



# **AGENDA**

## ***Regional Planning and Highways Committee Meeting***

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### **Committee Members**

Lori Donchak, Chair  
Shawn Nelson, Vice Chairman  
Andrew Do  
Barbara Delgleize  
Mark A. Murphy  
Todd Spitzer  
Michelle Steel

Orange County Transportation Authority  
Headquarters  
550 South Main Street  
Board Room – Conf. Room 07  
Orange, California  
**Monday, October 2, 2017 at 10:30 a.m.**

Any person with a disability who requires a modification or accommodation in order to participate in this meeting should contact the OCTA Clerk of the Board, telephone (714) 560-5676, no less than two (2) business days prior to this meeting to enable OCTA to make reasonable arrangements to assure accessibility to this meeting.

Agenda descriptions are intended to give members of the public a general summary of items of business to be transacted or discussed. The posting of the recommended actions does not indicate what action will be taken. The Committee may take any action which it deems to be appropriate on the agenda item and is not limited in any way by the notice of the recommended action.

All documents relative to the items referenced in this agenda are available for public inspection at [www.octa.net](http://www.octa.net) or through the Clerk of the Board's office at the OCTA Headquarters, 600 South Main Street, Orange, California.

### **Call to Order**

### **Pledge of Allegiance**

Director M. Murphy

### **1. Public Comments**

### **Special Calendar**

There are no Special Calendar matters.

### **Consent Calendar (Items 2 and 3)**

All items on the Consent Calendar are to be approved in one motion unless a Committee Member or a member of the public requests separate action or discussion on a specific item.



**2. Approval of Minutes**

Approval of the minutes of the Regional Planning and Highways Committee meeting of September 7, 2017.

**3. Draft 2017 Orange County Congestion Management Program Report Release for Public Review**  
Sam Sharvini/Kia Mortazavi

**Overview**

The Orange County Transportation Authority is responsible for monitoring and reporting on the Orange County Congestion Management Program every two years. In accordance with state law, a draft 2017 Orange County Congestion Management Program Report has been prepared for public review and will be circulated to local agencies upon direction by the Board of Directors.

**Recommendation**

Direct staff to release the draft 2017 Orange County Congestion Management Program Report for public review, and set November 27, 2017, as a public hearing date for adoption of the final 2017 Orange County Congestion Management Program.

**Regular Calendar**

**4. 2018 Long-Range Transportation Plan - Proposed Scenarios**  
Greg Nord/Kia Mortazavi

**Overview**

The Long-Range Transportation Plan provides Orange County's program of projects for the multi-county Regional Transportation Plan, prepared by the Southern California Association of Governments. The plan also serves as a policy framework for future transportation investments in Orange County. Several potential future scenarios will be evaluated to shape the 2018 Long-Range Transportation Plan. The scenarios were defined in a manner that corresponds with the previously reported key trends, issues, and goals. The proposed 2018 Long-Range Transportation Plan scenario principles are presented for review.

**Recommendation**

Direct staff to return by February 2018 with modeling analysis for the proposed scenarios.



**5. SB 1 (Chapter 5, Statutes of 2017) Competitive Programs**  
Adriann Cardoso/Kia Mortazavi

**Overview**

SB 1 (Chapter 5, Statutes of 2017), the Road Repair and Accountability Act of 2017, will provide an estimated \$52.5 billion for transportation purposes over the next ten years, with investments targeted towards fix-it-first purposes on local streets and roads, highways, transit operations and maintenance, capital investments, and active transportation. An update on the status and general requirements of key competitive programs are presented for review.

**Recommendation**

Receive and file as an information item.

**Discussion Items**

**6. Chief Executive Officer's Report**

**7. Committee Members' Reports**

**8. Closed Session**

There are no Closed Session items scheduled.

**9. Adjournment**

The next regularly scheduled meeting of this Committee will be held at **10:30 a.m. on Monday, November 6, 2017**, at the Orange County Transportation Authority Headquarters, 550 South Main Street, Board Room - Conference Room 07, Orange, California.



# MINUTES

## *Regional Planning and Highways Committee Meeting*

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### **Committee Members Present**

*Lori Donchak, Chair  
Shawn Nelson, Vice Chairman  
Andrew Do  
Barbara Delgleize  
Mark A. Murphy  
Michelle Steel*

### **Staff Present**

*Darrell Johnson, Chief Executive Officer  
Ken Phipps, Deputy Chief Executive Officer  
Laurena Weinert, Clerk of the Board  
Olga Prado, Assistant Clerk of the Board  
James Donich, General Counsel  
OCTA Staff and Members of the General Public*

### **Committee Members Absent**

*Todd Spitzer*

## **Call to Order**

The September 7, 2017 regular meeting of the Regional Planning and Highways Committee was called to order by Committee Chair Donchak at 10:33 a.m.

## **Pledge of Allegiance**

Director Delgleize led in the Pledge of Allegiance.

### **1. Public Comments**

No public comments were received.

## **Special Calendar**

There were no Special Calendar matters.

## **Consent Calendar (Items 2 through 6)**

### **2. Approval of Minutes**

A motion was made by Committee Vice Chairman Nelson, seconded by Director M. Murphy, and declared passed by those present, to approve the minutes of the Regional Planning and Highways Committee meeting of August 7, 2017.





### **3. Cooperative Agreements for Regional Traffic Signal Synchronization Program Projects**

A motion was made by Committee Vice Chairman Nelson, seconded by Director M. Murphy, and declared passed by those present, to:

- A. Authorize the Chief Executive Officer to negotiate and execute Cooperative Agreement No. C-7-1827 for the El Toro Road (east) Regional Traffic Signal Synchronization Project.
- B. Authorize the Chief Executive Officer to negotiate and execute Cooperative Agreement No. C-7-1828 for the Magnolia Street Regional Traffic Signal Synchronization Project.
- C. Authorize the Chief Executive Officer to negotiate and execute Cooperative Agreement No. C-7-1829 for the Brookhurst Street Regional Traffic Signal Synchronization Project.

### **4. Grant Award for the Pedestrian and Bicycle Safety Program**

A motion was made by Committee Vice Chairman Nelson, seconded by Director M. Murphy, and declared passed by those present, to authorize the Chief Executive Officer or designee to accept the grant award and execute grant-related agreements with the California Office of Traffic Safety to develop and implement the Pedestrian and Bicycle Safety Program.

### **5. Cooperative Agreement with the California Department of Transportation for the State Route 55 Improvement Project Between Interstate 405 and Interstate 5 and Authority to Acquire Right-of-Way**

A motion was made by Committee Vice Chairman Nelson, seconded by Director M. Murphy, and declared passed by those present, to:

- A. Authorize the Chief Executive Officer to negotiate and execute Cooperative Agreement No. C-7-1936 between the Orange County Transportation Authority and the California Department of Transportation, in the amount of \$850,000, to perform right-of-way support services for the State Route 55 Improvement Project between Interstate 405 and Interstate 5.
- B. Authorize the Chief Executive Officer, or his designee, to initiate discussions with property owners and utility owners, make offers, and execute agreements for the acquisition of all necessary real property interests and necessary utility relocations.



### **6. Motorist Services Update for Fiscal Year 2016-17**

A motion was made by Committee Vice Chairman Nelson, seconded by Director M. Murphy, and declared passed by those present, to receive and file as an information item.

### **Regular Calendar**

### **7. Consultant Selection for the Preparation of Plans, Specifications, and Estimates for the State Route 55 Improvement Project Between Interstate 405 and Interstate 5**

Steven King, Project Manager, Highway Programs, reported on the consultant selection for the preparation of plans, specifications, and estimates for the State Route 55 (SR-55) Improvement Project between Interstate 405 (I-405) and Interstate 5 (I-5) as follows:

- Environmental phase of the project is nearly complete and the project is ready to move into final design.
- Final environmental document was approved by the California Department of Transportation (Caltrans) and the project report is expected to be completed early next week.
- Selection of a consultant will allow the Orange County Transportation Authority (OCTA) to move forward with the final design and begin construction in late 2020.
- Four proposals were received and evaluated, three teams were interviewed, and a recommendation was made to select WKE, Inc., to perform the required work.
- Provided information on WKE, Inc.'s interview, key staff experience, recent projects led by the firm, and work plan.

A motion was made by Director Do, seconded by Director Delgleize, and declared passed by those present, to:

- A. Approve the selection of WKE, Inc., as the firm to prepare the plans, specifications, and estimates for the State Route 55 Improvement Project between Interstate 405 and Interstate 5.
- B. Authorize the Chief Executive Officer to negotiate and execute Agreement No. C-7-1719 between the Orange County Transportation Authority and WKE, Inc., to prepare the plans, specifications, and estimates for the State Route 55 Improvement Project between Interstate 405 and Interstate 5.



### **8. 2018 State Transportation Improvement Program**

Adriann Cardoso, Capital Programming Manager, Planning, provided background information on OCTA's 2018 State Transportation Improvement Program (STIP) and a PowerPoint presentation as follows:

- 2018 STIP Overview;
- Program of Projects and Funding Target; and
- Next Steps.

Darrell Johnson, Chief Executive Officer (CEO), noted the importance of SB 1 stabilizing the STIP, and commented on the "Next 10 Plan" that recommends accelerating projects.

A motion was made by Committee Vice Chairman Nelson, seconded by Director M. Murphy, and declared passed by those present, to:

- A. Approve the 2018 State Transportation Improvement Program submittal to program \$267.873 million to seven projects, from fiscal year 2018-19 through fiscal year 2022-23.
- B. Approve the use of up to \$97.418 million in Surface Transportation Block Grant Program funds for the 2018 State Transportation Improvement Program projects.
- C. Approve the use of up to \$23.355 million in Congestion Mitigation and Air Quality funds for the 2018 State Transportation Improvement Program projects.
- D. Approve the use of up to \$178.338 million in Measure M2 funds for the 2018 State Transportation Improvement Program projects.
- E. Authorize staff to make all necessary amendments to the State Transportation Improvement Program and the Federal Transportation Improvement Program, as well as execute any necessary agreements to facilitate the recommendations above.



### 9. Measure M2 Environmental Mitigation Program Restoration Projects Additional Funding Request

Lesley Hill, Project Manager, Environmental Mitigation Program, Planning, provided an overview of the Measure M2 Environmental Mitigation Program restoration projects additional funding requests as follows:

- The Natural Community Conservation Plan/Habitat Conservation Plan was finalized and approved by the OCTA Board of Directors in November 2016.
- Permits were received in June 2017 from the California Department of Fish and Wildlife and the United States Fish and Wildlife Service (Wildlife Agencies).
- OCTA is utilizing some of that mitigation to obtain state and federal clean water act permits for the freeway projects.
- United States Army Corps of Engineers (Corps) has additional regulations and requirements (above and beyond the Wildlife Agencies' needs) for long-term management of the restoration projects;
- Funding being requested today was not included in the Measure M2 freeway project Wildlife Agencies permits.

A discussion ensued regarding:

- Utilizing existing open space to do double-duty is a common and acceptable best practice; however, requirements and needs vary.
- The funds come from the environmental mitigation component of Measure M2, however, when the budget was built earlier this year, the exact amount/date was not anticipated.
- This streamlining process will allow for major time and money savings.

A motion was made by Director Delgleize, seconded by Committee Vice Chairman Nelson, and declared passed by those present, to:

- A. Authorize the Chief Executive Officer to negotiate and execute an amount up to \$805,000 to fund the expedited clean water permitting requirements.
- B. Authorize staff to amend the fiscal year 2017-18 budget to include the recommended funding amount.



### **10. Interstate 5 (Avenida Pico to San Diego County Line) Project Status Update**

Kurt Brotcke, Director, Strategic Planning, provided opening remarks and introduced Joseph Alcock, Section Manager, Corridor Studies. He also referenced a handout provided the Committee Members - "2017 Traffic Flow – San Clemente Area" map.

Mr. Alcock reported as follows:

- Work on this project commenced last summer, with several important milestones completed since.
- Project Development Team (PDT) was created;
- To date, six formal PDT meetings have been held;
- In May, Purpose and Needs Statement was finalized;
- In July, the 2040 Baseline Traffic Forecast was developed;
- 2040 Baseline Traffic Forecast will be used to evaluate the proposed project alternatives;
- This past summer, initial conceptual improvement alternatives were initiated; and
- Next steps.

A discussion ensued regarding:

- Legislation related to reversible lane consideration.
- Details on the "2017 Traffic Flow – San Clemente Area" map (handout).
- Amount of lanes and capacity are subject to refinement of the traffic studies.
- The traffic analysis is underway, and staff is working with Caltrans, the Transportation Corridor Agencies (TCA), the City of San Clemente, and the San Diego Association of Governments.
- Expectations on capturing TCA scenarios.
- San Diego has plans for a managed lane facility up to the Orange/San Diego County border.
- Number counts reflected on the map (handout) and comparison to other areas.
- Future plans for work on the Interstate 405 and Interstate 605 with the City of Long Beach or Los Angeles County.

After the discussion, no action was taken on this receive and file information item.



### **Discussion Items**

#### **11. Chief Executive Officer's Report**

Darrell Johnson, CEO, reported that:

- OCTA is leading up toward the February 2018 bus service change as part of the OC 360° Bus Program. He stated that staff continues to be involved with the community and has hosted a series of community events through the month of August. In addition, a roundtable discussion event will be held this evening at the OCTA Headquarters to solicit feedback, which will be incorporated and presented as part of the September 25<sup>th</sup> Public Hearing.
- A series of outreach activities are in place related to Interstate 405 Improvement Project. On September 9<sup>th</sup>, OCTA will participate in the Leisure World Community Expo in Seal Beach to provide additional information on the project.
- On September 16<sup>th</sup> and 17<sup>th</sup>, OCTA will participate in the Fiestas Patrias Festival in the City of Santa Ana, and will provide information related to the OC Streetcar Project.
- The Santa Ana College Pass Program went into effect approximately one week ago. The initial five days were very positive, with a lot of usage by students. In addition, on Friday, September 15<sup>th</sup>, OCTA, in conjunction with Santa Ana College, will host an event to celebrate the program's kick-off. Chairman Hennessey and Directors Do and Shaw are expected to be in attendance.

#### **12. Committee Members' Reports**

There were no Committee Members' reports.

#### **13. Closed Session**

A Closed Session was not conducted at this meeting.



# MINUTES

## *Regional Planning and Highways Committee Meeting*

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### 14. Adjournment

The meeting adjourned at 11:11 a.m.

The next regularly scheduled meeting of this Committee will be held at **10:30 a.m. on Monday, October 2, 2017**, at the Orange County Transportation Authority Headquarters, 550 South Main Street, Board Room - Conference Room 07, Orange, California.

ATTEST

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Olga Prado  
Assistant Clerk of the Board


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Lori Donchak  
Committee Chair



**October 2, 2017**

**To:** Regional Planning and Highways Committee

**From:** Darrell Johnson, Chief Executive Officer 

**Subject:** Draft 2017 Orange County Congestion Management Program Report Release for Public Review

### **Overview**

The Orange County Transportation Authority is responsible for monitoring and reporting on the Orange County Congestion Management Program every two years. In accordance with state law, a draft 2017 Orange County Congestion Management Program Report has been prepared for public review and will be circulated to local agencies upon direction by the Board of Directors.

### **Recommendation**

Direct staff to release the draft 2017 Orange County Congestion Management Program Report for public review, and set November 27, 2017, as a public hearing date for adoption of the final 2017 Orange County Congestion Management Program.

### **Background**

In June 1990, the passage of Proposition 111 required urbanized areas to designate a Congestion Management Agency (CMA) and adopt a Congestion Management Program (CMP) in order to continue receiving state gasoline tax funds. As Orange County's designated CMA, the Orange County Transportation Authority (OCTA) is responsible for developing, monitoring, and biennially updating Orange County's CMP Report. The purpose of the CMP is to provide a mechanism for coordinating land use and transportation decisions, and to assess how traffic congestion is being managed by monitoring the transportation system.

The draft 2017 Orange County CMP Report is a composite of data submittals, such as traffic counts and capital improvement programs. It was developed through cooperative efforts between OCTA, local jurisdictions, and the California Department of Transportation (Caltrans) over the past year, in accordance with state legislation.



***Discussion***

The draft 2017 Orange County CMP Report was developed in compliance with state law (Attachment A). To assist Orange County cities, OCTA funds and administers the collection of traffic count data at over 100 intersections within the Orange County CMP highway system. The count data were used to calculate intersection capacity utilization (ICU) ratings, which represent the percent of capacity used at each intersection when demand is highest, during morning and evening peak hours. Based on ICU ratings, level of service (LOS) grades are assigned to each intersection. Local jurisdictions have reviewed and approved all intersection performance data.

LOS Grade	ICU Rating
A	< .61
B	.61 - .70
C	.71 - .80
D	.81 - .90
E	.91 - 1.00
F	> 1.00

The general performance standard that must be maintained at CMP intersections is an LOS grade of E or better. In most cases, if an intersection receives an LOS grade of F, it is considered deficient and operating over capacity. As such, a deficiency plan must be developed by the responsible jurisdiction controlling the intersection.

A deficiency plan identifies the cause of congestion, the improvements needed to solve the problem, and the cost and timing of the proposed improvements. No deficiency plans are required from any Orange County local agencies in response to the 2017 Orange County CMP Report.

In the baseline year data (1991 in most cases), the Orange County CMP Report identified 14 intersections that operated at LOS F in the morning and evening peak hours. Since that time, congestion conditions have improved at these intersections to an LOS grade of C or better. Compared to the baseline year, the average morning ICU rating showed a 9.11 percent improvement, and the average evening ICU rating showed a ten percent improvement.

Local jurisdictions also submitted data pertaining to capital improvement programs, coordination of land use and transportation, and other legislatively required CMP elements. Based on the submittals and performance measure data, OCTA's preliminary finding is that all jurisdictions are in compliance with the CMP requirements. The Orange County CMP Report must also include data on freeway LOS. This information was prepared by Caltrans and is included as Appendix A of the report.

**Next Steps**

Upon direction from the OCTA Board of Directors (Board), the draft 2017 Orange County CMP Report will be released for a three-week public review period. The draft 2017 Orange County CMP Report will be circulated to local agencies for review, hardcopies will be available in-house for review by the public, and an electronic version will be available on the OCTA website. Comments received will be reviewed and incorporated, as appropriate, into the final 2017 Orange County CMP Report.

The final 2017 Orange County CMP Report will be brought to the Board for adoption at a noticed public hearing on November 27, 2017, as required by state law. Upon adoption by the Board, the final 2017 Orange County CMP Report will be submitted to the Southern California Association of Governments to ensure consistency with regional transportation plans.

**Summary**

A draft 2017 CMP Report has been prepared in accordance with state legislation, and developed through cooperative efforts involving local jurisdictions and public agencies. With Board direction, staff will circulate the draft 2017 Orange County CMP Report for a three-week public review period and return with a final report for adoption at a public hearing.

**Attachment**

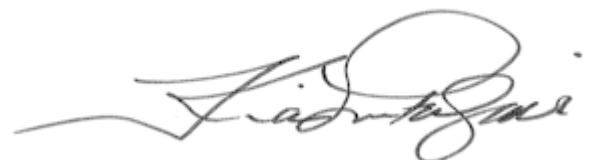
- A. Draft 2017 Orange County Congestion Management Program, Orange County Transportation Authority, September 2017

**Prepared by:**



Sam Sharvini  
Associate Transportation Analyst  
(714) 560-5769

**Approved by:**



Kia Mortazavi  
Executive Director, Planning  
(714) 560-5741

**DRAFT**

# 2017 Orange County Congestion Management Program

**Orange County Transportation Authority  
September 2017**

[www.octa.net](http://www.octa.net)



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Appendix C-1: CMP Deficiency Plan Flow Chart
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Appendix F: Measure M Program of Projects
Appendix G: Orange County Subarea Modeling Guidelines

# Chapter 1: Introduction

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## Purpose & Need

In June 1990, the passage of the Proposition 111 gas tax increase required California's urbanized areas – areas with populations of 50,000 or more – to adopt a Congestion Management Program (CMP). The following year, Orange County's local governments designated the Orange County Transportation Authority (OCTA) as the Congestion Management Agency (CMA) for the County. As a result, OCTA is responsible for the development, monitoring, and biennial updating of Orange County's CMP.

The passage of Assembly Bill 2419, in July 1996, provided local agencies the option to elect out of the CMP process without the risk of losing state transportation funding. However, local jurisdictions in Orange County expressed a desire to continue the existing CMP process,

because the requirements were similar to those of the Orange County Measure M Growth Management Program (GMP), and because it contributes to fulfilling federal requirements for the Congestion Management Process (23 CFR 450.320), which is prepared by the Southern California Association of Governments (SCAG). The OCTA Board of Directors affirmed the decision to continue with the existing CMP process on January 13, 1997. Although the GMP ended with the sunset of Measure M, the CMP remains necessary as an eligibility requirement under Measure M2.

As mentioned above, the CMP contributes to federal Congestion Management Process requirements, which is a systematic and regionally-accepted approach for managing congestion. The federal Congestion Management Process provides accurate, up-to-date information on transportation system performance and assesses alternative strategies for congestion management that meet state and local needs.

The Congestion Management Process is also intended to serve as a systematic process that provides for consistent and effective integrated monitoring and management of the multimodal transportation system.





The process includes:

- Development of congestion management objectives;
- Establishment of measures of multimodal transportation system performance;
- Collection of data and system performance monitoring to define the extent and duration of congestion and determine the causes of congestion;
- Identification of congestion management strategies;
- Implementation activities, including identification of an implementation schedule and possible funding sources for each strategy; and
- Evaluation of the effectiveness of implemented strategies.

A federal Congestion Management Process is required in metropolitan areas with population exceeding 200,000, known as Transportation Management Areas (TMAs). Federal requirements also state that in all TMAs, the CMP shall be developed and implemented as an integrated part of the metropolitan transportation planning process.

### **CMP Goals**

The goals of Orange County's CMP are to support regional mobility objectives by reducing traffic congestion, to provide a mechanism for coordinating land use and development decisions that support the regional economy, and to support gas tax funding eligibility.

To meet these goals, the CMP contains a number of policies designed to monitor and address system performance issues. OCTA developed the policies that makeup Orange County's CMP in coordination with local jurisdictions, the California Department of Transportation (Caltrans), and the South Coast Air Quality Management District (SCAQMD).

## **State Legislation**

### **Required Elements**

California Government Code Section 65089(b) requires the CMP to include specific elements, as summarized below. The full text of the Government Code can be viewed at [www.leginfo.ca.gov/calaw.html](http://www.leginfo.ca.gov/calaw.html), sections 65088-65089.10.

#### ***Traffic Level of Service Standards – §65089(b)(1)(A) & (B)***

Traffic level of service (LOS) standards shall be established for a system of highways and roadways. The highways and roadway system shall be designated by OCTA and shall include, at minimum, all state highways and principal arterials. None of the designated facilities may be removed, and new state highways and principal arterials must be added, except if they are within an infill opportunity zone. The LOS must be measured using a method that is consistent with the Highway Capacity Manual. The LOS standards must



not be below level of service “E”, unless the levels of service from the baseline CMP dataset were lower. If a CMPHS segment or intersection does not meet the minimum LOS standard outside an infill opportunity zone, a deficiency plan must be adopted (subject to exclusions).

Chapter 2 specifically addresses this element.

***Performance Measures – §65089(b)(2)***

Performance measures shall be established to evaluate the current and future performance of the transportation system. At a minimum, measures must be established for the highway and roadway system, frequency and routing of public transit, and for the coordination of transit service by separate operators. These measures will be used to support improvements to mobility, air quality, land use, and economic objectives and shall be incorporated into the Capital Improvement Program, the Land Use Analysis Program, and any required deficiency plans.

Chapter 3 specifically address this element.

***Travel Demand – §65089(b)(3)***

A travel demand element shall be established to promote alternative transportation methods, improve the balance between jobs and housing, and other trip reduction strategies. These methods and strategies may include, but are not limited to, carpools, vanpools, transit, bicycles, park-and-ride lots, flexible work hours, telecommuting, parking management programs, and parking cash-out programs.

Chapter 4 specifically addresses this element.

***Land Use Analysis Program – §65089(b)(4)***

A program shall be established to analyze the impacts of land use decisions on the transportation system, using the previously described performance measures. The analysis must also include cost estimates associated with mitigating those impacts. To avoid duplication, this program may require implementation through the requirements and analysis of the California Environmental Quality Act.

Chapter 5 specifically addresses this element.

***Capital Improvement Program – §65089(b)(5)***

The CMP shall use the performance measures described above to determine effective projects that mitigate impacts identified in the land use analysis program, through an adopted seven-year capital improvement program. This seven-year program will conform to transportation-related air quality mitigation measures and will include any projects that increase the capacity of the transportation system. Furthermore, consideration will

be given to maintaining or improving bicycle access and safety within the project areas. Projects necessary for preserving investments in existing facilities may also be included.

Chapter 6 specifically addresses this element.

### **CMA Requirements**

As Orange County's CMA, OCTA is responsible for the administration of the CMP, as well as providing data and models that are consistent with those used by the Southern California Association of Governments (SCAG). OCTA is also responsible for developing the deficiency plan processes. These requirements are described in the legislation, and are summarized below.

#### ***Modeling and Data Consistency – §65089(c)***

In consultation with SCAG and local jurisdictions, OCTA shall develop a uniform database on traffic impacts for use in a countywide transportation computer model. Moreover, OCTA shall approve transportation models that will be used by local jurisdictions to determine the quantitative impacts of development on the circulation system. Every local jurisdiction's traffic model must be based on the countywide model and standardized modeling assumptions and conventions. All models and databases shall be consistent with the modeling methodology and databases used by SCAG.

Appendix F addresses this requirement.

#### ***Deficiency Plan Procedures – §65089.4***

OCTA is responsible for preparing and adopting procedures for local deficiency plan development and implementation. OCTA's deficiency plan procedures incorporate a methodology for determining if deficiency impacts are caused by more than one local jurisdiction within Orange County. If required, a multi-jurisdictional deficiency plan must be adopted by all participating local jurisdictions. The procedures also provide for a conflict resolution process for addressing conflicts or disputes between local jurisdictions in meeting the multi-jurisdictional deficiency plan responsibilities.

Chapter 3 and Appendix C discuss this requirement in more detail.

## Chapter 2: Traffic Level of Service Standards

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In 1991, the OCTA implemented an Intersection Capacity Utilization (ICU) monitoring method, developed with technical staff members from local and State agencies, for measuring the Level of Service (LOS) at CMP Highway System (CMPHS) intersections. The CMP LOS grade chart is illustrated in Figure 1.

**FIGURE 1: LOS Grade Chart**

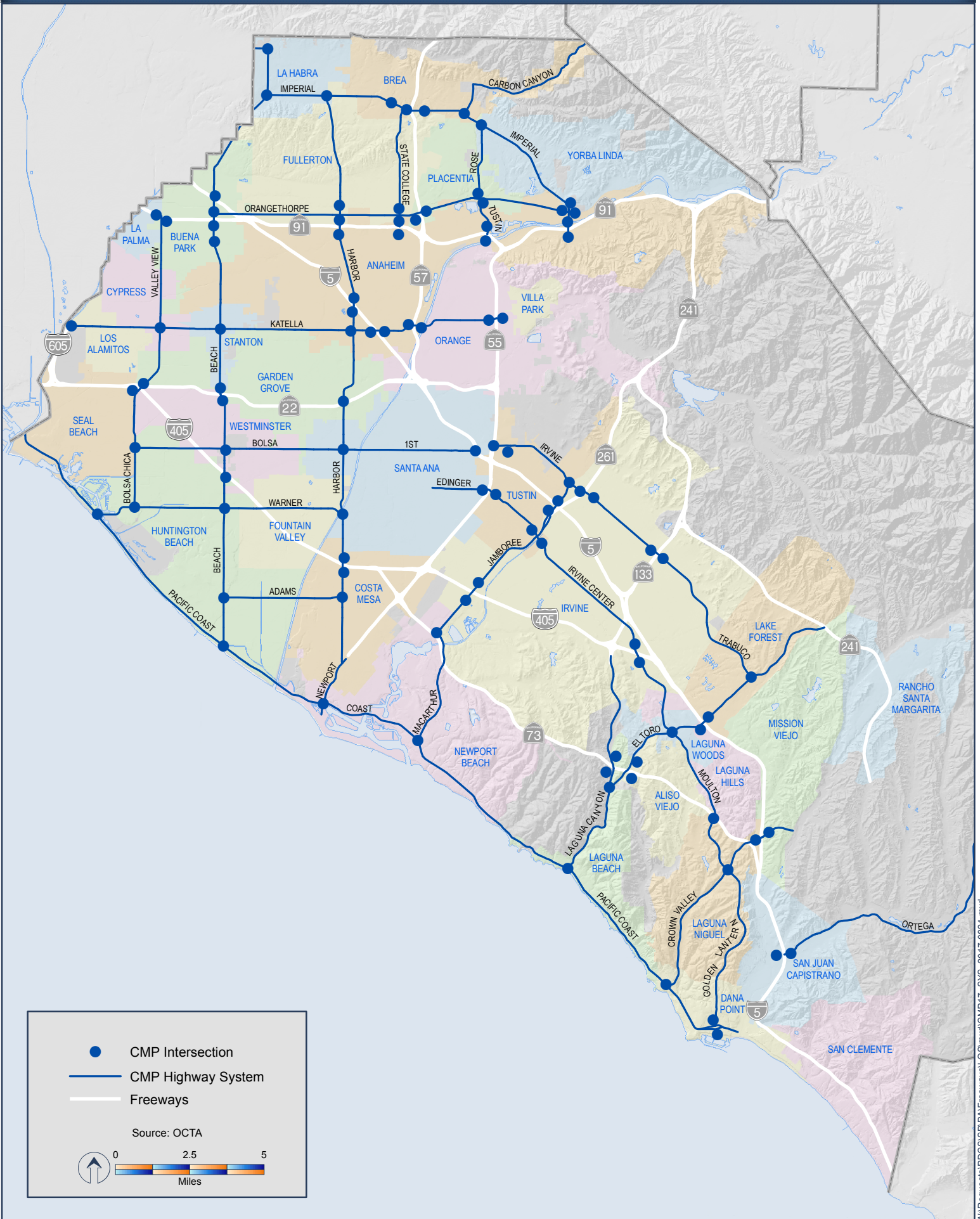
Level of Service	ICU Rating
A	0.00 – 0.60
B	0.61 – 0.70
C	0.71 – 0.80
D	0.81 – 0.90
E	0.91 – 1.00
F	> 1.00

The first CMP LOS measurement recorded, which was in 1992 for most CMP intersections, established the baseline for comparing future measurements. During subsequent LOS monitoring, CMP statute requires that CMPHS intersections maintain a LOS grade of 'E' or better, unless the baseline is lower than 'E'; in which case, the ICU rating cannot increase by more than 0.10. Chapter 3 discusses the ICU method in more detail.

OCTA has an established CMPHS, consisting of Orange County's State highways and the arterials included in OCTA's Smart Street network (Figure 2). If, during any monitoring period, a CMPHS intersection is determined to be performing below the LOS standards the responsible agency must identify improvements necessary to meet the LOS standards. This is accomplished either through existing plans or capital improvement programs, or through the development of a deficiency plan. This is described in more detail in Chapter three.

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# Figure 2: 2017 Congestion Management Program Highway System



- CMP Intersection
- CMP Highway System
- Freeways

Source: OCTA

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The 2017 freeway monitoring results, provided by Caltrans District 12, are located in Appendix A. Caltrans is responsible for monitoring freeway performance and addressing any deficiencies on State-operated facilities. Caltrans' responsibilities include, but are not limited to:

- A. Evaluating current conditions and identifying deficiencies.
- B. Developing plans and strategies to address deficiencies.
- C. Evaluating development projects of local and regional significance to determine whether they will impact the State transportation system and, if so, working with lead agencies to develop potential mitigation measures.

For the State transportation system, Caltrans does not use CMP thresholds and analysis methodologies to determine if significant impacts occur under CEQA. Their specific focus is on maintaining the safety of State highways. As such, their performance measures tend to focus upon freeway segment/ramps, ramp metering operations, queue lengths, and signal operations (timing, phasing, and system/series progression) metrics.

Local agencies are encouraged to coordinate with the Caltrans Local Development/ Intergovernmental Review Branch early in the development process to determine what methodologies and thresholds of significance should be used to identify impacts to the State transportation system. During the development of the Orange County CMP, OCTA works with Caltrans to obtain necessary freeway and State controlled intersection data, as well as notifying Caltrans of any deficiencies on State facilities.



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## Chapter 3: System Performance

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### Highway & Roadway System Performance Measures

This section discusses the process for determining ICU ratings, as well as how ICU ratings determine the LOS at CMPHS intersections. This method is generally consistent with the Highway Capacity Manual.

#### Overview of Intersection Capacity Utilization (ICU) Methodology

Traffic counts are manually collected at CMPHS intersections to initiate the ICU calculation process. The counts monitor the traffic flow, including the approach (northbound, eastbound, southbound, or westbound) and movement (left turn, through, or right turn) for each vehicle.



Each intersection has counts conducted in 15-minute increments, during peak periods in the AM (6:00-9:00) and PM (3:00-7:00) on three separate mid-week days (Tuesday, Wednesday, and Thursday). Counts are not taken during periods when irregular conditions exist (inclement weather, holidays, construction, etc.).

The highest count total during any four consecutive 15-minute count intervals within a peak period represents the peak-hour count set. For each intersection, a peak-hour count set is determined for each day's AM and PM peak period, resulting in a group of three AM peak-hour count sets and a group of three PM peak-hour count sets (one for each midweek count day).

The group of AM peak-hour count sets is averaged, as is the group of PM peak-hour count sets. The results are the volumes used to determine AM and PM volume-to-capacity (V/C) ratios for each movement through the intersection. A number of assumptions determine the capacities for each movement.

An example of an assumption used to determine capacity is the saturation flow-rate, which represents the theoretical maximum number of vehicles that are able to move through an intersection in a single lane during a green light phase. In 1991, OCTA and the technical staff members from local and State agencies agreed upon a saturation flow-rate of 1,700 vehicles per lane per hour. However, other factors can adjust this assumption.

