



# Orange County Transportation Authority

## Board Agenda

**Monday, September 8, 2025 at 9:30 a.m.**

550 South Main Street, Orange, California

### **Board Members**

Doug Chaffee, Chair  
Jamey M. Federico, Vice Chair  
Valerie Amezcua  
Katrina Foley  
William Go  
Patrick Harper  
Michael Hennessey  
Fred Jung  
Stephanie Klopfenstein  
Carlos A. Leon  
Janet Nguyen  
Tam T. Nguyen  
Vicente Sarmiento  
John Stephens  
Kathy Tavoularis  
Mark Tettermer  
Donald P. Wagner  
Lan Zhou, Ex-Officio

Any person with a disability who requires a modification or accommodation in order to participate in this meeting should contact the Orange County Transportation Authority (OCTA) Clerk of the Board's office at (714) 560-5676, no less than two business days prior to this meeting to enable OCTA to make reasonable arrangements to assure accessibility to this meeting.

### **Agenda Descriptions**

Agenda descriptions are intended to give members of the public a general summary of items of business to be transacted or discussed. The posting of the recommended actions does not indicate what action will be taken. The Board may take any action which it deems to be appropriate on the agenda item and is not limited in any way by the notice of the recommended action.

### **Public Availability of Agenda Materials**

All documents relative to the items referenced in this agenda are available for public inspection at [www.octa.net](http://www.octa.net) or through the Clerk of the Board's office at the OCTA Headquarters, 600 South Main Street, Orange, California.

### **Meeting Access and Public Comments on Agenda Items**

Members of the public can either attend in-person or access live streaming of the Board meetings by clicking this link: <https://octa.legistar.com/Calendar.aspx>

# BOARD MEETING AGENDA

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## **In-Person Comment**

Members of the public may attend in-person and address the Board regarding any item within the subject matter jurisdiction of OCTA. Please complete a speaker's card and submit it to the Clerk of the Board and notify the Clerk regarding the agenda item number on which you wish to speak. Speakers will be recognized by the Chair at the time of the agenda item is to be considered by the Board. Comments will be limited to three minutes. The Brown Act prohibits the Board from either discussing or taking action on any non-agendized items.

## **Written Comment**

Written public comments may also be submitted by emailing them to ClerkOffice@octa.net, and must be sent by 5:00 p.m. the day prior to the meeting. If you wish to comment on a specific agenda item, please identify the item number in your email. All public comments that are timely received will be part of the public record and distributed to the Board. Public comments will be made available to the public upon request.

## **Call to Order**

### **Invocation**

Director Amezcua

### **Pledge of Allegiance**

Director Sarmiento

## **1. Closed Session**

### **Overview**

A Closed Session will be held as follows:

Pursuant to Government Code Section 54956.9(d) - Conference with General Counsel - Potential Litigation - One Item.

## **Special Calendar**

### **Orange County Local Transportation Authority Special Calendar Matters**

## **2. Update on Emergency Need for Railroad Track Stabilization in the Vicinity of Mile Post 203.83 to 204.40 and 206.00 to 206.70 on the Orange Subdivision**

Jason Lee/James G. Beil

### **Overview**

The four reinforcement areas identified in the Coastal Rail Resiliency Study adjacent to the Orange County Transportation Authority-owned railroad right-of-way, in the vicinity of Mile Post 203.83 to 204.40 and 206.00 to 206.70 on the Orange Subdivision, have continued to experience coastal erosion and the hillside continues to move incrementally, posing an imminent threat to the railroad corridor and public safety if immediate necessary actions are not taken to mitigate the threat. Measures must be taken immediately to stabilize the track and maintain passenger and freight rail service.

### **Recommendation(s)**

Reaffirm Resolution No. 2025-068 to authorize the Chief Executive Officer to take any and

## BOARD MEETING AGENDA

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all necessary actions in regard to agreements with partner public agencies to address the emergency need for railroad track stabilization in the vicinity of Mile Post 203.83 to 204.40 and 206.00 to 206.70 on the Orange Subdivision.

