) Multiply the preceding tax rate per gallon by the inflation adjustment factor determined in subparagraph (A) and round off the resulting product to the nearest tenth of a cent.
- (C) Make its determination of the new rate no later than March 1 of the same year as the effective date of the new rate.
- SEC. 23. Section 183.1 of the Streets and Highways Code is amended to read:
- 183.1. (a) Notwithstanding subdivision (a) of Section 182 or any other provision of law, Except as otherwise provided in Section 54237.7 of the Government Code, money deposited into the account that is not subject to Article XIX of the California Constitution, including, but not limited to, money that is derived from the sale of documents, charges for miscellaneous services to the public, condemnation deposits fund investments, rental of state property, or any other miscellaneous uses of property or money, may be used for any transportation purpose authorized by statute, upon appropriation by the Legislature or, after transfer to another fund, upon appropriation by the Legislature from that fund: shall be

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deposited in the Road Maintenance and Rehabilitation Account created pursuant to Section 2031.

- (b) Commencing with the 2013–14 fiscal year, and not later than November I of each fiscal year thereafter, based on prior year financial statements, the Controller shall transfer the funds identified in subdivision (a) for the prior fiscal year from the State Highway Account to the Transportation Debt Service Fund in the State Transportation Fund, and those funds are continuously appropriated for the purposes specified for the Transportation Debt Service Fund:
- SEC. 24. Section 820.1 is added to the Streets and Highways Code, to read:
- 820.1. (a) The State of California consents to the jurisdiction of the federal courts with regard to the compliance, discharge, or enforcement of the responsibilities assumed by the department pursuant to Section 326 of, and subsection (a) of Section 327 of, Title 23 of the United States Code.
- (b) In any action brought pursuant to the federal laws described in subdivision (a), no immunity from suit may be asserted by the department pursuant to the Eleventh Amendment to the United States Constitution, and any immunity is hereby waived.
- (c) The department shall not delegate any of its responsibilities assumed pursuant to the federal laws described in subdivision (a) to any political subdivision of the state or its instrumentalities.
- (d) Nothing in this section affects the obligation of the department to comply with state and federal law.
- SEC. 25. Chapter 2 (commencing with Section 2030) is added to Division 3 of the Streets and Highways Code, to read:

# CHAPTER 2. ROAD MAINTENANCE AND REHABILITATION PROGRAM

2030. (a) The Road Maintenance and Rehabilitation Program is hereby created to address deferred maintenance on the state highway system and the local street and road system. Funds made available by the program shall be prioritized for expenditure on basic road maintenance and road rehabilitation projects, and on critical safety projects. For funds appropriated pursuant to paragraph (1) of subdivision (d) of Section 2032, the California Transportation Commission shall adopt performance criteria,

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consistent with the asset management plan required pursuant to 14526.4 of the Government Code, to ensure efficient use of the funds available for these purposes in the program.

- (b) (1) Funds made available by the program shall be used for projects that include, but are not limited to, the following:
  - (A) Road maintenance and rehabilitation.
  - (B) Safety projects.

- (C) Railroad grade separations.
- (D) Complete street components, including active transportation purposes, pedestrian and bicycle safety projects, transit facilities, and drainage and stormwater capture projects in conjunction with any other allowable project.
  - (E) Traffic control devices.
- (2) Funds made available by the program may also be used to satisfy a match requirement in order to obtain state or federal funds for projects authorized by this subdivision.
- 2031. The following revenues shall be deposited in the Road Maintenance and Rehabilitation Account, which is hereby created in the State Transportation Fund:
- (a) Notwithstanding subdivision (b) of Section 2103, the portion of the revenues in the Highway Users Tax Account attributable to the increases in the motor vehicle fuel excise tax pursuant to subparagraph (B) of paragraph (1) of subdivision (a) of Section 7360 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section.
- (b) The portion of revenues attributable to the increase in the motor vehicle fuel excise tax pursuant to subparagraph (B) of paragraph (1) of subdivision (a) of Section 7360 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, and designated for the Road Maintenance and Rehabilitation Account pursuant to paragraph (2) of subdivision (b) of Section 8352.4 of, paragraph (2) of subdivision (b) of Section 8352.5 of, and subparagraph (B) paragraph (2) of subdivision (a) of Section 8352.6 of, that code.
- (c) The revenues from the increase in the vehicle registration fee pursuant to Section 9250.3 of the Vehicle Code, as adjusted pursuant to subdivision (b) of that section.
- (d) The revenues from the increase in the vehicle registration fee pursuant to Section 9250.6 of the Vehicle Code, as adjusted pursuant to subdivision (b) of that section.

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(e) The revenues deposited in the account pursuant to Section 183.1 of the Streets and Highways Code.

(f) Any other revenues designated for the program.

2031.5. Each fiscal year the annual Budget Act shall contain an appropriation from the Road Maintenance and Rehabilitation Account to the Controller for the costs of carrying out his or her duties pursuant to this chapter and to the California Transportation Commission for the costs of carrying out its duties pursuant to this chapter and Section 14526.7 of the Government Code.

2032. (a) (1) After deducting the amounts appropriated in the annual Budget Act, as provided in Section 2031.5, two hundred million dollars (\$200,000,000) of the remaining revenues deposited in the Road Maintenance and Rehabilitation Account shall be set aside annually for counties that have sought and received voter approval of taxes or that have imposed fees, including uniform developer fees as defined by subdivision (b) of Section 8879.67 of the Government Code, which taxes or fees are dedicated solely to transportation improvements. The Controller shall each month set aside one-twelfth of this amount, to accumulate a total of two hundred million dollars (\$200,000,000) in each fiscal year.

- (2) Notwithstanding Section 13340 of the Government Code, the funds available under this subdivision in each fiscal year are hereby continuously appropriated for allocation to each eligible county and each city in the county for road maintenance and rehabilitation purposes pursuant to Section 2033.
- (b) (1) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5 and the amount allocated in subdivision (a), beginning in the 2017–18 fiscal year, eighty million dollars (\$80,000,000) of the remaining revenues shall be transferred annually to the State Highway Account for expenditure, upon appropriation by the Legislature, on the Active Transportation Program created pursuant to Chapter 8 (commencing with Section 2380) of Division 3 to be allocated by the California Transportation Commission pursuant to Section 2381.
- (2) In addition to the funds transferred in paragraph (1), the department shall annually identify savings achieved through efficiencies implemented at the department. The department, through the annual budget process, shall propose, from the identified savings, an appropriation to be included in the annual Budget Act of up to seventy million dollars (\$70,000,000), but not

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to exceed the total annual identified savings, from the State Highway Account for expenditure on the Active Transportation Program.

- (c) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5, the amount allocated in subdivision (a) and the amount transferred in paragraph (1) of subdivision (b), in the 2017–18, 2018–19, 2019–20, and 2020–21 fiscal years, the sum of thirty million dollars (\$30,000,000) in each fiscal year from the remaining revenues shall be transferred to the Advance Mitigation Fund in the State Transportation Fund created pursuant to Section 21207 of the Public Resources Code.
- (d) After deducting the amounts appropriated in the annual Budget Act pursuant to Section 2031.5, the amount allocated in subdivision (a), and the amounts transferred in paragraph (1) of subdivision (b) and in subdivision (c), beginning in the 2017–18 fiscal year and each fiscal year thereafter, and notwithstanding Section 13340 of the Government Code, there is hereby continuously appropriated to the California State University the sum of two million dollars (\$2,000,000) from the remaining revenues for the purpose of conducting transportation research and transportation-related workforce education, training, and development. Prior to the start of each fiscal year, the chairs of the Assembly Committee on Transportation and the Senate Committee on Transportation and Housing shall confer and set out a recommended priority list of research components to be addressed in the upcoming fiscal year.
- (e) Notwithstanding Section 13340 of the Government Code, the balance of the revenues deposited in the Road Maintenance and Rehabilitation Account are hereby continuously appropriated as follows:
- (1) Fifty percent for allocation to the department for maintenance of the state highway system or for purposes of the state highway operation and protection program.
- (2) Fifty percent for apportionment to cities and counties by the Controller pursuant to the formula in clauses (i) and (ii) of subparagraph (C) of paragraph (3) of subdivision (a) of Section 2103 for the purposes authorized by this chapter.
- 2033. (a) On or before January 1, 2018, the commission, in cooperation with the department, transportation planning agencies, county transportation commissions, and other local agencies, shall

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develop guidelines for the allocation of funds pursuant to subdivision (a) of Section 2032.

- (b) The guidelines shall be the complete and full statement of the policy, standards, and criteria that the commission intends to use to determine how these funds will be allocated.
- (c) The commission may amend the adopted guidelines after conducting at least one public hearing.
- 2034. (a) (1) Prior to receiving an apportionment of funds under the program pursuant to paragraph (2) of subdivision (e) of Section 2032 from the Controller in a fiscal year, an eligible city or county shall submit to the commission a list of projects proposed to be funded with these funds pursuant to an adopted city or county budget. All projects proposed to receive funding shall be included in a city or county budget that is adopted by the applicable city council or county board of supervisors at a regular public meeting. The list of projects proposed to be funded with these funds shall include a description and the location of each proposed project, a proposed schedule for the project's completion, and the estimated useful life of the improvement. The project list shall not limit the flexibility of an eligible city or county to fund projects in accordance with local needs and priorities so long as the projects are consistent with subdivision (b) of Section 2030.
- (2) The commission shall report to the Controller the cities and counties that have submitted a list of projects as described in this subdivision and that are therefore eligible to receive an apportionment of funds under the program for the applicable fiscal year. The Controller, upon receipt of the report, shall apportion funds to eligible cities and counties.
- (b) For each fiscal year, each city or county receiving an apportionment of funds shall, upon expending program funds, submit documentation to the commission that includes a description and location of each completed project, the amount of funds expended on the project, the completion date, and the estimated useful life of the improvement.
- 2036. (a) Cities and counties shall maintain their existing commitment of local funds for street, road, and highway purposes in order to remain eligible for an allocation or apportionment of funds pursuant to Section 2032.
- (b) In order to receive an allocation or apportionment pursuant to Section 2032, the city or county shall annually expend from its

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general fund for street, road, and highway purposes an amount not less than the annual average of its expenditures from its general fund during the 2009-10, 2010-11, and 2011-12 fiscal years, as reported to the Controller pursuant to Section 2151. For purposes of this subdivision, in calculating a city's or county's annual general fund expenditures and its average general fund expenditures for the 2009-10, 2010-11, and 2011-12 fiscal years, any unrestricted funds that the city or county may expend at its discretion, including vehicle in-lieu tax revenues and revenues from fines and forfeitures, expended for street, road, and highway purposes shall be considered expenditures from the general fund. One-time allocations that have been expended for street and highway purposes, but which may not be available on an ongoing basis, including revenue provided under the Teeter Plan Bond Law of 1994 (Chapter 6.6 (commencing with Section 54773) of Part 1 of Division 2 of Title 5 of the Government Code), may not be considered when calculating a city's or county's annual general fund expenditures. 