Such factors include right turn lanes, which can increase the saturation flow-rate by 15% in specific circumstances. Right turn overlaps (signalized right turn lanes that are green during the cross traffic's left turn movements) and free right turns (lanes in which vehicles are allowed to turn right without stopping, even when the through signal is red) are some of the circumstances that will increase the saturation flow-rate. If right turns on red are permitted, a *de facto* right turn lane (approaches that do not have designated right turn lanes, but which are at least 19 feet wide and prohibit on-street parking during peak hours) may also increase the saturation flow rate.

Roadway capacity can also be reduced under certain conditions. For example, if a lane is shared for through and turn movements, the saturation flow-rate of 1,700 could be reduced. This occurs only when the turn movement volumes reach a certain threshold that is calculated for each intersection with shared lanes. The reduction represents the slower turning movements interfering with through movements.

Finally, bicycle and pedestrian counts are conducted simultaneously with vehicle counts. Saturation flow-rate calculations to factor in bicycle and pedestrian activity for effected lanes using standard reductions in accordance with Chapter 18 of the Highway Capacity Manual 2010, may be requested. Reductions are only considered when field observations indicate the presence of more than 100 pedestrians per hour on one leg of an intersection.

Once the V/C ratios are determined for each movement, critical V/C ratios are calculated. Conflicting movements determine which V/C ratios are included in the calculation of the critical V/C ratios. Conflicting movements represent a situation where a movement from one approach prevents a movement from the opposite approach. For example, if through movements are being made from the southbound approach, left turn movements cannot simultaneously be made from the northbound approach. For each set of opposing approaches (north/south and east/west), the two conflicting movements with the greatest summed V/C ratios are identified. These summed V/C ratios then become known as the critical V/C ratios.

OCTA and technical staff members from local and State agencies also agreed upon a lost time factor of 0.05 in 1991. The lost time factor represents the assumed amount of time it takes for a vehicle to travel through an intersection. For each intersection, the critical V/C ratios are summed (north/south + east/west), and the lost time factor is added to the sum, producing the ICU rating for the intersection.

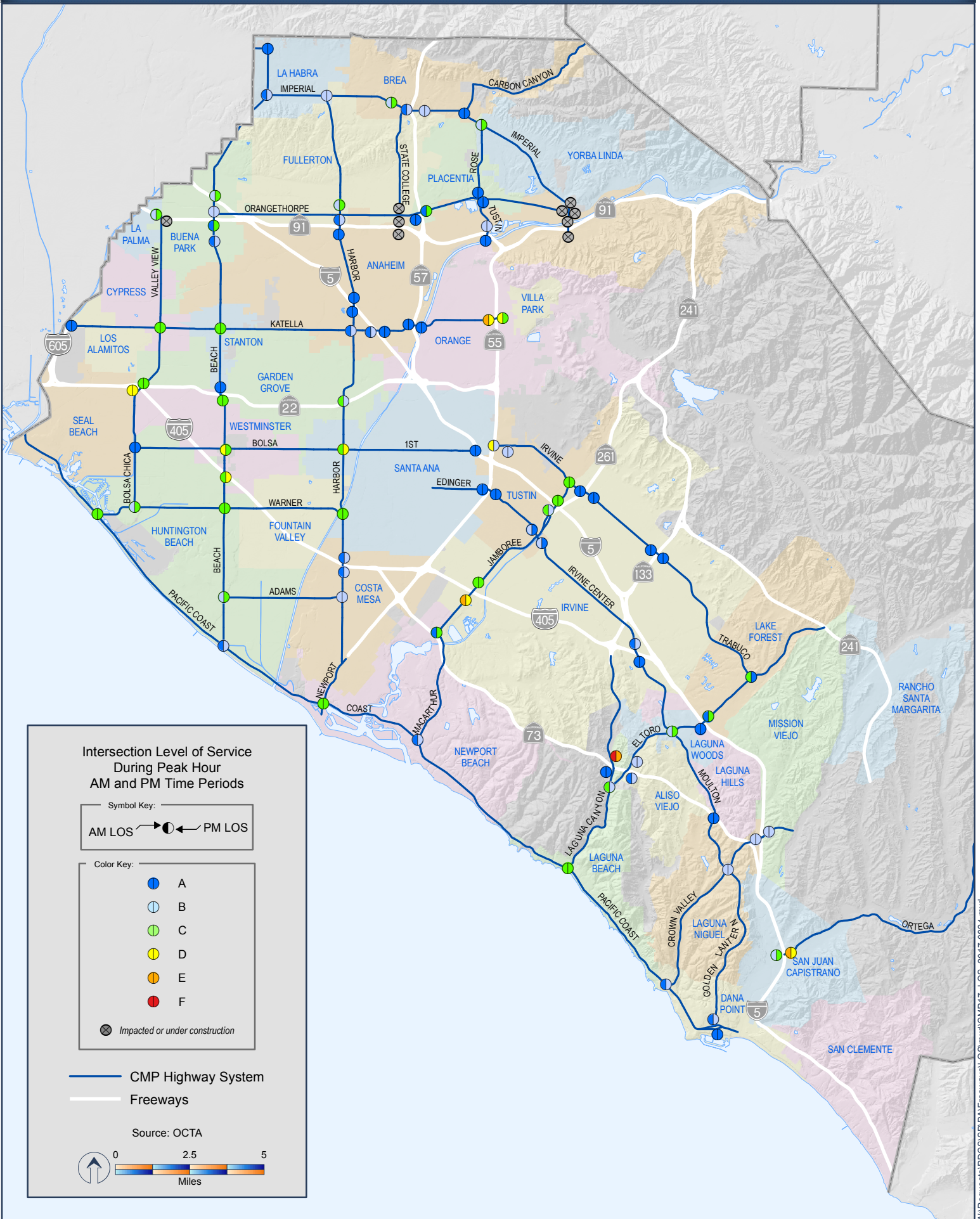
Based on a set of ICU rating ranges, which were agreed upon by OCTA and technical staff members from local and State agencies, grades are assigned to each intersection. The grades indicate the LOS for intersections, and are used to determine whether the intersections meet the performance standards described at the beginning of the chapter.

The 2017 LOS ratings for the CMP intersections have been mapped in Figure 3. A spreadsheet of the baseline and 2017 LOS ratings for the CMP intersections, and corresponding ICU measurements, is located in Figure 4.

Note that in Figure 4, Orange County's average ICU rating has improved over the baseline. Between 1991 and 2017, the average AM ICU improved from 0.67 to 0.61 (a 9 percent improvement), and the PM ICU improved from 0.72 to 0.64 (a 10 percent improvement). The ICU improvements indicate that Orange County agencies are effectively operating, maintaining, and improving the CMP Highway System.

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# Figure 3: 2017 CMP Intersection Level of Service



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FIGURE 4: 2017 CMP Level of Service Chart

Jurisdiction	Intersection/Interchange	Baseline AM LOS	Baseline AM ICU	2017 AM LOS	2017 AM ICU	Baseline PM LOS	Baseline PM ICU	2017 PM LOS	2017 PM ICU
Anaheim	Anaheim Blvd-I-5 NB Ramp/Katella Avenue	A	0.49	A	0.4	D	0.82	A	0.56
Anaheim	Harbor Blvd./Katella Avenue	A	0.53	A	0.53	B	0.67	B	0.61
Anaheim	Harbor Boulevard/I-5 SB Ramps	A	0.29	A	0.3	A	0.31	A	0.33
Anaheim	Harbor Boulevard/SR-91 EB Ramps	A	0.46	A	0.47	A	0.52	A	0.57
Anaheim	I-5 NB Ramp/Harbor Boulevard	A	0.52	A	0.49	A	0.54	A	0.5
Anaheim	I-5 SB Ramps/Katella Avenue	A	0.48	A	0.57	A	0.41	B	0.66
Anaheim	SR-57 NB Ramps/Katella Avenue	A	0.51	A	0.41	A	0.41	A	0.44
Anaheim	SR-57 SB Ramps/Katella Avenue	A	0.52	A	0.41	A	0.51	A	0.43
Anaheim	SR-91 EB Ramp/Imperial Highway	C	0.73	Impacted by Construction		C	0.79	Impacted by Construction	
Anaheim	SR-91 EB Ramps/State College Boulevard	B	0.69	Impacted by Construction		D	0.82	Impacted by Construction	
Anaheim	SR-91 EB Ramps/Tustin Avenue	B	0.66	A	0.57	D	0.84	A	0.48
Anaheim	SR-91 WB Ramp/Harbor Boulevard	B	0.61	A	0.59	C	0.77	B	0.64
Anaheim	SR-91 WB Ramp/Imperial Highway	C	0.71	Impacted by Construction		B	0.63	Impacted by Construction	
Anaheim	SR-91 WB Ramp/State College Boulevard	A	0.55	Impacted by Construction		B	0.63	Impacted by Construction	
Anaheim	SR-91 WB Ramps/Tustin Avenue	B	0.64	B	0.68	A	0.6	B	0.69
Anaheim	Imperial Hwy Off/SB On/Orangethorpe Ave	A	0.32	Impacted by Construction		A	0.39	Impacted by Construction	
Anaheim	Imperial Hwy NB On/Orangethorpe Ave	A	0.26	Impacted by Construction		A	0.3	Impacted by Construction	
Anaheim	Imperial Hwy/Orangethorpe Ave Ramps	A	0.41	Impacted by Construction		A	0.42	Impacted by Construction	
Brea	SR-57 SB Ramps/Imperial Highway	B	0.68	A	0.57	B	0.7	B	0.69
Brea	State College Boulevard/Imperial Highway	C	0.73	B	0.69	E	0.93	C	0.71
Brea	Valencia Avenue/Imperial Highway	A	0.56	A	0.49	A	0.59	A	0.53
Brea	SR-57 NB Ramp/Imperial Highway	C	0.78	B	0.66	E	0.91	B	0.69
Buena Park	Beach Boulevard/Orangethorpe Avenue	C	0.76	B	0.67	D	0.87	B	0.64
Buena Park	I-5 SB Ramps/Beach Boulevard	C	0.72	B	0.68	C	0.78	C	0.7
Buena Park	SR-91 EB Ramp/Beach Boulevard	C	0.74	A	0.59	D	0.84	B	0.65
Buena Park	SR-91 EB Ramp/Valley View Street	A	0.58	Under Construction		D	0.86	Under Construction	
Buena Park	SR-91 WB Ramp/Beach Boulevard	A	0.58	A	0.59	A	0.59	C	0.7
Buena Park	SR-91 WB Ramp/Valley View Street	C	0.8	B	0.66	E	0.94	C	0.77
Costa Mesa	Harbor Boulevard/Adams Avenue	E	0.99	B	0.65	F	1.09	B	0.7
Costa Mesa	I-405 SB Ramps/Harbor Boulevard	A	0.53	A	0.5	B	0.63	B	0.62
Costa Mesa	I-405 NB Ramps/Harbor Boulevard	E	0.95	A	0.49	F	1.07	B	0.6
Cypress	Valley View Street/Katella Avenue	B	0.63	C	0.72	D	0.87	C	0.76
Dana Point	Crown Valley Parkway/Bay Drive/PCH	F	1.41	A	0.57	F	1.62	B	0.6
Dana Point	Street of the Golden Lantern/Del Prado Avenue	A	0.32	A	0.23	A	0.53	A	0.4
Dana Point	Street of the Golden Lantern/PCH	A	0.42	A	0.55	A	0.55	B	0.69
Fullerton	Harbor Boulevard/Orangethorpe Avenue	A	0.6	B	0.67	E	0.94	C	0.77
Fullerton	State College Boulevard/Orangethorpe Avenue	C	0.8	Impacted by Construction		D	0.86	Impacted by Construction	
Garden Grove	SR-22 WB/Beach Boulevard	C	0.73	C	0.71	C	0.73	C	0.71
Garden Grove	SR-22 WB Ramp/Valley View Street	C	0.76	C	0.71	D	0.87	C	0.71
Garden Grove	SR-22 WB Ramps/Harbor Boulevard	F	1.1	C	0.72	F	1.16	B	0.69
Huntington Beach	Beach Boulevard/405 SB Ramp/Edinger Avenue	B	0.63	C	0.7	E	1.03	D	0.81
Huntington Beach	Beach Boulevard/Adams Avenue	A	0.55	B	0.61	C	0.67	C	0.74
Huntington Beach	Beach Boulevard/Pacific Coast Highway	A	0.45	A	0.59	A	0.47	B	0.66
Huntington Beach	Beach Boulevard/Warner Avenue	C	0.78	C	0.75	E	0.93	C	0.8
Huntington Beach	Bolsa Chica Street/Bolsa Avenue	B	0.66	A	0.55	A	0.53	A	0.59
Huntington Beach	Bolsa Chica Street/Warner Avenue	A	0.57	B	0.67	D	0.81	C	0.71



FIGURE 4: 2017 CMP Level of Service Chart

Jurisdiction	Intersection/Interchange	Baseline AM LOS	Baseline AM ICU	2017 AM LOS	2017 AM ICU	Baseline PM LOS	Baseline PM ICU	2017 PM LOS	2017 PM ICU
Huntington Beach	Pacific Coast Highway/Warner Avenue	D	0.81	C	0.73	B	0.72	C	0.79
Irvine	SR-133 NB Ramps/Irvine Boulevard	A	0.37	A	0.47	A	0.33	A	0.58
Irvine	SR-133 SB Ramps/Irvine Boulevard	A	0.37	A	0.4	A	0.29	A	0.41
Irvine	SR-261 NB Ramps/Irvine Boulevard	A	0.38	A	0.41	A	0.53	A	0.51
Irvine	SR-261 SB Ramps/Irvine Boulevard	A	0.42	A	0.41	A	0.4	A	0.43
Irvine	I-405 NB Ramps/Enterprise/Irvine Center Drive	E	0.95	A	0.57	A	0.39	B	0.64
Irvine	I-405 NB Ramps/Jamboree Road	F	1.03	C	0.71	C	0.78	C	0.78
Irvine	I-405 SB Ramps/Irvine Center Drive	E	1	A	0.51	A	0.57	A	0.59
Irvine	I-405 SB Ramps/Jamboree Road	E	0.92	E	0.9	B	0.66	D	0.89
Irvine	I-5 NB Ramps/Jamboree Road	A	0.54	C	0.8	C	0.75	C	0.74
Irvine	I-5 SB Ramps/Jamboree Road	A	0.4	C	0.71	A	0.35	B	0.6
Irvine	MacArthur Boulevard/Jamboree Road	B	0.61	A	0.59	B	0.69	C	0.79
La Habra	Harbor Boulevard/Imperial Highway	D	0.81	B	0.6	D	0.86	B	0.64
La Habra	Beach Boulevard/Imperial Highway	D	0.85	A	0.57	D	0.87	B	0.67
La Habra	Beach Boulevard/Whittier Boulevard	A	0.33	A	0.47	A	0.29	A	0.49
Laguna Beach	El Toro Road/SR-73 NB Ramps	E	0.91	B	0.66	A	0.59	B	0.69
Laguna Beach	El Toro Road/SR-73 SB Ramps	A	0.41	A	0.47	B	0.67	B	0.65
Laguna Beach	Laguna Canyon Rd/SR-73 NB Ramps	C	0.73	F	1.05	C	0.72	E	0.99
Laguna Beach	Laguna Canyon Rd/SR-73 SB Ramps	A	0.32	A	0.5	A	0.33	A	0.53
Laguna Beach	Laguna Canyon Road/El Toro Road	F	1.54	C	0.7	F	1.16	B	0.65
Laguna Beach	Laguna Canyon Road/Pacific Coast Highway	D	0.84	C	0.75	C	0.74	C	0.7
Laguna Hills	I-5 SB Ramp/Avenida de la Carlotta/El Toro Road	F	1.18	A	0.46	F	1.13	A	0.47
Laguna Niguel	Moulton Parkway/SR-73 SB Ramps	A	0.45	A	0.45	A	0.38	A	0.48
Laguna Niguel	Moulton Parkway/Crown Valley Parkway	A	0.56	B	0.64	B	0.65	B	0.62
Laguna Woods	Moulton Parkway/El Toro Road	E	0.94	B	0.66	F	1.26	C	0.71
Lake Forest	I-5 NB/Bridger/El Toro Road	A	0.56	A	0.58	D	0.81	C	0.73
Lake Forest	Trabuco Road/El Toro Road	F	1.03	C	0.72	C	0.8	A	0.57
Los Alamitos	I-605 NB Ramps/Katella Avenue	B	0.69	A	0.41	B	0.65	A	0.5
Mission Viejo	I-5 NB Ramps/Crown Valley Parkway	B	0.68	B	0.61	B	0.69	B	0.6
Mission Viejo	I-5 SB Ramps/Crown Valley Parkway	D	0.86	B	0.6	F	1.01	B	0.66
Newport Beach	MacArthur Boulevard/Pacific Coast Highway	A	0.51	A	0.53	B	0.7	B	0.63
Newport Beach	Newport Boulevard/Pacific Coast Highway	A	0.56	C	0.76	A	0.49	C	0.7
Orange	SR-55 NB Ramps/Sacramento/Katella Avenue	C	0.75	D	0.82	D	0.85	C	0.77
Orange	SR-55 SB Ramps/Katella Avenue	C	0.73	E	0.93	E	0.95	D	0.82
Placentia	Rose Drive/Imperial Highway	E	0.95	B	0.67	E	0.99	C	0.76
Placentia	SR-57 NB Ramps/Orangethorpe Avenue	B	0.67	A	0.59	C	0.8	C	0.73
Placentia	SR-57 SB Ramps/Iowa Place/Orangethorpe Avenue	C	0.74	A	0.45	B	0.69	A	0.44
Placentia	Del Cerro Dr/Orangethorpe Ave	A	0.29	A	0.29	A	0.27	A	0.27
Placentia	Rose Dr/Del Cerro Dr	A	0.59	A	0.59	A	0.51	A	0.51
San Juan Capistrano	I-5 NB Ramps/Ortega Highway	A	0.52	E	0.99	A	0.58	D	0.89
San Juan Capistrano	I-5 SB Ramps/Ortega Highway	B	0.61	B	0.61	C	0.77	C	0.71
Santa Ana	Harbor Boulevard/1st Street	A	0.48	C	0.7	D	0.81	D	0.81
Santa Ana	Harbor Boulevard/Warner Avenue	E	0.93	C	0.73	E	0.98	C	0.8
Santa Ana	I-5 SB Ramps/1st Street	A	0.29	A	0.46	A	0.46	A	0.58
Santa Ana	SR-55 SB Ramp/Auto Mall/Edinger Avenue	D	0.9	A	0.59	F	1.06	A	0.56
Santa Ana	SR-55 SB Ramps/Irvine Boulevard	B	0.68	D	0.82	D	0.83	B	0.68



FIGURE 4: 2017 CMP Level of Service Chart

Jurisdiction	Intersection/Interchange	Baseline AM LOS	Baseline AM ICU	2017 AM LOS	2017 AM ICU	Baseline PM LOS	Baseline PM ICU	2017 PM LOS	2017 PM ICU
Stanton	Beach Boulevard/Katella Avenue	D	0.89	C	0.72	F	1.02	C	0.7
Tustin	Jamboree Road/Edinger Avenue-NB Ramp	A	0.28	B	0.6	A	0.32	A	0.58
Tustin	Jamboree Road/Edinger Avenue-SB Ramp	D	0.81	B	0.6	A	0.41	A	0.58
Tustin	Jamboree Road/Irvine Boulevard	B	0.65	C	0.8	A	0.59	C	0.74
Tustin	SR-55 NB Ramps/Edinger Avenue	C	0.72	A	0.46	B	0.65	A	0.55
Tustin	SR-55 NB Ramps/Irvine Boulevard	A	0.59	B	0.67	A	0.45	B	0.69
Westminster	SR-22 EB/Beach Boulevard	A	0.53	A	0.58	A	0.54	A	0.56
Westminster	Beach Boulevard/Bolsa Avenue	F	1.09	D	0.82	F	1.11	C	0.79
Westminster	Bolsa Chica Road/Garden Grove Boulevard	E	0.91	D	0.87	E	0.97	D	0.82
	<b>COUNTY AVERAGE</b>		<b>0.67</b>		<b>0.61</b>		<b>0.72</b>		<b>0.64</b>

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## Deficiency Plans

If an intersection does not meet LOS standards, then a deficiency plan is required, as described under California Government Code Section 65089.4. The deficiency plan identifies the cause of congestion, the improvements needed to solve the problem, and the cost and timing for implementing proposed improvements.

A deficiency plan process was developed by the CMP Technical Advisory Committee to provide local jurisdictions with a framework for maintaining compliance with the CMP when a portion of the CMPHS fails to meet its established LOS standard (Appendix C-1). The Deficiency Plan Decision Flow Chart (Appendix C-2) illustrates the individual steps that must be taken in order for a local jurisdiction to meet CMP deficiency plan requirements.

Deficiency plans are not required if a deficient intersection is brought into compliance within 18 months of its initial detection, using improvements that have been previously planned and programmed in the CMP Capital Improvement Program. In addition, CMP legislation specifies that the following shall be excluded from deficiency determinations:

- Interregional travel (trips with origins outside the Orange County CMPHS)
- Construction, rehabilitation, or maintenance of facilities that impact the system
- Freeway ramp metering
- Traffic signal coordination by the State or multi-jurisdictional agencies
- Traffic generated by the provision of low-income and very low-income housing
- Traffic generated by high-density residential development located within one-quarter mile of a fixed rail passenger station
- Traffic generated by any mixed-use development located within one-quarter mile of a fixed rail passenger station, but only if more than half of the land area, or floor area, of the mixed-use development is used for high-density residential housing.

In 2017, one intersection exceeded the CMP level of service standard. However, it is operated and controlled by Caltrans, who is not subject to CMP conformance determinations (§65089(3)).

- *Laguna Canyon Road/State Route 73 northbound ramps (City of Laguna Beach) – ICU 1.05 (LOS F) in the AM peak hour and ICU 0.99 (LOS E) in the PM peak hour*

Caltrans continues to address congestion at CMP intersections and has initiated a project that would add an additional lane to the SR-73 northbound ramps to Laguna Canyon Road. This project will improve the facility's level of service, and is on track to be completed in late 2017.

## Transit System Performance Measures

As Orange County's transit provider, OCTA continually monitors the frequency and routing of its transit services. Bus and rail transit are essential components of Orange County's transportation system, and are important tools for achieving a balanced multi-modal transportation system capable of maintaining level of service standards.

The CMP performance measures provide an index of the effectiveness and efficiency of Orange County's fixed-route bus and commuter rail services. ACCESS, OCTA's complementary paratransit service, is not included separately in the CMP analysis because it is an extension of the fixed-route service.

The OCTA Board-approved "Systemwide Bus Service Standards & Policies" are the basis for the performance analysis included in the CMP. The standards and policies allow for identification of areas in need of additional resources in transit service. Furthermore, once adequate transit operating funds are available, the transit performance measures will work to ensure that bus and rail services meet demand and are coordinated between counties.



### Fixed-Route Bus Service

OCTA's fixed route bus service includes local routes, express routes, community routes, limited-stop/BRT routes, rail feeder and shuttle routes.

- Local routes (numbered 1 to 99) operate primarily along arterial corridors serving multiple bus stops spaced about 1/4 –mile apart, serving multiple destinations such as residential areas, employment centers, educational institutions and health care facilities. They are the most heavily used bus routes and in many cases require additional trips during peak commute periods. OCTA also provides Xpress service which are local routes with limited-stop trips.
- Express routes (numbered 200 to 299 and 700 to 799) provide higher speed point-to-point service along freeways and HOV facilities providing peak period commuter transportation to employment centers. Relatively few stops are made and service is generally designed to match typical work-time spreads. OCTA's 200-series intracounty express routes operate within Orange County while the 700-series intercounty services connect Orange County with neighboring counties such as Los Angeles and Riverside County.

- Community routes (numbered 100 to 199) are typically shorter distance services that may act as community circulators and are less direct compared to the local routes. They often provide connections to the local and express bus network. Community routes typically operate throughout the service day.
- Limited-stop/BRT routes (numbered 500 to 599) provide trips with higher average speeds and connect with other OCTA bus networks and modes. The speed advantage is realized by making fewer stops which are spaced about ¾-mile to 1 mile apart. Local bus riders making longer distance trips are among the transit users that are attracted to limited-stop/BRT service. Like local and community routes, these services operate throughout the service day.
- Rail feeder/Stationlink routes (numbered 400 to 499) provide first and last mile trips during peak hours to and from employment centers for commuters using Metrolink commuter rail service. Feeder trips are scheduled to match specific train trips and, like express routes, operate only during commute hours.
- Shuttle routes (numbered 600 to 699) serve special event venues or provide additional connections to community points of interest as a traffic mitigation tool. Shuttle routes may be point-to-point and seasonal in nature such as OCTA's Orange County Fair Express network or confined to a single community perhaps using a short distance circular route structure.

As of June 2017, OCTA's fixed route bus service has a total of 65 routes. The network is comprised of 38 local routes, 8 express routes (five intra- and three inter-county routes), 7 community routes, two limited-stop routes, and 10 rail feeder routes. Services changes planned for October 2017 would reduce the number of rail feeder routes to 7.

### **OC Bus 360**

Since the last CMP in 2015, bus ridership had declined by 15%. In late 2015, the OCTA Board of Directors endorsed a comprehensive action plan, known as OC Bus 360 in order to address declining ridership. This effort included a comprehensive review of current and former rider perceptions, a peer review panel that reviewed OCTA's performance and plans, new branding and marketing tactics tied to rider needs, upgraded bus routes and services to better match demand and capacity, technology changes to improve the passenger experience, and pricing and other revenue changes to stimulate ridership and provide new funding. This action plan included the following elements:

- Implementation of new faster bus routes
- Extensive redeployment of services in June and October 2016 to improve efficiencies and build ridership
- Grants to local agencies for transit services tailored to community needs
- A promotional fare

- Rollout of new technologies, including mobile ticketing and real-time bus arrival information
- Extensive marketing, public outreach, and promotional campaigns
- Continued implementation of cost reduction strategies, such as increased contract fixed-route operations.

Recent ridership appears to be declining at a much slower rate after the implementation of OC Bus 360. Upcoming efforts will focus on additional bus service reallocations to improve ridership and productivity.

### **Target Service Standards and Policies**

OCTA target service standards direct the development, implementation, monitoring, and modification of OCTA bus services. These standards are intended to govern the planning and design of bus services. As such, they depict a desirable state against which existing service is assessed. The standards currently in place were adopted by the OCTA Board of Directors in 2012 and are summarized in Figure 5.

**FIGURE 5: System-Wide Bus Service Standards and Policies**

TARGET SERVICE STANDARDS & POLICIES						
	LOCAL ROUTES (1-99 series)	BUS RAPID TRANSIT LIMITED (500-series)	COMMUNITY ROUTES (100-199 series)	EXPRESS ROUTES (200, 700-series)	RAIL FEEDER ROUTES (400-series)	SPECIAL EVENTS (600-series)
<b>SPAN OF SERVICE:</b>						
WEEKDAY:	5:30 A.M. - 8:30 P.M.	5:30 A.M. - 8:30 P.M. (1)	5:30 A.M. - 8:30 P.M. (1)	(1)	(1)	N/A
WEEKENDS & HOLIDAYS	7:00 A.M. - 7:00 P.M.	7:00 A.M. - 7:00 P.M.	7:00 A.M. - 7:00 P.M.	N/A	N/A	N/A
<i>Span is defined as the first and last trips departing the terminal of origin.</i>						
<i>(1) Based on Demand</i>						
	LOCAL ROUTES (1-99 series)	BUS RAPID TRANSIT LIMITED (500-series)	COMMUNITY ROUTES (100-199 series)	EXPRESS ROUTES (200, 700-series)	RAIL FEEDER ROUTES (400-series)	SPECIAL EVENTS (600-series)
<b>PERFORMANCE STANDARDS:</b>						
BOARDINGS/REVENUE VEHICLE HOUR:	30	25	10	N/A	N/A	N/A
SEAT OCCUPANCY ROUTE:	N/A	N/A	N/A	50%	N/A	N/A
<i>Target service standards are work-toward goals and contingent on available funding</i>						

The current (October 2016) adherence to these standards is detailed below:

**Weekday Span<sup>1</sup> of Service Standard Compliance**

Service	Yes	No	Partial
Local Routes	27	8	3
Bus Rapid Transit / Limited <sup>2</sup>	0	2	0
Community Routes	2	4	1
Express Routes	Based on Demand		
Rail Feeder Routes	Based on Demand		

<sup>1</sup> Span is defined as the first and last trips departing the terminal of origin. Service span varies by weekday, Saturday, or Sunday.

<sup>2</sup> Bus Rapid Transit/Limited is in partial compliance with AM service starting at 5:00 AM, and not in compliance with the PM standard. The standard is 5:30 AM to 8:30 PM, based on demand.

**Weekday Boardings/Revenue Vehicle Hour Standard Compliance**

Service	Yes	No
Local Routes	7	31
Bus Rapid Transit / Limited	1	1
Community Routes	7	0
Express Routes	N/A	
Rail Feeder Routes	N/A	

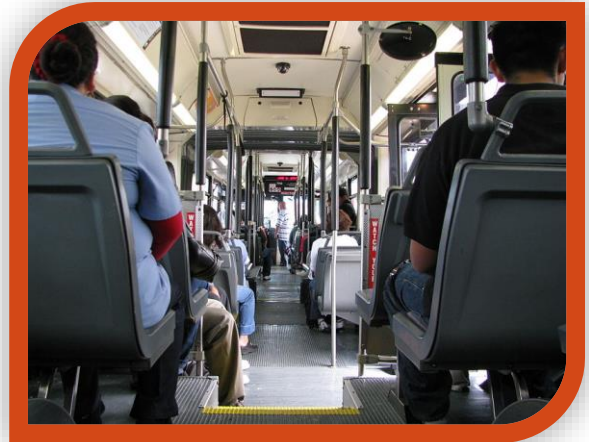
## Performance Standards and Policies

The section that follows describes OCTA's Performance Standards & Policies for vehicle load, vehicle headway, on-time performance, and service accessibility. These standards were adopted by the OCTA Board of Directors and are summarized in Figure 6.

While service standards guide the delivery of service, performance measures evaluate the effectiveness of the service.

### ***Performance Measure 1: Vehicle Headway***

Vehicle Headway is the time interval between vehicles on a route that allows passengers to gauge how long they will have to wait for the next vehicle. Vehicle headway varies by mode and time of day, and is primarily determined by bus ridership. However, it is also limited by the availability of resources to operate the system.



### **Peak Weekday Vehicle Headway Standard Compliance**

Service	Yes	No	Partial
Local Routes	24	13	1
Bus Rapid Transit / Limited	2	0	0
Community Routes	5	1	1
Express Routes	6	1	1
Rail Feeder Routes	10	0	0

### **Off Peak Weekday Vehicle Headway Standard Compliance**

Service	Yes	No	Partial
Local Routes	20	14	4
Bus Rapid Transit / Limited	1	0	1
Community Routes	3	2	2
Express Routes	N/A		
Rail Feeder Routes	N/A		

### ***Performance Measure 2: Vehicle Load***

OCTA's Vehicle Load applies to the maximum number of passengers allowed on a service vehicle in order to ensure the safety and comfort of customers. The load standard is expressed as the ratio of passengers to the number of seats on the vehicle and it varies by mode and by time of day. OCTA passenger loads should not exceed 130 percent of



seating capacity during any one-hour peak period on individual local fixed-routes or 100 percent on any express trip. OCTA regularly monitors the system to ensure appropriate allocation of trips on its lines.

### ***Performance Measure 3: On-time Performance (OTP)***

OCTA defines On-Time Performance as not more than five minutes late. On-Time Performance is measured at the time-point. A trip is on-time as long as it does not leave the time-point ahead of the scheduled departure time and no more than five minutes later than the scheduled departure time.

The On-Time Performance Service Standard is measured at the system line level, of which 85% of the actual departure times will meet the definition for being on-time. Exclusions from On-Time Performance are early departure times at time-points located within Free Running time route segments and Stationlink routes are measured for trips scheduled to arrive at Metrolink stations in the evening. System-wide On-Time Performance for FY15-16 was 85.7%.

### ***Performance Measure 4: Service Accessibility***

Service Accessibility is the percentage of population in proximity to bus service. Accessibility to OCTA service is defined as 90% of Orange County jobs and residents are within ½ mile of an OCTA bus route. A review of service accessibility conducted in 2017 shows that 88.1 % of jobs and residents are within ½ mile of an OCTA bus route.

## **Meeting Transit Service Standards and Policies**

The lack of ongoing operating revenues and competing resources (e.g., increasing resources dedicated to paratransit costs) contribute to OCTA's inability to meet all standards and policies. The OCTA Short-Range Transit Plan outlines priorities for meeting transit policies and standards as new resources become available. Below is the allocation priority included in the FY13-14 plan:

1. Addressing on-time performance issues, particularly for low-income and/or minority routes. The poorest performing routes should be addressed first, along with routes with long headways (30 minutes or more) where customers are more likely to time their arrival at stops based on the scheduled times.
2. Addressing loads, focusing on routes with the greatest number of trips where loads exceed 130 percent of capacity.
3. Addressing headway issues. Applying the headway standards will be an iterative process, because many of the routes with headways exceeding the maximum standard have low demand and/or cycle times that do not fit a 30-minute or 60-minute schedule. Routing adjustments may be needed to maximize the efficiency of the schedules, or exceptions may be allowed in specific cases.

- Addressing coverage issues, adding service in areas where gaps in coverage have been identified and land use patterns and/or demographics suggest that there is demand for transit service.