***Attachments:***

[Presentation](#)

### **Consent Calendar (Items 3 through 18)**

All matters on the Consent Calendar are to be approved in one motion unless a Board Member or a member of the public requests separate action on a specific item.

### **Orange County Transportation Authority Consent Calendar Matters**

**3. Approval of Minutes**

Clerk of the Board

***Recommendation(s)***

Approve the minutes of the August 25, 2025 Orange County Transportation Authority and affiliated agencies' regular meeting.

***Attachments:***

[Minutes](#)

**4. 91 Express Lanes Zero-Emissions Vehicle Discount**

Kirk Avila

***Overview***

The State of California's clean air vehicle decal program is set to expire on September 30, 2025. With the expiration of the decal program, several California toll agencies will be discontinuing toll discounts associated with the program. Board of Directors' approval is requested to update the Toll Policy for the 91 Express Lanes to remove a similar zero-emission vehicle discount on the 91 Express Lanes.

***Recommendation(s)***

Approve the updated Toll Policy for the 91 Express Lanes, eliminating discounts for zero-emission vehicles, and direct staff to present this item to the next State Route 91 Advisory Committee on October 30, 2025.

***Attachments:***

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

[Attachment C](#)

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5. **Proposed Response to 2024-2025 Orange County Grand Jury Report "OCTA: It Takes a Lot to Keep Us Moving"**

Melanie Masud/Kristin Jacinto

**Overview**

Staff has prepared a response to the June 18, 2025, report issued by the Orange County Grand Jury entitled, "OCTA: It Takes a Lot to Keep Us Moving," for the Orange County Transportation Authority Board of Directors' consideration. The response addresses each of the findings and recommendations made by the Grand Jury and highlights areas of agreement, clarification, or actions already taken.

**Recommendation(s)**

Authorize the Chief Executive Officer to submit the proposed response to the Orange County Grand Jury report's findings and recommendations as required by California Penal Code Section 933(c).

**Attachments:**

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

6. **Award of Agreement for Claims Administration of the Self-Insured Workers' Compensation Program**

Greg Bych/Maggie McJilton

**Overview**

On May 12, 2025, the Board of Directors approved the release of a request for proposals for claims administration of the Self-Insured Workers' Compensation Program. Proposals were received in accordance with Orange County Transportation Authority procurement procedures for professional and technical services. Approval is requested to execute an agreement for this service.

**Recommendation(s)**

- A. Approve the selection of Pacific Secured Equities, doing business as Intercare Holdings Insurance Services, Inc., to provide claims administration for the Orange County Transportation Authority's Self-Insured Workers' Compensation Program.
- B. Authorize the Chief Executive Officer to negotiate and execute Agreement No. C-5-3964 between the Orange County Transportation Authority and Pacific Secured Equities, doing business as Intercare Holdings Insurance Services, Inc., in the amount of \$2,794,000, to provide claims administration for the Orange County Transportation Authority's Self-Insured Workers' Compensation Program, for a five-year term.

**Attachments:**

## BOARD MEETING AGENDA

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[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

[Attachment C](#)

### 7. **Active Transportation Program Biannual Update**

Peter Sotherland/Rose Casey

#### **Overview**

The Orange County Transportation Authority coordinates regional active transportation efforts with local jurisdictions, key stakeholders, and the public to support development of a balanced multimodal transportation system. An update on recent and upcoming activities is provided.

#### **Recommendation(s)**

Receive and file as an information item.

#### **Attachments:**

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

[Presentation](#)

### 8. **Draft 2025 Orange County Congestion Management Program Report Release for Public Review**

Angel Garfio/Rose Casey

#### **Overview**

The Orange County Transportation Authority, as the designated Congestion Management Agency, is required by state statute to report on the Orange County Congestion Management Program every two years. Accordingly, a draft 2025 Orange County Congestion Management Program Report has been prepared for public review and will be posted and circulated to local agencies upon direction by the Board of Directors.