(c) For any city incorporated after July 1, 2009, the Controller shall calculate an annual average expenditure for the period between July 1, 2009, and December 31, 2015, inclusive, that the city was incorporated.

- (d) For purposes of subdivision (b), the Controller may request fiscal data from cities and counties in addition to data provided pursuant to Section 2151, for the 2009–10, 2010–11, and 2011–12 fiscal years. Each city and county shall furnish the data to the Controller not later than 120 days after receiving the request. The Controller may withhold payment to cities and counties that do not comply with the request for information or that provide incomplete data.
- (e) The Controller may perform audits to ensure compliance with subdivision (b) when deemed necessary. Any city or county that has not complied with subdivision (b) shall reimburse the state for the funds it received during that fiscal year. Any funds withheld or returned as a result of a failure to comply with subdivision (b) shall be reapportioned to the other counties and cities whose expenditures are in compliance.
- (f) If a city or county fails to comply with the requirements of subdivision (b) in a particular fiscal year, the city or county may expend during that fiscal year and the following fiscal year a total

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amount that is not less than the total amount required to be expended for those fiscal years for purposes of complying with subdivision (b).

- 2037. A city or county may spend its apportionment of funds under the program on transportation priorities other than those allowable pursuant to this chapter if the city's or county's average Pavement Condition Index meets or exceeds 80.
- 2038. (a) The department and local agencies, as a condition of receiving funds from the program, shall adopt and implement a program designed to promote and advance construction employment and training opportunities through preapprenticeship opportunities, either by the public agency itself or through contractors engaged by the public agencies to do work funded in whole or in part by funds made available by the program.
- (b) The department and local agencies, as a condition of receiving funds from the program, shall ensure the involvement of the California Conservation Corps and certified community conservation corps in the delivery of projects and services funded in whole or in part by funds made available by the program.
- SEC. 26. Section 2103.1 is added to the Streets and Highways Code, to read:
- 2103.1. (a) Notwithstanding Section 2103, the revenues transferred to the Highway Users Tax Account pursuant to Sections 8352.4, 8352.5, and 8352.6 of the Revenue and Taxation Code shall be distributed pursuant to the formula in paragraph (3) of subdivision (a) of Section 2103.
- (b) Notwithstanding subdivision (b) of Section 2103, the portion of revenues in the Highway Users Tax Account attributable to the increases in the motor vehicle fuel excise tax pursuant to subparagraph (B) of paragraph (1) of subdivision (a) of Section 7360 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, shall be transferred to the Road Maintenance and Rehabilitation Account pursuant to Section 2031.
- (c) Notwithstanding subdivision (b) of Section 2103, the portion of revenues in the Highway Users Tax Account attributable to the increase in the diesel fuel excise tax pursuant to subdivision (b) of Section 60050 of the Revenue and Taxation Code, as adjusted pursuant to subdivision (c) of that section, shall be transferred to the Trade Corridors Improvement Fund pursuant to Section 2192.4.

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SEC. 27. Section 2192 of the Streets and Highways Code is amended to read:

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2192. (a) (1) The Trade Corridors Improvement Fund, created pursuant to subdivision (c) of Section 8879.23 of the Government Code, is hereby continued in existence to receive revenues from state sources other than the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006. This chapter shall govern expenditure of those other revenues.

- (2) Revenues apportioned to the state under Section 167 of Title 23 of the United States Code from the national highway freight program, pursuant to the federal Fixing America's Surface Transportation Act ("FAST Act," Public Law 114-94) shall be allocated for projects approved pursuant to this chapter.
- (b) This chapter shall govern the expenditure of those state and federal revenues described in subdivision (a).
  - (b) The moneys in the fund from these other sources
- (c) The funding described in subdivision (a) shall be available upon appropriation for allocation by the California Transportation Commission for infrastructure improvements in this state on federally designated Trade Corridors of National and Regional Significance, on the Primary Freight Network, and along other corridors that have a high volume of freight movement, as determined by the commission, commission and as identified in the state freight plan developed and adopted pursuant to Section 13978.8 of the Government Code. In determining prioritizing the projects-eligible for funding, the commission shall consult the Transportation Agency's state freight plan as described in Section 13978.8 of the Government Code, the State Air Resources Board's Sustainable Freight Strategy adopted by Resolution 14-2, and the trade infrastructure and goods movement plan submitted to the commission by the Secretary of Transportation and the Secretary for Environmental Protection. The commission-shall also consult California Sustainable Freight Action Plan released in July 2016 pursuant to Executive Order B-32-15, trade infrastructure and goods movement plans adopted by regional transportation planning agencies, adopted regional transportation plans required by state and federal law, and the statewide applicable port master plan when determining eligible projects for funding plan. Eligible projects for the funding described in subdivision (a) shall further the state's economic, environmental, and public health objectives

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and goals for freight policy, as articulated in the plans to be consulted pursuant to this subdivision. Eligible projects-for these funds include, but are not limited to, all of the following: are as follows:

- (1) Highway Highway, local road, and rail capital and capacity improvements, rail landside access improvements, landside freight access improvements to airports, seaports, and land ports, and operational improvements to more efficiently accommodate the movement of freight, particularly for ingress and egress to and from the state's land ports of entry entry, rail terminals, and scaports, including navigable inland waterways used to transport freight between scaports, land ports of entry, and airports, and to relieve traffic congestion along major trade or goods movement corridors.
- (2) Freight rail system improvements to enhance the ability to move goods from scaports, land ports of entry, and airports to warehousing and distribution centers throughout California, including projects that separate rail lines from highway or local road traffic, improve freight rail mobility through mountainous regions, relocate rail switching yards, and other projects that improve the efficiency and capacity of the rail freight system.
  - (3) Projects to enhance the capacity and efficiency of ports.
- (3) Infrastructure improvement projects to enhance the capacity and efficiency of ports without having the effect of displacing workers in port operations.
- (4) Truck corridor and capital and operational improvements, including including, but not limited to, dedicated truck facilities or truck toll facilities.
- (5) Border-access capital and operational improvements that enhance goods movement between California and Mexico and that maximize the state's ability to access—coordinated—border infrastructure funds made available to the state by federal law.
- (6) Surface transportation and connector road *capital and operational* improvements to effectively facilitate the movement of goods, particularly for ingress and egress to and from the state's land ports of entry, airports, and seaports, to relieve traffic congestion along major trade or goods movement corridors.
  - (c) (1) The
- (d) (1) Except as provided in paragraph (2), In evaluating the program of projects to be funded with funds described in paragraph

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(2) of subdivision (a), the commission shall evaluate the total potential economic and noneconomic benefits of the program of projects to California's economy, environment, and public health. The commission shall consult with the agencies identified in Executive Order B-32-15 and metropolitan planning organizations in order to utilize the appropriate models, techniques, and methods to develop the parameters for evaluating the program of projects. The commission shall allocate—funds the funding described in paragraph (2) of subdivision (a) for trade infrastructure improvements from the fund consistent with Section 8879.52 of the Government Code and the Trade Corridors Improvement Fund (TCIF) Guidelines adopted by the commission on November 27, 2007, or as amended by the commission, and in a manner that (A) addresses the state's most urgent needs, (B) balances the demands of various land ports of entry, seaports, and airports, (C) provides reasonable geographic balance between the state's regions, and (D) places emphasis on projects that improve trade corridor mobility and safety while reducing emissions of diesel particulate and other pollutant emissions emissions and reducing other negative community impacts, and (E) makes a significant contribution to the state's economy. 

(2) The commission shall allocate the federal freight funding, specifically, pursuant to the original TCIF Guidelines, as adopted by the commission on November 27, 2007, and in the manner described in (A) to (E), inclusive, of paragraph (1).

- (A) One hundred fifty million dollars (\$150,000,000) shall be dedicated exclusively to fund improvements to California's existing or planned land ports of entry on the border with Mexico. The department, in consultation with the San Diego Association of Governments and the Imperial County Transportation Commission, shall nominate a program of projects for funding allocations that make border capital and operational improvements to enhance goods movement between California and Mexico and contribute to the reduction of emissions.
- (B) Seventy million dollars (\$70,000,000) shall be dedicated exclusively to fund projects for the elimination, alteration, or improvement of hazardous railroad-highway grade crossings. Projects shall be jointly nominated by the department and a regional transportation agency.

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(C) Three hundred sixty million dollars (\$360,000,000) shall 1 2 be available for projects nominated by regional transportation agencies and other public agencies, including counties, cities, and 3 port authorities, in consultation with the department, and consistent 5 with corridor-based programming targets contained in the Trade Corridors Investment Fund (TCIF) Guidelines adopted by the 6 7 commission on November 27, 2007, or as amended by the 8 commission, to provide reasonable geographic targets for funding 9 allocations without constraining what an agency may propose or 10 what the commission may approve. However, the San Diego Association of Governments, the Imperial County Transportation 11 Commission, and other public agencies in San Diego and Imperial 12 Counties shall be excluded from nominating projects under this 13 14 subparagraph.

- (2) The commission shall proportionately adjust the amounts in subparagraphs (A), (B), and (C) of paragraph (I) if the amount of funds described in paragraph (2) of subdivision (a) is less than or greater than five hundred eighty million dollars (\$580,000,000).
- (3) The commission shall adopt guidelines to allocate the funding described in subdivision (a) for trade infrastructure improvements in a manner that (A) addresses the state's most urgent needs, (B) balances the demands of various land ports of entry, seaports, and airports, (C) provides reasonable geographic balance between the state's regions, (D) places emphasis on projects that improve trade corridor mobility and safety while reducing emissions of diesel particulates, greenhouse gases, and other pollutants and reducing other negative community impacts, and (E) makes a significant contribution to the state's economy. The commission shall adopt any amendments to the 2007 guidelines on or before April 1, 2017.
- 31 (4) In adopting amended guidelines, and developing and 32 adopting the program of projects, the commission shall do all of 33 the following:
- 34 (A) Accept nominations for projects to be included in the 35 program of projects from regional and local transportation 36 agencies and the department.
  - (B) Recognize the key role of the state in project identification and support integrating statewide goods movement priorities into the corridor approach.