**FIGURE 6: Performance Standards and Policies**

PERFORMANCE STANDARDS AND POLICIES						
<b>TIME PERIOD DEFINITIONS:</b>						
<p><b>WEEKDAY PEAK PERIODS:</b> 6 A.M. - 9 A.M. AND 3 P.M. - 6 P.M.  <b>OFF-PEAK:</b> WEEKDAYS OFF-PEAK ARE THE PERIODS PRECEDING OR FOLLOWING THE DEFINED A.M. AND P.M. PEAK PERIODS, AND ALL-DAY ON WEEKENDS. AND ALL-DAY ON WEEKENDS AND HOLIDAYS</p>						
<b>HEADWAYS:</b>						
<p><i>Policy: Service operates on Local Routes (1-99 series) and Bus Rapid Transit/Limited Stop Routes (500-series) every 30-minutes or better during weekdays and weekends. Service operates on Community Routes (100-199 series) every 60-minutes or better during weekdays and weekends. Service operates on Express Routes (200-series and 700-series), and Rail Feeder Routes (400-series) weekdays only with a minimum of two trips scheduled in the morning and afternoon commute periods. Service operates on Special Event Routes (600-series) for a limited period of time with service scheduled to meet the needs of the event.</i></p>						
<b>TARGET HEADWAY STANDARDS:</b>	<b>LOCAL ROUTES (1-99 series)</b>	<b>BUS RAPID TRANSIT LIMITED (500-series)</b>	<b>COMMUNITY ROUTES (100-199 series)</b>	<b>EXPRESS ROUTES (200, 700-series)</b>	<b>RAIL FEEDER ROUTES (400-series)</b>	<b>SPECIAL EVENTS (600-series)</b>
PEAK WEEKDAY PERIOD (6-9 A.M., 3-6 P.M.):	30 MIN	30 MIN	60 MIN	(2)	(2)	N/A
OFF-PEAK/WEEKENDS:	30 MIN	30 MIN	60 MIN	N/A	N/A	N/A
(2) Minimum two one-way trips per peak weekday period.						
<b>LOADING STANDARDS:</b>						
<p><i>Policy: The average of all loads during the weekday peak periods should not exceed achievable vehicle capacity which is 20 to 26 passengers for intermediate size buses; 44 to 49 passengers for low floor 40-foot buses; and 83 passengers for 60-foot buses.</i></p>						
<u>Vehicle Type</u>	<u>Average Passenger Capacities</u>					
	<u>Seated</u>	<u>Standing</u>	<u>Total</u>	<u>Maximum Load Factor</u>	<u>Maximum Load Factor %</u>	
26' Cut-Away Bus	20	N/A	20	1.0	100%	
31' Cut-Away Bus	26	N/A	26	1.0	100%	
40' Standard Bus *	34	10	44	1.3	130%	
40' Standard Bus *	36	10	46	1.3	130%	
40' Standard Bus *	37	11	48	1.3	130%	
40' Standard Bus *	38	11	49	1.3	130%	
60' Articulated Bus	64	19	83	1.3	130%	
*OCTA standard 40-foot buses vary in seats provided, from 34-seats on buses used for freeway express service to 38-seats on LNG buses.						
<b>TARGET LOAD STANDARDS BY SERVICE TYPE:</b>	<b>LOCAL ROUTES (1-99 series)</b>	<b>BUS RAPID TRANSIT LIMITED (500-series)</b>	<b>COMMUNITY ROUTES (100-199 series)</b>	<b>EXPRESS ROUTES (200, 700-series)</b>	<b>RAIL FEEDER ROUTES (400-series)</b>	<b>SPECIAL EVENTS (600-series)</b>
WEEKDAY PEAK PERIOD(% SEATS):	130% (3)	130% (3)	130% (3)	100%	130%	N/A
OFF-PEAK/WEEKEND (% SEATS):	100%	100%	100%	N/A	N/A	N/A
(3) 130% average during peak one hour in each peak period; maintain 125% average in remaining two hours in each peak						
<b>ON-TIME PERFORMANCE STANDARD:</b>						
<p><b>Defined:</b> Measured at the timepoint, a trip is on-time as long as it does not leave the timepoint ahead of the scheduled departure time, and no more than 5-minutes later than the scheduled departure time.</p> <p><b>Standard:</b> At the system level, 85% of the actual departure times will meet the definition for being On-Time. Change to 85% at the line level as reliable On-Time Performance measuring system becomes available.</p> <p><b>Exclusions:</b> Early departure times at timepoints located within Free Running time route segments will be considered to be On-Time. Stationlink routes OTP is measured for trips scheduled to arrive at Metrolink Stations in the P.M.</p>						
<b>TARGET ACCESSIBILITY STANDARD:</b>						
% OF SERVICE AREA POPULATION & JOBS WITHIN 1/2 MILE OF A BUS ROUTE: 90% OR HIGHER						

### ***Coordination of Transit Service with Other Carriers***

OCTA coordinates the delivery of transit services with several transit agencies. They include the City of Laguna Beach, the City of Irvine, Riverside Transit Agency, Norwalk Transit System, Los Angeles County Metropolitan Transportation Authority, Long Beach Transit, Foothill Transit, North County Transit District, Omnitrans, Anaheim Transportation Network, various specialized charter bus services, and commuter rail services. OCTA also coordinates with cities during the planning and implementation of Project V community circulators.

Additionally, OCTA coordinates schedules and bus stops with neighboring agencies and commuter rail services. Internet-based services such as Google transit include respective service schedules and facilitate transfers between the various systems where feasible.

### **Commuter Rail Service**

Metrolink is Southern California's commuter rail system that links residential communities to employment and activity centers. Metrolink is operated by the Southern California Regional Rail Authority (SCRRRA), a joint powers authority of five member agencies representing the counties of Los Angeles, Orange, Riverside, San Bernardino, and Ventura.

Currently, Metrolink provides service on seven routes, covering 534 miles through six counties in Southern California. On an average weekday, there are 171 trains serving roughly 40,000 passenger trips at 59 stations. Orange County plays an important and growing role within this system.

As one of the five SCRRRA member agencies, OCTA administers and funds Orange County's portion of the Metrolink commuter rail system. Orange County's share of Metrolink service covers 68 route miles and sees approximately 16,000 average weekday boardings, comprising more than 40 percent of Metrolink's total system-wide boardings. There are 11 stations in Orange County that serve a total of 54 one-way trips each weekday on three lines:

- **Orange County (OC) Line:** Daily service from Los Angeles Union Station to Oceanside;
- **Inland Empire-Orange County (IEOC) Line:** Daily service from San Bernardino and Riverside through Orange to Oceanside; and



- **91 / Perris Valley (91/PV) Line:** Daily service from Riverside through Fullerton to Los Angeles Union Station.

In 2006, Metrolink Weekend service was introduced on the OC and IEOC Lines, with increased service during the summer travel season. In July 2014, weekend service was added on the 91/PV Line, providing four trains between Perris Valley and Los Angeles Union Station. Weekend ridership varies considerably dependent upon the season and local events, but generally the OC, IEOC and 91/PV Lines carry a total of approximately 2,700 riders per weekend day.

OCTA and other local agencies provide free transfers to local bus service to deliver Metrolink passengers to their final destinations. OCTA has 10 dedicated StationLink bus routes that connect with Orange County Metrolink stations in Anaheim Canyon, Anaheim, Orange, Santa Ana, Tustin, Irvine and Laguna Niguel/Mission Viejo. In Irvine, the iShuttle has four routes that provide peak hour connections to and from the Tustin and Irvine stations. Anaheim Resort Transportation also provides transfers at the Anaheim Regional Transportation Intermodal Center (ARTIC). These local transit connections offer Metrolink ticket holders easy connections between stations and major employment and activity centers, with schedules designed to meet Metrolink weekday train arrivals and departures.

In addition to Metrolink, Amtrak's Pacific Surfliner provides daily service with 24 trains between Los Angeles Union Station and downtown San Diego as an alternative for commuters. Within Orange County, Amtrak station stops include Fullerton, Anaheim, Santa Ana, Irvine, San Juan Capistrano, and San Clemente.



### Future Transit Improvements

OCTA's 2014 Long-Range Transportation Plan (LRTP) outlines a vision for multi-modal transportation improvements throughout Orange County. OCTA is continuing to work towards implementing all of the components presented in the LRTP.

The components of the Preferred Plan, as presented in the 2014 LRTP, include transit improvements such as: (1) expanding bus service hours and routes, (2) expanding the level of Metrolink commuter rail service to Los Angeles, (3) improving local connections to and from Metrolink stations, (4) implementing streetcar connections between

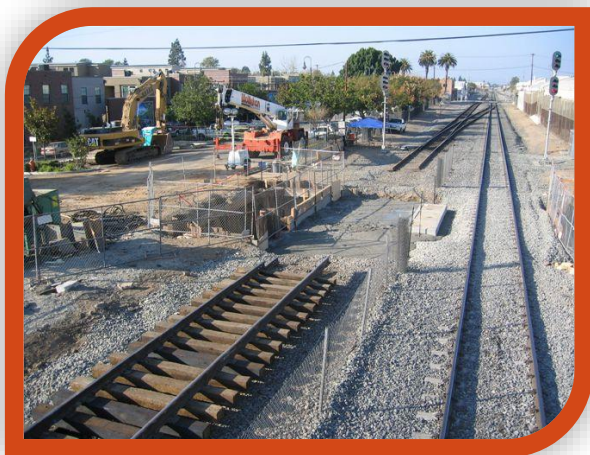
Metrolink stations and popular destinations, and (5) connecting Metrolink service to new regional transportation systems and centers over the span of the plan.

OCTA completed the 2013 Short-Range Transit Plan (SRTP), which directs fixed-route transit improvements if additional resources become available. Any additional revenue service hours will be split between schedule maintenance and new service. OCTA is currently working on the Transit Master Plan which will provide guidance on appropriate service allocations and capital investments.

### **Commuter Rail Service Improvements**

Following the completion of the Metrolink Service Expansion Program (MSEP) improvements in 2012, OCTA deployed a total of ten new Metrolink intra-county trains operating between Fullerton and Laguna Niguel/Mission Viejo, primarily during midday and evening hours. Efforts to increase ridership through a redeployment of the trains

without significantly impacting operating costs have been underway since 2014. In April 2015, several schedule changes added a connection between the 91 Line and the intra-county service at Fullerton to allow a later southbound peak evening departure from Los Angeles to Orange County. Staff will continue to monitor ridership on these trains, but data through December 2016 shows sustained ridership as a result of these schedule changes.



Part of OCTA's re-deployment plan involves providing new trips from Orange County to Los Angeles. Staff continues to work with BNSF, RCTC, and Metro to address track-sharing issues, operating constraints and funding that will impact options for redeployment. Metrolink has taken the lead in discussions with the BNSF Railway to evaluate the current shared use and indemnification/liability agreements that govern the use of each agency's respective railroad rights of way. These discussions are on-going and special counsel has been brought in to assist. Operation of additional Metrolink trains to Los Angeles is contingent upon addressing indemnification and liability agreements and the completion of a triple track project on the BNSF Railway between Fullerton and Los Angeles, which is currently anticipated in late 2017.

OCTA is also working to design and construct a new Metrolink station in the City of Placentia that will help accommodate ridership growth from service expansion. Funding for the MSEP is being provided through Measure M2, Orange County's half-cent sales tax for transportation improvements.

## Chapter 4: Transportation Demand Management

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Transportation Demand Management (TDM) strategies are geared toward increasing vehicle occupancy, promoting the use of alternative modes, reducing the number of automobile trips, decreasing overall trip lengths, and improving air quality. The adoption of a TDM ordinance was required of every local jurisdiction for Orange County's 1991 Congestion Management Program (CMP). The adoption of these ordinances is no longer a statutory requirement, however OCTA continues to encourage local jurisdictions to maintain these ordinances as a means of reducing greenhouse gas emissions.

### TDM Ordinances

The model TDM ordinance, prepared by OCTA, promotes carpools, vanpools, alternate work hours, park and ride facilities, telecommuting, and other traffic reduction strategies. OCTA updated the model ordinance in 2001 to reflect the adoption of Rule 2202 by the South Coast Air Quality Management District (SCAQMD), which requires employers with 250 or more employees at a worksite to develop an emission reduction program to help meet an emission reduction target set by the SCAQMD.

Principal provisions of the TDM model ordinance are as follows:

- Applies to non-residential public and private development proposals expected to generate more than 250 employees;
- Contains a methodology for determining projected employment for specified land use proposals;
- Includes mandatory facility-based development standards (conditions of approval) that apply to proposals that exceed the established employment threshold;
- Presents optional provisions for implementing operational TDM programs and strategies that target the property owner or employer, and requires annual reporting on the effectiveness of programs and strategies proposed for facilities;
- Contains implementation and monitoring provisions; and
- Includes enforcement and penalty provisions.



Several jurisdictions have adopted ordinances that go beyond those contained in the model TDM ordinance. Such strategies include:

- Encouraging employers to establish and help subsidize telecommuting, provide monetary incentives for ridesharing, and implementing alternative work hour programs;
- Proposing that new development projects establish and/or participate in Transportation Management Associations (TMAs);
- Implementing bus loading facilities at worksites;
- Implementing pedestrian facilities such as sidewalks, paved pathways, and pedestrian grade separations over arterial streets to connect worksites to shopping, eating, recreation, parking, or transit facilities; and
- Participating in the development of remote parking facilities and the high-occupancy vehicles (i.e., shuttles, etc.) to serve them.

## Countywide TDM Strategies

TDM efforts in Orange County are not just limited to the implementation of the local TDM ordinance provisions. Countywide services and programs, as described below, also help to manage demand on the multimodal system.

### Transit/Shuttle Services

Local fixed-route bus service comprises the largest portion of OCTA's transit services. In addition, OCTA provides feeder bus service to commuter rail (Metrolink) stations. Express bus service provides patrons with longer routes that utilize freeways to connect residential areas to Orange County's main employment centers. OCTA also provides community routes for connecting to the local and express bus networks, as well as limited-stop routes for higher speed connections to other OCTA modes and networks. ACCESS is OCTA's shared-ride service for people who are unable to use the regular, fixed-route bus service because of functional limitations caused by a disability. These passengers must be certified by OCTA to use the ACCESS system by meeting the Americans with Disabilities Act (ADA) eligibility criteria.



### OCTA Vanpool Program

The OCTA Vanpool Program assists commuters working in Orange County. OCTA coordinates with commuters, employers, and private vanpool operators to organize and

sustain vanpools, and provides a monthly subsidy for each vanpool to offset vehicle lease and maintenance costs. In addition to Caltrans-maintained park-and-ride lots, OCTA maintains park-and-ride lots throughout the County and supports the Guaranteed Ride Home Program. OCTA provides trip planning tools on their website and on the phone through the new 5-1-1 service. OCTA has also provided the necessary data to Google Transit® to integrate trip planning with other Southern California transit operators. These efforts are designed to reduce single-occupancy commuting.

### Transportation Management Associations

Transportation Management Associations (TMAs) are comprised of groups of employers who work together to solve mutual transportation problems by implementing programs to increase average vehicle ridership. Presently, Orange County has TMAs located in the following areas:

- Irvine (Irvine Spectrum TMA)
- Anaheim (Anaheim Transportation Network)

### Park-and-Ride Lots

Currently there are 29 park-and-ride lots in Orange County providing 9,775 parking spaces. Of the 29 lots, 11 are located at Metrolink stations, accounting for 6,996 of the parking spaces. Also, six of the lots are located at OCTA transit centers, which account for 1,492 parking spaces. The remaining 1,287 spaces are at Caltrans-managed lots.



Park-and-ride lots serve as transfer points for commuters to change from one mode of travel (usually single-occupancy automobile) to another, higher capacity mode (bus, train, carpool, or vanpool). Providing a convenient system of park-and-ride transfer points throughout Orange County encourages ridesharing and the use of higher capacity transit systems, which improves the

efficiency of the transportation system. Park-and-ride lots are also a natural companion to Orange County's network of High Occupancy Vehicle (HOV) lanes and transitways on the freeways.

### Parking Cash-Out Programs

Parking cash-out programs are employer-funded programs that provide cash incentives to employees who do not drive to work. The most effective programs provide an incentive equal to the full cost of employee parking. State law requires certain employers



who provide subsidized parking for their employees to offer a cash allowance in lieu of a parking space. This law is called the parking cash-out program. The intent of the law is to reduce vehicle commute trips and emissions by offering employees the option of "cashing out" their subsidized parking space and taking transit, biking, walking or carpooling to work.

### **Guaranteed Ride Home Program**

Employers throughout Orange County have the option to participate in OCTA's Guaranteed Ride Home Program. This program provides reliability for those who rideshare but are faced with an unexpected illness, at-home emergency, or unexpected overtime.

### **Complete Streets**

On September 30, 2008 Governor Arnold Schwarzenegger signed Assembly Bill 1358, the California Complete Streets Act. The Act states: "In order to fulfill the commitment to reduce greenhouse gas emissions, make the most efficient use of urban land and transportation infrastructure, and improve public health by encouraging physical activity, transportation planners must find innovative ways to reduce vehicle miles traveled (VMT) and to shift from short trips in the automobile to biking, walking and use of public transit."

The legislation impacts local general plans by adding the following language to Government Code Section 65302(b)(2)(A) and (B):

(A) Commencing January 1, 2011, upon any substantial revision of the circulation element, the legislative body shall modify the circulation element to plan for a balanced, multimodal transportation network that meets the needs of all users of the streets, roads, and highways for safe and convenient travel in a manner that is suitable to the rural, suburban, or urban context of the general plan.

(B) For the purposes of this paragraph, "users of streets, roads, and highways" means bicyclists, children, persons with disabilities, motorists, movers of commercial goods, pedestrians, users of public transportation, and seniors.

As directed in the Pedestrian Action Plan, OCTA staff has developed a Complete Streets Checklist to consider bicycle and pedestrian accommodation in projects planned and designed by OCTA. This provides a method to illustrate decision-making and transparency in ultimate design outcomes and avoid conflict when a project is ready for construction.

### **Active Transportation**

In 2016, the League of American Bicyclists renewed their designation of Orange County as a Bronze-level bike friendly community. This was in recognition of the collective county-level and local efforts to improve conditions for bicycling in Orange County. This includes countywide regional bikeway planning, recent bicycle and pedestrian safety

marketing campaigns, and encouraging first/last mile linkages to transit for both bicyclists and pedestrians. In support of these efforts, OCTA allocates funding to local agencies through the Bicycle Corridor Improvement Program (BCIP) call for projects.

There are also efforts to improve conditions for pedestrians. OCTA's Pedestrian Action Plan recommends actions to improve pedestrian safety countywide. Work on many of these actions has entailed: regular bicycle and pedestrian safety campaigns, hosting educational webinars for community members and local agency staff, hosting a quarterly meeting of a Bicycle and Pedestrian Subcommittee with public membership, collaboration with the Southern California



Association of Governments on the *Go Human* region-wide active transportation safety campaign, an inventory of sidewalks on major roadways, support to cities pursuing active transportation funding, and supporting legislation related to bicycle and pedestrian topics such as bicycle diversion training.

A variety of planning work is expected during the next few years including preparation of OC Active, the countywide active transportation plan, a systemic safety analysis, a plan for active transportation counts, and collaboration with law enforcement to evaluate related laws and analyze crash data.

### **Motorist Aid and Traffic Information System (511)**

Orange County's 511 service is a one-stop source for up-to-the-minute travel information, advisories and trip planning information. Traffic and transit updates are provided via the free Go511 application, calling 511, or visiting Go511.com.

The 511 Motorist Aid and Travelers' Information System (MATIS) helps commuters outsmart traffic with the following services:

- Real-time traffic speed, congestion & incident information
- Live freeway cameras & roadwork advisories
- Bus & rail trip planner
- Scheduled departures for 70+ transit agencies in SoCal
- Carpool & ride matching information
- Park & Ride lot locations (website/phone)
- Airport information (website only)
- Bike maps, tips & resources (website only)
- Local weather conditions (website only)

The 511 system can be accessed around the clock throughout Orange County by calling 511. Accessing the Go511 system from other surrounding counties is also available by calling 877.22.go511.

### **Freeway Construction Mitigation**

OCTA and Caltrans developed a comprehensive public outreach program for commuters impacted by construction projects and improvements on Orange County freeways. The outreach program alleviates traffic congestion during freeway construction by providing up-to-date ramp, lane, and bridge closure information; as well as suggestions for alternate routes and travel modes.

Outreach efforts include public workshops, open houses, fast fax construction alerts, flyers and newsletters, as well as other materials and presentation events. Also, OCTA's website ([www.octa.net](http://www.octa.net)), and the Orange County Freeway Construction Helpline (1-800 724-0353), make detour and closure information available. In addition, most jurisdictions implement traffic management plans to alleviate roadway congestion during construction.

## Chapter 5: Land Use Impact Analysis

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The Congestion Management Program (CMP) Traffic Impact Analysis (TIA) measures impacts of proposed development projects on the CMP Highway System (CMPHS). Each jurisdiction in Orange County was allowed to select either the process outlined in the CMP TIA guidelines (Appendix B-1), or their existing traffic-environmental analysis process, as long as consistency is maintained with the CMP TIA guidelines.

Since 1994, the selected TIA process has been consistently applied to all development projects meeting the adopted trip generation thresholds (i.e., 2,400 or more daily trips for projects adjacent to the CMPHS, and 1,600 or more daily trips for projects that directly access the CMPHS). These traffic impact analyses focus on:

- Identifying locations where, and the extent to which, trips generated by the proposed project caused CMPHS intersections to exceed their Level of Service (LOS) standards;
- Assessing feasible mitigation strategies capable of reducing the identified impact, thereby maintaining the LOS standard; and,
- Utilizing existing environmental processes and inter jurisdictional forums to conduct cooperative, inter jurisdictional discussion when proposed CMP mitigation strategies included modifications to roadway networks beyond the jurisdiction's boundaries; and/or, when a proposed development was identified that will increase traffic at CMPHS locations outside the jurisdiction's boundaries.

However, OCTA does allow exemptions from this requirement for selected categories of development projects, consistent with State legislation (Appendix B-2 for a listing of exempt projects). Additionally, the biennial reporting process enables jurisdictions to report any locations where projected measurements would not meet the CMPHS LOS standards; as well as to discuss the projected impacts from development projects undergoing CMP traffic impact analyses. All jurisdictions in Orange County comply with the CMP land use coordination requirement.



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## Chapter 6: Capital Improvement Program

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The Capital Improvement Program (CIP) is a seven-year program of projects and programs that is adopted by each Orange County jurisdiction and integrated into a countywide CIP by the OCTA. It includes projects that will help to maintain or improve traffic conditions on the Congestion Management Program Highway System (CMPHS) and adjacent facilities. In addition to traditional capital projects, which preserve investments in existing facilities, the CIP can include projects that increase the capacity of the multi-modal system and provide air quality benefits, such as transit projects. Consistency with statewide standards is emphasized in order for projects in the CIP to compete for State funding.



The CIP projects, prepared by local jurisdictions for inclusion in the Orange County CMP, mitigate transportation impacts identified in the Land Use Impact Analysis component of the CMP, and preserve and maintain CMPHS infrastructure. Many types of CIP projects have been submitted by local jurisdictions in the past, including freeway ramp widenings, transportation systems management projects such as bus turnouts, intersection improvements, roadway widenings, signal coordination projects, and roadway resurfacing projects.

Each Orange County jurisdiction's CIP is included in Appendix E, which is published separately and provided on OCTA's website at [www.octa.net/Plans-and-Programs/Congestion-Management-Program/Overview/](http://www.octa.net/Plans-and-Programs/Congestion-Management-Program/Overview/). All projects in the CIP that are State or federally funded, or locally funded but of regional significance, are included in the Orange County portion of the Federal Transportation Improvement Program (FTIP), and are consistent with the Regional Transportation Plan (RTP), both of which are approved by SCAG.

Further, based upon a resolution by the California Transportation Commission's (G-17-22), the Measure M program of projects is being included in the 2017 CMP (by reference) in order to satisfy the CMP requirement of this resolution. For a listing of the Measure M program of projects please see Appendix F.

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## Chapter 7: CMP Conformance

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As Orange County's Congestion Management Agency, the Orange County Transportation Authority (OCTA) is legislatively required to monitor the implementation of all elements of the Congestion Management Program (CMP), and biennially determine conformance. In so doing, OCTA consults with local jurisdictions.

OCTA determines if the local jurisdictions are in conformance with the CMP by monitoring the following:

- Consistency with level of service standards;
- Adoption of Capital Improvement Programs;
- Adoption and implementation of a program to analyze the impacts of land use decisions, including an estimate of the costs associated with mitigating those impacts; and
- Adoption and implementation of deficiency plans when highway and roadway level of service standards are not maintained.

OCTA gathers local traffic data to determine the levels of service (LOS) at intersections throughout the CMP Highway System (CMPHS), as discussed in Chapter 2. In addition, the local jurisdictions complete a set of checklists, developed by OCTA, that guide them through the CMP conformity process (Appendix D). The checklists address the legislative requirements of the CMP, including land use coordination, the Capital Improvement Program, and transportation demand management strategies.

Based on the LOS data and CMP checklists completed by the local jurisdictions, as summarized in Figure 7, the following was determined for the 2017 CMP Update:

### ***Level of Service***

The LOS data, collected by OCTA, was provided to local jurisdictions for verification. A few discrepancies in LOS reporting occurred as a result of slight variations in the data collection methodology used by the cities and OCTA, or due to erroneously reported intersection geometry. Any discrepancies in the LOS reporting were resolved through an





interactive, cooperative process between the cities and OCTA. The data shows that all local jurisdictions are in compliance with the established LOS standards.

### ***Capital Improvement Program***

All local jurisdictions submitted adopted seven-year capital improvement programs. The CIPs included projects to maintain or improve the traffic LOS on the CMPHS, or adjacent facilities which benefit the CMPHS.

### ***Land Use Coordination***

All local jurisdictions have adopted CMP Traffic Impact Analysis (TIA) processes for analyzing the impacts of land use decisions on the CMP Highway System. All local jurisdictions have applied their TIA processes to development projects that met the CMP minimum threshold of 2,400 or more daily trips (1,600 or more trips per day for development projects that will directly access the CMPHS).

### ***Deficiency Plans***

Based on the data exhibited in Figure 7, all non-exempt intersections on the CMP highway system were found in compliance with LOS requirements. Therefore, no deficiency plans were required for the 2017 CMP.

### **Regional Consistency**

To ensure consistency between CMPs within the SCAG region, OCTA submits each biennial update of the Orange County CMP to SCAG. As the regional agency, SCAG evaluates consistency with the Regional Transportation Plan and with the CMPs of adjoining counties, and incorporates the program into the Federal Transportation Improvement Program (FTIP), once consistency is determined.

**FIGURE 7: Summary of Conformance**

Jurisdiction	Capital Improvement Program	Deficiency Plan	Land Use	Level of Service	2017 Compliance
Aliso Viejo *	Yes	N/A	Yes	N/A	Yes
Anaheim	Yes	N/A	Yes	Yes	Yes
Brea	Yes	N/A	Yes	Yes	Yes
Buena Park	Yes	N/A	Yes	Yes	Yes
Costa Mesa	Yes	N/A	Yes	Yes	Yes
Cypress	Yes	N/A	Yes	Yes	Yes
Dana Point	Yes	N/A	Yes	Yes	Yes
Fountain Valley *	Yes	N/A	Yes	N/A	Yes
Fullerton	Yes	N/A	Yes	Yes	Yes
Garden Grove	Yes	N/A	Yes	Yes	Yes
Huntington Beach	Yes	N/A	Yes	Yes	Yes
Irvine	Yes	N/A	Yes	Yes	Yes
La Habra	Yes	N/A	Yes	Yes	Yes
La Palma*	Yes	N/A	Yes	N/A	Yes
Laguna Beach	Yes	N/A	Yes	Yes	Yes
Laguna Hills	Yes	N/A	Yes	Yes	Yes
Laguna Niguel	Yes	N/A	Yes	Yes	Yes
Laguna Woods	Yes	N/A	Yes	Yes	Yes
Lake Forest	Yes	N/A	Yes	Yes	Yes
Los Alamitos	Yes	N/A	Yes	Yes	Yes
Mission Viejo	Yes	N/A	Yes	Yes	Yes
Newport Beach	Yes	N/A	Yes	Yes	Yes
Orange	Yes	N/A	Yes	Yes	Yes
Placentia	Yes	N/A	Yes	Yes	Yes
Rancho Santa Margarita *	Yes	N/A	Yes	N/A	Yes
San Clemente *	Yes	N/A	Yes	N/A	Yes
San Juan Capistrano	Yes	N/A	Yes	Yes	Yes
Santa Ana	Yes	N/A	Yes	Yes	Yes
Seal Beach *	Yes	N/A	Yes	N/A	Yes
Stanton	Yes	N/A	Yes	Yes	Yes
Tustin	Yes	N/A	Yes	Yes	Yes
Villa Park *	Yes	N/A	Yes	N/A	Yes
Westminster	Yes	N/A	Yes	Yes	Yes
Yorba Linda *	Yes	N/A	Yes	N/A	Yes
County *	Yes	N/A	Yes	Yes	Yes

\*No CMP intersections within jurisdiction

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## ***Appendix A: Freeway Level of Service***

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
0.000	SAN DIEGO COUNTY LINE	4	66	3663	1100	0.83	7.22	17	64	3420	959	0.89	7.22	16	B	138,600
1.000	AVENIDA CALIFIA	4	71	4126	1250	0.83	7.22	18	67	3978	1152	0.86	7.22	18	B	147,100
1.627	EL CAMINO REAL	4	69	4403	1329	0.83	7.22	20	65	4141	1211	0.85	7.22	19	C	160,100
2.306	AVENIDA PRESIDIO	4	67	4911	1446	0.85	7.22	22	64	4540	1324	0.86	7.22	21	C	162,100
2.663	AVENIDA PALIZADA	4	63	4281	1257	0.85	7.22	21	59	3966	1033	0.96	7.22	18	C	187,400
3.393	AVENIDA PICO	4	44	4831	1293	0.93	7.22	30	62	5009	1286	0.97	7.22	21	C	199,600
5.801	CAMINO ESTRELLA	4	66	6544	1700	0.96	7.22	27	60	4669	1381	0.85	7.22	24	C	242,100
6.780	JCT RTE 1	4	49	3827	1070	0.89	4.25	22	67	2901	743	0.98	4.25	11	B	234,250
7.344	CAMINO CAPISTRANO	4	65	6598	1704	0.97	4.25	27	58	5695	1480	0.96	4.25	26	D	252,000
8.795	SAN JUAN CREEK	4	65	6730	1739	0.97	4.27	27	58	5790	1503	0.96	4.27	27	D	259,000
9.604	JCT. RTE. 74	4	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	278,500
10.910	JUNIPERO SERRA	5	69	10662	2790	0.96	4.27	33	68	9133	2353	0.97	4.27	28	D	286,700
12.490	JCT RTE 73	4	68	6135	1702	0.90	4.27	26	65	6209	1628	0.95	4.27	25	C	248,200
12.943	AVERY PARKWAY	4	68	5689	1552	0.92	4.27	23	64	5612	1440	0.97	4.27	23	C	255,600
13.776	CROWN VALLEY	4	63	5363	1507	0.89	3.50	24	62	5019	1316	0.95	3.50	22	C	302,600
15.217	OSO PARKWAY	4	64	7195	1968	0.91	3.50	31	62	7115	1805	0.99	3.50	30	D	315,400
16.528	LA PAZ ROAD	4	55	8006	2148	0.93	3.50	40	62	7277	1862	0.98	3.50	30	D	312,000
17.472	ALICIA PARKWAY	6	47	10714	2837	0.94	3.50	41	66	8474	2187	0.97	3.50	22	C	333,000
18.685	NIGUEL/EL TORO	5	51	10581	2724	0.97	3.50	44	63	7740	1967	0.98	3.50	26	C	345,800
19.890	LAKE FOREST	5	69	10475	2697	0.97	3.50	32	63	7734	1989	0.97	3.50	26	C	278,800

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
21.304	JCT. RTE. 405	3	64	5170	1339	0.97	3.37	28	62	4147	1078	0.96	3.37	24	C	153,100
22.213	ALTON PARKWAY	4	68	6664	1734	0.96	3.37	26	63	6122	1576	0.97	3.37	25	C	200,300
23.120	JCT. RTE. 133	4	68	7159	1890	0.95	5.50	28	59	6763	1753	0.96	5.50	30	D	243,000
23.942	SAND CANYON	4	62	6532	1717	0.95	5.50	28	49	6450	1687	0.96	5.50	35	E	255,600
24.991	JEFFREY ROAD	5	40	8644	2516	0.86	5.50	52	57	7967	2031	0.98	5.50	29	D	271,000
26.583	CULVER DRIVE	5	41	7611	1964	0.97	5.50	40	44	7133	1855	0.96	5.50	35	D	294,000
27.589	JAMBORREE ROAD	5	43	8941	2407	0.93	5.50	46	42	7594	1960	0.97	5.50	38	E	316,000
28.250	TUSTIN RANCH	6	43	10231	2824	0.91	5.50	45	38	9090	2393	0.95	5.50	43	E	324,000
29.091	RED HILL AVENUE	5	42	9689	2535	0.96	5.50	49	36	8331	2142	0.97	5.50	49	F	324,000
29.616	NEWPORT AVENUE	5	50	10225	2617	0.98	5.50	43	44	9013	2346	0.96	5.50	43	E	279,000
30.263	JCT. RTE. 55	4	56	7852	2032	0.97	5.50	38	50	6001	1548	0.97	5.50	32	D	329,000
30.8	1ST STREET	5	65	10899	2761	0.99	5.50	35	49	8675	2215	0.98	5.50	37	E	352,000
31.23	4TH STREET	5	62	10374	2689	0.96	5.50	36	47	8244	2117	0.97	5.50	37	E	352,000
32.3	17TH STREET	5	68	10034	2584	0.97	5.50	31	34	8388	2139	0.98	5.50	52	F	362,000
33.2	MAIN STREET	5	62	10324	2634	0.98	5.50	35	40	9207	2370	0.97	5.50	49	F	365,500
35	CHAPMAN	5	69	6411	1652	0.97	7.00	20	32	7491	1894	0.99	7.00	49	F	253,000
35.1	STATE COLLEGE	5	72	7896	2089	0.94	7.00	24	33	8899	2246	0.99	7.00	56	F	241,000
35.6	GENE AUTRY	5	70	6693	1745	0.96	7.00	21	28	8525	2245	0.95	7.00	66	F	241,000
36.48	KATELLA	4	66	5955	1570	0.95	9.60	25	24	6961	1832	0.95	9.60	79	F	264,700
37.38	HARBOR	4	66	5908	1592	0.93	9.60	25	34	7182	1839	0.98	9.60	57	F	263,800