#### **Recommendation(s)**

- A. Direct staff to release the draft 2025 Orange County Congestion Management Program Report for public review.
- B. Set November 10, 2025, as a public hearing date for adoption of the final 2025 Orange County Congestion Management Program Report.

#### **Attachments:**

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

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### 9. 2026 Long-Range Transportation Plan Development

Kristin Tso/Rose Casey

#### **Overview**

The Orange County Transportation Authority has initiated development of the 2026 Long-Range Transportation Plan, which defines the long-term vision and investment priorities for Orange County's transportation system through the year 2050. The plan is updated every four years and provides Orange County's required input to the Southern California Association of Governments' Regional Transportation Plan and Sustainable Communities Strategy. This report provides an update on early development activities, including challenges and goals that will help guide the development of scenarios and evaluation criteria.

#### **Recommendation(s)**

Receive and file as an information item.

#### **Attachments:**

[Transmittal](#)

[Staff Report](#)

[Presentation](#)

### 10. Acceptance of Grant Awards from the Southern California Association of Governments and the California Department of Transportation

Roslyn Lau/Rose Casey

#### **Overview**

The Orange County Transportation Authority has been awarded two state-funded grants for the countywide active transportation plan, Move OC: A Vibrant Path to Active Transportation. These grant awards include a Southern California Association of Governments Sustainable Communities Program grant for \$400,000 and a California Department of Transportation Sustainable Transportation Planning Grant for \$600,000. Board of Directors' approval is required to accept these grants.

#### **Recommendation(s)**

- A. Authorize the Chief Executive Officer to accept the award of \$400,000 in Southern California Association of Governments Sustainable Communities Program funding for Move Orange County: A Vibrant Path to Active Transportation.
- B. Adopt Orange County Transportation Authority Resolution No. 2025-070 authorizing the acceptance of the \$600,000 California Department of Transportation Sustainable Transportation Planning Grant confirming the match which is provided through the grant noted in Recommendation A, and authorizing the Chief Executive Officer to negotiate and execute grant agreements and any other required documents or applications.
- C. Authorize the Chief Executive Officer to negotiate and execute grant-related agreements and documents with the Southern California Association of Governments and the California Department of Transportation.

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- D. Authorize staff to make all necessary amendments to the Federal Transportation Improvement Program, as well as execute any necessary agreements to facilitate the recommendations above.

***Attachments:***

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

**11. 2026 State Transportation Improvement Program Overview**

Ben Ku/Rose Casey

***Overview***

The State Transportation Improvement Program is a biennial five-year plan of projects adopted by the California Transportation Commission for future allocations of state transportation funds. Every two years, the Orange County Transportation Authority updates the program of projects to be funded through this program. An overview of the 2026 State Transportation Improvement Program process is presented for information purposes.

***Recommendation(s)***

Receive and file as an information item.

***Attachments:***

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

[Attachment C](#)

**Orange County Local Transportation Authority Consent Calendar Matters**

**12. Amendment to Agreement for Construction Management Support Services for the State Route 55 Improvement Project Between Interstate 405 and Interstate 5**

Steven L. King/James G. Beil

***Overview***

On April 12, 2021, the Orange County Transportation Authority's Board of Directors approved the selection of AECOM Technical Services, Inc. as the firm to provide construction management support services for the State Route 55 Improvement Project between Interstate 405 and Interstate 5. An amendment to the agreement is needed to provide additional services through the completion of the State Route 55 Improvement Project.

***Recommendation(s)***

Authorize the Chief Executive Officer to negotiate and execute Amendment No. 7 to

## BOARD MEETING AGENDA

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Agreement No. C-0-2582 between the Orange County Transportation Authority and AECOM Technical Services, Inc., in the amount of \$6,272,656, and extend the agreement term for an additional nine months through June 30, 2027, for additional construction management support services for the State Route 55 Improvement Project between Interstate 405 and Interstate 5. This will increase the maximum cumulative obligation of the agreement to a total contract value of \$24,797,276.