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(C) Give the highest priority for funding allocations to projects jointly nominated by the department and a regional or other public agency.

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- (5) In addition, the commission shall also consider the following factors when allocating these funds: funds under this section:
- (A) "Velocity," which means the speed by which large cargo would travel from the land port of entry or seaport through the distribution system.
- (B) "Throughput," which means the volume of cargo that would move from the land port of entry or seaport through the distribution system.
- (C) "Reliability," which means a reasonably consistent and predictable amount of time for cargo to travel from one point to another on any given day or at any given time in California.
- (D) "Congestion reduction," which means the reduction in recurrent daily hours of delay to be achieved.
- SEC. 28. Section 2192.2 of the Streets and Highways Code is amended to read:
- 2192.2. The commission shall allocate funds made available by this chapter to projects that have identified and committed supplemental funding from appropriate local, federal, or private sources. The commission shall determine the appropriate amount of supplemental funding each project should have to be cligible for moneys-from the fund based on a project-by-project review and an assessment of the project's benefit to the state and the program. Except for border access Funded improvements described in paragraph (5) of subdivision (b) of Section 2192, improvements funded with moneys from the fund shall have supplemental funding that is at least equal to the amount of the contribution from the fund: under this chapter. The commission may give priority for funding to projects with higher levels of committed supplemental funding.
- SEC. 29. Section 2192.4 is added to the Streets and Highways Code, to read:
- 36 2192.4. The portion of the revenues in the Highway Users Tax 37 Account attributable to the increase in the diesel fuel excise tax 38 pursuant to subdivision (b) of Section 60050 of the Revenue and 39 Taxation Code, as adjusted pursuant to subdivision (c) of that

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section, shall be transferred to the Trade Corridors ImprovementFund.

- SEC. 30. Section 9250.3 is added to the Vehicle Code, to read: 9250.3. (a) In addition to any other fees specified in this code or the Revenue and Taxation Code, commencing October 1, 2017, a registration fee of thirty-eight dollars (\$38) shall be paid to the department for registration or renewal of registration of every vehicle subject to registration under this code, except those vehicles that are expressly exempted under this code from payment of registration fees.
- (b) Beginning October 1, 2020, and every third year thereafter, the Department of Motor Vehicles shall adjust the fee imposed under this section for inflation in an amount equal to the change in the California Consumer Price Index for the prior three-year period, as calculated by the Department of Finance, with amounts equal to or greater than fifty cents (\$0.50) rounded to the next highest whole dollar.
- (c) Revenues from the fee, after the deduction of the department's administrative costs related to this section, shall be deposited in the Road Maintenance and Rehabilitation Account created pursuant to Section 2031 of the Streets and Highways Code.
- SEC. 31. Section 9250.6 is added to the Vehicle Code, to read: 9250.6. (a) In addition to any other fees specified in this code, or the Revenue and Taxation Code, commencing October 1, 2017, a registration fee of one hundred dollars (\$100) shall be paid to the department for registration or renewal of registration of every zero-emission motor vehicle subject to registration under this code, except those motor vehicles that are expressly exempted under this code from payment of registration fees.
- (b) Beginning October 1, 2020, and every third year thereafter, the Department of Motor Vehicles shall adjust the fee imposed under this section for inflation in an amount equal to the change in the California Consumer Price Index for the prior three-year period, as calculated by the Department of Finance, with amounts equal to or greater than fifty cents (\$0.50) rounded to the next highest whole dollar.
- (c) Revenues from the fee, after deduction of the department's administrative costs related to this section, shall be deposited in

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the Road Maintenance and Rehabilitation Account created pursuant to Section 2031 of the Streets and Highways Code.

(d) This section does not apply to a commercial motor vehicle subject to Section 9400.1.

- (e) The registration fee required pursuant to this section does not apply to the initial registration after the purchase of a new zero-emission motor vehicle.
- (f) For purposes of this section, "zero-emission motor vehicle" means a motor vehicle as described in subdivisions (c) and (d) of Section 44258 of the Health and Safety Code, or any other motor vehicle that is able to operate on any fuel other than gasoline or diesel fuel.
- SEC. 32. Section 9400.5 is added to the Vehicle Code, to read: 9400.5. (a) Notwithstanding Sections 9400.1, 9400.4, and 42205 of this code, Sections 16773 and 16965 of the Government Code, Section 2103 of the Streets and Highways Code, or any other law, weight fee revenues shall only be transferred consistent with the schedule provided in subdivision (b) from the State Highway Account to the Transportation Debt Service Fund, the Transportation Bond Direct Payment Account, or any other fund or account for the purpose of payment of the debt service on transportation general obligation bonds and shall not be loaned to the General Fund.
- (b) (1) The transfer of weight fee revenues, after deduction of collection costs, from the State Highway Account pursuant to subdivision (a) shall not exceed:
- (A) Ninety percent of the total weight fees in the 2017–18 fiscal year.
- (B) Eighty percent of the total weight fees in the 2018–19 fiscal year.
- (C) Seventy percent of the total weight fees in the 2019-20 fiscal year.
  - (D) Sixty percent of the total weight fees in the 2020–21 fiscal year.
- (E) Fifty percent of the total weight fees in 2021–22 and subsequent fiscal years.
- (2) The California Transportation Commission, on or before January 1, 2018, shall recommend a course of action to the Legislature and the Governor that would provide for the portion of weight fees described in subparagraph (E) of paragraph (1) to

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be retained in the State Highway Account or transferred to the
 Road Maintenance and Rehabilitation Account created pursuant
 to Section 2031.
 SEC. 33. The increases in tax rates in Sections 6051.8, 6201.8,

SEC. 33. The increases in tax rates in Sections 6051.8, 6201.8, 7360, and 60050 of the Revenue and Taxation Code, as amended by this act, shall become effective on July 1, 2017.

SEC. 34. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:

In order to provide additional funding for road maintenance and rehabilitation purposes as quickly as possible, it is necessary for this act to take effect immediately.

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15 16 CORRECTIONS:

17 Heading—Line 3.

	AB 1 (Frazier)	SB 1 (Beall)
FUNDING		
Total Funding Provided	\$6 billion annually	\$6 billion annually
Road Maintenance and Rehabilitation Account	Creates the Road Maintenance and Rehabilitation Account deferred maintenance on the state highway system and local of revenues from numerous mechanisms. Distributes funds e of Transportation (Caltrans) and cities and counties sub requirements. Prohibits cities and counties from using RMRI unless their Pavement Conditions Index rating score meets or and counties, as a condition of receiving RMRA funding, to a and advance construction employment and training, and conservation Corps in the delivery of RMRA funded projects.	Creates the Road Maintenance and Rehabilitation Account (RMRA) for the purposes of addressing deferred maintenance on the state highway system and local streets and roads. Provides for the deposit of revenues from numerous mechanisms. Distributes funds equally between the California Department of Transportation (Caltrans) and cities and counties subject to certain conditions and reporting requirements. Prohibits cities and counties from using RMRH funds for other transportation purposes, unless their Pavement Conditions Index rating score meets or exceeds 80. Requires Caltrans and cities and counties, as a condition of receiving RMRA funding, to adopt and implement a program to promote and advance construction employment and training, and ensure the involvement of the California Conservation Corps in the delivery of RMRA funded projects.
Self-Help County Funding Set-Aside (off the top)	Prioritizes \$200 million of available RMRA funds sales tax measures, dedicated to transportation reporting requirements.	Prioritizes \$200 million of available RMRA funds to counties that have adopted new or have existing sales tax measures, dedicated to transportation improvements, subject to certain conditions and reporting requirements.
Active Transportation Funding (off the top)	Appropriates \$80 million annually in RMRA funds t	Appropriates \$80 million annually in RMRA funds to the state's Active Transportation Program (ATP).
Funding for Transportation Training and Research (off the top)	Continuously appropriates \$2 million in funds to the California State University system to fund transportation related workplace training and educational programs, and \$3 million annually to the University of California system in support of their transportation research institutes	Contagiously appropriates \$2 million in RMRA funds to the CSU system for transportation related workplace training and educational programs, but does not appropriate funds to the UC system.
Price-Based Excise Gas Tax-Roll back	Re-sets the price-based excise tax to 18 cents pexisting state-local formula.	Re-sets the price-based excise tax to 18 cents per gallon with revenues to be distributed though the existing state-local formula.
Total: \$1.8 billion annually		

	AB 1 (Frazier)	SB 1 (Beall)
Additional Price-Based Excise Tax Total: \$1.1 billion annually	Imposes an additional tax of 12 cents per gallon effective 90 days after the bill is chaptered. Requires revenues generated from this new tax to be deposited in the RMRA. Requires, beginning on July 1, 2019, both taxes to be indexed based on changes in the state's	Imposes an additional tax of 12 cents per gallon, incrementally over a three year period. Requires revenues generated from this new tax to be deposited in the RMRA. Requires, <b>beginning on July 1, 2020</b> , both taxes to be indexed based on changes in the state's Consumer Price Index.
Registration Fee  Total: \$1.3 billion annually	Requires, beginning on July 1, 2017, the application of a \$38 registration fee on motor vehicles. Requires after July 1, 2019, the fee to be indexed based on changes in the state's Consumer Price Index. Requires revenues generated from the fee to be deposited in the RMRA.	Requires, beginning on <b>October 1, 2017</b> , the application of a \$38 registration fee on motor vehicles. Requires after <b>October 1, 2020</b> , the fee to be indexed for inflation based on changes in the state's Consumer Price Index. Requires revenues generated from the fee to be deposited in the RMRA.
Zero-Emission Vehicle Registration Fee <b>Total: Up to \$21 million a</b> <b>year</b>	Requires, beginning on July 1, 2017, the application of a \$165 registration fee for zero-emission motor vehicles after the first year of ownership. Requires after July 1, 2019, that the fee be indexed based on changes in the state's Consumer Price Index. Requires the revenues raised from the fee to be deposited in the RMRA.	Requires, beginning on October 1, 2017, the application of a \$100 registration fee for zero-emission motor vehicles or any other motor vehicle that is able to operate on any fuel other than gasoline or diesel fuel, after the first year of ownership. Requires after October 1, 2020, that the fee be indexed based on changes in the state's Consumer Price Index. Requires the revenues raised from the fee to be deposited in the RMRA.
Miscellaneous Bond Revenues  Total: \$185 million annually	Provides that miscellaneous bond revenues not including the sale of documents, and condemnatio Transportation Debt Service Fund to the RMRA.	Provides that miscellaneous bond revenues not protected under Article XIX of the state constitution, including the sale of documents, and condemnation deposit fund investments, to be transferred from the Transportation Debt Service Fund to the RMRA.