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
37.7	BALL	4	67	6708	1763	0.95	9.60	28	D	38	8110	2092	0.97	9.60	57	F	276,000
38.9	LINCOLN	5	70	6304	1699	0.93	9.60	20	C	63	8158	2074	0.98	9.60	28	D	265,300
39.3	EUCLID	4	67	6104	1662	0.92	9.60	26	D	52	7668	1980	0.97	9.60	40	E	259,800
40.5	BROOKHURST	4	69	6005	1588	0.95	9.60	24	C	62	7141	1832	0.97	9.60	31	D	240,900
40.98	LA PALMA	5	68	6227	1615	0.96	9.60	20	C	58	7413	1931	0.96	9.60	28	D	240,900
41.8	MAGNOLIA	4	68	3813	994	0.96	9.60	15	B	64	4811	1230	0.98	9.60	20	C	240,900
42.5	ORANGETHROPE	6	69	5404	1432	0.94	11.60	15	B	65	6307	1647	0.96	11.60	18	B	240,900

\*\*\* % Truck and AADT Values are the most recent values published at [www.dot.ca.gov/hq/traffops/saferes/rtrafdata/](http://www.dot.ca.gov/hq/traffops/saferes/rtrafdata/) which is still currently 2014 data \*\*\*



Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
0.000	SAN DIEGO COUNTY LINE	4	67	3486	947	0.92	7.22	15	66	4735	1206	0.98	7.22	19	C	138,600
1.000	AVENIDA CALIFIA	4	67	3303	903	0.91	7.22	14	68	4597	1165	0.99	7.22	18	B	147,100
1.627	EL CAMINO REAL	4	68	3431	931	0.92	7.22	14	66	4933	1264	0.98	7.22	20	C	160,100
2.306	AVENIDA PRESIDIO	4	65	6709	1747	0.96	7.22	28	64	8064	2150	0.94	7.22	35	D	162,100
2.663	AVENIDA PALIZADA	5	63	9566	2508	0.95	7.22	33	63	10753	2911	0.92	7.22	39	E	187,400
3.393	AVENIDA PICO	5	64	4381	1118	0.98	7.22	15	57	4365	1109	0.98	7.22	16	B	199,600
5.801	CAMINO ESTRELLA	4	67	4772	1298	0.92	7.22	20	55	6526	1674	0.97	7.22	32	D	242,100
6.780	JCT RTE 1	4	66	2775	727	0.95	4.25	11	51	3999	1119	0.89	4.25	23	C	234,250
7.344	CAMINO CAPISTRANO	5	64	5158	1350	0.96	4.25	17	53	6682	1770	0.94	4.25	27	D	252,000
8.795	SAN JUAN CREEK	4	68	4912	1321	0.93	4.27	20	49	6423	1709	0.94	4.27	36	E	259,000
9.604	JCT. RTE. 74	4	61	6195	1654	0.94	4.27	28	62	7518	2058	0.91	4.27	34	D	278,500
10.910	JUNIPERO SERRA	5	66	6063	1603	0.95	4.27	20	64	8056	2057	0.98	4.27	26	D	286,700
12.490	JCT RTE 73	4	63	5641	1477	0.95	4.27	24	65	6717	1720	0.98	4.27	27	D	248,200
12.943	AVERY PARKWAY	4	66	5301	1408	0.94	4.27	22	65	6002	1529	0.98	4.27	24	C	255,600
13.776	CROWN VALLEY	4	64	5279	1421	0.93	3.50	22	64	5741	1489	0.96	3.50	24	C	302,600
15.217	OSO PARKWAY	4	59	7250	1917	0.95	3.50	33	53	7738	1966	0.98	3.50	37	E	315,400
16.528	LA PAZ ROAD	4	63	7239	1928	0.94	3.50	31	67	8696	2230	0.97	3.50	34	D	312,000
17.472	ALICIA PARKWAY	5	58	7248	1937	0.94	3.50	27	63	9300	2356	0.99	3.50	31	D	333,000
18.685	NIGUEL/EL TORO	5	68	8109	2140	0.95	3.50	26	57	10335	2633	0.98	3.50	37	E	345,800
19.890	LAKE FOREST	6	61	8333	2174	0.96	3.50	24	39	10374	2633	0.98	3.50	46	F	278,800

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
21.304	JCT. RTE. 405	3	65	4356	1135	0.96	3.37	24	64	4603	1234	0.93	3.37	26	D	153,100
22.213	ALTON PARKWAY	3	63	4213	1117	0.94	3.37	24	66	4045	1086	0.93	3.37	22	C	200,300
23.120	JCT. RTE. 133	5	66	7242	1870	0.97	5.50	23	74	3205	955	0.84	5.50	11	A	243,000
23.942	SAND CANYON	5	61	8241	2133	0.97	5.50	29	66	7780	1996	0.97	5.50	25	C	255,600
24.991	JEFFREY ROAD	5	57	8378	2161	0.97	5.50	31	65	8181	2102	0.97	5.50	27	D	271,000
26.583	CULVER DRIVE	5	54	8998	2341	0.96	5.50	36	61	9227	2342	0.98	5.50	32	D	294,000
27.589	JAMBOREE ROAD	6	58	9475	2396	0.99	5.50	28	52	9783	2490	0.98	5.50	33	D	316,000
28.250	TUSTIN RANCH	5	58	10068	2556	0.98	5.50	36	60	10556	2700	0.98	5.50	37	E	324,000
29.091	RED HILL AVENUE	5	51	10111	2606	0.97	5.50	42	54	10170	2601	0.98	5.50	40	E	324,000
29.616	NEWPORT AVENUE	6	47	10823	2834	0.95	5.50	42	48	10951	2776	0.99	5.50	40	E	279,000
30.263	JCT. RTE. 55	4	44	6515	1678	0.97	5.50	39	54	7000	1792	0.98	5.50	34	D	329,000
30.8	1ST STREET	5	38	8971	2266	0.99	5.50	49	51	9177	2166	1.06	5.50	35	D	352,000
31.23	4TH STREET	5	38	8965	2262	0.99	5.50	49	65	9157	2333	0.98	5.50	30	D	352,000
32.3	17TH STREET	5	37	9389	2495	0.94	5.50	55	49	8926	2342	0.95	5.50	39	E	362,000
33.2	MAIN STREET	4	32	9511	2460	0.97	5.50	79	52	8936	2297	0.97	5.50	45	F	365,500
35	CHAPMAN	6	49	8554	2224	0.96	7.00	32	39	8259	2072	1.00	7.00	37	E	253,000
35.1	STATE COLLEGE	5	52	8253	2135	0.97	7.00	34	54	8066	2069	0.97	7.00	32	D	241,000
35.6	GENE AUTRY	5	47	10220	2645	0.97	7.00	46	57	10463	2685	0.97	7.00	39	E	241,000
36.48	KATELLA	4	50	7667	2010	0.95	9.60	42	55	7401	1902	0.97	9.60	36	E	264,700
37.38	HARBOR	4	58	8426	2152	0.98	9.60	39	61	7436	1887	0.99	9.60	33	D	263,800

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
37.7	BALL	4	49	7594	1994	0.95	9.60	43	E	56	6906	1752	0.99	9.60	33	D	276,000
38.9	LINCOLN	4	39	7688	1989	0.97	9.60	53	F	55	7197	1846	0.97	9.60	35	D	265,300
39.3	EUCLID	4	36	7701	2008	0.96	9.60	59	F	64	7291	1883	0.97	9.60	31	D	259,800
40.5	BROOKHURST	4	29	6957	1880	0.93	9.60	67	F	60	7310	1871	0.98	9.60	33	D	240,900
40.98	LA PALMA	6	33	7316	1988	0.92	9.60	43	E	64	7693	1972	0.98	9.60	21	C	240,900
41.8	MAGNOLIA	6	30	6949	1992	0.87	9.60	46	F	67	7040	1809	0.97	9.60	19	C	240,900
42.5	ORANGETHROPE	4	57	4546	1237	0.92	9.35	23	C	69	4698	1222	0.96	9.35	19	C	240,900

\*\* % Truck and AADT Values are the most recent values published at [www.dot.ca.gov/hq/traffops/saferes/trafdata/](http://www.dot.ca.gov/hq/traffops/saferes/trafdata/) which is still currently 2014 data \*\*

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD					PM PEAK PERIOD					2014 AADT				
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)		PHF	% Truck	PM Density	PM LOS
R0.00	LOS ANGELES/ORANGE COUNTY LINE																
R0.650	JCT. RTE. 405																96,000
R2.653	WESTMINSTER, KNOTT AVENUE/GOLDEN WEST STREET INTERCHANGE	3	32	5346	1392	0.96	8.70	60	4982	1266	0.98	8.70	28	D			142,200
R3.587	GARDEN GROVE, JCT. RTE. 39	3	29	5253	1400	0.94	4.90	65	5081	1326	0.96	4.90	31	D			150,200
R4.812	GARDEN GROVE, MAGNOLIA STREET INTERCHANGE	4	59	6930	1819	0.95	4.90	32	6791	1753	0.97	4.90	28	D			183,000
R5.817	GARDEN GROVE, BROOKHURST STREET INTERCHANGE	4	35	6755	1837	0.92	4.90	53	6286	1635	0.96	4.90	33	D			196,000
R6.811	GARDEN GROVE, EUCLID STREET INTERCHANGE	4	24	6295	1689	0.93	4.90	73	5826	1497	0.97	4.90	45	E			202,000
R7.829	GARDEN GROVE, HARBOR BOULEVARD	4	23	6566	1732	0.95	4.80	77	6046	1555	0.97	4.80	34	D			216,000
R8.822	GARDEN GROVE, GARDEN GROVE BOULEVARD INTERCHANGE	4	48	5898	1585	0.93	4.80	34	5444	1375	0.99	4.80	35	E			223,000
R9.729	ORANGE, MANCHESTER AVENUE/ CITY DRIVE INTERCHANGE	2	54	3362	872	0.96	4.80	33	3378	892	0.95	4.80	40	E			229,800
R10.478	SANTA ANA, JCT. RTES. 5 AND 57; SANTA ANA/ ORANGE FREEWAYS	2	40	3740	1012	0.92	4.50	51	3604	926	0.97	4.50	36	E			235,000
R10.992	SANTA ANA, MAIN STREET	3	50	5843	1511	0.97	4.50	41	5174	1340	0.97	4.50	36	E			146,000
R11.825	ORANGE, GLASSELL STREET INTERCHANGE	3	57	5220	1397	0.93	4.50	33	5540	1390	1.00	4.50	42	E			146,000
R12.866	TUSTIN AVENUE INTERCHANGE	4	38	5824	1495	0.97	4.50	40	6600	1711	0.96	4.50	28	D			141,300
R13.164	JCT. RTE. 55, COSTA MESA FREEWAY																118,000

\*\* % Truck and AADT Values are the most recent values published at [www.dot.ca.gov/hq/traffops/safers/tradata/](http://www.dot.ca.gov/hq/traffops/safers/tradata/) which is still currently 2014 data \*\*

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
R0.00	LOS ANGELES/ORANGE COUNTY LINE																
R0.65	JCT. RTE. 405																96,000
R2.653	WESTMINSTER, KNOTT AVENUE/GOLDEN WEST STREET INTERCHANGE	3	55	4501	1185	0.95	8.70	30	D	46	4181	1072	0.98	8.70	32	D	142,200
R3.587	GARDEN GROVE, JCT. RTE. 39	3	62	5228	1358	0.96	4.90	30	D	56	4964	1272	0.98	4.90	31	D	150,200
R4.812	GARDEN GROVE, MAGNOLIA STREET INTERCHANGE	4	66	6523	1710	0.95	4.90	27	D	64	6704	1722	0.97	4.90	28	D	183,000
R5.817	GARDEN GROVE, BROOKHURST STREET INTERCHANGE	4	65	6217	1629	0.95	4.90	26	C	60	6657	1725	0.96	4.90	29	D	196,000
R6.811	GARDEN GROVE, EUCLID STREET INTERCHANGE	4	63	6040	1572	0.96	4.90	25	C	59	6635	1710	0.97	4.90	30	D	202,000
R7.829	GARDEN GROVE, HARBOR BOULEVARD	4	64	6416	1691	0.95	4.80	27	D	45	6941	1762	0.98	4.80	40	E	216,000
R8.822	GARDEN GROVE, GARDEN GROVE BOULEVARD INTERCHANGE	4	64	4463	1191	0.94	4.80	19	C	60	4067	1055	0.96	4.80	18	B	223,000
R9.729	ORANGE, MANCHESTER AVENUE/CITY DRIVE INTERCHANGE	3	66	4622	1168	0.99	4.80	24	C	35	4722	1267	0.93	4.80	49	F	229,800
R10.478	SANTA ANA, JCT. RTES. 5 AND 57; SANTA ANA/ ORANGE FREEWAYS	3	66	4228	1081	0.98	4.50	22	C	51	4215	1084	0.97	4.50	29	D	235,000
R10.992	SANTA ANA, MAIN STREET	4	64	5708	1462	0.98	4.50	23	C	41	5637	1433	0.98	4.50	36	E	146,000
R11.825	ORANGE, GLASSELL STREET INTERCHANGE	3	59	6342	1662	0.95	4.50	38	E	48	5753	1450	0.99	4.50	42	E	146,000
R12.866	TUSTIN AVENUE INTERCHANGE	4	61	5924	1609	0.92	4.50	27	D	38	6033	1530	0.99	4.50	41	E	141,300
R13.164	JCT. RTE. 55, COSTA MESA FREEWAY																118,000

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
0	TUSTIN, FINLEY AVENUE																48,500
0.267	JCT. RTE. 1																55,600
1.513	COSTA MESA, EAST 17TH STREET																87,700
1.82	COSTA MESA, HARBOR BOULEVARD																71,600
2.021	COSTA MESA, 19TH STREET																94,600
R2.772	COSTA MESA, VICTORIA/22ND STREETS	4	67	3971	1026	0.97	3.60	16	65	3638	964	0.94	3.60	15	B		134,100
R4.022	COSTA MESA, MESA DRIVE	4	59	9837	2566	0.96	3.60	44	60	7058	1863	0.95	3.60	31	D		153,600
R4.77	JCT. RTE. 73, CORONA DEL MAR FREEWAY	3	68	3317	856	0.97	3.60	17	67	4094	1072	0.95	3.60	22	C		153,600
R5.99	JCT. RTE. 405, SAN DIEGO FREEWAY	3	62	6194	1584	0.98	3.50	34	46	4152	1075	0.97	3.50	32	D		162,000
R6.99	SANTA ANA, MAC ARTHUR BOULEVARD	4	62	9213	2391	0.96	5.80	40	30	8598	2353	0.91	5.80	82	F		281,900
R7.85	SANTA ANA, DYER ROAD	4	56	12652	3296	0.96	5.80	61	37	10725	2785	0.96	5.80	78	F		288,100
R9.437	SANTA ANA, EDINGER AVENUE	4	59	9135	2807	0.81	5.80	49	23	10813	2864	0.94	5.80	127	F		304,100
R9.96	TUSTIN, MC FADDEN STREET INTERCHANGE	5	56	13612	3470	0.98	5.80	51	54	12897	3426	0.94	5.80	53	F		287,400
10.45	TUSTIN, JCT. RTE. 5, SANTA ANA FREEWAY	3	61	6880	1780	0.97	7.70	40	47	7708	2030	0.95	7.70	60	F		238,900
10.979	SANTA ANA, FOURTH STREET INTERCHANGE	4	65	6861	1786	0.96	7.70	29	46	7692	2008	0.96	7.70	46	F		259,100
11.785	TUSTIN, SEVENTEENTH STREET INTERCHANGE	4	63	10600	2756	0.96	7.70	45	54	11804	3030	0.97	7.70	58	F		251,000

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
12.967	JCT. RTE. 22 WEST, GARDEN GROVE FREEWAY	4	68	5676	1454	0.98	7.50	22	69	5557	1439	0.97	7.50	22	C	263,600
13.7	CHAPMAN AVENUE	4	65	6117	1570	0.97	5.90	25	57	7454	1903	0.98	5.90	34	D	231,000
15.242	ORANGE, KATELLA AVENUE INTERCHANGE	4	65	4626	1196	0.97	5.90	19	56	5654	1448	0.98	5.90	27	D	215,000
16.981	ORANGE, LINCOLN AVENUE INTERCHANGE	4	62	6614	1732	0.95	5.90	29	47	7460	1960	0.95	5.90	43	E	215,900
17.876	JCT RTE 91															

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD					PM PEAK PERIOD					2014 AADT			
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)		PHF	% Truck	PM Density
0	TUSTIN, FINLEY AVENUE															48,500
0.267	JCT. RTE. 1															55,600
1.513	COSTA MESA, EAST 17TH STREET															
1.82	COSTA MESA, HARBOR BOULEVARD															87,700
2.021	COSTA MESA, 19TH STREET															71,600
R2.772	COSTA MESA, VICTORIA/22ND STRETS	3	64	5330	1414	0.94	3.60	3.60	D	62	5243	1386	0.95	3.60	31	D
R4.022	COSTA MESA, MESA DRIVE	4	68	4051	1060	0.96	3.60	3.60	B	65	5450	1402	0.97	3.60	22	C
R4.77	JCT. RTE. 73, CORONA DEL MAR FREEWAY	3	59	4346	1185	0.92	3.60	3.60	D	62	3626	955	0.95	3.60	21	C
R5.99	JCT. RTE. 405, SAN DIEGO FREEWAY	3	43	4118	1088	0.95	3.50	3.50	D	30	4659	1210	0.96	3.50	54	F
R6.99	SANTA ANA, MAC ARTHUR BOULEVARD	4	62	10470	2783	0.94	5.80	5.80	F	58	10049	2880	0.87	5.80	51	F
R7.85	SANTA ANA, DYER ROAD	4	54	8818	2269	0.97	5.80	5.80	E	40	7458	1897	0.98	5.80	48	F
R9.437	SANTA ANA, EDINGER AVENUE	4	53	8598	2187	0.98	5.80	5.80	E	61	7423	1894	0.98	5.80	32	D
R9.96	TUSTIN, MC FADDEN STREET INTERCHANGE	4	44	8784	2283	0.96	5.80	5.80	F	59	7881	2051	0.96	5.80	35	E
10.45	TUSTIN, JCT. RTE. 5, SANTA ANA FREEWAY	4	47	8353	2182	0.96	7.70	7.70	F	48	7425	1907	0.97	7.70	41	E
10.979	SANTA ANA, FOURTH STREET INTERCHANGE	3	34	5130	1332	0.96	7.70	7.70	F	58	4536	1172	0.97	7.70	28	D
11.785	TUSTIN, SEVENTEENTH STREET INTERCHANGE	4	48	5864	1512	0.97	7.70	7.70	D	51	6002	1542	0.97	7.70	31	D
																251,000



Postmile	SEGMENT	# of LANES	AM PEAK PERIOD					PM PEAK PERIOD					2014 AADT			
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)		PHF	% Truck	PM Density
12.967	JCT. RTE. 22 WEST, GARDEN GROVE FREEWAY	3	66	8169	2234	0.91	7.50	47	67	5876	1494	0.98	7.50	31	D	
13.7	CHAPMAN AVENUE	5	51	7497	2046	0.92	5.90	33	59	7970	2033	0.98	5.90	29	D	263,600
15.242	ORANGE, KATELLA AVENUE INTERCHANGE	4	50	6489	1689	0.96	5.90	35	64	6586	1676	0.98	5.90	27	D	
16.981	ORANGE, LINCOLN AVENUE INTERCHANGE	4	60	7451	1960	0.95	5.90	34	64	6853	1784	0.96	5.90	29	D	215,000
17.876	JCT RTE 91															215,900

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
11.1	AT CHAPMAN OFF	5	67	5522	1472	0.94	6.14	18	C	67	5206	1358	0.96	6.14	17	B	244,200
11.22	CHAPMAN	5	67	6274	1614	0.97	6.14	20	C	66	5622	1461	0.96	6.14	18	C	250,000
11.68	ORANGEWOOD	5	70	7825	2051	0.95	6.14	24	C	65	6778	1782	0.95	6.14	23	C	250,000
12.2	STADIUM	5	N/A	N/A	N/A	N/A	6.14	N/A	N/A	N/A	N/A	N/A	N/A	6.14	N/A	N/A	250,000
12.5	KATELLA	5	N/A	N/A	N/A	N/A	6.14	N/A	N/A	N/A	N/A	N/A	N/A	6.14	N/A	N/A	250,000
12.9	DOUGLAS	5	68	7793	2019	0.96	6.14	24	C	59	7198	1831	0.98	6.14	25	C	251,800
13.38	BALL	5	67	6988	1849	0.94	6.14	23	C	52	6409	1618	0.99	6.14	26	C	251,800
13.9	WAGNER	5	64	6698	1738	0.96	6.14	22	C	52	6390	1672	0.96	6.14	27	D	251,000
14.73	LINCOLN	5	49	7209	1855	0.97	6.14	31	D	30	6809	1736	0.98	6.14	47	F	251,000
15.4	LA PALMA	3	58	4668	1221	0.96	6.14	29	D	59	4422	1124	0.98	6.14	26	C	279,000
15.7	N OF 91	3	58	5877	1507	0.97	6.14	36	E	59	5256	1343	0.98	6.14	31	D	278,000
16.5	ORANGETHROPE	6	63	8789	2295	0.96	6.14	25	C	60	8634	2221	0.97	6.14	26	C	278,000
17.18	CHAPMAN	6	70	7792	1999	0.97	6.14	20	C	65	6763	1769	0.96	6.14	19	C	244,800
18.3	YORBA LINDA	5	64	5654	1448	0.98	6.14	19	C	42	6532	1687	0.97	6.14	33	D	244,800
19.1	ROLLING HILLS	4	65	5715	1518	0.94	6.14	24	C	56	6638	1719	0.97	6.14	32	D	238,000
19.8	IMPERIAL	5	71	5846	1520	0.96	6.14	18	B	23	6959	1835	0.95	6.14	65	F	227,000
21.16	LAMBERT ROAD	4	67	5704	1534	0.93	6.14	24	C	47	5618	1497	0.94	6.14	33	D	221,100
22	TONNER CANYON	3	68	5566	1490	0.93	6.14	30	D	61	5064	1318	0.96	6.14	30	D	221,000

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
11.08	CHAPMAN 1	4	54	6176	1598	0.97	6.14	31	D	49	5882	1525	0.96	6.14	32	D	244,200
11.55	ORANGEWOOD	4	50	7274	1937	0.94	6.14	40	E	55	6936	1795	0.97	6.14	34	D	250,000
12.2	STADIUM	5	N/A	N/A	N/A	N/A	6.14	N/A	N/A	N/A	N/A	N/A	N/A	6.14	N/A	N/A	250,000
12.4	KATELLA	4	49	6407	1685	0.95	6.14	36	E	56	6121	1554	0.98	6.14	29	D	250,000
12.9	DOUGLAS	4	49	7806	2054	0.95	6.14	43	E	52	7619	2016	0.94	6.14	40	E	250,000
13.27	BALL	4	45	7285	1950	0.93	6.14	45	F	52	7141	1869	0.96	6.14	37	E	250,000
13.9	WAGNER	5	47	8351	2253	0.93	6.14	40	E	59	7740	1990	0.97	6.14	28	D	251,800
14.65	LINCOLN	5	57	7997	2196	0.91	6.14	32	D	67	7298	1890	0.97	6.14	23	C	251,800
15.4	LA PALMA	4	42	7023	1801	0.97	6.14	44	E	53	7117	1819	0.98	6.14	35	E	251,000
15.7	N OF 91	4	63	5763	1528	0.94	6.14	25	C	68	5271	1343	0.98	6.14	20	C	251,000
16.46	ORANGETHROPE	5	51	7506	1978	0.95	6.14	32	D	57	7382	1885	0.98	6.14	28	D	279,000
17.18	CHAPMAN 3	4	27	7293	1924	0.95	6.14	73	F	39	6637	1735	0.96	6.14	46	F	278,000
18.18	YORBA LINDA	5	33	7741	2078	0.93	6.14	52	F	47	6603	1703	0.97	6.14	30	D	278,000
19.1	ROLLING HILLS	4	25	7048	1907	0.92	6.14	79	F	13	6562	1677	0.98	6.14	136	F	244,800
19.73	IMPERIAL	4	19	6419	1754	0.91	6.14	97	F	62	5527	1441	0.96	6.14	24	C	244,800
20.7	LAMBERT	4	74	6683	1779	0.94	6.14	25	C	63	5321	1376	0.97	6.14	22	C	238,000
22.06	TONNER CANYON	4	27	6605	1773	0.93	6.14	68	F	65	6025	1527	0.99	6.14	24	C	227,000
																	221,100

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
10.000	JCT RTE 5	3	66.383	3387	918	0.92	0.95	19	C	65.85	1707	444	0.96	0.95	9	A	
11.760	GREENFIELD DR	3	52.15	2956	790	0.94	0.95	20	C	67.425	1231	341	0.90	0.95	7	A	35,600
13.404	LA PAZ ROAD	3	67.5	3820	1014	0.94	0.95	20	C	66.892	1479	396	0.93	0.95	8	A	34,500
14.393	ALISO CREEK ROAD	4	68.817	5016	1332	0.94	0.95	19	C	69.25	1827	475	0.96	0.95	7	A	48,600
16.250	EL TORO ROAD	4	59.767	6652	1702	0.98	1.04	29	D	53.733	3917	1070	0.92	1.04	20	C	57,400
18.696	TOLL PLAZA	4	66.55	6479	1693	0.96	1.04	26	C	68.483	2902	765	0.95	1.04	11	B	67,200
21.428	NEWPORT COAST DRIVE	4	52.15	2956	790	0.94	1.04	15	B	67.425	1231	341	0.90	1.04	5	A	67,200
22.448	BONITA CANYON DRIVE/FORD ROAD	4	66.183	6190	1603	0.97	1.04	24	C	67.875	2465	640	0.96	1.04	9	A	68,100
24.78	JAMBOREE ROAD	3	61.058	4455	1156	0.96	1.04	25	C	40.6	4433	1172	0.95	1.04	39	E	65,100
26.58	COSTA MESA, JCT RTE 55	3	64.208	3574	966	0.92	1.04	20	C	46.167	5308	1370	0.97	1.04	40	E	175,000
27.28	COSTA MESA, BEAR STREET	3	64.883	3684	986	0.93	1.04	20	C	43.85	5181	1349	0.96	1.04	41	E	117,200
27.81	JCT RTE 405, SAN DIEGO FREEWAY	3	64.375	3635	983	0.92	2.35	21	C	46.85	5421	1400	0.97	2.35	40	E	117,200

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD					PM PEAK PERIOD					2014 AADT				
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)		PHF	% Truck	PM Density	PM LOS
10.000	JCT RTE 5	3	67	1498	421	0.89	0.95	8	A	65	3005	788	0.95	0.95	16	B	35,600
11.760	GREENFIELD DR	3	69	831	242	0.86	0.95	5	A	65	2291	604	0.95	0.95	12	B	34,500
13.404	LA PAZ ROAD	3	66	927	272	0.85	0.95	5	A	36	3029	770	0.95	0.95	29	D	48,600
14.393	ALISO CREEK ROAD	3	67	1107	315	0.88	0.95	6	A	58	4035	1044	0.95	0.95	24	C	57,400
16.250	EL TORO ROAD	3	68	1222	333	0.92	1.04	7	A	62	4297	1102	1.04	1.04	24	C	67,200
18.696	TOLL PLAZA	4	67	2285	592	0.96	1.04	9	A	44	6500	1713	1.04	1.04	39	E	67,200
21.428	NEWPORT COAST DRIVE	4	70	1682	442	0.95	1.04	6	A	61	5729	1501	1.04	1.04	25	C	68,100
22.448	BONITA CANYON DRIVE/FORD ROAD	4	66	1878	483	0.97	1.04	7	A	63	5667	1465	1.04	1.04	23	C	65,100
24.78	JAMBOREE ROAD	3	56	4638	1209	0.96	1.04	29	D	60	4840	1255	1.04	1.04	28	D	175,000
26.58	COSTA MESA, JCT RTE 55	3	65	1038	276	0.94	1.04	6	A	62	1345	343	1.04	1.04	7	A	117,200
27.28	COSTA MESA, BEAR STREET	3	29	4716	1228	0.96	1.04	58	F	65	4389	1139	1.04	1.04	24	C	117,200
27.81	JCT RTE 405	2	35	2919	743	0.98	2.35	42	E	61	2770	707	2.35	2.35	23	C	

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Postmile	SEGMENT	# of Lanes	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
0	LOS ANGELES-ORANGE COUNTY LINE	4	52.067	6751	1770	0.95	6.48	35	E	61.375	6082	1580	0.96	6.48	27	D	243,000
R0.489	LA PALMA, ORANGETHORPE AVENUE	4	60.475	6855	1917	0.89	6.48	33	D	62.1	5645	1549	0.91	6.48	26	C	254,500
R0.848	BUENA PARK, VALLEY VIEW STREET	4	54.517	10132	2795	0.91	6.48	53	F	60.292	9702	2453	0.99	6.48	42	E	259,000
R1.842	BUENA PARK, KNOTT AVENUE	4	55	6144	1612	0.95	6.48	30	D	55	6386	1653	0.97	6.48	31	D	264,100
R2.615	BUENA PARK, JCT. RTE. 39/BEACH	4	47.442	6873	1884	0.91	8.08	41	E	50.133	6754	1725	0.98	8.08	36	E	263,700
R3.638	FULLERTON, JCT. RTE. 5, SANTA ANA FREEWAY	3	59.95	3830	1082	0.88	6.80	25	C	59.842	4244	1079	0.98	6.80	25	C	199,000
1.232	ANAHEIM, BROOKHURST AVENUE	4	64.533	6619	1675	0.99	6.80	27	D	62.45	6190	1610	0.96	6.80	27	D	262,100
2.234	EUCLID AVENUE INTERCHANGE	4	N/A	N/A	N/A	N/A	6.80	N/A	N/A	N/A	N/A	N/A	N/A	6.80	N/A	N/A	274,000
3.258	FULLERTON, HARBOR BOULEVARD	4	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	266,000
3.512	ANAHEIM, LEMON STREET/HARVARD AVENUE	4	N/A	N/A	N/A	N/A	6.80	N/A	N/A	N/A	N/A	N/A	N/A	6.80	N/A	N/A	266,000
4.256	ANAHEIM, EAST STREET	4	N/A	N/A	N/A	N/A	6.80	N/A	N/A	N/A	N/A	N/A	N/A	6.80	N/A	N/A	258,700
5.258	ANAHEIM, STATE COLLEGE BOULEVARD	4	57.667	6128	1600	0.96	9.20	29	D	55.317	6706	1910	0.88	9.20	36	E	254,000
6.119	ANAHEIM, JCT. RTE. 57, ORANGE FREEWAY	4	57.667	6128	1600	0.96	8.70	29	D	55.317	6706	1910	0.88	8.70	36	E	224,000
7.353	KRAEMER BOULEVARD/GLASSELL STREET	3	57.892	5105	1328	0.96	8.70	32	D	58.725	5013	1299	0.96	8.70	31	D	216,700
8.399	TUSTIN AVENUE INTERCHANGE	4	54.875	6063	1671	0.91	8.70	32	D	40.3	6877	1784	0.96	8.70	46	F	

Postmile	SEGMENT	# of Lanes	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
9.187	JCT. RTE. 55 SOUTH	4	N/A	N/A	N/A	N/A	N/A	6.5	N/A	N/A	N/A	N/A	6.5	N/A	N/A	231,300
10.091	LAKEVIEW AVENUE	6	63.583	7269	1862	0.98	4.5	20	C	63.55	8072	2089	0.97	4.5	22	322,000
11.540	PERALTA, JCT. RTE. 90 WEST	5	66.492	6073	1585	0.96	5	20	C	67.483	6568	1669	0.98	5	20	302,900
14.431	WEIR CANYON ROAD	5	68.842	5716	1483	0.96	5	18	B	66.6	6194	1571	0.99	5	19	256,000
15.925	JCT RTE 241	4	67.083	5575	1502	0.93	5.00	23	C	53.275	6624	1686	0.98	5.00	32	233,700
16.404	GYPSUM CANYON ROAD INTERCHANGE	4	69.375	5079	1315	0.97	5.00	19	C	62.392	5977	1543	0.97	5.00	25	259,600
17.950	COAL CANYON ROAD	5	71	7010	1868	0.94	5.00	22	C	60.142	8073	2076	0.97	5.00	28	259,600
18.905	ORANGE/RIVERSIDE COUNTY LINE	6	66.3	6846	1854	0.92	5.00	19	C	28.708	8862	2279	0.97	5.00	54	259,600

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
0	LOS ANGELES-ORANGE COUNTY LINE	4	N/A	N/A	N/A	N/A	N/A	6.48	N/A	N/A	N/A	N/A	6.48	N/A	N/A	N/A	243,000
R0.49	LA PALMA, ORANGETHROPE AVENUE	4	61	5883	1501	0.98	6.48	6.48	C	61	5309	1421	0.93	6.48	24	C	
R1	BUENA PARK, VALLEY VIEW STREET	4	57	5684	1467	0.97	6.48	6.48	D	49	9840	2503	0.98	6.48	53	F	254,500
R1.99	BUENA PARK, KNOTT AVENUE	4	56	6900	1823	0.95	6.48	6.48	D	53	6058	1543	0.98	6.48	30	D	259,000
R2.6	BUENA PARK, JCT. RTE. 39/BEACH	4	48	7065	1820	0.97	8.08	8.08	E	40	6607	1682	0.98	8.08	43	E	264,100
R3.4	FULLERTON, JCT. RTE. 5, SANTA ANA FREEWAY	3	54	5075	1365	0.93	6.80	6.80	D	50	4906	1291	0.95	6.80	36	E	263,700
1.12	ANAHEIM, BROOKHURST AVENUE	3	59	4986	1291	0.97	6.80	6.80	D	59	4863	1278	0.95	6.80	30	D	199,000
2.11	EUCLID AVENUE INTERCHANGE	3	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	262,100
3.13	FULLERTON, HARBOR BOULEVARD	4	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	274,000
3.91	ANAHEIM, LEMON STREET/ HARVARD AVENUE	4	N/A	N/A	N/A	N/A	6.80	6.80	N/A	N/A	N/A	N/A	N/A	6.80	N/A	N/A	266,000
4.18	ANAHEIM, EAST STREET	3	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	266,000
5.14	ANAHEIM, STATE COLLEGE BOULEVARD	3	63	4379	1119	0.98	9.20	9.20	C	57	4369	1110	0.98	9.20	27	D	258,700
6.15	ANAHEIM, JCT. RTE. 57, ORANGE FREEWAY	3	51	5768	1560	0.92	8.70	8.70	E	55	4965	1421	0.87	8.70	36	E	254,000
																	224,000



Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
7.4	KRAEMER BOULEVARD/ GLASSELL STREET	5	67	6871	1768	0.97	8.70	C	60	6140	1621	0.95	8.70	23	C	216,700
8.36	TUSTIN AVENUE INTERCHANGE	4	56	7021	1799	0.98	8.70	D	56	5858	1489	0.98	8.70	28	D	
9.187	JCT. RTE. 55 SOUTH	4	N/A	N/A	N/A	N/A	6.50	N/A	N/A	N/A	N/A	N/A	6.50	N/A	N/A	231,300
10.091	LAKEVIEW AVENUE	5	71	8349	2155	0.97	4.50	C	52	7478	1907	0.87	4.50	34	D	322,000
11.540	PERALTA, JCT. RTE. 90 WEST	5	69	7324	1869	0.98	5.00	C	59	6023	1531	0.98	5.00	21	C	302,900
14.431	WEIR CANYON ROAD	5	69	7963	2029	0.98	5.00	C	61	6247	1610	0.97	5.00	22	C	256,000
15.925	JCT RTE 241	4	65	7225	1853	0.97	5.00	D	65	5639	1424	0.99	5.00	22	C	233,700
16.404	GYPSUM CANYON ROAD INTERCHANGE	4	62	7487	1884	0.99	5.00	D	54	55630	1417	9.81	5.00	27	D	259,600
17.950	COAL CANYON ROAD	5	61	10166	2646	0.96	5.00	E	68	6590	1720	0.96	5.00	21	C	259,600
18.905	ORANGE/RIVERSIDE COUNTY LINE	4	52	6845	1768	0.97	5.00	D	66	4540	1203	0.94	5.00	19	C	259,600

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
13.04	ORANGE 1	2	68	800	211	0.95	3.19	6	A	62	2277	666	0.85	3.19	22	C	
13.42	ORANGE 2	3	65	1548	412	0.94	3.19	9	A	65	3147	913	0.86	3.19	19	C	47,000

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
14.550	OSO	2	68	782	216	0.91	6.36	7	68	306	88	0.87	6.36	3	A	6,600
17.768	ANTONIO	2	66	779	204	0.95	6.36	6	65	382	114	0.84	6.36	4	A	16,000
18.488	SANTA MARGARITA	2	69	1296	362	0.90	6.36	11	66	476	129	0.92	6.36	4	A	36,600
20.077	LOS ALISOS	3	64	3172	815	0.97	1.70	17	64	1500	402	0.93	1.70	8	A	37,200
21.802	PORTOLA UC	4	66	4942	1315	0.94	1.70	20	67	2204	599	0.92	1.70	9	A	32,300
23.418	ALTON	3	68	3374	911	0.93	3.08	18	67	1263	346	0.91	3.08	7	A	39,800
24.968	PORTOLA	3	67	3360	894	0.94	3.08	18	67	1147	299	0.96	3.08	6	A	38,900
27.378	JCT RTE 133	3	68	1065	364	0.73	3.08	7	68	1099	316	0.87	3.08	6	A	32,600
32.541	CHAPMAN-SANTIAGO RD UC	2	68	1283	355	0.90	3.08	11	65	2264	650	0.87	3.08	20	C	48,000
36.099	WINDY RIDGE TOLL	3	69	1831	474	0.97	3.08	9	51	4182	1087	0.96	3.08	29	D	48,000
39.079	JCT RTE 91	4	66	1758	463	0.95	1.66	7	51	3042	804	0.95	1.66	16	B	

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
14.550	OSO	2	67	264	88	0.75	6.36	3	67	585	162	0.90	6.36	5	A	6,600
17.768	ANTONIO	2	67	2350	612	0.96	6.36	19	65	2694	685	0.98	6.36	22	C	16,000
18.488	SANTA MARGARITA	2	67	391	108	0.91	6.36	3	67	1184	330	0.90	6.36	10	A	36,600
20.077	LOS ALISOS	2	64	1313	385	0.85	1.70	12	63	2674	721	0.93	1.70	23	C	37,200
21.802	PORTOLA UC	2	67	877	253	0.87	1.70	8	65	2383	626	0.95	1.70	19	C	32,300
23.418	ALTON	3	68	1133	319	0.89	3.08	6	65	3026	794	0.95	3.08	16	B	39,800
24.968	PORTOLA	2	68	762	224	0.85	3.08	7	66	2466	647	0.95	3.08	20	C	38,900
27.378	JCT RTE 133	4	68	1879	515	0.91	3.08	8	67	3748	971	0.96	3.08	15	B	32,600
32.541	CHAPMAN-SANTIAGO RD UC	3	65	3444	934	0.92	3.08	20	68	1395	374	6.00	3.08	1	A	48,000
36.099	WINDY RIDGE TOLL	3	60	4836	1252	0.97	3.08	28	65	1705	454	0.94	3.08	9	A	48,000
39.079	JCT RTE 91	5	62	7007	1857	0.94	1.66	24	71	1999	565	0.88	1.66	6	A	48,000

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
0.000	WALNUT AVENUE	2	67	231	60	0.96			66	2046	537	0.95		16	B	
0.239	JAMBOREE	2	65	4295	1128	0.95			62	4831	1129	1.07		36	E	
1.638	IRVINE	2	65	3183	840	0.95			67	428	117	0.91		3	A	37,600
2.848	PORTOLA	2	61	2520	654	0.96			63	768	202	0.95		6	A	36,000
6.035	CHAPMAN	2	65	4295	1128	0.95			62	4831	1229	0.98		39	E	32,300
6.205	JCT RTE 241															32,300

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
0.230	JCT. RTE. 5	3	33	4662	1228	0.95	5.00	50	F	67	3227	850	0.95	5.00	17	B	190,400
0.949	IRVINE CENTER	5	52	7434	1944	0.96	5.00	31	D	70	5784	1476	0.98	5.00	17	B	213,000
1.804	JCT. RTE. 133	4	29	7726	2133	0.91	5.20	77	F	53	6473	1731	0.93	5.20	33	D	250,000
2.876	SAND CANYON	4	34	8309	2157	0.96	5.20	65	F	47	7213	1903	0.95	5.20	42	E	255,600
3.947	UNIVERSITY	4	42	8335	2115	0.99	5.60	52	F	46	7358	1923	0.96	5.60	43	E	244,000
5.618	CULLVER DRIVE	4	60	8575	2199	0.97	5.60	38	E	55	7600	1964	0.97	5.60	37	E	268,000
6.917	JAMBOREE	5	64	8722	2209	0.99	5.60	28	D	45	7579	1969	0.96	5.60	36	E	277,100
7.803	MAC ARTHUR	5	64	9037	2345	0.96	5.00	30	D	39	8632	2186	0.99	5.00	46	F	279,000
8.740	JCT. RTE. 55	4	63	4614	1212	0.95	3.49	19	C	54	5270	1382	0.95	3.49	26	D	239,000
9.46	BRISTOL	4	65	6067	1572	0.96	3.49	24	C	57	6446	1645	0.98	3.49	29	D	229,000
9.9	BEAR	5	68	7474	1917	0.97	3.49	23	C	55	8547	2197	0.97	3.49	33	D	292,000
10.9	FAIRVIEW	6	69	7913	2019	0.98	3.49	20	C	54	8911	2247	0.99	3.49	28	D	312,000
11.4	HARBOR	7	65	8915	2281	0.98	3.49	21	C	27	9579	2591	0.92	3.49	55	F	291,000
12.85	EUCLID	5	70	7701	1979	0.97	3.49	23	C	36	8177	2082	0.98	3.49	47	F	268,900
13.74	BROOKHURST	4	68	6595	1709	0.96	3.49	26	C	40	6868	1768	0.97	3.49	45	E	252,000
14.82	WARNER	4	68	6852	1750	0.98	3.49	26	D	53	6827	1763	0.97	3.49	34	D	265,600
15.17	MAGNOLIA	4	66	6758	1751	0.96	3.49	27	D	53	3733	1742	0.54	3.49	33	D	265,600
16.52	BEACH	4	56	7069	1855	0.95	3.49	34	D	48	6838	1731	0.99	3.49	36	E	265,600
17.45	MCFADDEN	4	57	8125	2116	0.96	3.49	38	E	54	7931	2006	0.99	3.49	38	E	265,600
17.92	GOLDENWEST	4	59	7170	1867	0.96	3.49	32	D	58	7178	1812	0.99	3.49	32	D	265,600
19.24	WESTMINISTER	4	54	5964	1546	0.96	3.49	29	D	54	6444	1661	0.97	3.49	31	D	265,600
20.33	BRYANT	4	57	7109	1838	0.97	3.49	33	D	59	7037	1829	0.96	3.49	31	D	262,400

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT		
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density	PM LOS
22.55	SEAL BEACH	6	64	10617	2889	0.92	3.49	31		60	10365	2630	0.99	3.49	30	D	245,000
23.62	SALMON	5	N/A	N/A	N/A	N/A	3.49	N/A	N/A	N/A	N/A	N/A	N/A	3.49	N/A	N/A	377,000
																	369,500

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Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck	
0.230	JCT. RTE. 5	5	66	5540	1469	0.94	5.00	18	6625	1793	0.92	5.00	22	C	190,400
0.949	IRVINE CENTER	5	67	5537	1480	0.94	5.00	18	6613	1776	0.93	5.00	23	C	213,000
1.804	JCT. RTE. 133	4	63	6457	1668	0.97	4.90	27	6644	1750	0.95	4.90	28	D	250,000
2.876	SAND CANYON	4	64	6792	1900	0.89	5.20	31	7080	1802	0.98	5.20	39	E	255,600
3.947	UNIVERSITY	4	54	7598	1963	0.97	5.60	38	6876	1782	0.96	5.60	37	E	244,000
5.618	CULVER DRIVE	4	49	7769	1997	0.97	5.60	42	7077	1799	0.98	5.60	40	E	268,000
6.917	JAMBOREE	6	64	7542	1958	0.96	5.60	21	7899	2105	0.94	5.60	38	E	277,100
7.803	MAC ARTHUR	5	55	10444	2720	0.96	5.00	40	8840	2280	0.97	5.00	35	D	279,000
8.740	JCT. RTE. 55	4	34	7476	1987	0.94	3.49	59	6697	1735	0.96	3.49	37	E	239,000
9.54	BRISTOL	5	41	9037	2386	0.95	3.49	47	6360	1647	0.97	3.49	21	C	229,000
9.9	BEAR	4	34	7927	2086	0.95	3.49	62	5748	1449	0.99	3.49	24	C	292,000
10.28	FAIRVIEW	5	44	8581	2221	0.97	3.49	41	6378	1611	0.99	3.49	20	C	312,000
11.2	HARBOR	6	35	10415	2705	0.96	3.49	53	9133	2329	0.98	3.49	25	C	291,000
12.5	EUCLID	5	41	9346	2389	0.98	3.49	47	8504	2182	0.97	3.49	29	D	268,900
13.81	BROOKHURST	4	53	8387	2120	0.99	3.49	41	7806	2001	0.98	3.49	34	D	252,000
14.72	WARNER	4	34	6976	1916	0.91	3.49	58	7206	1825	0.99	3.49	43	E	265,600
15.16	MAGNOLIA	4	43	7660	2061	0.93	3.49	49	8223	2107	0.98	3.49	73	F	265,600
16.26	EDINGER	5	36	7428	2067	0.90	3.49	47	7809	1995	0.98	3.49	27	D	265,600
16.6	BEACH	4	35	5324	1469	0.91	3.49	43	5703	1452	0.98	3.49	24	C	265,600
17.45	MCFADDEN	4	38	7147	1920	0.93	3.49	52	7656	1950	0.98	3.49	54	F	265,600
17.98	GOLDENWEST	4	42	5847	1725	0.85	3.49	42	6185	1587	0.97	3.49	27	D	262,400
19.05	WESTMINISTER	4	31	6400	1904	0.84	3.49	62	6748	1781	0.95	3.49	35	E	

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
20.33	BRYANT	5	42	7556	2048	0.92	3.00	E	63	7245	1847	0.98	3.00	24	C	245,000
22.54	SEAL BEACH	6	33	9487	2698	0.88	3.00	F	41	10228	2584	0.99	3.00	43	E	377,000
23.62	SALMON	4	35	5653	1574	0.90	3.00	F	61	6280	1605	0.98	3.00	27	D	369,500
																254,200

\*\* % Truck and AADT Values are the most recent values published at [www.dot.ca.gov/hq/traffops/safers/trafdata/](http://www.dot.ca.gov/hq/traffops/safers/trafdata/) which is still currently 2014 data \*\*

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD						PM PEAK PERIOD						2014 AADT	
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)	PHF	% Truck		PM Density
R 1.26	KATELLA 1	4	66	4680	1191	0.98	4.63	18	35	5936	1525	0.97	4.63	44	E	166,200
R 1.55	KATELLA 2	4	69	4370	1208	0.90	4.63	18	62	5521	1418	0.97	4.63	23	C	173,100

\*\* % Truck and AADT Values are the most recent values published at [www.dot.ca.gov/hq/traffops/saferes/trafdata/](http://www.dot.ca.gov/hq/traffops/saferes/trafdata/) which is still currently 2014 data \*\*

Postmile	SEGMENT	# of LANES	AM PEAK PERIOD					PM PEAK PERIOD					2014 AADT			
			AM Speed	AM (PHV)	PHV (15 min)	PHF	% Truck	AM Density	AM LOS	PM Speed	PM (PHV)	PHV (15 min)		PHF	% Truck	PM Density
R 1.26	KATELLA 1	4	62.35	5619	1607	0.87	4.63	D	64.708	5318	1365	0.97	4.63	22	C	166,200
R 1.55	KATELLA 2	4	64.108	4993	1451	0.86	4.63	C	66.625	4825	1263	0.96	4.63	19	C	173,100

\*\* % Truck and AADT Values are the most recent values published at [www.dot.ca.gov/hq/traffops/saferes/tratdata/](http://www.dot.ca.gov/hq/traffops/saferes/tratdata/) which is still currently 2014 data \*\*

***Appendix B-1: Meeting CMP Traffic Impact  
Analysis Requirements***

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# Meeting CMP Traffic Impact Analysis Requirements

**AN OPTIONAL GUIDANCE FOR LOCAL JURISDICTIONS**

*Prepared for:*

**Orange County Environmental Management Agency  
Orange County Transportation Commission  
Orange County Transit District  
League of Cities, Orange County Division  
Transportation Corridor Agencies**

*Prepared by:*

**Kimley-Horn and Associates, Inc.  
and  
The Planning Center**

June 11, 1991

## CMP-TIA REQUIREMENTS

### Requirements of CMP legislation

- Analyze impacts of land use decisions on CMP Highway System.
- Estimate costs associated with mitigation of impacts on CMP Highway System.
- Exclude costs associated with mitigating the impacts of interregional travel.
- Allow credits against mitigation costs for local public and private contributions to improvements to the CMP Highway System.
  - For toll road facilities, allow credits only for local public and private contributions which will not be reimbursed from toll revenues or other state or federal sources.
- Report annually on actions taken to adopt and implement a program to analyze the impacts of land use decisions on the CMP Highway System and to estimate the costs of mitigating those impacts.

### Year One Goal

- Identify the impacts of development anticipated to occur over the next 7 years on the CMP Highway System and the projected costs of mitigating those impacts.

### Actions Required of Local Jurisdictions

- A TIA will be required for CMP purposes for all proposed developments generating 2,400 or more daily trips. For developments which will directly access a CMP Highway System link, the threshold for requiring a TIA should be reduced to 1,600 or more trips per day.
- Document procedures used to identify and analyze traffic impacts of new development on CMP Highway System. This documentation should include the following:
  - Identification of type of development proposals which are subject to a traffic impact analyses (TIA);
  - Description of required or acceptable TIA methodology; and
  - Description of inter-jurisdictional coordination process used when impacts cross local agency boundaries.
- Document procedures/standards used to determine the costs of mitigation requirements for impacts of new development on CMP Highway System.
- Document methodology and procedures for determining applicable credits against mitigation costs including allowable credits associated with contributions to toll road facilities.

## SECTION 1 – INTRODUCTION

### Purpose

State legislation creating the Congestion Management Program (CMP) requires that the program contain a process to analyze the impacts of land use decisions by local governments on the regional transportation system. Once impacts of a land use decision are identified, the CMP also requires that the costs to mitigate the impacts be determined.

For CMP purposes, the regional transportation system is defined by the legislation as all state highways and principal arterials at a minimum. This system is referred to as the CMP Highway System. The identification and analysis of impacts along with estimated mitigation costs are determined with respect to this CMP Highway System.

The objectives of this report are to:

- Provide guidance to local agencies in conducting traffic impact analyses.
- Assist local agencies in maintaining eligibility for funds through documentation of CMP compliance.
- Make available minimum standards for jurisdictions wishing to use them for identifying and analyzing impacts on CMP Highway System.
- Establish CMP documentation requirements for those jurisdictions which elect to use their own TIA methodology.
- Establish a baseline from which TIA standardization may evolve as experience is gained in the CMP process.
- Cause the analysis of impacts on the CMP Highway System to be integrated into the local agency development review process.
- Provide a method for determining the costs associated with mitigating development impacts.
- Provide a framework for facilitating coordination between agencies when appropriate.

### Background

Through a coordinated effort among local jurisdictions, public agencies, business and community groups, Orange County has developed a Congestion Management Program framework in response to the requirements of Assembly Bill 1791. This framework is contained in the Congestion Management Program Preparation Manual which was issued in January 1991 as a joint publication of the following agencies:

- County of Orange
- Orange County Division, League of California Cities
- Orange County Transportation Commission
- Orange County Transit District

- Transportation Corridor Agencies

The CMP Manual describes the CMP Program requirements for each component prescribed by the CMP provision of AB 1791. The components include one entitled Land Use Coordination, which sets forth the basic requirements for the assessment, mitigation, and monitoring of traffic impacts to the CMP Highway System which are attributable to development projects.

### **Consolidation of Remaining Issues**

This report is intended to present a useful reference in addressing the remaining issues associated with the identification and treatment of development impacts on the CMP Highway System. It is desirable that a standardized approach be utilized for determining which projects require analysis and in carrying out the resulting traffic impact analysis (TIA). It is also desirable that a reasonably uniform approach be utilized in determining appropriate mitigation strategies and estimating the associated costs.

### **TIA Survey History**

In 1989, Kimley-Horn and Associates, Inc. conducted a survey of TIA procedures being used at the time by local jurisdictions within Orange County. The survey revealed that although there were some commonalities, there was considerable variation in approach, scope, evaluation methodology, and project disposition.

As part of the CMP process, it was determined that the identification of TIA elements which can or should be standardized should be accomplished. Additional documentation of cost estimating practices and the development of standardized costs and estimating procedures will be valuable in achieving desired consistency among jurisdictions.

In order to accomplish these objectives, Kimley-Horn's previous TIA survey was updated and additional information was solicited from each local agency within Orange County. The information was obtained through telephone interviews with City Engineers and Planners after they had an opportunity to examine the survey questionnaire which was mailed to them in advance of the interview. The information obtained was used in preparing the methodology recommendations contained in this report. A summary of the update survey results is provided in the Appendix.

### **Relationships with Other Components**

In addition to being an integral part of the Land Use Coordination component of the CMP, the traffic impact analysis requirements also relate to all other CMP components to a greater or lesser degree. These components include the following:

- Modeling
- Level of Service
- Transit Standards
- Traffic Demand Management
- Deficiency Plans
- Capital Improvement Program

The Land Use Coordination section in Chapter 3 of the CMP Preparation Manual dated January, 1991 contains a detailed description of each of the component linkages listed above.

## **SECTION 2- REQUIREMENTS OF CMP LEGISLATION**

The complete text of CMP legislation is contained in Appendix A to the Preparation Manual for the Congestion Management Program for Orange County dated January, 1991. For ease of reference, the requirements of this legislation related to analysis of the impacts of land use decisions made by local jurisdictions are summarized as follows:

- Analyze impacts of land use decisions on CMP Highway System.
- Estimate costs associated with mitigation of impacts on CMP Highway System.
- Exclude costs associated with mitigating the impacts of interregional travel.
- Allow credits against mitigation costs for local public and private contributions to improvements to the CMP Highway System.
  - For toll road facilities, allow credits only for local public and private contributions which will not be reimbursed from toll revenues or other state or federal sources.
- Report annually on actions taken to adopt and implement a program to analyze the impacts of land use decisions on the CMP Highway System and to estimate the costs of mitigating those impacts.

## **SECTION 3 - ACTIONS REQUIRED OF LOCAL AGENCIES**

The provisions of CMP legislation, as summarized in the preceding section, impose a requirement on local jurisdictions to carry out certain actions in order to demonstrate their compliance with the CMP program. This compliance will maintain eligibility to receive state gas tax funds made available by the voter approved Proposition 111. The actions and documentation requirements related to the identification and analysis of traffic impacts include the following:

- A TIA will be required for CMP purposes for all proposed developments generating 2,400 or more daily trips. For developments which will directly access a CMP Highway System link, the threshold for requiring a TIA should be reduced to 1,600 or more trips per day.
- Document procedures used to identify and analyze traffic impacts of new development on CMP Highway System. This documentation should include the following:
  - Identification of type of development proposals which are subject to a traffic impact analyses (TIA);
  - Description of required or acceptable TIA methodology; and
  - Description of inter-jurisdictional coordination process used when impacts

cross local agency boundaries.

- Document procedures/standards used to determine the costs of mitigation requirements for impacts of new development on CMP Highway System.
- Document methodology and procedures for determining applicable credits against mitigation costs including allowable credits associated with contributions to toll road facilities.
- Establish annual monitoring and reporting process to summarize activities performed in analyzing the impacts of land use decisions on the CMP Highway System and in estimating the associated mitigation costs. Procedures for incorporating mitigation measures into the Capital Improvement Program should also-be established.
- For the first year, local jurisdictions may assume that all interregional travel occurs on the freeway system or they may develop an analysis methodology to determine the amount of interregional travel occurring on arterials which are part of the CMP Highway System. During the first year, TIAs need to analyze only the impacts to arterial portions of the CMP Highway System.

#### **SECTION 4 - CMP TRAFFIC IMPACT ANALYSIS METHODOLOGY**

In order to assure that the CMP Program meets its objectives of linking land use decisions with the adequate evaluation of impacts related to those decisions, traffic impact analyses must often be undertaken. There are a number of essential elements which should be included in traffic impact analyses (TIA) used to support the program. Many local jurisdictions already employ development review processes which will be adequate for addressing CMP requirements. For those jurisdictions wishing technical guidance in carrying out the analysis of traffic impacts on the CMP Highway System, this section offers an appropriate TIA methodology.

##### **PROJECTS REQUIRING TIA ANALYSIS**

All development in Orange County will use the CMP Network to a greater or lesser extent from time-to-time. The seven-year capital improvement program, together with deficiency plans to respond to deficiencies which cannot be resolved in the 7-year timeframe, are developed in response to anticipated growth in travel within a jurisdiction. Thus, a certain level of travel growth is addressed in the normal planning process and it is not necessary to evaluate relatively small projects with a TIA or to rely on TIA's as the primary means of identifying needed CMP Highway System improvements. Furthermore, County voters have approved a sales tax increase which will fund major improvements to the transit and highway systems serving the County.

Many jurisdictions will require an EIR for a proposed development project. When required, the EIR should include steps necessary to incorporate the required CMP analysis. Most or all of the TIA elements described in this section would normally be

incorporated into the typical EIR traffic analysis.

Certain development projects not requiring an EIR should still be evaluated through a TIA process due to their land use type, intensity, proximity to the CMP network, and/or duration of development timeframe. In other words, developments which will significantly alter the anticipated demand on a CMP roadway should be evaluated through a TIA approach.

At the present time, there is a wide-ranging approach to determining which projects will require a TIA. In some jurisdictions, there are formal guidelines, while in others it depends primarily on the judgment of a member of staff relative to the probable significance of the project's impact on the surrounding road system.

The OCTC TIA guidelines recommended defining three percent of the level of service standard as significant impact. This seems reasonable for application for CMP purposes. Thus, project impacts of three percent or less can be mitigated by impact fees or other revenues. Projects with a potential to create an impact of more than three percent of Level of Service E capacity will require TIA's. On this basis, it is recommended that all development projects which generate more than 2,400 daily trips be subject to a TIA for CMP evaluation. For projects which will directly access or be in close proximity to a CMP Highway System link a reduced threshold of 1,600 trips/day would be appropriate. Appendix B provides background information of the derivation of these threshold values.

### **TIA PROCESS**

There are a number of essential elements in the TIA process itself. It is desirable that all of these elements be evaluated within an acceptable range of criteria in order to assure the objectives of the CMP process and to maintain a reasonable degree of equity from jurisdiction to jurisdiction. It is recognized, however, that for certain of the elements, some variations relating to professional judgment and local criteria and characteristics are necessary and appropriate to the process. These factors have been fully considered in developing the descriptions of the following elements:

- Evaluation of existing conditions
- Trip generation
- Internal capture and passer-by traffic
- Trip distribution and assignment
- Radius of development influence
- Background traffic
- Capacity analysis methodology
- Impact costs/mitigation

### **Evaluation of Existing Conditions**

In order to evaluate the relative impacts of a proposed development, determine CMP Highway System status and define appropriate mitigation for new impacts, it is necessary to understand the existing conditions on the affected roadway network. Evaluation of

existing conditions is common to nearly all jurisdictions in Orange County. Given that most jurisdictions use link and intersection capacity analysis techniques compatible with the techniques identified in the level-of-service component, no changes in existing local jurisdiction procedures should be necessary in connection with the CMP Program.

### **Trip Generation**

At the foundation of traffic impact analyses is the quantification of trip generation. Use of the ITE Trip Generation Manual is common throughout Orange County. In addition, other widely accepted practices are being used when appropriate to supplement the lit data. These practices include use of acceptable rates published by local agencies and surveys conducted at similar sites, subject to approval of the reviewing agency. Given the uniformity of practice in Orange County to date, no major adjustments in this procedure should be required. It would be desirable however to establish a central library for reporting the results of special trip generation studies and making these results available to all other jurisdictions who wish them.

### **Internal Capture and Passer-by Traffic**

Techniques for identifying the internal relationship of travel within mixed-use developments and the degree to which development captures passer-by trips as opposed to creating new trips are being applied by approximately 2/3 of the local jurisdictions within Orange County. The use of guidelines in the ITE Trip Generation Manual and appropriate professional judgment are the predominant techniques employed. To supplement the guidance available through ITE documentation, local jurisdictions are encouraged to undertake additional studies to document rates applicable within their jurisdiction. The determination of applicable rates should be undertaken by experienced transportation engineering professionals with thorough documentation of the methodology, data, and assumptions used. It is recommended that those jurisdictions which do not currently allow these adjustments establish revised TIA procedures incorporating this element. As with trip generation data, a central library would be desirable for reporting of data and analyses performed locally related to determination of appropriate factors.

### **Trip Distribution and Assignment**

Several appropriate distribution and assignment techniques are used in Orange County, depending on the size of the development and the duration of buildout. Manual and computer modeling approaches are used as appropriate. Manual methods based on the best socio-economic information available to the agency and applicant should be acceptable except when a development's size makes a modeling approach more appropriate. Sources of this information include demographic surveys, market analyses, and previous studies.

### **Radius of Development Influence**

There are numerous ways to identify the study area to be evaluated in a TIA. These include both qualitative and quantitative approaches. One of the most effective ways is through the determination of the quantity of project traffic on CMP roadway links compared to a selected level of impact. The goal of a quantitative approach is to be sure that all elements



of the CMP network are addressed in a comparable manner from jurisdiction to jurisdiction. This is important due to the potential for overlapping impacts among jurisdictions. It is also important to maintain flexibility within a quantitative process to allow transportation professionals at local jurisdictions to add areas to the study which are of specific concern. It is not intended that CMP practices should restrict this aspect of each agency's existing TIA process.

It is recommended that the study area for CMP Highway System links be defined by a measure of significant impact on the roadway links. As a starting point, it is proposed that the measure be three percent of existing roadway capacity. Thus, when a traffic impact analysis is being done it would require the inclusion of CMP roadway links that are impacted by 3 percent or more of their LOS E capacity. If a TIA is required only for CMP purposes, the study area would end when traffic falls below three percent of capacity on individual roadway links. If the TIA is also required for other purposes, additional analysis can be required by the local jurisdiction based on engineering judgment or local regulation as applicable.

### **Background Traffic**

In order for a reasonable assessment of the level of service on the CMP network, it is necessary to not only identify the proposed development impact, but also the other traffic which can be expected to occur during the development of the project. There are numerous methods of evaluating background traffic. The implications of these alternative methods are that certain methodologies may result in deficiencies, while other methodologies may find an acceptable operating conditions.

The cost to mitigate impacts of a land use decision is unrelated to background traffic. Rather, it is related to the cost of replacing the capacity which is consumed by the proposed development. However, it is necessary to understand background traffic in order to evaluate level-of-service. Background traffic is composed of existing traffic demands and growth from new development which will occur over a specific period of time. Both the existing and the growth elements of background traffic contain sub-elements. These include traffic which is generated within Orange County, that which begins and/or ends within the County, and interregional traffic which has neither end in Orange County. CMP legislation stipulates that interregional traffic will not be considered in CMP evaluations with respect to LOS compliance or determining costs of mitigation.

Given that the CMP process is new, there is no existing practice of separating interregional traffic from locally generated traffic. Until a procedure for identifying interregional traffic is developed, local jurisdictions may assume that all interregional traffic occurs on the freeway system. Initially TIA's required for CMP purposes need only analyze the impacts to arterial portions of the CMP Highway System.

Local governments in Orange County are generally consistent in their approach to background traffic. There are three major approaches used. The first is to use historical growth factors which are applied to existing traffic volumes to project future demands. The second is to aggregate the impacts of specific individual projects which have been approved or planned but not built to identify the total approved background traffic on the study area roadway system. A third method is to use computer modeling to identify

total traffic demands which represent both background traffic and project impact traffic. For the present CMP program, it is recommended that the discretion for the appropriate process lie within the local jurisdiction, however, the method to be used in the jurisdiction should be clearly defined in the agency's TIA rules and procedures. In addition, it is recommended that all jurisdictions create a listing of approved development projects and a map showing their locations which would be updated frequently and be available to other jurisdictions on request. The listing should include information related to type and size of land use and phasing for each project.

It is appropriate to periodically update long range forecasts based on development approvals and anticipated development growth in the region and plan a transportation system which will provide the necessary level-of-service for this amount of development. When a development proposal will significantly alter this long-term plan, it will be necessary to address the aggregate of all approved development to assure that there is a long-term solution. However, from a TIA perspective, it is reasonable and practical to consider only that development traffic which can be expected to exist at the time of buildout of a new development proposal. That is to say, for CMP purposes background traffic should be limited to that traffic which is generated by development which will exist at the time of buildout of a proposed development. CEQA requirements may dictate that other background traffic scenarios be analyzed as well.

### **Capacity Analysis Methodology**

Once the projected traffic demands are known, it is necessary to evaluate these demands relative to available and planned roadway capacity. The methodology used in capacity determination in Orange County is relatively uniform. Additionally, the level of service (LOS) component of the CMP Program has identified specific criteria which are to be used in determining level-of-service on the CMP Highway System.

### **Impact Costs/Mitigation**

This element is at the heart of the CMP process; that is to identify the costs of mitigating a land development decision on the CMP System.

The current practice throughout Orange County is to require mitigation only when the level-of-service standard is exceeded. However, some jurisdictions require regular impact mitigation fees and phasing road improvements with development. The growth management requirement of the sales tax Measure M mandates a traffic phasing program. Often, mitigation is equated to construction of roadway improvements to maintain an acceptable level-of-service and/or to maintain the existing level-of-service. In some instances, a pay and go mitigation approach is allowed. This means that new development may pay its fair share and go forward and the provision of improvements remain the responsibility for the local jurisdiction.

In order to assess responsibility for impacts, there are a variety of approaches. One approach is to consider impact traffic as a percent of total traffic. Impact traffic may also be taken as a percentage of existing capacity. Another common approach is to use the net impact of development as a percent of total future traffic demand.

Since CMP legislation requires the identification of costs of land use decisions and impacts

across jurisdictional lines, it is desirable that the CMP program have a consistent method for identifying the costs of development impacts. On the other hand, a wide variety of mitigations can occur from jurisdiction to jurisdiction.

It is recommended that the impact costs be calculated as the total of new development traffic on a roadway link requiring improvement divided by the capacity of the improvement times the cost of the improvement. This can be expressed in a formula as follows:

$$\text{Impact Cost} = \frac{\text{Development Traffic}}{\text{Capacity of Improvement}} \times \text{Improvement Cost}$$

Improvements to be included in the cost analysis should be those identified in the jurisdiction's adopted Circulation Element and any additional improvements identified in the development TIA. The total impact cost for a development would be the sum of costs for all significantly impacted links. Funds collected from these assessments could be aggregated and applied to specific projects on an annual basis in accordance with locally established priorities. If project impacts extend across jurisdictional boundaries the impact costs calculated for significantly impacted links in an adjacent jurisdiction should be allocated to that jurisdiction for use in its program of prioritized improvements.