	AB 1 (Frazier)	SB 1 (Beall)
Transit Funding: Increase in Diesel Sales Tax	Increases the diesel sales and use tax by 4 percent, with revenues to be allocated via the State Transit Assistance formula to fund transit capital or maintenance projects, the design, or	Increases the diesel sales and use tax by 4 percent.  Provides that 3.5 percent of the attribute 4 percent increase is to be allocated via the State Transit Assistance formula to fund transit capital or
Total: Up to \$263 million a year	construction of new transit vehicles or transit facilities to improve existing service, or transit services that complement local efforts for the repair and improvement of local transportation infrastructure. Requires the submission of project lists of the projects to be funded, and imposes reporting requirement on transit agencies to account for the use of funds. Requires, beginning on <b>July 1, 2019</b> , the rate to be index based on changes in the state's Consumer Price Index.	maintenance projects, the design, acquisition, or construction of new transit vehicles or transit facilities to improve existing service, or transit services that complement local efforts for the repair and improvement of local transportation infrastructure. Requires the <b>remaining 0.5 percent</b> of the 4 percent increase to be deposited in the Public Transportation Account for intercity rail and commuter rail purposes to be distributed by the California Department of Transportation (Caltrans). Requires, beginning on <b>July 1, 2020</b> , the excise tax to be indexed based on changes in the state's Consumer Price Index.
Transit Funding: Cap and Trade  Total: \$300 million annually (dependent on credit auction receipts)	Doubles the formula share for the Transit and Intercity Rail Capital F annual proceeds to 20 percent, and doubles formula share for t Program (LCTOP) from 5 percent of annual proceeds to 10 percent.	Doubles the formula share for the Transit and Intercity Rail Capital Program (TIRCP) from 10 percent of annual proceeds to 20 percent, and doubles formula share for the Low Carbon Transit Operation Program (LCTOP) from 5 percent of annual proceeds to 10 percent.
Weight Fees  Total: \$500 million annually after FY 2021-22	Limits the total <b>amount</b> of weight fee revenue on a sliding scale over five-years that can be transferred from the State Highway Account to be used for debt service on transportation bonds from \$900 million in FY 2017-18, to \$500 million in FY 2021-22 and thereafter. Prohibits weight fee revenue from being loaned to the General Fund.	Limits the <b>percentage</b> of total weight fee revenue on a sliding scale over five-years that can be transferred from the State Highway Account to be used for debt service on transportation bonds from 90 percent in FY 2017-18, to 50 percent in FY 2021-22 and thereafter. Prohibits weight fee revenue from being loaned to the General Fund.

Repayment of Outstanding Transportation Loans to the General Fund Total: \$706 million (one-time) Caltrans Efficiency Savings Total: Up to \$70 million annually	Requires 50 percent of the outstanding loan Requires amounts to be repaid by June 30, 2017, with the to be remaining 50 percent to be repaid by June 30, 2018. Requires 50 percent of the repaid funds to be allocated to cities and counties, and funds to be allocated to cities and counties, and repaid funds to be allocated to righway maintenance and 50 projects.  Requires the Caltrans to annually identify savings through \$70 million, with the savings to be appropriated to the ATP.	\$50 percent epaid by <b>E</b> g 50 p <b>er 31, 201</b> unds to be a ercent to Call by department of the contract of the
Goods Movement  Total: \$600 million annually	Imposes an additional \$0.20 diesel fuel excise tax with revenues apportioned to the Trade Corridors Improvement Fund (TCIF) for Goods Indexes excise tax based on changes in the Consumer Price Index	Imposes an additional \$0.20 diesel fuel excise tax with revenues generated from the tax to be apportioned to the Trade Corridors Improvement Fund (TCIF) for Goods Movement Projects in the state. Indexes excise tax based on changes in the Consumer Price Index
FAST Act Formula Freight Fund Allocation (National Highway Freight Program)	Requires the deposit of FAST Act formula freight funds to the state to into TCIF for regional and state allocation. Establishes criteria for the California Transportation Commission (CTC) to follow in the evaluation and selection of projects for funding.	Requires the deposit of FAST Act formula freight funds into TCIF and imposes similar CTC project evaluation and selection requirements. Dedicates \$150 million exclusively to fund improvements at existing or future land ports of entry on the Mexican border. Dedicates \$70 million exclusively to fund grade separation projects that are jointly nominated by Caltrans and regional transportation agencies. Provides that the remaining \$360 million to be made available for regional agency projects that are nominated in consultation with Caltrans, and are consistent with TCIF corridor based programming targets.

SB 1 (Beall)		Included	Requires the CTC, in reviewing the State Highway Operations and Protections Program (SHOPP), to hold at least one hearing in northern and southern California regarding the program. Requires Caltrans to submit project delivery dates for specific phases of SHOPP projects and to also submit any change to programmed projects as an amendment for CTC approval. Requires the CTC to make an allocation of all capital and support costs for each project in the SHOPP, and require Caltrans to submit supplemental project allocation requests to the CTC for each project that experiences cost overruns over the amount of its initial funding allocation.	d Mitigation Program within oses of accelerating project advanced environmental advanced environmental ransportation projects. These methods include the creation of of numerous mitigation and conservation banks where credits may be purchased, the ability to acquire and restore of lands and waterways, and the preparation or funding ents to provide advanced mitigation of an advanced mitigation support of STIP or SHOPP projects, and also allows consisting of Caltrans and serial regulatory agencies to the program. Would requirements of the program. Would appropriates \$30 million annually in RMRA funds over four fiscal years to the program.
AB 1 (Frazier)	NGES	Included	Requires the CTC, in reviewing the hold at least one hearing in norther to submit project delivery dates for programmed projects as an amen all capital and support costs for ear project allocation requests to the of its initial funding allocation.	Creates the Advanced Mitigation Program within Caltrans for the purposes of accelerating project delivery through advanced environmental mitigation efforts for transportation projects. Provides the use of numerous mitigation instruments by Caltrans including the use of mitigation banks, in lieu of fee programs, and conservation easements to provide advanced migration for STIP and SHOPP projects. Requires the formation of an advanced mitigation steering committee consisting of Caltrans and other state and federal regulatory agencies to advise the implementation of the program. Would appropriate \$30 million annually in RMRA funds over four fiscal years to the program.
	POLICY REFORMS/CHANGES	Exclusion of California Transportation Commission from CalSTA	State Highway Operations and Protection Program Oversight	Advance Mitigation Program

AB 1 (Frazier)   Included   Inc
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Cañada-Flintridge)

Senator Richard Roth (D-Riverside)

Senator Nancy Skinner (D-Berkeley)

Senator Jeff Stone (R-Temecula)

Senator Bob Wieckowski (D-Fremont)

# Budget Subcommittee No. 1 on Education

Senator Anthony Portantino (Chair), Senator Ben Allen and **Senator John Moorlach**\*

# Budget Subcommittee No. 2 on Resources, Environmental Protection, Energy and Transportation

Senator Bob Wieckowski (Chair), McGuire, **Senator Tony Mendoza**\* and Senator Jim Nielsen

# Budget Subcommittee No. 3 on Health and Human Services

Senator Richard Pan (Chair), Senator Bill Monning and Senator Jeff Stone

<sup>\*</sup>denotes a member of the Orange County State Delegation

# Budget Subcommittee No. 4 on State Administration and General Government

Senator Richard Roth (Chair), Senator Steve Glazer and **Senator Janet Nguyen\*** 

# Budget Subcommittee No. 5 on Corrections, Public Safety and the Judiciary

Senator Nancy Skinner (Chair), Senator Jim Beall and Senator Joel Anderson

# Business, Professions and Economic Development

Senator Jerry Hill (D-San Mateo), Chair Senator Patricia Bates (R-Laguna Niguel), Vice Chair\*

Senator Bill Dodd (D-Napa)

Senator Cathleen Galgiani (D-Stockton) Senator Steve Glazer (D-Contra Costa) Senator Ed Hernandez (D-West Covina)

Senator Josh Newman (D-Fullerton)\* Senator Richard Pan (D-Sacramento) Senator Scott Wilk (R-Santa Clarita)

# Education

Senator Ben Allen (D-Santa Monica), Chair

Senator Scott Wilk (R-Santa Clarita), Vice Chair

Senator Cathleen Galgiani (D-Stockton)

Senator Connie Leyva (D-Chino)

Senator Tony Mendoza (D-Artesia)\*

Senator Richard Pan (D-Sacramento) Senator Andy Vidak (R-Hanford)

# Elections and Constitutional Amendments

Senator Henry Stern (D-Canoga Park), Chair

Senator Joel Anderson (R-San Diego), Vice Chair

Senator Ben Allen (D-Santa Monica)
Senator Bob Hertzberg (D-Los Angeles)

Senator Connie Leyva (D-Chino)

# Energy, Utilities and Communications

Senator Ben Hueso (D-San Diego), Chair

Senator Mike Morrell (R-Inland Empire), Vice Chair

Senator Steve Bradford (D-Gardena) Senator Anthony Cannella (R-Ceres)

Senator Ted Gaines (R-El Dorado)

Senator Bob Hertzberg (D-Los Angeles)

Senator Jerry Hill (D-San Mateo)

Senator Mike McGuire (D-Healdsburg)

Senator Nancy Skinner (D-Berkeley)

Senator Henry Stern (D-Canoga Park)

Senator Scott Wiener (D-San Francisco)

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Senator Bob Wieckowski (D-Fremont), Chair

Senator Andy Vidak (R-Hanford), Vice Chair

# Senator Patricia Bates (R-Laguna Niguel)\*

Senator Jerry Hill (D-San Mateo) Senator Ricardo Lara (D-Bell Gardens) Senator Nancy Skinner (D-Berkeley) Senator Henry Stern (D-Canoga Park)

# Governance and Finance

Senator Mike McGuire (D-Healdsburg), Chair

# Senator Janet Nguyen (R-Garden Grove), Vice Chair\*

Senator Jim Beall (D-San Jose)

Senator Ed Hernandez (D-West Covina) Senator Bob Hertzberg (D-Los Angeles) Senator Ricardo Lara (D-Bell Gardens)

Senator John Moorlach (R-Costa Mesa)\*

# **Governmental Organization**

Senator Steve Glazer (D-Contra Costa), Chair

Senator Tom Berryhill (R-Stanislaus), Vice Chair

<sup>\*</sup>denotes a member of the Orange County State Delegation

Senator Steve Bradford (D-Gardena)

Senator Anthony Cannella (R-Ceres)

Senator Bill Dodd (D-Napa)

Senator Ted Gaines (R-El Dorado)

Senator Cathleen Galgiani (D-Stockton)

Senator Jerry Hill (D-San Mateo)

Senator Ben Hueso (D-San Diego)

Senator Ricardo Lara (D-Bell Gardens)

Senator Tony Mendoza (D-Artesia)\*

Senator Anthony Portantino (D-La

Cañada-Flintridge)

Senator Andy Vidak (R-Hanford)

# Health

Senator Ed Hernandez (D-West

Covina), Chair

Senator Janet Nguyen (R-Garden Grove), Vice Chair\*

Senator Toni Atkins (D-San Diego)

Senator Connie Leyva (D-Chino)

Senator Holly Mitchell (D-Los Angeles)

Senator Bill Monning (D-Carmel)

Senator Josh Newman (D-Fullerton)\*

Senator Jim Nielsen (R-Tehama)

Senator Richard Roth (D-Riverside)

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Senator Scott Wiener (D-San

Francisco), Chair

Senator Tom Berryhill (R-Stanislaus),

Vice Chair

Senator Steve Glazer (D-Contra Costa)

Senator Josh Newman (D-Fullerton)\*

Senator Janet Nguyen (R-Garden

Grove)\*

# Insurance

Senator Tony Mendoza (D-Artesia), Chair\*

Senator Ted Gaines (R-El Dorado), Vice Chair

Senator Tom Berryhill (R-Stanislaus)

Senator Steve Glazer (D-Contra Costa)

Senator Ed Hernandez (D-West Covina)

Senator Holly Mitchell (D-Los Angeles)

Senator Josh Newman (D-Fullerton)\*

Senator Anthony Portantino (D-La

Cañada-Flintridge)

Senator Richard Roth (D-Riverside)

# **Judiciary**

Senator Hannah-Beth Jackson (D-Santa Barbara), Chair

# Senator John Moorlach (R-Costa Mesa), Vice Chair\*

Senator Joel Anderson (R-San Diego)

Senator Bob Hertzberg (D-Los Angeles)

Senator Bill Monning (D-Carmel)

Senator Henry Stern (D-Canoga Park)

Senator Bob Wieckowski (D-Fremont)

# Labor and Industrial Relations

Senator Steve Bradford (D-

Gardena), Chair

Senator Jeff Stone (R-Temecula), Vice

Chair

Senator Toni Atkins (D-San Diego)

Senator Hannah-Beth Jackson (D-Santa

Barbara)

Senator Holly Mitchell (D-Los Angeles)

### Legislative Ethics

Senator Ed Hernandez (D-West

Covina), Chair

Senator Mike Morrell (R-Inland Empire),

Vice Chair

# Senator Patricia Bates (R-Laguna Niguel)\*

Senator Ted Gaines (R-El Dorado)

Senator Bill Monning (D-Carmel)

Senator Bob Wieckowski (D-Fremont)

# Natural Resources and Water

Senator Bob Hertzberg (D-Los

Angeles), Chair

Senator Jeff Stone (R-Temecula), Vice Chair

Senator Ben Allen (D-Santa Monica)

Senator Toni Atkins (D-San Diego)

Senator Ben Hueso (D-San Diego)

<sup>\*</sup>denotes a member of the Orange County State Delegation

Senator Hannah-Beth Jackson (D-Santa Barbara)

Senator Bill Monning (D-Carmel) Senator Henry Stern (D-Canoga Park) Senator Andy Vidak (R-Hanford)

# Public Employment and Retirement

Senator Richard Pan (D-Sacramento), Chair

Senator Mike Morrell (R-Inland Empire), Vice Chair

Senator Connie Leyva (D-Chino)

Senator John Moorlach (R-Costa Mesa)\*

Senator Anthony Portantino (D-La Cañada-Flintridge)

# Public Safety

Senator Nancy Skinner (D-Berkeley), Chair

Senator Joel Anderson (R-San Diego),

Vice Chair

Senator Steve Bradford (D-Gardena)

Senator Hannah-Beth Jackson (D-Santa

Barbara)

Senator Holly Mitchell (D-Los Angeles)

Senator Jeff Stone (R-Temecula)

Senator Scott Wiener (D-San Francisco)

### Rules

Senator Kevin de León (D-Los Angeles),

Chair

Senator Anthony Cannella (R-Ceres),

Vice Chair

Senator Toni Atkins (D-San Diego)

Senator Tom Berryhill (R-Stanislaus)

Senator Connie Leyva (D-Chino)

# Transportation and Housing

Senator Jim Beall (D-San Jose), Chair Senator Anthony Cannella (R-Ceres),

Vice Chair

Senator Ben Allen (D-Santa Monica)

Senator Toni Atkins (D-San Diego)

Senator Patricia Bates (R-Laguna Niguel)\*

Senator Ted Gaines (R-El Dorado)
Senator Mike McGuire (D-Healdsburg)
Senator Tony Mendoza (D-Artesia)\*
Senator Mike Morrell (R-Inland Empire)
Senator Richard Roth (D-Riverside)
Senator Nancy Skinner (D-Berkeley)
Senator Bob Wieckowski (D-Fremont)
Senator Scott Wiener (D-San Francisco)

# Veterans Affairs

Senator Josh Newman (D-Fullerton), Chair\*

Senator Jim Nielsen (R-Tehama), Vice Chair

Senator Bill Dodd (D-Napa)

Senator Ben Hueso (D-San Diego)

Senator Janet Nguyen (R-Garden Grove)\*

Senator Richard Roth (D-Riverside) Senator Scott Wilk (R-Santa Clarita)

<sup>\*</sup>denotes a member of the Orange County State Delegation



# Orange County Transportation Authority Legislative Matrix

2017 State Legislation Session January 19, 2017

OCTA POSITION / OTHER AGENCY POSITIONS		SUPPORT Support: Self-Help Counties Coalition (sponsor)
STATUS		INTRODUCED: 12/05/2016 LOCATION: ASSEMBLY STATUS: 12/05/2016 INTRODUCED.
COMMENTARY	BILLS WITH POSITIONS	Provides for a waiver of sovereign immunity by the state of California under the eleventh amendment of the United States Constitution, thereby allowing the state, through the California Department of Transportation, the ability to assume the environmental review responsibilities of the federal government under the National Environmental Protection Act.
BILL NO. / AUTHOR		AB 28 (Frazier – D) Department of Transportation: Review: Federal Program Urgency

### **BILLS BEING MONITORED**

CA AB 1

AUTHOR:

Frazier [D]

TITLE:

Transportation Funding

INTRODUCED:

12/05/2016

DISPOSITION: LOCATION:

Pending **ASSEMBLY** 

SUMMARY:

Creates the Road Maintenance and Rehabilitation Program to address deferred maintenance on the state highway and local street and road systems. Provides for certain funds, creation of the Office of the Transportation Inspector General, certain loan repayments, diesel fuel excise tax revenues, the appropriations to the Low Carbon Transit Operations Program, gasoline excise taxes, a certain CEQA exemption, an Advance Mitigation Program, and a certain surface transportation project delivery program.

STATUS:

12/05/2016

INTRODUCED.

CATEGORY:

Funding

CA AB 5

AUTHOR:

Gonzalez [D]

TITLE:

Employers: Opportunity To Work Act

INTRODUCED:

12/05/2016 Pending

DISPOSITION: LOCATION:

ASSEMBLY

SUMMARY:

Creates the Opportunity to Work Act. Requires certain employers to offer additional hours of work to an existing nonexempt employee before hiring an additional employee or subcontractor, to post a notice of employee rights, and to maintain certain documentation. Authorizes certain civil actions for remedies.

STATUS:

12/05/2016

INTRODUCED.

CATEGORY:

Employment

**CA AB 13** 

AUTHOR:

Eggman [D]

TITLE: INTRODUCED: 580 Marine Highway

12/05/2016

DISPOSITION:

Pending

LOCATION:

**ASSEMBLY** 

SUMMARY:

Requires the Department of Transportation to implement and oversee the 580 Marine Highway corridor project to reduce traffic by facilitating a permanent shift in container traffic away from truck transport to marine transport between the Port of Oakland and the Port of Stockton. Requires that the project be funded by an appropriation in the Budget Act of 2017.

STATUS:

12/05/2016

INTRODUCED.

CATEGORY:

Public Works

		11.11
CA AB 17	AUTHOR:	Holden [D] Transit Pass Program: Free or Reduced-Fare Passes
	TITLE:	
	INTRODUCED:	12/05/2016
	DISPOSITION: LOCATION:	Pending ASSEMBLY
	SUMMARY:	MOSEINIDE I
		Pass Program. Requires the Controller of the state to allocate moneys
	Creates the transit	the program to support transit pass programs that provide free or
	made available for	passes to specified pupils and students.
		passes to specified papile and descents.
	STATUS:	
	12/05/2016	INTRODUCED.
	CATEGORY:	Transit
r	ALIELION.	Cooper [D]
CA AB 46	AUTHOR:	Cooper [D]
	TITLE:	Employers: Wage Discrimination
	INTRODUCED:	12/05/2016
ļ	DISPOSITION:	Pending
	LOCATION: SUMMARY:	ASSEMBLY
	Amenda an existing	law which authorizes and employee paid lesser wages in violation of
	Afficility are existing	to file a complaint and to commence a civil action for the wages. Defines
	employer to include	public and private employers.
	STATUS:	
		INTRODUCED.
	12/05/2016	Employment
L	CATEGORY:	Employment
CA AB 52	AUTHOR:	Cooper [D]
CA AD 02	TITLE:	Public Employee: Orientation And Informational Programs
	INTRODUCED:	12/05/2016
	DISPOSITION:	Pending
	LOCATION:	ASSEMBLY
•	SUMMARY:	
	Requires the public	c employers regulated by specified acts to provide all employees an
}	orientation and to pe	ermit an exclusive representative to participate.
	STATUS:	
	12/05/2016	INTRODUCED.
	CATEGORY:	Employment
L	OATEGORY	
CA SB 1	AUTHOR:	Beall [D]
.,	TITLE:	Transportation Funding
	INTRODUCED:	12/05/2016
	DISPOSITION:	Pending
	LOCATION:	SENATE
	SUMMARY:	to a later the polytope deferred maintenance
	Creates the Road N	Maintenance and Rehabilitation Program to address deferred maintenance
	on the state highwa	y and local street and road systems. Provides for certain funds, creation of
	the Office of the Tra	ansportation Inspector General, certain loan repayments, diesel fuel excise
	tax revenues, the	appropriations to the Low Carbon Transit Operations Program, gasoline
	excise taxes, a ce	rtain CEQA exemption, an Advance Mitigation Program, and a certain
	surface transportati	on project delivery program.
	STATUS:	
	12/05/2016	INTRODUCED.
	CATEGORY:	Funding
L		

CA SB 4

AUTHOR:

Mendoza [D]

TITLE:

Goods Movement and Clean Trucks Bond Act

INTRODUCED:

12/05/2016

DISPOSITION:

Pending

LOCATION:

SENATE

SUMMARY:

Authorizes state general obligation bonds for projects and programs eligible for funding from the Trade Corridors Improvement Fund, for projects and programs consistent with the Goods Movement Emission Reduction Program and programs to expand the use of zero- and near-zero emission trucks in areas designated as severe or extreme nonattainment areas for ozone and particulate matter. Provides for rail landside access improvements and landside freight access improvements to airports.