Through this process, progress can be achieved in implementing system improvements without having to wait for 100% of the funds being collected for each individual improvement. In theory, all required improvements will be accomplished over time as new developments are approved which will generate traffic to utilize available and planned system capacity. The costs should be based on recent Unit cost experience in Orange County and may include planning, permitting, preliminary engineering, design, right-of-way, construction, landscaping, construction inspection, and, if applicable, financing costs.

There are two approaches to mitigation. One is traffic reduction and the other is to build improvements to accommodate the new traffic. Traffic reduction through transportation demand ordinances or other regulations which will reduce impacts can be calculated in the same way a development impact would be calculated. But in this case, it would be taken as a credit or a reduction in impact. Mitigation techniques such as TDM or phasing or reduction in project intensity merely reduce for a new development the amount of impact which must be mitigated and are changes which should occur prior to the calculation of project impact costs. A monitoring program should be established to confirm that anticipated reductions are realized.

To comply with the CMP process, a local jurisdiction should accomplish two things. First, it should demonstrate that it is analyzing and mitigating the impact of new development on the CMP Highway System. Second, it should maintain the level-of-service standards or adopt a deficiency plan Consistent with CMP legislation. In order to demonstrate the mitigation which has been undertaken, the local jurisdiction should maintain a record of the cumulative impact cost of all development approvals and the cumulative mitigation value of improvements provided by the local jurisdiction. These could be construction programs or credits from a TDM ordinance or other traffic reduction measures. It is then

only necessary to show on an annual basis that the total improvement costs plus traffic reduction credits are equal to or greater than the total impact cost of new development approvals to prove mitigation compliance.

The maintenance of level-of-service would come through implementation of improvements contained in the 7-year capital improvements element, Measure M and state-funded improvements, additional improvements which may be made in conjunction with development approvals, and from deficiency plans which may be required from time to time. From a TIA perspective, it would be necessary to document the following:

- a. the level-of-service on the CMP network at buildout of the proposed development will be: 1) level-of-service "E or better, or 2) will not result in a cumulative increase of more than 0.10 in v/c ratio if the established LOS standard is worse than LOS E.
- b. a deficiency plan exists to address the links for which level-of-service is not provided, and
- c. a deficiency plan will be developed for a new link when a deficiency will occur.

#### **DOCUMENTATION OF RULES AND PROCEDURES**

To assure a clear understanding of the TIA procedures which are necessary to support a viable CMP program, it is recommended that a set of rules and procedures be established by each local jurisdiction. Ideally, these rules and procedures would cover the requirements for the full TIA analysis and would include minimum requirements for the CMP process. Local jurisdictions which prefer not to adopt separate CMP TIA standards could implement standards for CMP requirements within a TIA and maintain their existing approach for all other aspects of their existing TIA process. The following is a summary of the elements which should be included in CMP procedures documentation and the methodologies applicable to each element:

1. **Thresholds for Requiring a TIA for CMP** - Projects with the potential to create an impact of more than 3% of LOS "E" capacity on CMP Highway system links should require a TIA. All projects generating 2,400 or more daily trips should require a TM for CMP evaluation. If a project will have direct access to a CMP link this threshold should be reduced to 1,600 or more daily trips. A TIA should not be required again if one has already been performed for the project as part of an earlier development approval which takes the impact on the CMP Highway System into account.
2. **Existing Conditions Evaluation** - Identify current level-of-service on CMP roadways and intersections where the proposed development traffic will contribute to 3 percent of the existing capacity. Use procedures defined in the level-of-service component for evaluation of level-of-service.
3. **Trip Generation** - ITE trip generation rates or studies from other agencies and locally approved studies for specific land uses.
4. **Internal Capture and Passerby Traffic** - Justification for internal capture should be

included in the discussion. Passerby traffic should be calculated based upon ITE data or approved special studies.

5. **Distribution and Assignment** - Basis for trip distribution should be discussed and should be linked to demographic or market data in the area. Quantitative and/or qualitative information can be used depending on the size of the proposed development. As the size of the project increases, there should be a tendency to use a detailed quantitative approach for trip distribution. Trip assignment should be based on existing and projected travel patterns and the future roadway network and its travel time characteristics.
6. **Radius of Impact/Project Influence** - The analysis should identify the traffic assignment on all CMP roadway links until the impact becomes less than 3 percent of level of service E capacity.
7. **Background Traffic** - Total traffic which is expected to occur at buildout of the proposed development should be identified.
8. **Impact Assessment Period** - This should be the buildout timeframe of the proposed development.
9. **Capacity Analysis Methodology**- The methodology should be consistent with that specified in the level-of—service component of the CMP Program.
10. **Improvement Costs** - The cost of roadway improvements should include all costs of implementation including studies, design, right-of-way, construction, construction inspection, and financing costs, if applicable.
11. **Impact Costs and Mitigation** - The project impact divided by the capacity of a roadway improvement times the cost of the improvement should be identified for each significantly impacted CMP link and summed for the study area.
12. **Projected Level-of-Service** - The TIA should document that the projected level-of-service on all CMP links in the study area will be at Level-of-Service “E” or the existing level-of-service whichever is less, or that a deficiency plan exists or will be developed to address specific links or intersections.

## SECTION 5 – APPENDICES

Appendix A – Summary of TIA Update Survey Results (Available Upon Request)

Appendix B – Deviation of Thresholds for Projects Requiring TIA Analysis

## APPENDIX B

### DERIVATION OF THRESHOLDS FOR PROJECTS REQUIRING TRAFFIC IMPACT ANALYSIS

The TIA process recommendation is to require a TIA for any project generating 2,400 or more daily trips. This number is based on the desire to analyze any impacts which will be 3% or more of the existing capacity. Since most CMP Highway System will be four lanes or more, the capacity used to derive the threshold is a generalized capacity of 40,000 vehicles/day. The calculations are as follows:

$$40,000 \text{ veh./day} \times 3\% = 1,200 \text{ veh./day}$$

Assuming 50/50 distribution of project traffic on a CMP link

$$1,200 \times 2 = 2,400 \text{ veh./day total generation}$$

As can be seen, a project which will generate 2,400 trips/day will have an expected maximum link impact on the CMP system of 1,200 trips/day based on a reasonably balanced distribution of project traffic. On a peak-hour basis, the 3% level of impact would be 120 peak-hour trips. For intersections, a 3% level of impact applied to the sum of critical volume (1,700 veh./hr.) would be 51 vehicles per hour.

A level of impact below 3% is not recommended because it sets thresholds which are generally too sensitive for the planning and analytical tools available. Minor changes in project assumptions can significantly alter the results of the analysis and the end result can be additional unnecessary cost to the developer and additional review time by staff with little benefit. Additionally, a lower threshold of significance will expand the study area, which also increases effort and costs, and increases the probability that the analysis would extend beyond jurisdictional boundaries.

The following illustration shows that the 2,400 trip/day threshold would be expected to produce a 3% impact on the CMP System only when the project has relatively direct access to a CMP link. As a project location moves further off the CMP System the expected impacts is reduced. With a more directional distribution of project traffic a development with direct CMP System access could produce a 3% impact with somewhat lower daily trip generation.

The table included on the following page illustrates the daily trip generation thresholds which would produce various levels of impact on the CMP System for project locations with and without direct access to the system. Based on a 3% impact the trip generation thresholds for requiring a TIA are 1,600 veh./day with direct CMP System access and 2,400 veh./day if a project does not have direct CMP System access.

**CMP Highway System Impacts for Development Generating 2,400 trips/day  
Based on proximity to CMP System**

	50		50		250	
	80	80		280	80	
100	100	100		300	100	300
200	600	800	2400	800	600	100
300	100	300		200	100	200

**MAXIMUM IMPACT < 1%**

400						200
200	600	700			600	800
	200	300	1200 1200		300	200
			2400			200

**MAXIMUM = 1.8%**

	400			100		200
200	800	1000	1200 1200	900	700	300
	200		2400	100		200

**MAXIMUM = 3%  
COULD BE 4.5% WITH 75/25 SPLIT**

**Alternative Criteria**

Assume 75/25 distribution

For direct access to CMP System:  
 $1,200 / .75 = 1,600 \text{ veh./day}$

For no direct CMP System Access:  
Approximately 1/3 less impact on CMP System  
 $1,600 \times 3/2 = 2,400 \text{ veh./day}$

Daily Trip Generation

Significant Impact	Direct Access	No Direct Access
1%	500	800
2%	1,100	1,600
3%	1,600	2,400

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***Appendix B-2: Traffic Impact Analysis Exempt  
Projects***

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## Appendix B-2: Traffic Impact Analysis Exempt Projects

Projects exempt from the requirements of a mandatory, CMP Traffic Impact Analysis are listed below. This list is not meant to be all-inclusive. Any inquiries regarding additional exemptions shall be transmitted in writing to the Orange County Transportation Authority, attention CMP Program Manager.

Project Not Requiring a CMP TIA Analysis:

1. Applicants for subsequent development permits (i.e., conditional use permits, subdivision maps, site plans, etc.) for entitlement specified in and granted in a development agreement entered into prior to July 10, 1989.<sup>1</sup>
2. Any development application generating vehicular trips below the Average Daily Trip (ADT) threshold for CMP Traffic Impact Analysis, specifically, any project generating less than 2,400 ADT total, or any project generating less than 1,600 ADT directly onto the CMPHS.<sup>1, 2</sup>
3. Final tract and parcel maps.<sup>1, 2, 3</sup>
4. Issuance of building permits.<sup>1, 2, 3</sup>
5. Issuance of certificates of use and occupancy.<sup>1, 2, 3</sup>
6. Minor modifications to approved developments where the location and intensity of project uses have been approved through previous and separate local government actions prior to January 1, 1992.<sup>1, 2, 3</sup>

---

<sup>1</sup> Vehicular trips generated by CMP TIA-exempt development applications shall not be factored out in any traffic analyses or levels of service calculations for the CMPHS.

<sup>2</sup> Exemption from conducting a CMP TIA shall not be considered an exemption from such projects' participation in approved, transportation fee programs established by the local jurisdiction.

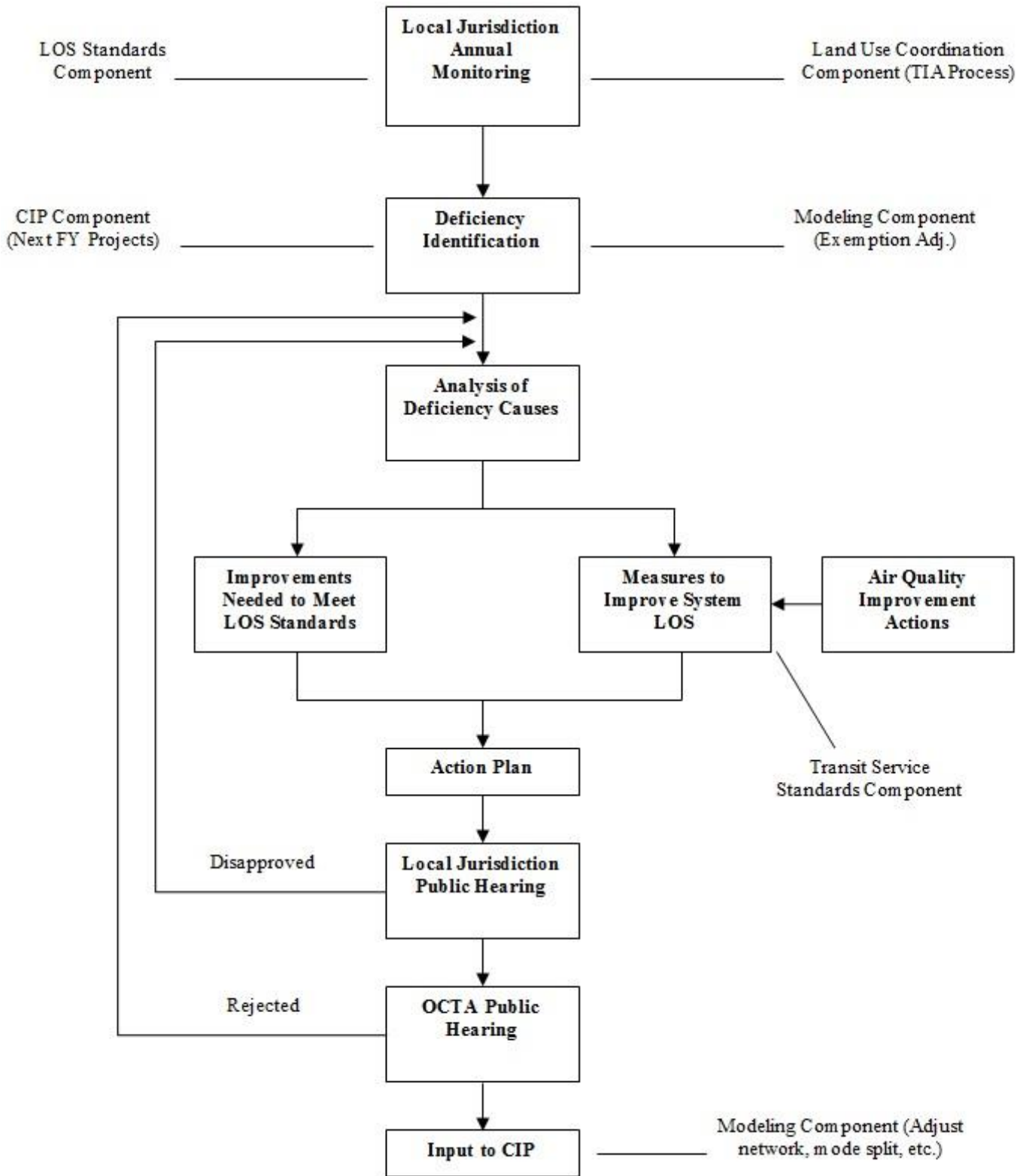
<sup>3</sup> A CMP TIA is not required for these projects only in those instances where development approvals granting entitlement for the project sites were granted prior to the effective date of CMP TIA requirements (i.e., January 1992).

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***Appendix C-1: CMP Deficiency Plan Flow Chart***

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**APPENDIX C-1: CMP Deficiency Plan Flow Chart**



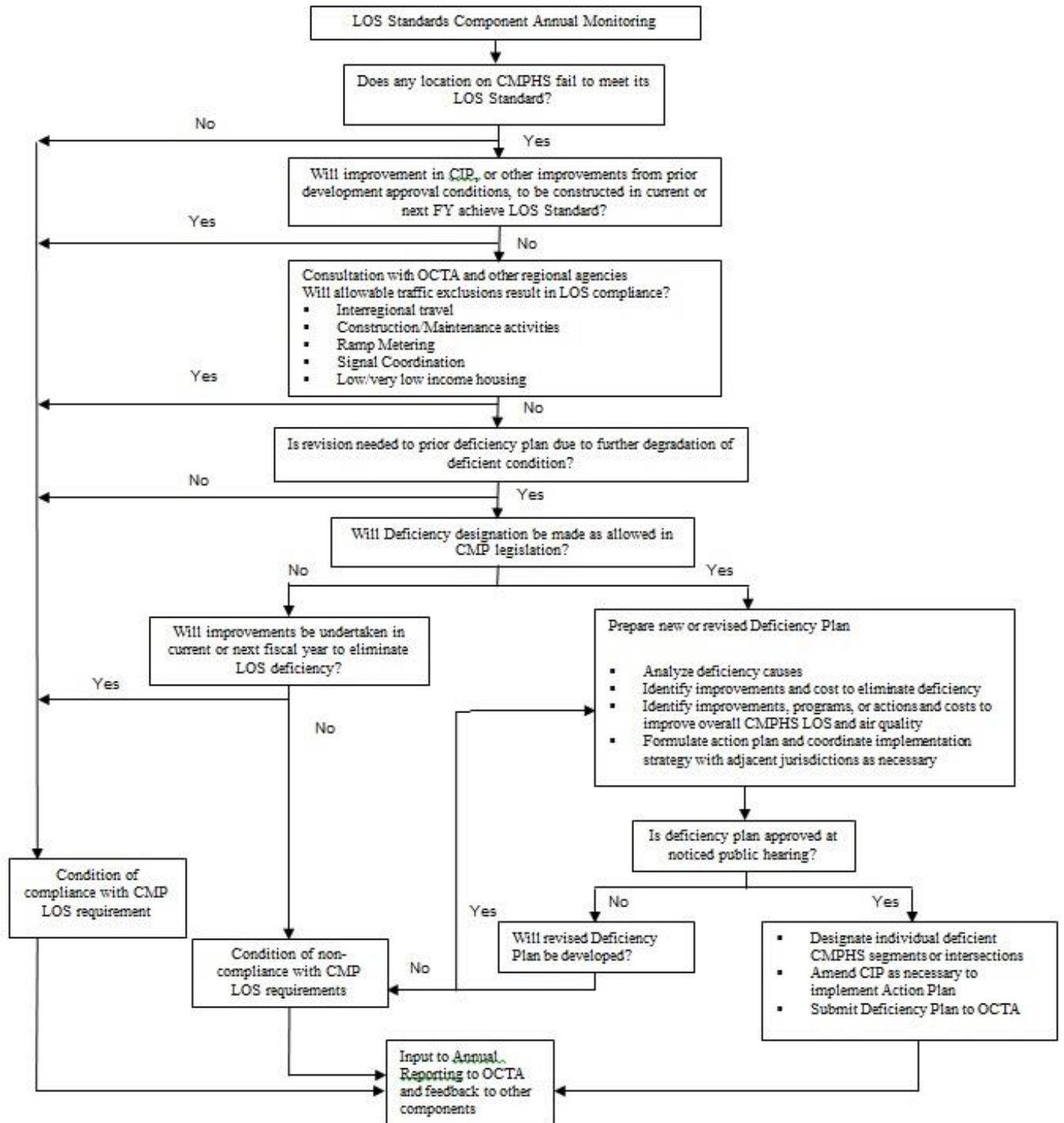
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***Appendix C-2: Deficiency Plan Decision Flow  
Chart***

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### APPENDIX C-2: Deficiency Plan Decision Flow Chart



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## ***Appendix D: CMP Monitoring Checklists***



# APPENDIX C

## Congestion Management Program (CMP)

<b>Jurisdiction:</b>	Choose an item.
----------------------	-----------------

<b>CMP Monitoring Checklist: Level of Service</b>					
CMP Checklist		YES	NO	N/A	
1.	Check "Yes" if either of the following apply: <ul style="list-style-type: none"> <li>There are no CMP intersections in your jurisdiction.</li> <li>Factoring out statutorily-exempt activities<sup>1</sup>, all CMP intersections within your jurisdiction are operating at LOS E (or the baseline level, if worse than E) or better.</li> </ul>	<input type="checkbox"/>	<input type="checkbox"/>		
<b>NOTE: ONLY THOSE AGENCIES THAT CHECKED "NO" FOR QUESTION 1 NEED TO ANSWER THE REMAINING QUESTIONS.</b>					
2.	If any, please list those intersections that are not operating at the CMP LOS standards. <ul style="list-style-type: none"> <li>_____</li> <li>_____</li> <li>_____</li> </ul>			<input type="checkbox"/>	
3.	Will deficient intersections, if any, be improved by mitigation measures to be implemented in the next 18 months or improvements programmed in the first year of any recent funding program (i.e., local agency CIP, CMP CIP, Measure M CIP)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
	a. If not, has a deficiency plan been developed for each intersection that will be operating below the CMP LOS standards?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Additional Comments:					
I certify that the information contained in this checklist is true.					
_____		_____		_____	
Name (Print)		Title		Signature	
				_____	
				Date	

<sup>1</sup>The following activities are statutorily-exempt from deficiency determinations: interregional travel, traffic generated by the provision of low and very low income housing, construction rehabilitation or maintenance of facilities that impact the system, freeway ramp metering, traffic signal coordination by the state or multi-jurisdictional agencies, traffic generated by high-density residential development within 1/4 mile of a fixed-rail passenger station, traffic generated by mixed-use residential development within 1/4 mile of a fixed-rail passenger station.



# APPENDIX C

## Congestion Management Program (CMP)

<b>Jurisdiction:</b>	Choose an item.
----------------------	-----------------

<b>CMP Monitoring Checklist: Deficiency Plans</b>					
CMP Checklist		YES	NO	N/A	
1.	Check "Yes" if either of the following apply: <ul style="list-style-type: none"> <li>• There are no CMP intersections in your jurisdiction.</li> <li>• Factoring out statutorily-exempt activities<sup>2</sup>, all CMPHS intersections within your jurisdiction are operating at LOS E (or the baseline level, if worse than E) or better.</li> </ul>	<input type="checkbox"/>	<input type="checkbox"/>		
<b>NOTE: ONLY THOSE AGENCIES THAT CHECKED "NO" FOR QUESTION 1 NEED TO ANSWER THE REMAINING QUESTIONS.</b>					
2.	If any, please list those intersections found to not meet the CMP LOS standards. <ul style="list-style-type: none"> <li>• _____</li> <li>• _____</li> <li>• _____</li> </ul>			<input type="checkbox"/>	
3.	Are there improvements to bring these intersections to the CMP LOS standard scheduled for completion during the next 18 months or programmed in the first year of the CIP?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
<b>NOTE: ONLY THOSE AGENCIES THAT CHECKED "NO" FOR QUESTION 3 NEED TO ANSWER THE REMAINING QUESTIONS.</b>					
4.	Has a deficiency plan or a schedule for preparing a deficiency plan been submitted to OCTA?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
5.	Does the deficiency plan fulfill the following statutory requirements:				
	a. Include an analysis of the causes of the deficiency?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
	b. Include a list of improvements necessary to maintain minimum LOS standards on the CMPHS and the estimated costs of the improvements?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
	c. Include a list of improvements, programs, or actions, and estimates of their costs, which will improve LOS on the CMPHS and improve air quality?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
	i. Do the improvements, programs, or actions meet the criteria established by SCAQMD (see the CMP Preparation Manual)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	

<sup>2</sup>The following activities are statutorily-exempt from deficiency determinations: interregional travel, traffic generated by the provision of low and very low income housing, construction rehabilitation or maintenance of facilities that impact the system, freeway ramp metering, traffic signal coordination by the state or multi-jurisdictional agencies, traffic generated by high-density residential development within 1/4 mile of a fixed-rail passenger station, traffic generated by mixed-use residential development within 1/4 mile of a fixed-rail passenger station.



# APPENDIX C

## Congestion Management Program (CMP)

<b>Jurisdiction:</b>	Choose an item.
----------------------	-----------------

### CMP Monitoring Checklist: Deficiency Plans (cont.)

CMP Checklist		YES	NO	N/A
6.	Are the capital improvements identified in the deficiency plan programmed in your seven-year CMP CIP?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
7.	Does the deficiency plan include a monitoring program that will ensure its implementation?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
8.	Does the deficiency plan include a process to allow some level of development to proceed pending correction of the deficiency?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
9.	Has necessary inter-jurisdictional coordination occurred?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
10.	Please describe any innovative programs, if any, included in the deficiency plan:			<input type="checkbox"/>

### Additional Comments:

I certify that the information contained in this checklist is true.

\_\_\_\_\_  
Name (Print)

\_\_\_\_\_  
Title

\_\_\_\_\_  
Signature

\_\_\_\_\_  
Date





# APPENDIX C

## Congestion Management Program (CMP)

<b>Jurisdiction:</b>	Choose an item.
----------------------	-----------------

<b>CMP Monitoring Checklist: Land Use Coordination</b>					
CMP Checklist		YES	NO	N/A	
1.	Have you maintained the CMP traffic impact analysis (TIA) process you selected for the previous CMP?	<input type="checkbox"/>	<input type="checkbox"/>		
	a. If not, have you submitted the revised TIA approach and methodology to OCTA for review and approval?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
2.	Did any development projects require a CMP TIA during this CMP cycle? <sup>3</sup>	<input type="checkbox"/>	<input type="checkbox"/>		
<b>NOTE: ONLY THOSE AGENCIES THAT CHECKED "YES" FOR QUESTION 2 NEED TO ANSWER THE REMAINING QUESTIONS.</b>					
3.	If so, how many?	_____			
4.	Please list any CMPHS links & intersections that were projected to not meet the CMP LOS standards (indicate whether any are outside of your jurisdiction).  <ul style="list-style-type: none"> <li>• _____</li> <li>• _____</li> <li>• _____</li> </ul>				<input type="checkbox"/>
	a. Were mitigation measures and costs identified for each and included in your seven-year CIP?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
	b. If any impacted links & intersections were outside your jurisdiction, did your agency coordinate with other jurisdictions to develop a mitigation strategy?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
5.	If a local traffic model was/will be used, did you follow the data and modeling consistency requirements as described in the CMP Preparation Manual (available online at <a href="http://www.octa.net/pdf/cmpprepmanual.pdf">http://www.octa.net/pdf/cmpprepmanual.pdf</a> )?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Additional Comments:					
I certify that the information contained in this checklist is true.					
_____		_____		_____	
Name (Print)		Title		Signature	
				_____	
				Date	

<sup>3</sup>Exemptions include: any development generating less than 2,400 daily trips, any development generating less than 1,600 daily trips (if it directly accesses a CMP highway), final tract and parcel maps, issuance of building permits, issuance of certificate of use and occupancy, and minor modifications to approved developments where the location and intensity of project uses have been approved through previous and separate local government actions prior to January 1, 1992.



# APPENDIX C

## Congestion Management Program (CMP)

<b>Jurisdiction:</b>	Choose an item.
----------------------	-----------------

<b>CMP Monitoring Checklist: Capital Improvement Program</b>				
--	--	--	--	--

CMP Checklist		YES	NO	N/A
1.	Did you submit a seven-year Capital Improvement Program (CIP) to OCTA by June 30?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
2.	Does the CIP include projects to maintain or improve the performance of the CMPHS (including capacity expansion, safety, maintenance, and rehabilitation)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
3.	Is it consistent with air quality mitigation measures for transportation- related vehicle emissions?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
4.	Was the Web Smart CIP provided by the OCTA used to prepare the CMP CIP?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

<b>Additional Comments:</b>
-----------------------------

I certify that the information contained in this checklist is true.

Name (Print)	Title	Signature	Date
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## ***Appendix E: Capital Improvement Programs***

***Available online at:***

***<http://www.octa.net/Plans-and-Programs/Congestion-Management-Program/Overview/>***

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## ***Appendix F: Measure M Program of Projects***

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# MEASURE M2 PROJECTS



## FREEWAY IMPROVEMENT PROGRAM

### Interstate 5 (I-5) Projects

- A** I-5 (SR-55 to SR-57)
- B** I-5 (El Toro "Y" Area to SR-55)
- C** I-5 (SR-73 to El Toro Road)
- C** I-5 (Avenida Pico to San Juan Creek Road)
- D** I-5 / Highway Interchanges

### State Route 22 (SR-22) Projects

- E** SR-22 Access Improvements

### State Route 55 (SR-55) Projects

- F** SR-55 (I-405 to I-5)
- F** SR-55 (I-5 to SR-91)

### State Route 57 (SR-57) Projects

- G** SR-57 NB (Orangewood Avenue to Katella Avenue)
- G** SR-57 NB (Katella Avenue to Lincoln Avenue)
- G** SR-57 NB (Orangethorpe Avenue to Lambert Road)
- G** SR-57 NB (Lambert Road to Tonner Canyon Road)

### State Route 91 (SR-91) Projects

- H** SR-91 WB (I-5 to SR-57)
- I** SR-91 (SR-57 to SR-55)
- J** SR-91 (SR-55 to Riverside County Line)

### Interstate 405 (I-405) Projects

- K** I-405 (Euclid Street to I-605)
- L** I-405 (SR-55 to El Toro "Y" Area)

### Interstate 605 (I-605) Projects

- M** I-605 / Katella Interchange Improvements

**Freeway Mitigation Restoration Projects**  
(Part of Projects A-M)

**Freeway Mitigation Acquisition Projects**  
(Part of Projects A-M)

## STREETS & ROADS

**O** Grade Separation Program (shown)

**X** Signal Synchronization Project Corridors

## TRANSIT PROJECTS

**R** Grade Separation and Station Improvement Projects

**S** Transit Extensions to Metrolink

**T** Metrolink Station Conversion to accept Future High-Speed Rail Systems

## M2 PROJECTS NOT SHOWN

**Project N:** Freeway Service Patrol

**Project O:** Streets & Roads - Regional Capacity Program

**Project Q:** Local Fair Share Program

**Project R:** Grade crossing and Trail Safety Enhancements  
Metrolink Service Expansion Program

**Project U:** Senior Mobility Program (SMP), Senior Non-emergency Medical Transportation Program (SNEMT), and Fare Stabilization Programs

**Project V:** Community Based Transit/Circulators

**Project W:** Safe Transit Stops

**Project X:** Environmental Cleanup Program



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# ***Appendix G: Orange County Subarea Modeling Guidelines***

*(Will be available for the Final CMP Report)*

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**October 2, 2017**

**To:** Regional Planning and Highways Committee

**From:** Darrell Johnson, Chief Executive Officer

**Subject:** 2018 Long-Range Transportation Plan – Proposed Scenarios

A handwritten signature in blue ink, appearing to read "Darrell Johnson", is positioned to the right of the "From:" field.

**Overview**

The Long-Range Transportation Plan provides Orange County's program of projects for the multi-county Regional Transportation Plan, prepared by the Southern California Association of Governments. The plan also serves as a policy framework for future transportation investments in Orange County. Several potential future scenarios will be evaluated to shape the 2018 Long-Range Transportation Plan. The scenarios were defined in a manner that corresponds with the previously reported key trends, issues, and goals. The proposed 2018 Long-Range Transportation Plan scenario principles are presented for review.

**Recommendation**

Direct staff to return by February 2018 with modeling analysis for the proposed scenarios.

**Background**

The Orange County Transportation Authority (OCTA) is preparing the 2018 Long-Range Transportation Plan (LRTP) as input into the Southern California Association of Governments (SCAG) 2020 Regional Transportation Plan and Sustainable Communities Strategy (RTP/SCS). The 2018 LRTP will analyze travel conditions based on a 2040 horizon year, which takes into account a ten percent growth in population and 17 percent growth in employment, based on projections from the Center for Demographic Research (CDR) at California State University, Fullerton. As a result of this growth, initial model results indicate that travel demand will also increase substantially.

In June 2017, goals and objectives were reported for the 2018 LRTP (Attachment A). The goals and objectives were developed in consideration of a number of key issues (Attachment B) that are expected to impact transportation throughout the LRTP planning period from 2015 to 2040. Additionally, the Board of Directors (Board) conducted a Managed Lanes Workshop on August 28, 2017, which began an important policy discussion that will influence the 2018 LRTP (Attachment C). The June report, along with input received to date from the Regional Planning and Highways Committee and Board, was utilized to draft scenarios for evaluation within the 2018 LRTP. It should also be noted that the OCTA Citizens Advisory Committee discussed and supported the approach for the proposed scenarios, which are outlined below.

### ***Discussion***

The key issues outlined in Attachment B, and ongoing discussions regarding the role of express lanes, require new considerations for evaluating Orange County's transportation system. Therefore, three financially constrained scenarios are proposed to explore new concepts and potential impacts of innovative technologies, services, and policies.

### **Trend 2040**

The first scenario would follow OCTA's traditional forecasting methodology, accounting for projected socioeconomic growth, and prioritizing investments based on the goals in Attachment A. This scenario would be the foundation of the LRTP investment strategy and is intended to serve as the primary input for the SCAG 2020 RTP/SCS. The principles proposed for defining this scenario are outlined as follows:

- Prioritize Measure M and other OCTA commitments,
- Balance costs against the revenue forecast,
- Utilize socioeconomic data from CDR for 2015 and 2040,
- Reflect the OC Bus 360° Program and OC Transit Vision priorities.

While the Trend 2040 scenario takes a conventional approach to long-range planning, the next two scenarios take on some of the emerging issues in transportation. These scenarios will be OCTA's first systemwide look at the potential influence these factors could have on the transportation system. While the data and research to date is limited, the intent is to provide some context that can aid discussions regarding how OCTA should engage in these evolving issues over the next several years. In order to model potential impacts, it is proposed that the analysis focuses on average vehicle occupancy, capacity, telecommuting, as well as transit and active transportation mode shares.

---

### Innovation

The proposed Innovation scenario builds on the Trend scenario. It would include the same financially constrained project list; however, it would also assume impacts to travel from private sector innovations. Examples include connected vehicles, ridesharing/ride-hailing applications, and advancements in communications and networking technologies. Assumptions will be derived from literature review, discussions with regional partners, and input from consultants. The principles proposed for this scenario include those from the Trend 2040 scenario, plus:

- Innovation impacts on average vehicle occupancy
  - Transportation network companies (TNC) and other applications have been emerging, which are incentivizing ridesharing and making it more flexible and convenient. For example, services like uberPOOL offer discounts to customers willing to share a ride; and, applications like Waze Carpool help individuals find others looking to carpool along their route and splits the driving cost.
- Innovation impacts on capacity and throughput
  - New vehicle technologies are beginning to emerge that may improve safety and allow vehicles to platoon, reducing accidents and increasing capacity. However, a substantial number of these vehicles need to be in operation before significant benefits are achieved. Further, these technologies could enable many non-drivers access to personal automobiles, which may create a spike in congestion.
- Innovation impacts on telecommuting in the workforce
  - Advancements in networking and communications technology have reached a point where individuals can work remotely while working on the same files and documents as a team. Cloud-based networks, video and teleconferencing, and personal devices that essentially function as a traditional desktop computer have made this possible, making telecommuting a more feasible and appealing option for many employers.