STATUS:

12/05/2016

INTRODUCED.

CATEGORY:

Funding

**CA SB 19** 

AUTHOR:

Hill (D)

TITLE:

Public Utilities Commission: Governance

INTRODUCED:

12/05/2016

DISPOSITION:

Pending

LOCATION:

SENATE

SUMMARY:

Relates to the Public Utilities Commission. Prohibits an executive of a public utility from serving as a commissioner within a certain number of years after leaving the employment of the utility. Establishes an ethics officer within the legal division of the commission. Provides for employee training and development assignments. Clarifies certain contractual requirements relating to legal services. Provides for expedited relocation of certain spent fuel and for public records requirements.

STATUS:

12/05/2016

INTRODUCED.

CATEGORY:

Government Accountability

CA SB 20

AUTHOR: TITLE:

Hill [D]

Vehicles: Buses; Seatbelts

INTRODUCED: DISPOSITION:

12/05/2016

Pending

LOCATION:

SENATE

SUMMARY:

Requires a passenger in a bus that is equipped with safety belts to be properly restrained by a safety belt. Requires a bus operator to inform passengers of the requirement to wear a seatbelt.

STATUS:

12/05/2016 CATEGORY:

INTRODUCED. Miscellaneous

12/15/2016

CA SB 41	AUTHOR:	Galgiani [D]
ON GD 11	TITLE:	State Air Resources Board: Regulations
ļ	INTRODUCED:	12/05/2016
	DISPOSITION:	Pending
	LOCATION:	SENATE
	SUMMARY:	
	applicable rules ar	e Air Resources Board to deem a person to be in compliance with all and regulations of the state board and nothwithstanding the inadequacy of oment, technologies, or practices, and prohibits the board from requiring a further moneys to achieve compliance if specified conditions are met.
	12/05/2016	INTRODUCED.
	CATEGORY:	Environment



#### January 19, 2017

To:

Legislative and Communications Committee

From:

Darrell Johnson, Chief Executive Officer

Subject:

Federal Legislative Status Report

#### Overview

In December 2016, Congress passed and the President signed into law a continuing resolution to appropriate funding for all departments of the federal government until April 28, 2017. The President-elect stated his intent to pursue an infrastructure investment package. Federal advocacy goals for 2017 are recommended for adoption. An update is provided on the confirmation of a new Secretary of Transportation.

#### Recommendation

Adopt the 2017 Federal Legislative Advocacy Goals and direct staff to take necessary and appropriate actions in furtherance of these goals in Washington.

#### Discussion

Continuing Resolution Passed

On December 11, 2016, the President signed a Continuing Resolution (CR), a "stop-gap" funding measure to fund the federal government through April 28, 2017. The federal government previously was operating on a 3-month CR that was set to expire on December 10, 2016. The CR was passed by a vote of 63-36 in the Senate and 326-96 in the House of Representatives. Some members had initially advocated for a longer CR, to allow for sufficient time for the confirmation process of the Presidential appointments.

The CR reflects previous funding levels for highway and transit programs, rather than the increases authorized with the passage of the Fixing America's Surface Transportation Act (FAST Act). The CR also included \$170 million for the Flint, Michigan water crisis and provides \$20 million to fund loans under the Environmental Protection Agency's Water Infrastructure Finance and Innovation Act to finance water projects. It is expected that a full appropriations bill will not

be debated until later in 2017. In the meantime, it is expected that Congress will act to develop budget reconciliation bills to allow for other significant budgetary policy changes, including efforts to repeal the Affordable Care Act. This will first require the Senate to act to approve tax and funding level assumptions for the next 10 years, since there was no previous Senate budget action for federal fiscal year 2017. The reconciliation process may provide an opportunity for specific appropriations actions for transportation purposes prior to a full appropriations bill.

#### President-Elect Proposes Infrastructure Investment Package

As part of President-Elect Donald Trump's presidential campaign, plans were released to pursue a large-scale infrastructure investment package that would allow up to \$1 trillion worth of infrastructure investment over 10 years. While many of the details associated with the plan remain unknown, the President-Elect's proposal is likely to rely heavily on private financing, provide regulatory reform and seek to be revenue neutral. The plan is also expected to cover many types of infrastructure, including transportation and water.

Transportation stakeholders, including the American Public Transportation Association (APTA), have started meeting with the transition team and Members of Congress to emphasize the need to maximize investment in transportation, ensure that financing tools provided are beneficial for all modes, and to increase investments into existing programs, including the Federal Transit Administration's (FTA) Capital Investment Grants and Bus and Bus Facilities programs.

While many Members of Congress have voiced support for exploring a funding package, there is yet to be clear agreement about how such package would be funded, where the funds would be directed, and the appropriate mix of project type. It is expected that if a package becomes a reality, it will likely not happen until after the initial few months after the President-Elect is sworn in.

### Federal Advocacy Goals for 2017

Against this backdrop with expectations of increased budgetary actions related to transportation infrastructure investment, staff is now recommending that the Board of Directors consider and approve a series of legislative goals for calendar year 2017 which will provide refined direction regarding the actions of the Orange County Transportation Authority (OCTA) in Washington during the First Session of the 115<sup>th</sup> Congress. These goals, provided in Attachment A, are both directed to ensure the FAST Act is implemented as originally intended and to provide input as a potential infrastructure investment package is discussed.

Following each goal in Attachment A is a reference to the section or sections of OCTA's Board of Directors' (Board) - adopted 2017-18 Federal Legislative Platform which best supports the goal.

The first goal provides a theme for the entire year and responds to early indications that the Senate and House will be working to advance appropriations bills, and budget reconciliation bills, in the coming months. While these activities may not all involve a regular order approach to annual funding, OCTA would continue to advocate that the surface transportation programs authorized by the FAST Act receive the actual annual funding envisioned for them.

The second goal focuses on continued advancement of the OC Streetcar as part of the Federal New Starts program, with the ultimate goal to obtain a Full Funding Grant Agreement in 2017. This advancement will involve both congressional and administrative actions at the FTA to ensure that the project is described and funded as part of the 2017 appropriations bill. Efforts are already underway to achieve this goal.

The third goal focuses on continued administrative effort in 2017 to obtain financing assistance under the Transportation Infrastructure Finance and Investment Act for the Interstate 405 Improvement Project. This goal will require heavy coordination with the incoming Administration to ensure timely commitments in the early stages in 2017.

The fourth goal responds directly to the President-Elect's proposal for a large infrastructure package and is aligned with the goals advocated by other transportation stakeholders. While the details of such package are not yet clear, OCTA's advocacy would focus on existing goals outlined in the 2017-18 OCTA Federal Legislative Platform to maximize transportation investment, an equitable return to California, and decrease regulatory burdens.

The fifth goal involves advocating in Congress and with the FTA for bus and bus facility capital funding. These funds will be competed nationally through a Notice of Funding Availability issued by FTA in the next few months. OCTA will then respond to that notice with any qualifying project applications and advocate for them with our delegation.

The sixth goal will continue OCTA's efforts to work to allow for needed flexibility in addressing high-occupancy vehicle (HOV) lane degradation, following-up on the success of including a provision in the FAST Act which permits a waiver, under certain conditions set by the U.S. Department Of Transportation (DOT) from the requirements of Section 166 of the highway act regarding the degradation of free flow HOV lanes.

The seventh goal emphasizes the need to continue to advocate and educate Washington regarding the Los Angeles-San Diego-San Luis Obispo rail corridor and Surfliner service in that corridor. As the second busiest passenger rail corridor in the nation, this corridor is underinvested from a national perspective and could greatly enhance mobility in Southern California with further funding for capital improvements.

The eighth goal focuses on the FAST Act freight movement funding programs and efforts to obtain federal funding for goods movement projects in Southern California from the discretionary program. In 2016, the Fostering Advancements in Shipping and Transportation for the Long-term Achievement of National Efficiencies (FASTLANE) Program provided almost \$800 million in grants nationwide, but provided no funding to the Southern California Associated Governments (SCAG) region; a region with almost \$75 billion in goods movement needs identified. A new FASTLANE solicitation was released in late 2016, but will likely not be awarded until mid-2017 at the earliest due to ongoing appropriations discussions. OCTA will work with other agencies in Southern California to ensure that formula funding provided to the states for goods movement projects under the FAST Act is spent on locally prioritized projects.

The ninth goal states OCTA's 2017-18 Federal Legislative Platform position to ensure that all users of the interstate system pay their "fair share," recognizing that with transportation funds being largely based on gas taxes, fuel efficient vehicles are not contributing the same amount of funds to the system as more traditional vehicles. This issue has exacerbated the transportation funding shortfall issue and may be something explored as part of a larger reform package.

### Confirmation of a New Secretary of Transportation

As reported to the Board in November 2016, President-Elect Trump nominated former U.S. Labor Secretary Elaine Chao as his nominee for the new Secretary of Transportation. Previous to her position as Secretary of Labor under President George W. Bush, she served as Deputy Secretary of the DOT under President George H.W. Bush, and most recently served as a media contributor and a fellow at the Heritage Foundation. On a personal note, Ms. Chao is also the wife of Senate Majority Leader Mitch McConnell (R-KY).

The confirmation process is expected to be relatively uncontroversial, with support for her appointment coming from both parties. In addition, numerous transportation stakeholders have voiced support, including the American Association of State Highway and Transportation Officials and APTA.

In December, Ms. Chao's nomination questionnaire to the Senate Commerce, Science and Transportation Committee was released. In the questionnaire, Ms. Chao stated that her top three priorities, if confirmed, would be for the DOT to be a good steward to the public by promoting safety measures, strengthening planning and acquisition policies and preparing for new technologies; to expedite the process to deliver projects and decrease regulatory burdens; and to strive for equity between both urban and rural areas and among different transportation modes. Ms. Chao's confirmation hearing is scheduled for January 11, 2017. Staff will provide updates as the process moves forward.