### Policy

The Policy scenario builds on the Innovation scenario by assuming travel behavior impacts from potential regulations, requirements, and/or fees that could be implemented through public sector actions, such as state and federal legislation, and local policies. General policy concepts will be assumed based on current discussions surrounding managed lanes, disruptive technologies,

and other transportation planning strategies. The proposed principles for this scenario include those identified under the Trend 2040 and Innovation scenarios, plus:

- Policy impacts on average vehicle occupancy
  - It is expected that the state will increase the carpool lane requirements to three or more passengers by 2040. This will give travelers additional incentive to utilize some of the TNC services and carpool applications discussed above. Further, state and local investments in facilities like park-and-ride lots and direct access carpool ramps and connectors would make ridesharing a more attractive option.
- Policy impacts on capacity and throughput
  - Utilizing congestion pricing on managed lanes would help offset impacts to general purpose lanes caused by expected state actions to increase the carpool lane requirement to three or more passengers. This could also potentially improve overall corridor throughput. Additionally, allowing autonomous and connected vehicles to operate in the managed lanes would help achieve the fleet mix necessary to realize capacity benefits.
- Policy impacts on telecommuting in the workforce
  - Incentive programs can be offered to employers to leverage networking and communication advancements and reduce travel demand. Transportation related projects also provide opportunities to enhance communications infrastructure, such as adding fiber optic lines along corridors.
- Policy impacts on transit and active transportation mode shares
  - SB 375 (Chapter 728, Statutes of 2008) and SB 743 (Chapter 386, Statutes of 2013) both promote land use strategies that encourage use of transit and active transportation. The state also has several funding programs that support efforts related to SB 375, such as the Active Transportation Program. Furthermore, OCTA has coordinated with local jurisdictions to develop plans and local funding programs that support transit and active transportation. As these plans are implemented, they should lead to a higher share of transit and active transportation trips in Orange County.

In addition, the 2018 LRTP will include a financially unconstrained list of conceptual projects, some of which could emerge from the above Innovation and Policy scenarios. This conceptual listing serves to document projects that need further study and public input, and/or that require additional funding beyond

OCTA's revenue projections. Therefore, these projects could be advanced should funding become available.

### Next Steps

A consultant has recently been retained to assist with development and analysis of the scenarios, as well as to prepare the draft and final LRTP documents. Input received from the Board will be incorporated, the scenarios will be modeled, and staff will return to present the initial results. Staff will also continue promotion of the public survey and coordination efforts with local jurisdictions prior to releasing the Draft 2018 LRTP for public review next spring.

### **Summary**

The 2018 LRTP is currently in development. In consideration of the recent Managed Lanes Workshop and the key issues and goals reported in June 2017, three cumulative scenarios are being developed. The first is the Trend scenario that uses a conventional approach, similar to previous LRTPs. Second is the Innovation scenario, which layers on assumptions for private sector innovative technologies and services onto the Trend scenario. Third, the Policy scenario assumes public sector policies that relate to private sector innovations, and to transportation in general.

The Trend scenario is intended to serve as input into the 2020 RTP/SCS, whereas, the Innovation and Policy scenarios are primarily intended to provide context for discussions regarding planning priorities for the next few years. After considering input from the Board, the scenarios will be modeled and brought back to the Board for further discussion. Finally, a financially unconstrained alternative will be developed to document conceptual projects for further study and potential implementation, if new funding should become available.



**Attachments**

- A. 2018 Long-Range Transportation Plan, Goals and Objectives
- B. 2018 Long-Range Transportation Plan, Key Issues for Transportation
- C. Orange County Transportation Authority, 2017 Managed Lanes Workshop Questions and Answers

**Prepared by:**



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Principal Transportation Analyst  
(714) 560-5885

**Approved by:**



Kia Mortazavi  
Executive Director, Planning  
(714) 560-5741

## 2018 Long-Range Transportation Plan Goals and Objectives

### **Deliver on Commitments**

- Prioritize Measure M investments
- Maintain consistency with the Next 10 Plan
- Maximize external funds to support Measure M and complementary investments

### **Improve System Performance**

- Deploy transit resources in a cost-effective manner
- Improve efficiency of highways and roadways
- Leverage emerging technologies

### **Expand System Choices**

- Deploy on-demand transit service and rideshare options
- Support improved connectivity for active transportation
- Explore public/private partnerships for new transportation capacity

### **Support Sustainability**

- Deliver a financially constrained Long Range Transportation Plan and identify opportunities to reduce funding uncertainty
- Explore environmental and emission reduction strategies

## **2018 Long-Range Transportation Plan Key Issues for Transportation**

### **Growing traffic and limited land**

By 2040 in Orange County (County)

- Population increases 10%
- Housing increases 11%
- Employment increases 17%

This growth results in more travel demand, and congestion will worsen without improvements. However, there are limited opportunities to expand roadways and freeways beyond Measure M2 (M2).

### **New vision for transit**

Transit ridership is declining nationwide for many reasons.

There is a need to rethink transit to provide more cost-efficient and more attractive services.

### **Disruptive technologies and services**

New transportation services like Uber and Waze Carpool, along with new technologies like connected vehicles and cloud-based networking, are changing how, when, and why people choose to travel.

### **High cost of housing**

Employment is growing in the County, but housing is not keeping pace.

- Average asking rent is about \$1,800/month.
- Household income needed to afford a median-priced home is about \$158,000/year.

As a result, inbound commutes from other counties are projected to increase 25% by 2040.

### **Transportation funding uncertainties**

Although SB 1 (Chapter 5, Statutes of 2017) provides an increase in transportation funding, the majority of the new funds are set aside for maintenance of highways and roadways, and for transit service.

A smaller portion of the funds will be made available for capital improvements through competitive programs.

- Competitive-based programs are not conducive to long-range planning, as the funds can fluctuate greatly year-to-year.

Additionally, sales taxes from online purchases are currently collected at warehousing locations.

- This is having a significant impact on M2 revenues, as most warehousing is located outside of the County.

### **Challenging emission standards**

The South Coast Air Basin, in which the County is located, has some of the worst air pollution in the United States, and vehicles are a major contributor.

In order to comply with federal air quality standards and meet state greenhouse gas reduction goals by 2030, the California Air Resources Board is implementing strategies to reduce vehicle emissions as follows

- Reduce smog-forming emissions from vehicles 80%
- Reduce greenhouse gas emissions from vehicles 45%
- Reduce petroleum usage 50%
- Reduce diesel vehicle particulate matter emissions 45%



## Orange County Transportation Authority

### 2017 Managed Lanes Workshop Questions and Answers

#### Regional Express Lane Plans

1. **How reasonable is it to assume that the express lane plans developed by the Los Angeles County Metropolitan Transportation Planning Authority (Metro) will be implemented in the proposed time frames?**

**Answer:** It seems likely that Metro will make significant progress implementing their Express Lanes strategy, considering that Los Angeles County's Measure M has over \$850 million identified for the Tier 1 Express Lane projects, and that the Metro Board of Directors has authorized their Chief Executive Officer to initiate planning studies and to seek tolling authority from the California Transportation Commission (CTC).

2. **What is the timing for the California Department of Transportation (Caltrans) District 12 proposed express lane network? How were the priorities determined?**

**Answer:** To determine the priority corridors for priced managed lanes, Caltrans took into consideration:

- 1) High-occupancy vehicle (HOV) degradation
- 2) Speed and delay on general purpose lanes
- 3) Financial feasibility
- 4) Consistency with the existing and planned system
- 5) Potential for conflicts with stakeholders and existing policies
- 6) Independent function of the corridor

#### Express Lane Impacts on Corridor Throughput

3. **Clarify the speed-flow curve from Robert Poole's presentation?**

**Answer:** The primary purpose of the chart (Exhibit A) was to demonstrate that freeway speeds (miles per hour {mph}) decrease as freeway volumes increase (vehicles per lane per hour) over time. In practice, freeway traffic conditions typically reach a practical maximum in volume and speed. Past maximum points, the lanes become congested, speeds fall, and the slower moving vehicles result in reduced volumes during that time period. In real world conditions, the practical maximum for volume and speed varies by location. Differences in the number and width of lanes, width of inside and outside shoulders, degree of vertical and horizontal curves, percentage of truck traffic, and driver behavior can all impact traffic speeds and volumes.

The 91 Express Lanes uses congestion management pricing to optimize traffic at free-flowing speeds. To accomplish this, hourly traffic volumes are continually monitored, toll adjustments are triggered through increases and decreases in traffic demand and may move up or down. Orange County Transportation Authority's (OCTA) adopted toll policy includes a maximum capacity at 60 mph to ensure reliable and consistent travel time. Express lanes customer complaints rise when travel speeds are unreliable and inconsistent.



**4. In order to maximize throughput on the managed lanes, and provide relief to the general purpose lanes, shouldn't the managed lanes be priced at 45 mph?**

**Answer:** Unreliable travel times and less desirable customer experiences start when volumes increase and speeds drop below 60 mph. Priced managed lanes require predictability in order to provide a consistent user experience. Operating at 45 mph would introduce delay (i.e., speeds below 60 mph) and a less predictable customer experience.

**5. How can we maximize throughput of the entire corridor, especially at interchanges and during off-peak hours?**

**Answer:** The State Route 91 (SR-91) corridor has limited opportunities to expand capacity at interchanges without significant right-of-way impacts. The 91 Express Lanes toll policy permits lowering tolls when capacity is available.

**6. Is there consensus on the concept that express lanes improve overall corridor performance?**

**Answer:** For congested corridors, the consensus from the panel was that express lanes do improve the performance of the overall corridor.

**7. If a general purpose lane is converted to a managed lane, would corridor performance improve?**

**Answer:** This question was not directly addressed by the presenters. However, Mr. Poole presented data from Interstate 95 in Miami that suggests that a facility with managed lanes does operate better than if that same facility operated all of the lanes as general purpose (Exhibit B). However, conversion of existing general purpose lanes to managed lanes is not a consideration by OCTA or Caltrans. Federal policy discourages this type of conversion on the interstate system.

**Funding**

**8. What funding sources were used to construct Orange County's HOV network?**

**Answer:** Measure M1 (1990 to 2011) funds contributed to the addition of about 130 HOV lane miles on Orange County freeways. Measure M2 funds (2011 to 2041) are contributing to approximately 20 additional lane miles of planned HOV projects. Including planned projects, Measure M funds will have contributed to about 57% of the Orange County HOV system's total lane miles. The HOV system has, and continues to also benefit from significant funding from the federal Congestion Mitigation and Air Quality (CMAQ) program, and a variety of other state and federal funding sources.



**9. Question: Would the use of SB 1 (Chapter 5, Statutes of 2017) funding to construct/implement express lanes be inconsistent with OCTA's current Express Lane Planning and Implementation Principles?**

**Answer:** The OCTA Express Lane Planning and Implementation Principles (principles) were adopted in 2011, and staff is now reviewing the principles for a potential update, per Board direction. Currently, the principles do not address funding considerations for express lane projects. However, OCTA's Capital Programming Policies (last updated in May 2017) not only prioritize the use of state and federal funds for Measure M projects, but they also allow consideration for projects that are complementary to Measure M and its goals. There are no specific exclusions for express lanes in the policies.

**10. Can SB 1 funds be used for capacity projects other than managed lanes?**

**Answer:** There are programs within SB 1 that could potentially be used for general purpose capacity projects. Exhibit C includes a summary of potential projects matched to SB 1 programs.

**11. If OCTA determined that Congested Corridors funds shouldn't be used for managed lanes or express lanes in Orange County, would OCTA be a "donor county"?**

**Answer:** The congested corridors program does not focus solely on managed lanes. The program goals included providing more transportation choices for residents, commuters, and visitors through a balanced set of improvements. As such, the program has a multi-modal focus, and OCTA's future funding application is likely to include many solutions to a congested corridor (e.g., highway, street, transit, and bikeway improvements). Given high congestion levels and a multimodal focus, it is likely that Orange County will receive some level of funding through this SB 1 Program.

**12. How much funding is needed to maintain the highway system? If funds that have been diverted were returned to transportation, would that along with SB 1 be enough?**

**Answer:** Prior to SB 1, Caltrans projected a \$57 billion shortfall for the State Highway Operations and Protection Program (SHOPP) over the next ten years. SB 1 is projected to provide roughly \$54 billion statewide over the next ten years, but only about \$15 billion goes to SHOPP. Much of the remainder goes toward maintenance of local roadways, as well as to transit and other transportation improvement programs (i.e. Congested Corridors, Trade Corridors, Local Partnership, etc.).

Funds currently being diverted to pay transportation-related debt include the truck weight fees and other revenues from interest, rents, sale of property, etc. The truck weight fees that are being diverted make up about \$1 billion/year, and are currently being backfilled by the price-based portion of the excise gasoline tax. The truck weight fees are a significant revenue source, but insufficient to meet projected SHOPP needs.



### State and Federal Policies

**13. Is the state or federal government going to require HOV 3+, or will it be a regional decision?**

**Answer:** The federal government requires that the performance standard be met, but it is up to the regions and state to work together to determine the operational policies to achieve the federal standards. At this time, the state is working with regional agencies to consider increasing the HOV policy to 3+ on a case-by-case basis, but not as a statewide requirement.

**14. If the expectation at the federal level was to operate carpool lanes at HOV 3+, what was the reason for the California exception for HOV 2+?**

**Answer:** It was determined that the demand for HOV 3+ was too low at the time the HOV system began to be developed in Orange County. Therefore, to help ensure that HOV lanes provided a benefit to the system, Caltrans worked with Federal Highway Administration (FHWA) to allow HOV 2+ for almost all corridors in the state.

**15. Is the state unwilling to add general purpose lane capacity?**

**Answer:** The state is willing to consider additional general purpose lanes, and these decisions occur through the project development process. The environmental process includes selection of a preferred alternative that meets the purpose and need of the project.

**16. Would the FHWA and State of California object to the conversion of HOV lanes to general purpose lanes?**

**Answer:** States are not authorized to convert an HOV lane to a general-purpose lane if funds to construct the facility were made available under the CMAQ improvement or the Interstate Maintenance Programs. Other federal funding sources may have similar requirements that limit the ability of operating agencies to change HOV/High-Occupancy Toll lanes to general-purpose lanes.

### Related Factors and Alternative Strategies

**17. What impact will technology have on driving behavior in relation to the speed curve from Mr. Poole's presentation?**

**Answer:** Autonomous/connected vehicles are expected to change the curve, allowing higher volumes to travel at higher speeds. However, the timeframe for these technologies is uncertain, and many professionals believe that autonomous/connected vehicles will induce more travel and increase traffic volumes. Current estimates suggest that 50 percent of vehicles operating on a given facility would need to be autonomous/connected before gaining any significant capacity



benefits. That said, operations could improve at a lower mix of autonomous/connected vehicles due to safer slowing/breaking reactions that avoid more sudden starts and stops that often lead to congestion.

**18. Wouldn't sufficient housing unburden the transportation system?**

**Answer:** More housing in Orange County would help reduce trip lengths and congestion on key travel corridors such as SR-91 and State Route 57. The current imbalance in workforce housing increases distances between where individuals live and work, increasing wear-and-tear on freeways and streets, leading to greater vehicle dependence, longer commutes, increased vehicle miles traveled, and air quality impacts. This issue is being tackled on several fronts including the Orange County Business Council's (OCBC) initiative to evaluate local agencies' progress to increase housing for Orange County's workforce as well as regional efforts by the Southern California Association of Governments (SCAG). More information on the OCBC effort can be found at: <https://www.ocbc.org/ocbc-initiatives/workforce-housing>, and more information on SCAG's efforts can be found at: <http://www.scag.ca.gov/programs/Pages/Programs/HousingLandUse.aspx>.

**19. Does Elon Musk's tunneling concept have realistic potential?**

**Answer:** It is too early to say given the amount of research, testing, and regulatory approvals necessary to move this concept forward. Musk has formed a company to develop more cost-effective tunneling technology that could reduce tunnel diameters and increase the speed of the tunnel boring machines. This effort would be coupled with development of electric-powered moving platforms that move cars within the tunnel system. These technologies are under development by Musk's company, and future deployment remains uncertain at the present time.

**20. What congestion solutions should be considered, other than managed lanes?**

**Answer:** Other potential solutions come in the form of new technologies, such as autonomous/connected vehicles, expanded use of telecommuting (through advancement in communication and networking technologies), and expanded ridesharing (through advancements and expanded use of apps and services that make ridesharing more convenient). In addition, enhanced and expanded intelligent transportation systems (i.e., signal synchronization and integrated corridor management) can help manage travel demand.





### Transportation Corridor Agencies

**21. Don't the Transportation Corridor Agencies (TCA) facilities already provide priced managed lanes?**

**Answer:** According to FHWA, priced managed lanes operate within a freeway and alongside general purpose lanes, and are actively managed through the use of pricing and occupancy requirements to provide users consistent and predictable travel times. Managed lanes are separated from general purpose lanes by differentiating pavement striping or physical barriers, with entry and exit at designated locations. TCA facilities utilize pricing to generate revenue and manage demand, but these facilities do not meet FHWA's definition of priced managed lanes.

**22. What happens when the TCA system is turned over to Caltrans in 2053?**

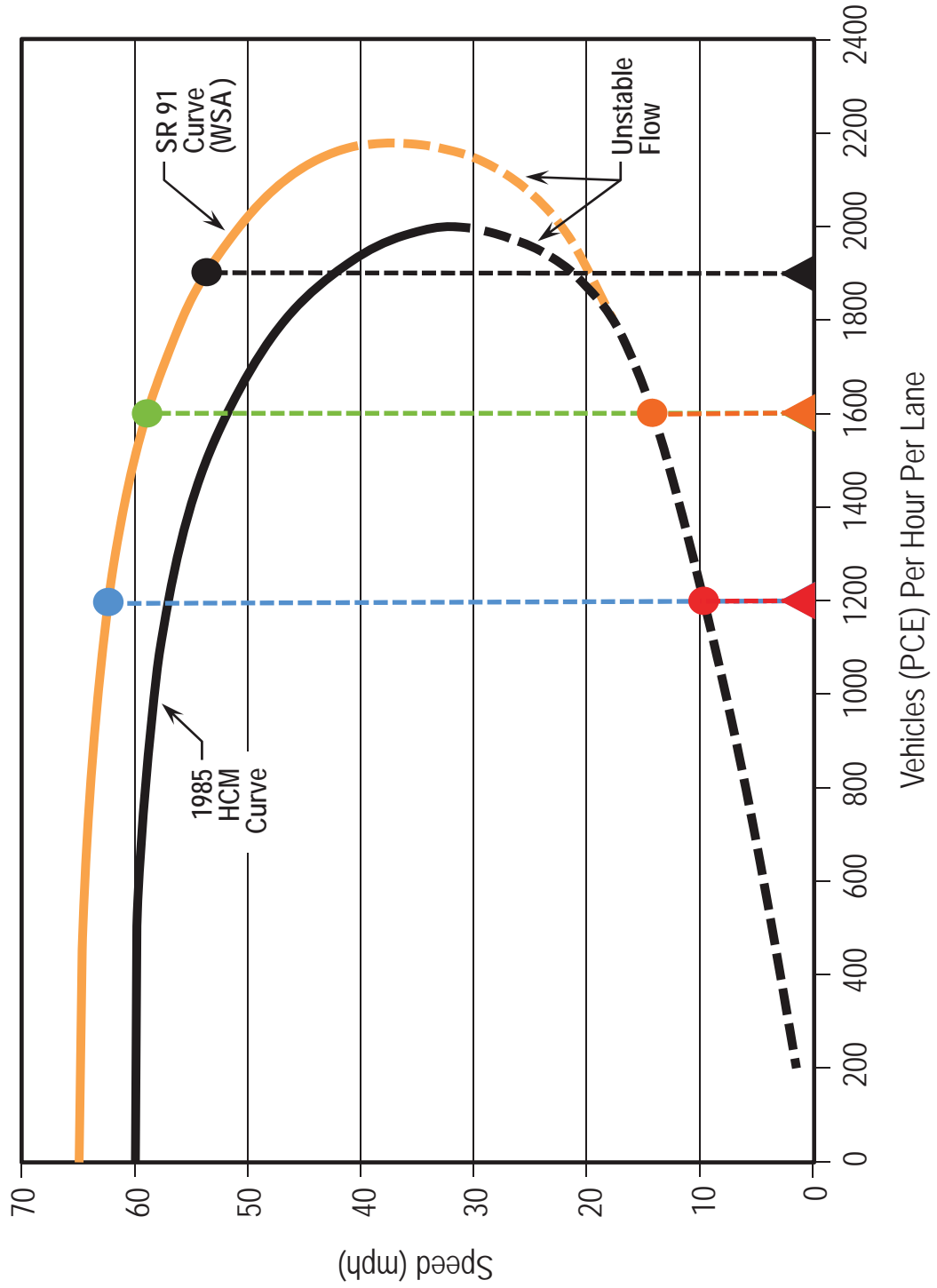
**Answer:** Once these facilities are turned over to Caltrans, it would be possible to open most of the lanes as general purpose, and maintain some managed lanes that could be operated as HOV or express lanes.

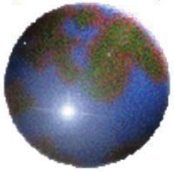
**23. How can we partner better with the TCA?**

**Answer:** As the transportation planning agency for Orange County, OCTA uses the Long-Range Transportation Plan (LRTP) as the framework for working with other agencies, such as the TCA, for comprehensive, cooperative, and continuous planning. OCTA is underway with the 2018 LRTP, and this plan is the first step in defining projects and programs to address Orange County's mobility needs. Beyond the LRTP, corridor plans and subsequent project development efforts provide opportunities to work toward consensus among stakeholders and decision makers.

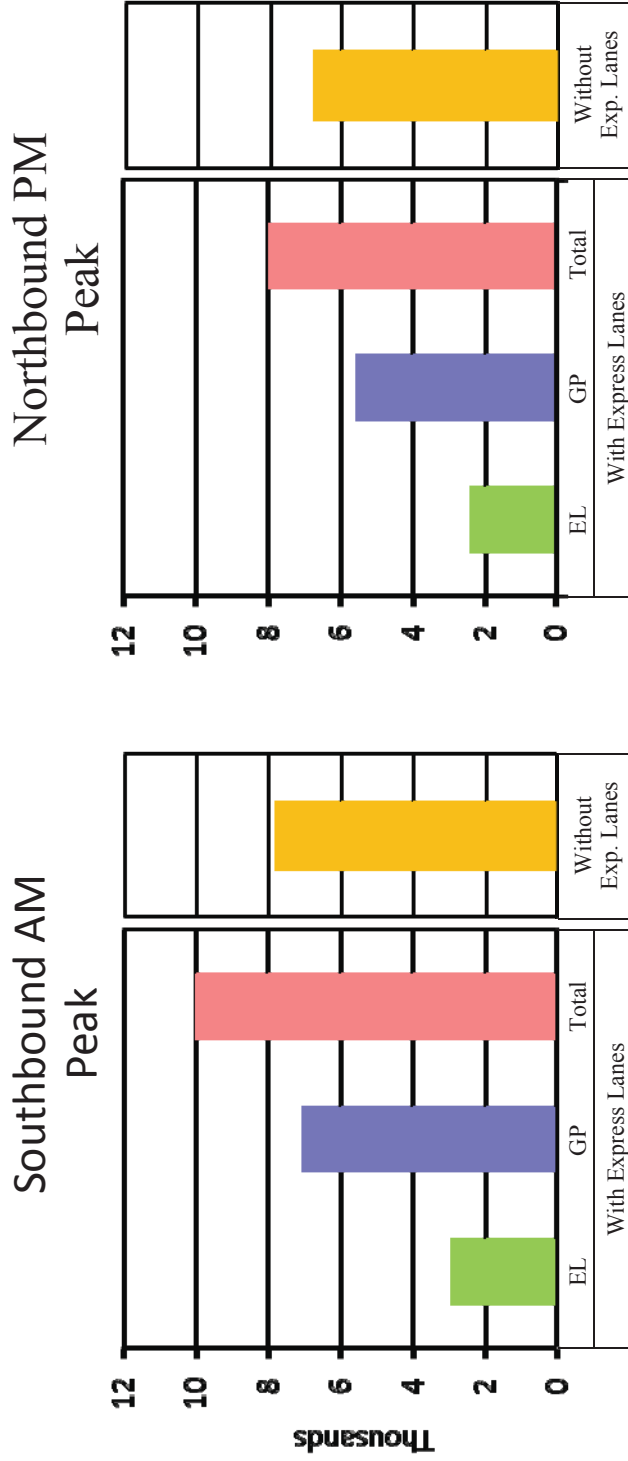


*Pricing enables uncongested traffic flow.*





# I-95 Miami throughput comparison



Source: FDOT / Kimley-Horn; Cambridge Systematics

2017 Funding Needs Assessment - Orange County Transportation Authority Near Term Projects									
Sponsor Agency	Project Title	ATP	LPP - C	SCC	T TCEP	TIRCP	Total Project Cost (\$1,000's)	Committed Funding (\$1,000's)	Funding Need (\$1,000's)
<b>State Highway</b>									
OCTA	I-5 Widening (SR-73 to El Toro Road) Segments 1, 2, and 3 <sup>1</sup>		X	X	X		\$481,589	\$213,273	\$268,316
OCTA	SR-55 Widening from I-405 to I-5		X	X	X		\$375,932	\$ 65,123	\$310,809
OCTA	I-5 / El Toro Interchange Improvements		X		X		\$113,000	\$ 4,400	\$108,600
OCTA	I-5 Widening from I-405 to SR-55		X		X		\$720,870	\$ 8,050	\$712,820
OCTA	SR-55 Widening from I-5 to SR-91		X		X		\$227,350	\$ 5,000	\$222,350
OCTA	SR-57 Widening from Orangewood Avenue to Katella Avenue		X		X		\$ 47,690	\$ 2,500	\$ 45,190
OCTA	SR-91 Widening from SR-57 to SR-55		X		X		\$456,190	\$ 9,050	\$447,140
OCTA	I-405 Widening from I-5 to SR-55		X		X		\$323,600	\$ 8,050	\$315,550
OCTA	I-605 / Katella Avenue Interchange Improvements		X		X		\$ 29,600	\$ 1,200	\$ 28,400
<b>Transit</b>									
OCTA	OC Streetcar - New Transit Line Between Santa Ana Regional Transportation Center and a New Transit Center in Garden Grove <sup>2</sup>		X	X			\$299,342	\$150,387	\$171,705
OCTA	Orange County Rail Maintenance Facility		X	X	X	X	TBD	\$ 14,451	TBD
OCTA	Bravo Route 529 - Operating and Capital Cost for Limited Bus Stop Service on Beach Boulevard including signal priority			X		X	\$ 15,600	\$ -	\$ 15,600
OCTA	Transit Security Operations Center <sup>3</sup>					X	\$ 35,000	\$ 5,923	\$ 29,077
OCTA	Future Priority Bus Corridor Improvements - Capital and Operating Costs			X		X	TBD	\$ -	TBD
OCTA	Pass and Fare Subsidy Programs						TBD	\$ -	TBD
OCTA	Rail Signal Respacing		X	X		X	\$ 6,500	\$ -	\$ 6,500
OCTA	On Demand Transit Operations - 3 years Starting February 2018						\$ 1,500	\$ -	\$ 1,500
<b>Goods Movement</b>									
Caltrans	SR-57 Truck Climbing Lane Addition from Lambert Road to County Line		X	X	X X		\$167,550	\$ -	\$167,550
City of Brea	SR-57 / Lambert Road Interchange Improvements		X	X	X X		\$ 72,500	\$ 25,700	\$ 46,800
<b>Local Arterials/Rail - Grade Separations</b>									
OCTA	17th Street Grade Separation		X	X	X		\$158,000	\$ 3,500	\$154,500
OCTA	State College Boulevard Grade Separation (Los Angeles-San Diego-San Luis Obispo)		X	X	X		\$178,000	\$ 46,000	\$132,000
OCTA	Traffic Signal Improvements		X	X	X		TBD	TBD	TBD
<b>Active Transportation</b>									
Various	OC Loop - 66 miles of Seamless Bicycle and Pedestrian Connections	X		X	X		\$176,400	\$ 96,000	\$ 80,400
Various	OC Active - Regional Bicycle and Pedestrian Projects	X		X	X		TBD	TBD	TBD

1 - I-5 widening from SR-73 to Oso Parkway has \$78.030 million in STIP funds in a later year than the project schedule would dictate. SB 1 will allow the advancement of these projects.

2 - Funding need includes \$148.955 million in federal New Starts funding. New Starts funding is not committed until the full funding grant agreement is executed.

3 - Includes dispatch for OC Streetcar

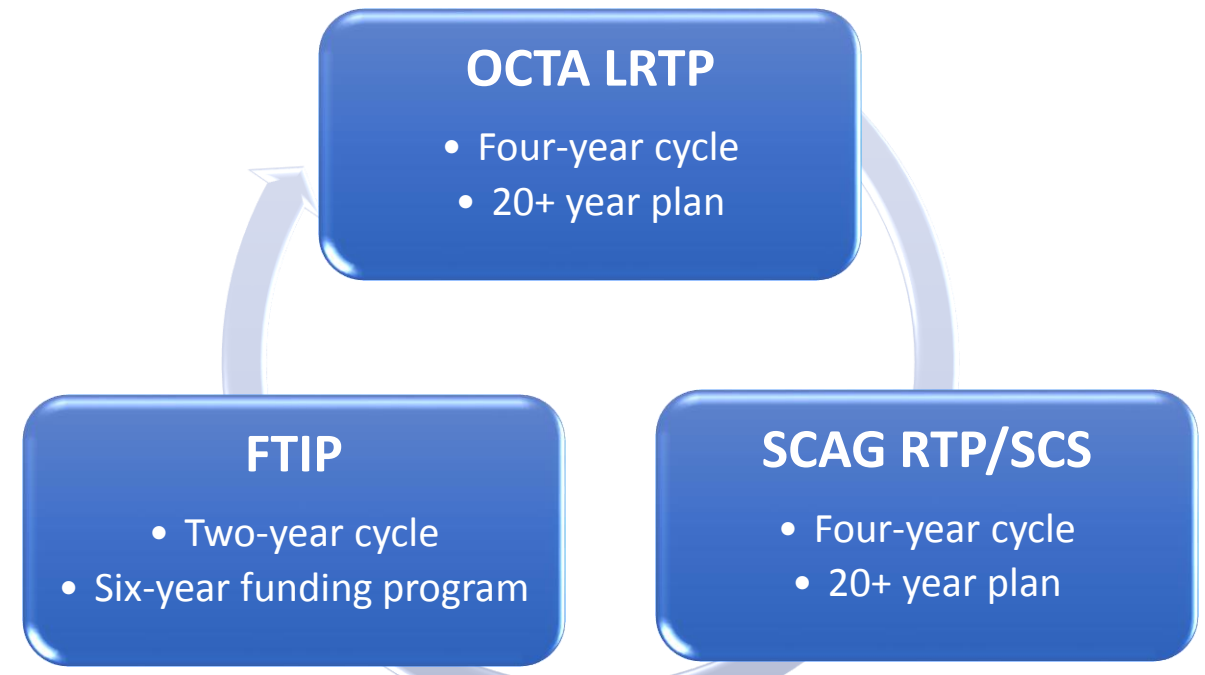
\*Acronyms listed on next page

ATP - Active Transportation Program  
LPP-C - Local Partnership Program - Competitive  
SCC - Solutions for Congested Corridors  
TCEP - Trade Corridor Enhancement Program  
TIRCP - Transit and Intercity Rail Capital Program  
OCTA - Orange County Transportation Authority  
I-5 - Interstate 5  
SR-73 - State Route 73  
SR-55 - State Route 55  
I-405 - Interstate 405  
SR-91 - State Route 91  
SR-57 - State Route 57  
I-605 - Interstate 605  
TBD - To Be Determined  
N/A - Not Available  
LOSSAN - Los Angeles - San Diego - San Luis Obispo Rail Corridor  
STIP - State Transportation Improvement Program

# 2018 Long-Range Transportation Plan Proposed Scenarios



- OCTA's LRTP serves to:
  - Analyze current plans and policies
  - Identify new initiatives and priorities
  - Define projects in the RTP
- Must consider:
  - Stakeholder input (ongoing)
  - Revenue forecasts (summer 2017)
  - Current commitments
  - Population/employment forecasts
  - Key issues



LRTP – Long-Range Transportation Plan  
OCTA – Orange County Transportation Authority  
RTP – Regional Transportation Plan  
FTIP – Federal Transportation Improvement Program  
SCAG – Southern California Association of Governments  
SCS – Sustainable Communities Strategy

# Recent Activities

- OCTA Board of Directors (Board) review of LRTP goals and objectives
- OCTA Board Workshop: Managed Lanes
- Transportation Planning Directors Forum #2
- Elected Officials Workshop #2
- Online survey posted to [www.OCTA.net/LRTP](http://www.OCTA.net/LRTP)
- Finalizing revenue forecast and project costs





# Key Issues for 2018 LRTP

- Growing traffic and limited land
- New vision for transit
- Disruptive technologies and services
- High cost of housing
- Transportation funding uncertainties
- Challenging emission standards



# Goals and Objectives

## Deliver on Commitments

- Prioritize Measure M investments
- Maintain consistency with the Next 10 Plan
- Maximize external funds to support Measure M and complementary investments

## Improve System Performance

- Deploy transit resources in a cost-effective manner
- Improve efficiency of highways and roadways
- Leverage emerging technologies

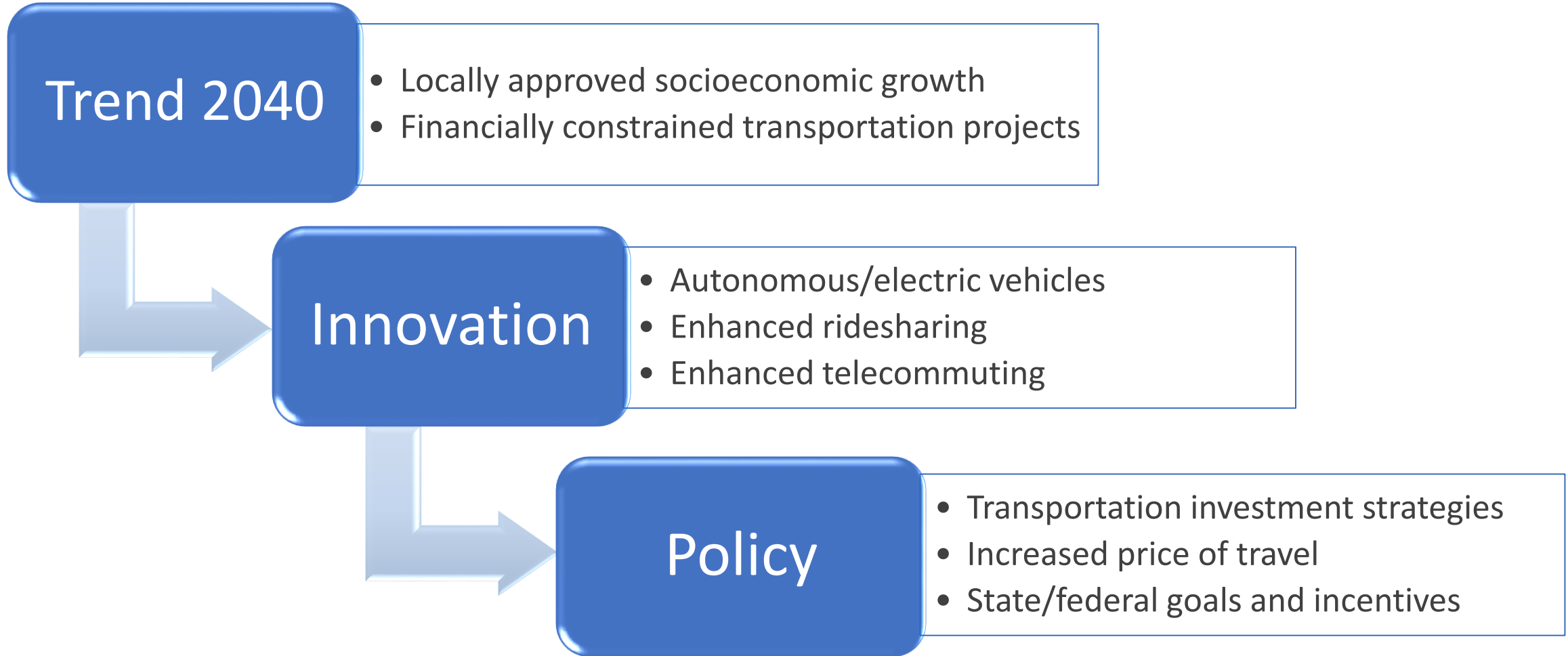
## Expand System Choices

- Deploy on-demand transit service and rideshare options
- Support improved connectivity for active transportation
- Explore public/private partnerships for new transportation capacity

## Support Sustainability

- Deliver a financially constrained LRTP and identify opportunities to reduce funding uncertainty
- Explore environmental and emission reduction strategies

# 2018 LRTP Scenarios Approach



# Next Steps

## Next 3 months

Finalize financially constrained project list

Finalize scenario assumptions

Return to Board with model results

## Next 3-12 months


Draft 2018 LRTP public review	Spring 2018
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Finalize 2018 LRTP	Fall 2018
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**October 2, 2017**

**To:** Regional Planning and Highways Committee  
**From:** Darrell Johnson, Chief Executive Officer   
**Subject:** SB 1 (Chapter 5, Statutes of 2017) Competitive Programs

**Overview**

SB 1 (Chapter 5, Statutes of 2017), the Road Repair and Accountability Act of 2017, will provide an estimated \$52.5 billion for transportation purposes over the next ten years, with investments targeted towards fix-it-first purposes on local streets and roads, highways, transit operations and maintenance, capital investments, and active transportation. An update on the status and general requirements of key competitive programs are presented for review.