#### Summary

An update is provided regarding a recently adopted continuing resolution and infrastructure investment proposals by the President-elect. A series of legislative goals for 2017 is presented for consideration and approval to guide OCTA legislative advocacy with the Administration and the First Session of the 115<sup>th</sup> Congress. An update is provided on the confirmation process for a new Secretary of Transportation. The December monthly activity report from OCTA's Washington advocate, Potomac Partners DC is provided as Attachment B.

- A. Draft 2017 Federal Legislative Advocacy Goals
- B. Potomac Partners DC, Monthly Legislative Report, December 2016

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#### DRAFT 2017 FEDERAL LEGISLATIVE ADVOCACY GOALS

- 1. Advocate to assure that the federal fiscal year 2018 appropriations process optimizes authorized transportation funding for programs benefiting the Orange County Transportation Authority (OCTA) and complies with the Fixing America's Surface Transportation (FAST) Act authorization levels. **Platform Section I**.
- Advance the OC Streetcar project into the Federal New Starts Program Engineering Phase with the Federal Transit Administration (FTA), ensure that the project is included in the federal fiscal year 2018 Budget passed by Congress and signed by the President and secure a Full Funding Grant Agreement. Platform Sections I (b) and II (c).
- 3. Working with the U.S. Department of Transportation (DOT) Build America Bureau, develop a plan and advocate for Transportation Infrastructure Finance and Investment Act (TIFIA) financing for the I-405 Improvement Project. **Platform Sections III (c) and IV (b).**
- 4. Advocate to maximize multimodal transportation investments as part of any infrastructure initiative, with emphasis on providing both innovative financing tools and dedicated transportation revenues, while also expanding policies to streamline project delivery. Platform Principle 1 and Sections II, IV and VIII.
- 5. Based upon FTA's future Notice of Funding Availability, advocate for FTA bus discretionary funding for qualified OCTA bus capital projects. Platform Principle 1 and Sections I (a), III (c) and VIII (b).
- 6. Work with the DOT to allow for adequate flexibility under Section 166 of the Federal Highway Act, as amended by the FAST Act, to address degraded high-occupancy vehicles lanes in Orange County. **Platform Sections II (o), (p).**
- 7. Advocate to the Federal Railroad Administration (FRA) for greater awareness of the Los Angeles-San Diego-San Luis Obispo rail corridor (LOSSAN) Surfliner service and the need for future federal capital support for the LOSSAN corridor. **Platform Sections I (e).**
- 8. Advocate for an equitable distribution of funding to Southern California for goods movement purposes from the FAST Act's Fostering Advancements in Shipping and Transportation for the Long-term Achievement of National Efficiencies (FASTLANE) program and the National Highway Freight Program. **Platform Section V.**
- 9. Explore options to ensure users of the federal interstate system pay their fair share to support the maintenance and improvement of the system. **Platform Section IV(d).**

## Potomac Partners DC



# Monthly Legislative Report – December 2016

#### **December Advocacy Meetings**

**Senator Bob Menendez** – We met with Senator Bob Menendez and his senior staff to discuss transit funding and ways to incorporate new funding for passenger rail in the next session of Congress. We specifically discussed the need for additional funding for rail projects in Southern California, including funding for the implementation of PTC. We also spoke about the need for comprehensive investments in major goods movement regions and funding for port improvement projects in 2017.

Congressman Mario Diaz-Balart – We met with Congressman Diaz Balart to discuss New Start funding for the Santa Ana Streetcar in 2017. This funding was not included in the December CR, but it is slated to be included in the appropriations bill that will be considered in 2017.

Congressman Carlos Curbelo – We met with Congressman Curbelo and his senior staff to discuss goods movement issues and funding opportunities in 2017. We discussed his ports legislation and how to approach the in coming USDOT under the new administration with such a proposal. We also spoke about increasing funding for rail infrastructure in high traffic freight and passenger zones outside of the Northeast Corridor.

**Congressman Michael McCaul** – We met with Chairman McCaul to discuss transportation security and the need for additional threat assessment and prevention through training and support of local agencies. We also discussed the need for increased information sharing between local, state, and federal entities.

House Transportation and Infrastructure Subcommittee on Aviation – We followed up with senior staff for the Subcommittee on Aviation on our discussion of the aviation fuel excise tax. We discussed potential language that would work. We also discussed possible changes at FAA as it relates to this rulemaking under the new administration.

#### FY17 Budget & Appropriations

Congress finished the 114th session by passing the second Continuing Resolution of 2016 (H.R.2028) in the final hours of December 9th, delaying final FY17 spending decisions until April 28th, 2017. Congressional Republicans said they wanted to delay those spending decisions to give Congress enough time to include provisions requested by the Trump administration. Fiscal conservatives in the House Freedom Caucus also seemed unwilling right after the elections to accept another omnibus appropriations package without additional policy concessions and deficit reduction that they believe will be more easily won with the Trump administration especially with President-Elect

Trump's pick to head up the Office of Budget and Management (OMB)— Rep. Mick Mulvaney.

Congressman Mulvaney was elected in 2010 as a Tea Party outsider and is a founding member of the Freedom Caucus. He is known for being a strong fiscal hawk and has called for balancing the federal budget, reducing the deficit, and cutting entitlement spending. This may make the budget process for next year slightly more unpredictable, but what we can expect is a leaner Presidential budget initially.

On the other hand, over the last few weeks Donald Trump has reinforced his campaign promises to reinvest in border security, infrastructure, and transportation. President-Elect Trump has stated he plans to make these investments possible, and more importantly to House Republicans cost-neutral, by using repatriated offshore corporate funds, tax credits for private investors in infrastructure, and an incentivized system to encourage the use of Public/Private Partnerships (P3s). Therefore, a major spending battle to look forward to in the 115<sup>th</sup> Congress is going to be tied to infrastructure and tax plans as well budget "scoring" with fiscal conservatives now at the OMB.

### **Transportation & Infrastructure**

One of President-Elect Trump's major campaign promises was that he would pass a new transportation and infrastructure bill. How and when that infrastructure bill is considered in Congress still remains a big question. Fiscal conservatives in the House would not likely support another Obama stimulus bill like the American Recovery and Reinvestment Act (ARRA) of 2009 they repeatedly decried. Therefor the infrastructure legislation would need to be carefully crafted and most likely cost-neutral to win over Freedom Caucus type members in Congress.

Nevertheless, Democrats seem willing to support bi-partisan legislation, . For example, incoming Senate Minority Leader Charles Schumer gave his straightforward endorsement of the plan by saying it "looks good to me", barring any controversial policy riders. Similarly House Democrats are getting behind a new infrastructure push, particularly Southern California Democrats like Alan Lowenthal (D- Long Beach) who will be likely joining the T&I committee next year.

For the plan to be cost-neutral the new administration has proposed using repatriated holdings for multinational corporations by offering a one-time 10% tax on all repatriated funds in addition to a lowered corporate tax rate. Some believe this would bring in an estimated \$200B in tax revenue that could be used to offset new infrastructure spending. Furthermore, Trump would like to incentivize private investment by offering tax breaks for those who invest in transportation and infrastructure projects. In addition he would streamline the process for investors to recoup their investments through tolls and other methods. Finally, he has stated that he will be cutting regulations across the board to speed the building and permitting process with the goal of cutting costs and reducing delays. We also expect to see a renewed interest in goods movement/ports legislation.

Goods movement funding would create projects that could stimulate the economy while remaining cost-neutral if the proper regulations were rolled back and the planning process was streamlined. Since investments in goods movement in Southern California would meet each set of criteria under Trump's proposed infrastructure plan we expect that the new administration will be very receptive to making goods movement one of their transportation and infrastructure priorities in the new session. After the House GOP "Issues Conference" scheduled for January 25-27 we are expecting to learn more details on what to expect and when.

#### **Department of Transportation (DOT)**

Elaine Chao will be the next Secretary of the Department of Transportation, pending Senate Confirmation. She is the wife of Senate Majority Leader Mitch McConnell. She also served as the Secretary of Labor for all eight years of the George W. Bush Administration and served as a Deputy Secretary of Maritime Operations under his father George H.W. Bush. In terms of policy, we expect to see changes being made within the first 100 days. The DOT in conjunction with the Congressional legislation will be critical in the implementation of Trump's infrastructure plans.

We are continuing to track leadership changes in the FTA and FRA as it relates to the Administrator, Chief Counsel, and Assistant Administrator of the Office of Communications and Congressional Affairs. We are expecting there to be a flurry of announcements in mid to late January.

#### Positive Train Control (PTC) Funding

The high cost of implementing Positive Train Control has been a major issue for passenger rail entities over the course of the year and many Members would like to support new funding streams to help with the implementation. We met in December with the new Rail Subcommittee Staff Director, Mary Phillips, to discuss potential funding for PTC. According to reports by the FRA, implementation has been slower than expected in both the freight and passenger rail industries. It is possible that the new administration will want to accelerate PTC implementation to avoid missing the implementation deadline and incorporate new funding in infrastructure legislation if possible.

## Congressional Leadership & Committee Assignments in the 115th Congress

Congressional Leadership in the 115th House of Representatives will remain relatively the same with Speaker Paul Ryan (R-WI), Majority Leader Kevin McCarthy (R-CA), and Minority Leader Nancy Pelosi (D-CA). In the Senate, Majority Leader Mitch McConnell (R-KY) will continue to lead the Republican caucus, while Senator Schumer will be taking over as the Senate Minority Leader for retiring Sen. Harry Reid.

Senators Vitter, Kirk, Mikulski Sessions, Boxer, and Ayottee will not be returning to the Senate in 2017 and so we expect to see changes on the Senate Appropriations Committee, Banking, Housing and Urban Affairs Committee, Commerce Committee, and Environment and Public Works. Senate Democrats did announce their new committee assignments in December. New Republican committee assignments will be announced the week of January 3. A list of the current Senate committee assignments on the transportation related committees as they currently stand are as follows:

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AP	210	PIIC	LIU	110

Republican (?)	Democrat (15)
Cochran (MS)	Murray (WA)
McConnell (KY)	Durbin (IL)
Shelby (AL)	Tester (MT)
Alexander (TN)	Shaheen (NH)
Collins (ME)	Coons (DE)
Murkowski (AK)	Baldwin (WI)
Graham (SC)	Leahy (VT)
Blunt (MO)	Feinstein (CA)
Moran (KS)	Reed (RI)
Hoeven (ND)	Udall (NM)
Boozman (AR)	Merkley (OR)
Capito (WV)	Schatz (HI)
Cassidy (LA)	Murphy (CT)
Lankford (OK)	Van Hollen (MD)
Daines (MT)	Manchin (WV)
Kirk (IL)	<del>Mikulski (MD)</del>
Vacancy	
Possible Vacancy	

#### Banking, Housing & Urban Affairs

Danking, Housing & Orban Anans	
Republican (?)	Democrat (11)
Crapo (ID)	Brown (OH)
Shelby (AL)	Reed (RI)
Corker (TN)	Menendez (NJ)
Toomey (PA)	Tester (MT)
Heller (NV)	Warner (VA)
Scott (SC)	Warren (MA)
Sasse (NE)	Heitkamp (ND)
Cotton (AR)	Donnelly (IN)
Rounds (SD)	Schatz (HI)
Moran (KS)	Van Hollen (MD)
Vitter (LA)	Cortez Masto (NV)
Kirk (IL)	Schumer (NY)
Vacancy	Merkley (OR)
Vacancy	
Possible Vacancy	

Commerce, Science & Transportation

Republican (?)	Democrat (13)
Thune (SD)	Nelson (FL)
Wicker (MS)	Cantwell (WA)
Blunt (MO)	Klobuchar (MN)
Rubio (FL)	Blumenthal (CT)
Cruz (TX)	Schatz (HI)
Fischer (NE)	Markley (MA)
Moran (KS)	Booker (NJ)
Sullivan (AK)	Udall (NM)
Johnson (WI)	Peters (MI)
Heller (NV)	Baldwin (WI)
Gardner (CO)	Duckworth (IL)
Daines (MT)	Hassen (NH)
Ayotte (NH)	<b>Cortez Masto</b>
	(NV)
Vacancy	McCaskill (MO)
Vacancy	Manchin (WV)
Possible Vacancy	,

**Environment and Public Works** 

Republican (?)	Democrat (11)
Barrasso (WY)	Carper (CA)
Inhofe (OK)	Cardin (DE)
Capito (WV)	Sanders (VT)
Crapo (WV)	Whithouse (RI)
Boozman (AR)	Merkley (OR)
Wicker (MS)	Gillibrand (NY)
Fischer (NE)	Booker (NJ)
Rounds (SD)	Markley (MA)
Sullivan (AK)	Duckworth (IL)
Sessions (AL)	Harris (CA)
Vitter (LA)	Boxer (CA)
Ernst (IA)	
Vacancy	
Possible Vacancy	

<u>Finance</u>

Republican (?)	Democrat (12)
Hatch (UT)	Wyden (OR)
Grassley (IA)	Stabenow (MI)
Crapo (ID)	Cantwell (WA)
Roberts (KS)	Nelson (FL)
Enzi (WY)	Menendez (NJ)

Cornyn (TX) Carper (DE) Thune (SD) Cardin (MD) Burr (NC) Brown (OH) Isakson (GA) Bennet (CO) Portman (OH) Casey (PA) Warner (VA) Toomey (PA) Heller (NV) McCaskill (MO) Scott (SC) Schumer (NY)

Coats (IN)

Possible Vacancy

**Homeland Security and Government Affairs** 

Republican (?)	Democrat (7)
Johnson (WI)	McCaskill (MO)
McCain (AZ)	Carper (DE)
Portman (OH)	Tester (MT)
Paul (KY)	Heitkamp (ND)
Lankford (OK)	Peters (MI)
Enzi (WY)	Hassan (NH)
Ernst (IA)	Harris (CA)
Sasse (NE)	Baldwin (WI)
Ayotte (NH)	Booker (NJ)
Possible Vacancy	

House Majority leadership will establish the committee ratios for 2017. The exception is the Ways and Means Committee, which typically has a ratio equal to that in the full House. The most desirable committees in the House are the Appropriations, Ways and Means, Energy and Commerce, and Financial Services Committees and since both sides saw losses and retirements from Members on these Committees we can expect to see some upward movement to those committees in early January. T&I Members who will not be joining the 115th Congress are Reps. Mica, Brown, Hardy, Kirkpatrick, Edwards, Candice Miller, Hanna, Ribble, and Janice Hahn.

Finally, at the beginning of December, the Republican Steering Committee met to approve the committee chairs assignments for the 115th Congress. However, a new Budget Committee chair in still pending with the exit of Rep. Tom Price, who accepted Trump's offer for the position of Secretary of Health and Human Services.

## Current House Chair assignments are as following:

Agriculture	Rep. Mike Conaway (R-TX)
Appropriations	Rep. Rodney Frelinghuysen (R-NJ)
Armed Services	Rep. Mac Thornberry (R-TX)
Budget	TBD

Education and the Workforce	Rep. Virginia Foxx (R-NC)
Energy and Commerce	Rep. Greg Walden (R-OR)
Financial Services	Rep. Jeb Hensarling (R-TX)
Foreign Affairs	Rep. Ed Royce (R-CA)
Homeland Security	Rep. Michael McCaul (R-TX)
Judiciary	Rep. Bob Goodlatte (R-VA)
Natural Resources	Rep. Rob Bishop (R-UT)
Oversight and Government Reform	Rep. Jason Chaffetz (R-UT)
Science, Space, and Technology	
Small Business	Rep. Steve Chabot (R-OH)
Transportation and Infrastructure	Rep. Bill Shuster (R-PA)
Veterans' Affairs	Rep. Phil Roe (R-TN)
Ways and Means	Rep. Kevin Brady (R-TX)
Administration	Rep. Gregg Harper (R-MS)
Ethics	Rep. Susan Brooks (R-IN)
Joint Economic Committee	Rep. Pat Tiberi (R-OH)
Intelligence	Rep. Devin Nunes (R-CA)
Rules	Rep. Pete Sessions (R-TX)

# **House Ranking Members:**

Agriculture	Rep. Collin Peterson (D-MN)
Appropriations	Rep. Nita Lowey (D-NY)
Armed Services	Rep. Adam Smith (D-WA)
Budget	Rep. Chris Van Hollen (D-MD)
Education and the Workforce	Rep. Bobby Scott (D-VA)
Energy and Commerce	Rep. Frank Pallone (D-NJ)
Financial Services	Rep. Maxine Waters (D-CA)
Foreign Affairs	Rep. Eliot Engel (D-NY)
Homeland Security	Rep. Bennie Thompson (D-MS)
Judiciary	Rep. John Conyers (D-MI)
Natural Resources	Rep. Raul Grijalva (D-AZ)
Oversight and Government Reform	Rep. Elijah Cummings (D-MD)
Science, Space, and Technology	Rep. Eddie Bernice Johnson (D-TX)
Small Business	Rep. Nydia Velazquez (D-NY)
Transportation and Infrastructure	Rep. Peter DeFazio (D-OR)
Veterans' Affairs	Rep. Mark Takano (D-CA)
Ways and Means	Rep. Sander Levin (D-MI)
Administration	Rep. Bob Brady (D-PA)
Ethics	Dan Linda Canaban (D.CA)
Joint Economic Committee	Rep. Carolyn Maloney (D-CA)
Intelligence	
Rules	

## **Senate Committee Chairs:**

Agriculture	Pat Roberts (R-KS)
Appropriations	Thad Cochran (R-MS)
Armed Services	John McCain (R-AZ)
Banking, Housing, and Urban Affairs	Rickard Shelby (R-AL)
Budget	Michael Enzi (R-WY)
Commerce, Science, and Transportation	<sub></sub> John Thune (R-SD)
Energy and Natural Resources	Lisa Murkowski (R-AK)
Environment and Public Works	James Inhofe (R-OK)
Finance	Orrin Hatch (R-UT)
Foreign Relations	Bob Corker (R-TN)
Health, Education, Labor and Pensions	.Lamar Alexander (R-TN)
Homeland Security and Governmental Affairs	
Judiciary	Chuck Grassley (R-IA)
Rules and Administration	Roy Blunt (R-MO)
Small Business and Entrepreneurship	David Vitter (R-LA)
Veterans Affairs	Johnny Isakson (R-GA)
Ethics	Johnny Isakson (R-GA)
Intelligence	Richard Burr (R-NC)

# **Senate Ranking Members:**

Agriculture	Debbie Stabenow (D-MI)
Appropriations	Patrick Leahy (D-VT)
Armed Services	Jack Reed (D-RI)
Banking, Housing, and Urban Affairs	Sherrod Brown (D-OH)
Budget	Bernie Sanders (I-VT)
Commerce, Science, and Transportation	Bill Nelson (D-FL)
Energy and Natural Resources	Maria Cantwell (D-WA)
Environment and Public Works	Tom Carper (D-DE)
Finance	Ron Wyden (D-OR)
Foreign Relations	Ben Cardin (D-MD)
Health, Education, Labor and Pensions	Patty Murray (D-WA)
Homeland Security and Governmental Affairs	Claire McCaskill (D-MO)
Judiciary	Dianne Feinstein (D-CA)
Rules and Administration	Charles Schumer (D-NY)
Small Business and Entrepreneurship	_Jeanna Shaheen (D-NH)
Veterans Affairs	Jon Tester (D-MT)
Ethics	Chris Coons (D-DE)
Intelligence	Mark Warner (D-VA)

## **House T&I Committee**

Democrats		Republicans	
Peter Defazio	Richard Nolan	Bill Shuster	Mark Meadows
Eleanor Holmes Norton	Ann Kirkpatrick	Don Young	Scott Perry

Jerrold Nadler
Corrine Brown
Eddie Bernice Johnson
Elijah Cummings
Rick Larsen
Michael Capuano
Grace Napolitano
Daniel Lipinski
Steve Cohen
Albio Sires
Donna Edwards
John Garamendi
Andre Carson
Janice Hahn

Dina Titus Sean P. Maloney Elizabeth Esty Lois Frankel Cheri Bustos Jared Huffman Julia Brownley

John J Duncan
John Mica
Frank LoBiondo
Sam Graves
Candice Miller
Duncan Hunter
Eric Crawford
Lou Barletta
Blake Farenthold
Bob Gibbs
Richard Hanna
Daniel Webster
Jeff Denham
Reid Ribble
Thomas Massie

Rodney Davis
Mark Sanford
Rob Woodall
Todd Rokita
John Katko
Brian Bavin
Cresent Hardy
Ryan Costello
Garret Graves
Mimi Walters
Barbara Comstock
Carlos Curbelo
David Rouzer
Lee Zeldin
Mike Bost