**Recommendation**

Receive and file as an information item.

**Background**

SB 1 provides significant supplemental funding to many existing programs and creates several new funding programs. At its core, SB 1 is about maintaining existing state and local transportation infrastructure. In addition, SB 1 provides significant supplemental public transit funding to stem the declining trend in traditional transit funding. SB 1 will nearly double local street and roads funding for each city and county, with an emphasis on projects that improve pavement condition, enhance safety, implement complete street elements, and upgrade traffic control devices.

With respect to transit, SB 1 provides an additional \$18 million in new transit funding per year for Orange County (County). This doubles the amount of transit funding provided to the County when compared to existing State Transit Assistance funding. Lastly, SB 1 stabilized the State Transportation Improvement Program, which the Orange County Transportation Authority (OCTA) typically uses for a mix of highway and commuter rail projects. In addition, SB 1 provides competitive funding opportunities for a wide range of transportation projects.

The California Transportation Commission (CTC), the California State Transportation Agency (CalSTA) and the California Department of Transportation (Caltrans) are working on guideline development for many of the SB 1 competitive programs. Both competitive and non-competitive programs are summarized in the table below (also referenced in Attachment A):

<b>Program</b>	<b>Guideline Development/Lead</b>	<b>Distribution Method</b>
2017 Active Transportation Program	CTC	Competitive
2019 Active Transportation Program	CTC	Competitive
Advance Mitigation (Environmental)	Caltrans	To Be Determined
Caltrans Planning Grants	Caltrans	Competitive
Freeway Service Patrol	Various	Non-Competitive
Local Partnership Program	CTC	Competitive/ Non-Competitive
Local Streets and Roads	CTC	Non-Competitive
Solutions for Congested Corridors	CTC	Competitive
State Highway Operation and Protection Program	CTC	Non-Competitive
State Transit Assistance Capital	CalSTA/Caltrans	Non-Competitive
State Transit Assistance Flexible	State Controllers	Non-Competitive
State Transportation Improvement Program	CTC	Non-Competitive
Trade Corridor Enhancement Program	CTC	Competitive
Transit and Intercity Rail Capital Program	CalSTA	Competitive

### ***Discussion***

There are six competitive SB 1 programs which are the focus of this report and further described below.

- Active Transportation Program (ATP) SB 1 Augmentation (2017),
- Caltrans Planning Grants,
- Local Partnership Program (LPP) - 50 percent competitive,
- Solutions for Congested Corridors (SCC),
- Trade Corridor Enhancement Program (TCEP),
- Transit and Intercity Rail Capital Program (TIRCP).

#### **Active Transportation Program (ATP)**

The CTC developed guidelines and issued the call for projects (call) to provide \$200 million for ATP Cycle 3 SB 1 Augmentation. Applications were due August 1. Only projects which were previously submitted for consideration through ATP Cycle 3 could apply. There were 11 projects submitted from Orange County for consideration of funding (Attachment B).

CTC staff is recommending two projects for statewide ATP Cycle 3 SB 1 Augmentation funds.

The First Street pedestrian improvements in the City of Santa Ana is recommended to receive \$4.572 million in SB 1 ATP funds, and the Buena Park School District Safe Routes to School improvements in the City of Buena Park is recommended to receive \$1.644 million in SB 1 ATP funds. The CTC will act on the staff's recommendation at the October 18, 2017, CTC meeting.

The regional component in the ATP SB 1 Cycle 3 Augmentation call will provide the County projects with approximately \$6.5 million in additional funding. The Southern California Association of Governments region will select projects to prioritize for funding from the ATP Cycle 3 standby list based on existing scores. CTC approval of projects is anticipated to occur at the December 6, 2017, CTC meeting. The next ATP Cycle 4 is expected to be released in spring 2018.

#### Caltrans Planning Grants

Caltrans has held four workshops on the development of two funding programs, the Sustainable Communities grants, which will provide \$25 million annually, and Adaptation Planning grants, which will provide \$20 million over three years. The Sustainable Communities grants are being distributed 50 percent, or \$12.5 million, to Metropolitan Planning Organizations (MPO) based on population, and 50 percent through a competitive process to local agencies to directly benefit multi-modal transportation systems in ways that also improve public health, social equity, environmental justice, and provide other important community benefits. The Adaptation Planning grants are awarded competitively and are expected to fund plans that address adapting the transportation system to climate change impacts and also to benefit multi-modal transportation systems. Guidelines were issued in September, and applications are due to Caltrans October 20, 2017. Staff is considering submitting an intersection study, and also climate adaptation studies, for commuter rail and bus facilities.

#### Local Partnership Program (LPP) Competitive

The CTC has held five workshops on the LPP which will provide \$300 million for projects (\$100 million annually for fiscal year {FY} 2017-18 through FY 2019-20). The CTC intends to hold a call every three years. Only agencies with voter-approved transportation sales tax, tolls, and parcel taxes are eligible for both formula and competitive funds. Fifty percent of the funds will be distributed via formula, and 50 percent of the funds will be distributed through a competitive process. Entities with other transportation fees can participate in the competitive

program. A dollar for dollar match from the fund source that makes the agency eligible to apply is required.

The CTC issued draft guidelines for consideration at the August 16, 2017, CTC meeting. The primary criteria for project selection is cost-effectiveness, project delivery, leveraging of other funds, quantifiable air quality improvements, community project support, and projects that further the implementation of the sustainable communities strategies. The draft guidelines are based on the original Proposition 1B State Local Partnership Program, but have incorporated more recent state goals into the criteria and required submittals.

The guidelines for this program will be approved at the October 18, 2017, CTC meeting. Applications for formula funds are due December 11, 2017, and applications for competitive funds are due January 31, 2018.

#### Solutions for Congested Corridors (SCC)

The CTC has held four workshops on the SCC, which will provide \$1 billion in this call (\$250 million annually for FY 2017-18 through FY 2020-21). The CTC intends to hold a call every other year. This funding program requires projects to be nominated from a corridor plan that includes multi-modal options for congested corridors.

The SCC funds will support the following types of projects.

- State highways (limited to managed {high-occupancy toll or high-occupancy vehicle} auxiliary and truck climbing lanes),
- Local Streets and Roads,
- Public transit facilities, including rail,
- Bicycle and pedestrian facilities,
- Restoration and preservation work that protects critical habitat or open space.

Priority will be given to projects that are jointly nominated by Caltrans and a local agency. The projects will be ranked based on factors that include congestion, safety, accessibility, efficient land use, economic development/job retention or growth, emissions, matching funds, project delivery, and collaboration. The CTC is proposing to limit competition so that agencies from large MPOs compete with other agencies from large MPOs and small MPO agencies compete against small MPO agencies. A match will be required for this program, but it has not yet been determined.



Draft guidelines will be released on September 20, 2017 with approval of final guidelines expected at the December 6, 2017 CTC meeting. Applications will be due February 23, 2018, and program adoption is planned for the CTC meeting on May 16, 2018.

#### Trade Corridor Enhancement Program (TCEP)

The CTC has held four workshops on the TCEP, which will provide up to \$1.75 billion in this call (\$300 million annually for FY 2017-18 through FY 2020-21 and \$550 million in Federal Freight Program funds). The guidelines for this program will be based on the guidelines that were previously developed for the Trade Corridors Improvement Fund and the California Freight Investment programs. The emphasis for the funding is to improve the freight network and may be spent on:

- State highway and local road capital and operations improvements;
- Freight rail systems;
- Enhancements to the ports (with limitations);
- Truck corridor improvements including dedicated truck facilities, zero emission trucks, truck information technology systems elements;
- Border access improvements;
- Surface transportation to and from land ports, sea ports, and airports to facilitate goods movement;
- Pilot projects in the sustainable freight plan.

Priority will be given to projects that are jointly nominated by Caltrans and a local agency. The projects will be ranked based on factors that include throughput, velocity, reliability, safety, bottleneck relief, multi-modal strategy, interregional benefits, air quality impacts, community impact mitigation, economic development/job growth, overall need, cost/benefit, project readiness, match, commitment of multiple partnerships and innovative technology. A match is expected to be required, and CTC staff have indicated that they may consider recommending funding project phases, which include final design through construction, but would not recommend funding environmental phase work.

Draft guidelines are expected to be released in late November/early December 2017, with approval of final guidelines scheduled for the January 31, 2018 CTC meeting. Applications will be due March 2, 2018, and program adoption is planned for the CTC meeting on May 16, 2018.

Transit and Intercity Rail Capital Program (TIRCP)

CalSTA has held six workshops divided evenly between Northern California and Southern California. The TIRCP under SB 1 provides an additional \$245 million annually to the TIRCP call which will augment the existing greenhouse gas (GHG) reduction funds awarded through the program.

The estimate of funding will be made available with the release of the call which is expected October 13, 2017. Funding will be awarded to projects through FY 2022-23, and CalSTA will issue a new call covering the next five-year span every two years. Eligible projects include.

- Rail capital projects that expand or improve existing rail systems and connectivity to existing and future transit systems,
- Intercity, commuter and urban rail projects that increase service levels, improve reliability, or decrease travel times,
- Rail, bus, and ferry integration implementation,
- Bus rapid transit and other bus and ferry transit investments.

The TIRCP provides funding for transformative capital improvements that modernize intercity, commuter and urban rail systems, bus transit systems that reduce GHG emissions, increase transit ridership, integrate transit services, and improve safety. Secondary evaluation criteria include reducing vehicle miles of travel, promoting housing development near transit, increasing attractiveness of transit, expanding transit systems, project delivery or acceleration, connectivity and coordination of transit systems, and clean vehicle technology implementation.

Applications will be due January 12, 2018. CalSTA will publish the list of approved projects on April 30, 2018, and program adoption is planned for the CTC meeting on May 16, 2018.

A list of projects being considered for funding under the SB 1 competitive programs is provided in Attachment C. For competitive programs, staff will submit projects based on the program criteria, project readiness and the Capital Programming Policies (CPP), and will return to the Board of Directors (Board) for grant acceptance following grant award.

The Measure M2 (M2) Ordinance requires that every effort be made to maximize matching state and federal transportation dollars. Also, the CPP last adopted by the Board in May 2017, enforces the M2 Ordinance directive that the first priority of all funding sources is to fulfill commitments to M2020 and/or Next 10 projects, specifically M2 projects, and to maintain existing OCTA assets in a state of good repair.

**Next Steps**

OCTA will continue to participate in SB 1 workshops and work with CTC, Caltrans, and CalSTA on the draft and final guidelines. After guidelines are adopted, OCTA will incorporate projects into specific plans as required and work with the various local agencies to submit projects for applicable programs.

**Summary**

Information regarding the CTC Implementation Plan for SB 1 competitive funding programs is provided for Board review and consideration.

**Attachments**

- A. SB 1 (Chapter 5, Statutes of 2017) Application Development and Guidelines Schedule ( Preliminary)
- B. ATP Cycle 3 SB 1 (Chapter 5, Statutes of 2017) Augmentation List of Submitted Projects from Orange County
- C. 2017 Funding Needs Assessment – Orange County Transportation Authority Near Term Projects

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**ATP Cycle 3 SB 1 (Chapter 5, Statutes of 2017) Augmentation List of Submitted Projects from Orange County**

#	Implementing Agency	Project Title	Phase of Work	Total ATP Request	Total Project Cost	Project Type	OCTA Prioritization Points	Statewide Score	Total Score (with OCTA points)
<b>Statewide ATP SB 1 Augmentation - Funded Projects</b>									
1	Santa Ana	City of Santa Ana - First Street Pedestrian Improvements	PA&ED, PS&E, CON	\$ 4,572	\$ 4,572	SRTS	N/A	88	88
2	Buena Park	Buena Park School District SRTS Improvements	PA&ED, PS&E, ROW, CON	\$ 1,644	\$ 1,654	SRTS, SRTS-NI	N/A	79	79
<b>Regional ATP SB1 Augmentation - Submitted for Consideration</b>									
3	Santa Ana	City of Santa Ana - West Willits Street Protected Bicycle Lanes	PA&ED, PS&E, CON	\$ 2,970	\$ 2,970	SRTS, SRTS-NI	8	80	88
4	Santa Ana	City of Santa Ana - SRTS Davis Elementary ADA Compliance	PA&ED, PS&E, CON	\$ 5,754	\$ 5,754	SRTS	7	80	87
5	Orange County	Hazard Avenue Bikeway Project	CON	\$ 3,566	\$ 3,566	Infrastructure	5	77	82
6	Orange County	OC Loop Coyote Creek Bikeway (Segments O, P, Q)	PS&E, CON	\$ 11,121	\$ 26,257	Infrastructure	10	68	78
7	La Habra	La Habra Union Pacific Rail Line Bikeway (Walnut to Cypress)	ROW	\$ 863	\$ 975	SRTS	10	61	71
8	Seal Beach	Lampson Avenue Bike Lane Gap Closure Project 2016	PA&ED, PS&E, CON	\$ 1,012	\$ 1,265	Infrastructure	1	50	51
9	Orange County	Surfside Inn Pedestrian Overcrossing Phase II	CON	\$ 5,395	\$ 5,395	Infrastructure	5	43	48
10	Anaheim	Santa Ana Canyon Road Multi-Use Trail Project	PA&ED, PS&E, CON	\$ 1,999	\$ 3,142	Infrastructure	3	43	46
11	Anaheim	Nohl Ranch Open Space Trail	PA&ED, PS&E, ROW, CON	\$ 803	\$ 1,621	Infrastructure, NI	6	37	43
<b>TOTAL</b>				<b>\$ 39,699</b>	<b>\$ 57,171</b>				

ATP - Active Transportation Program  
OCTA - Orange County Transportation Authority  
PA&ED - Project Approval and Environmental Documents  
PS&E - Plan, Specifications, & Estimates  
CON - Construction  
SRTS - Safe Routes to Schools  
N/A - Not Applicable  
ROW - Right-of-Way  
NI - Non-Infrastructure  
ADA - American Disabilities Act

2017 Funding Needs Assessment - Orange County Transportation Authority Near Term Projects										
Sponsor Agency	Project Title	ATP	LPP - C	SCC	TCEP	TIRCP	Total Project Cost (\$1,000's)	Committed Funding (\$1,000's)	Funding Need (\$1,000's)	
<b>State Highway</b>										
OCTA	I-5 Widening (SR-73 to El Toro Road) Segments 1, 2, and 3 <sup>1</sup>		X	X			\$481,589	\$213,273	\$268,316	
OCTA	SR-55 Widening from I-405 to I-5		X	X			\$375,932	\$ 65,123	\$310,809	
OCTA	I-5 / El Toro Interchange Improvements		X				\$113,000	\$ 4,400	\$108,600	
OCTA	I-5 Widening from I-405 to SR-55		X				\$720,870	\$ 8,050	\$712,820	
OCTA	SR-55 Widening from I-5 to SR-91		X				\$227,350	\$ 5,000	\$222,350	
OCTA	SR-57 Widening from Orangewood Avenue to Katella Avenue		X				\$ 47,690	\$ 2,500	\$ 45,190	
OCTA	SR-91 Widening from SR-57 to SR-55		X				\$456,190	\$ 9,050	\$447,140	
OCTA	I-405 Widening from I-5 to SR-55		X				\$323,600	\$ 8,050	\$315,550	
OCTA	I-605 / Katella Avenue Interchange Improvements		X				\$ 29,600	\$ 1,200	\$ 28,400	
<b>Transit</b>										
OCTA	OC Streetcar - New Transit Line Between Santa Ana Regional Transportation Center and a New Transit Center in Garden Grove <sup>2</sup>		X	X			\$299,342	\$150,387	\$171,705	
OCTA	Orange County Rail Maintenance Facility		X	X		X	TBD	\$ 14,451	TBD	
OCTA	Bravo Route 529 - Operating and Capital Cost for Limited Bus Stop Service on Beach Boulevard including signal priority			X		X	\$ 15,600	\$ -	\$ 15,600	
OCTA	Transit Security Operations Center <sup>3</sup>					X	\$ 35,000	\$ 5,923	\$ 29,077	
OCTA	Future Priority Bus Corridor Improvements - Capital and Operating Costs			X		X	TBD	\$ -	TBD	
OCTA	Pass and Fare Subsidy Programs						TBD	\$ -	TBD	
OCTA	Rail Signal Respacing		X	X		X	\$ 6,500	\$ -	\$ 6,500	
OCTA	On Demand Transit Operations - 3 years Starting February 2018						\$ 1,500	\$ -	\$ 1,500	
<b>Goods Movement</b>										
Caltrans	SR-57 Truck Climbing Lane Addition from Lambert Road to County Line		X	X	X		\$167,550	\$ -	\$167,550	
City of Brea	SR-57 / Lambert Road Interchange Improvements		X	X	X		\$ 72,500	\$ 25,700	\$ 46,800	
<b>Local Arterials/Rail - Grade Separations</b>										
OCTA	17th Street Grade Separation		X	X			\$158,000	\$ 3,500	\$154,500	
OCTA	State College Boulevard Grade Separation (Los Angeles-San Diego-San Luis Obispo)		X	X			\$178,000	\$ 46,000	\$132,000	
OCTA	Traffic Signal Improvements		X	X			TBD	TBD	TBD	
<b>Active Transportation</b>										
Various	OC Loop - 66 miles of Seamless Bicycle and Pedestrian Connections	X		X			\$176,400	\$ 96,000	\$ 80,400	
Various	OC Active - Regional Bicycle and Pedestrian Projects	X		X			TBD	TBD	TBD	

1 - I-5 widening from SR-73 to Oso Parkway has \$78.030 million in STIP funds in a later year than the project schedule would dictate. SB 1 will allow the advancement of these projects.

2 - Funding need includes \$148.955 million in federal New Starts funding. New Starts funding is not committed until the full funding grant agreement is executed.

3 - Includes dispatch for OC Streetcar

ATP - Active Transportation Program  
LPP-C - Local Partnership Program - Competitive  
SCC - Solutions for Congested Corridors  
TCEP - Trade Corridor Enhancement Program  
TIRCP - Transit and Intercity Rail Capital Program  
OCTA - Orange County Transportation Authority  
I-5 - Interstate 5  
SR-73 - State Route 73  
SR-55 - State Route 55  
I-405 - Interstate 405  
SR-91 - State Route 91  
SR-57 - State Route 57  
I-605 - Interstate 605  
TBD - To Be Determined  
N/A - Not Available  
LOSSAN - Los Angeles - San Diego - San Luis Obispo Rail Corridor  
STIP - State Transportation Improvement Program

# SB 1 (Chapter 5, Statutes of 2017) Competitive Programs

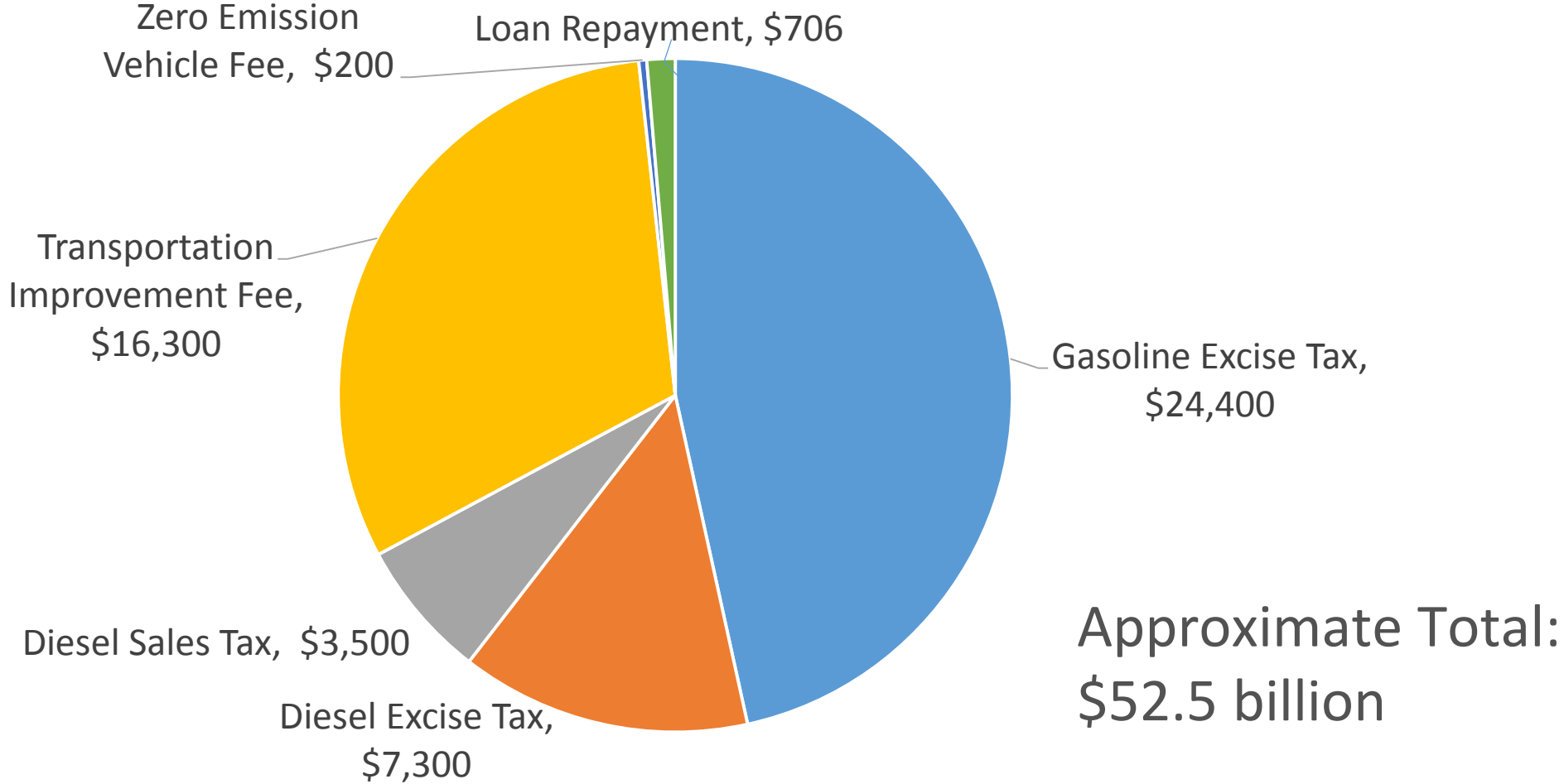




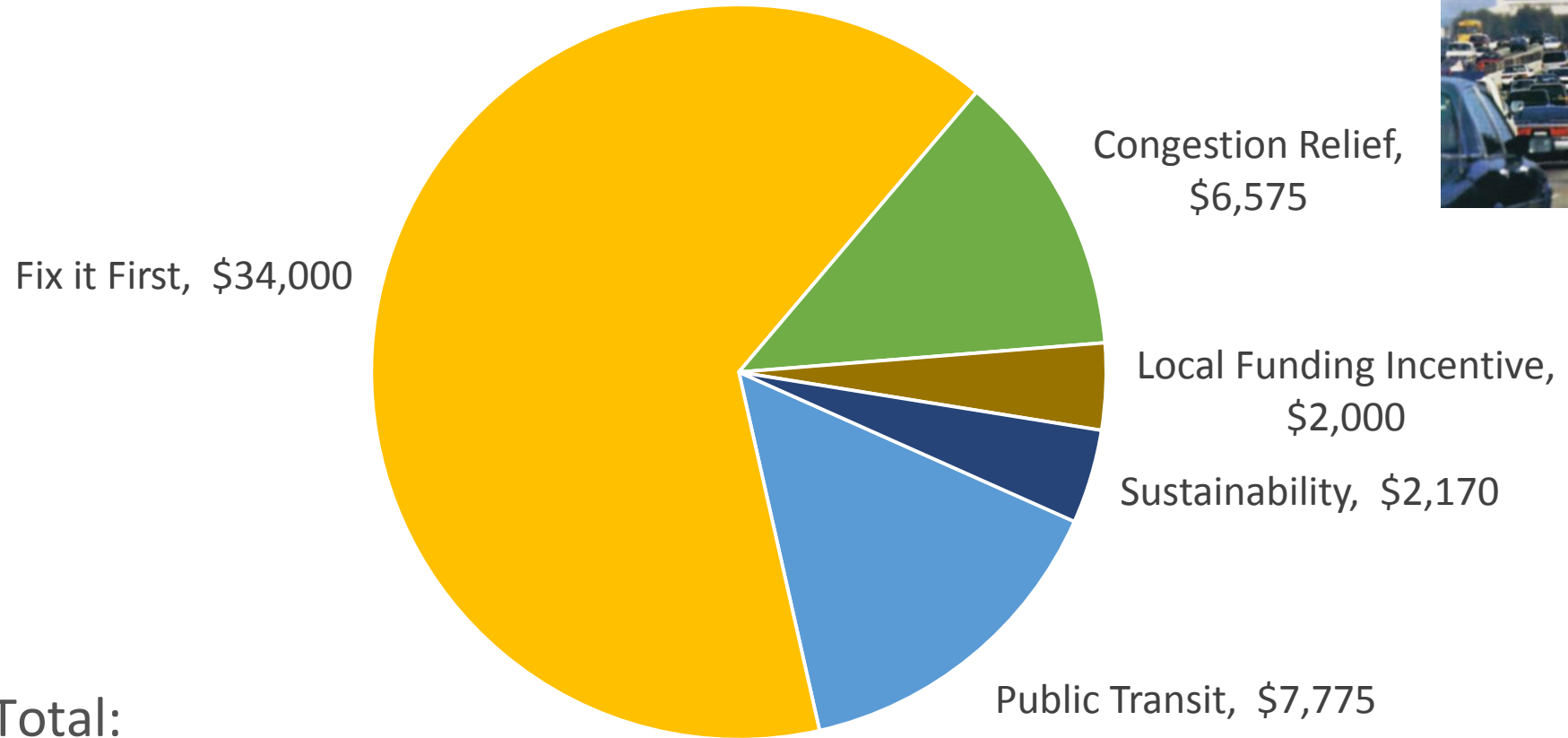
# SB 1 Ten-Year Revenue Timeframe

Tax/Fee Type	Timeframe	Modification
Gasoline Excise Tax	November 1, 2017	18 cents to 30 cents increase
Diesel Excise Tax	November 1, 2017	16 cents to 36 cents increase
Diesel Sales Tax	November 1, 2017	9 percent to 13 percent increase
Transportation Improvement Fee	January 1, 2018	\$25 to \$175 fee (60 percent will pay \$50 or less)
Gasoline Price-Based Excise Tax	July 1, 2019	17.3 cents reset + annual Consumer Price Index (CPI)
Zero Emission Vehicle Fee	July 1, 2020	\$100 annual fee on model 2020 and later vehicles + annual CPI
Loan Repayment	No later than June 30, 2020	\$706 million

# Sources of Revenues Ten-Year Estimate (\$ millions)



# Uses – Ten-Year Estimate (\$ millions)



Approximate Total:  
\$52.5 Billion

# Formula Programs

Program	Annual Amount	Prepare Draft Guidelines Workshop	Adopt Guidelines	Application or Project Lists Due	Program Adoption
Local Streets and Road	\$1,500 million	June-July 2017	August 16, 2017	October 2017	December 2017
Local Partnership Program	\$100 million	June-September 2017	October 18, 2017	December 11, 2017	January 2018
State Transportation Improvement Program	\$100 million	June 2017	August 16, 2017	December 2017	March 2018
State Highway Operation Protection Program	\$1,900 million	Draft Interim Guidelines May 2017	Adopt Interim Guidelines June 28, 2017	To Be Determined (TBD)	TBD
Public Transit Formula	\$355 million	June 2017	September 2017	TBD	TBD
State Supported Intercity Rail	\$19 million	TBD	TBD	TBD	TBD
Commuter Rail	\$19 million	TBD	June 2020	TBD	TBD

# SB 1 Competitive Programs

Program	Annual Amount	Prepare Draft Guidelines Workshop	Adopt Guidelines	Applications Due	Program Adoption
Active Transportation Program (ATP)	\$100 million	June 2017	June 28, 2017	August 1, 2017	October-December 2017
Local Planning Grants (California Department of Transportation)	\$25 million	June 2017	September 2017	October 2017	December 2017
Transit Intercity Rail Capital Program	\$245 million	June - September 2017	October 2017	January 2018	April/May 2018
Local Partnership Program	\$100 million	June-September 2017	October 18, 2017	January 31, 2018	May 2018
Solutions for Congested Corridors	\$250 million	June-October 2017	December 2017	February 2018	May 2018
Trade Corridor Enhancement Program	\$300 million	June-November 2017	January 2018	March 2018	May 2018

# Active Transportation Program Cycle 3 SB 1 Augmentation

- \$200 million (\$100 million annually, fiscal year {FY} 2017-18 through FY 2018-19)
- Only considered Cycle 3 submitted projects
- California Transportation Commission staff recommendations released August 31<sup>st</sup>, included:
  - First Street pedestrian improvements in the City of Santa Ana (\$4.572 million)
  - Buena Park School District Safe Routes to School improvements (\$1.644 million)
- ATP Cycle 3 SB1 Augmentation, Regional Funding (\$6.5 million)
  - ATP Cycle 3 Standby Projects
- Future Cycles - Multi-agency project:
  - OC Loop - 66 miles of seamless bicycle and pedestrian connections and other regional projects in the OC Active Plan



# Local Partnership Program – Competitive Overview

- \$300 million for FY 2017-18 through FY 2019-20
- State Highway System, transit facilities, local road system, bicycle or pedestrian safety or mobility
- Air quality improvement, vehicle miles traveled reduction, project readiness, leveraging of funds
- OCTA (Orange County Transportation Authority) Projects:
  - Some elements of Measure M2 Freeway projects
  - OC Streetcar Capital
  - Orange County Rail Maintenance Facility
  - Rail Signal Respacing
  - Rail Grade Separations
  - Traffic Signal Improvements



# Solutions for Congested Corridors

- \$1 billion (\$250 million annually, FY 2017-18 through FY 2020-21)
- Multi-modal improvements within highly congested travel corridors
- State highways (no capacity), arterials, transit facilities, active transportation, restoration and preservation of critical habitat

## OCTA Projects:

- State Route 55 widening from Interstate 405 to Interstate 5 (I-5) (high-occupancy vehicle {HOV} only)
- I-5 widening State Route 73 to El Toro Road (HOV only)
- OC Streetcar
- Transit signal priority
- Orange County rail maintenance facility
- Rail signal improvements
- State Route 57 (SR-57) truck climbing lane addition from Lambert Road to County Line
- Traffic signal improvements





# Trade Corridor Enhancement Program

- \$1.75 billion (\$300 million annually from SB 1)
- Corridor based freight projects

## OCTA Projects:

- SR-57 truck climbing lane addition from Lambert Road to County Line
- SR-57 / Lambert Road interchange improvements



# Transit and Intercity Rail Capital Program

- \$245 million annually plus cap and trade revenues
- Transit projects that reduce greenhouse gas emissions and increase ridership

## OCTA Projects:

- Orange County Rail Maintenance Facility
- Transit Security Operations Center
- Future Priority Bus Corridor Improvements



# Next Steps

- Participate in workshops
  - Develop guidelines to fit OCTA projects
  - Work on criteria that favors OCTA projects
- Develop and submit applications with help from project managers
- Agency announces recommendations/awards
- Formal programming
- OCTA manages projects to meet funding criteria