***Attachments:***

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

**13. Amendment to Cooperative Agreements with the Cities of Costa Mesa, Fountain Valley, Huntington Beach, and Westminster for the Interstate 405 Improvement Project**

Jeff Mills/James G. Beil

***Overview***

On March 14, 2016, the Orange County Transportation Authority Board of Directors approved Cooperative Agreement nos. C-5-3612, C-5-3613, C-5-3614, and C-5-3615 with the cities of Costa Mesa, Fountain Valley, Huntington Beach, and Westminster, respectively, for city services required during design-build implementation of the Interstate 405 Improvement Project. On June 12, 2023, the Orange County Transportation Authority Board of Directors approved Cooperative Agreement No. C-3-2654 with the City of Huntington Beach, which superseded expired Agreement No. C-5-3614. These cooperative agreements need to be amended to provide final reimbursement for pavement mitigation and other costs for city streets used for signed, long-term detour routes during construction.

***Recommendation(s)***

- A. Authorize the Chief Executive Officer to negotiate and execute Amendment No. 7 to Cooperative Agreement No. C-5-3612 between the Orange County Transportation Authority and the City of Costa Mesa, in the amount of \$1,989,000, to provide final reimbursement for pavement mitigation and other costs on city streets used for signed, long-term detour routes during construction. This will increase the maximum obligation of the cooperative agreement to a total value of \$3,295,380.
- B. Authorize the Chief Executive Officer to negotiate and execute Amendment No. 12 to Cooperative Agreement No. C-5-3613 between the Orange County Transportation Authority and the City of Fountain Valley, in the amount of \$2,039,000, to provide final reimbursement for pavement mitigation and other costs on city streets used for signed, long-term detour routes during construction. This will increase the maximum obligation of the cooperative agreement to a total value of \$7,478,658.
- C. Authorize the Chief Executive Officer to negotiate and execute Amendment No. 4 to Cooperative Agreement No. C-3-2654 between the Orange County Transportation



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Authority and the City of Huntington Beach, in the amount of \$1,331,000, to provide final reimbursement for pavement mitigation and other costs on city streets used for signed, long-term detour routes during construction. This will increase the maximum obligation of the cooperative agreement to a total value of \$1,531,000.

- D. Authorize the Chief Executive Officer to negotiate and execute Amendment No. 9 to Cooperative Agreement No. C-5-3615 between the Orange County Transportation Authority and the City of Westminster, in the amount of \$2,850,000, to provide final reimbursement for pavement mitigation and other costs on city streets used for signed, long-term detour routes during construction. This will increase the maximum obligation of the cooperative agreement to a total value of \$7,348,331.

***Attachments:***

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

[Attachment C](#)

[Attachment D](#)

[Attachment E](#)

[Attachment F](#)

[Attachment G](#)

[Attachment H](#)

**14. Consultant Selection for Construction Management Support Services for the Interstate 5 Improvement Project Between Interstate 405 and Yale Avenue**

Josue Vaglienty/James G. Beil

***Overview***

On April 14, 2025, the Orange County Transportation Authority Board of Directors authorized the release of a request for proposals to retain a consultant for construction management support services for the Interstate 5 Improvement Project between Interstate 405 and Yale Avenue. Board of Directors' approval is requested for the selection of a firm to perform the required services.

***Recommendation(s)***

- A. Approve the selection of Jacobs Project Management Co. as the firm to provide construction management support services for the Interstate 5 Improvement Project between Interstate 405 and Yale Avenue.
- B. Authorize the Chief Executive Officer to negotiate and execute Agreement No. C-5-3961 between the Orange County Transportation Authority and Jacobs Project Management Co. to provide construction management support services for the Interstate 5 Improvement Project between Interstate 405 and Yale Avenue.

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***Attachments:***

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

[Attachment C](#)

**15. Cooperative Agreement with the California Department of Transportation for the Preparation of the Project Report and Environmental Document for the State Route 57 Northbound Project from Lambert Road to the Orange County/Los Angeles County Line**

Niall Barrett/James G. Beil

***Overview***

The Orange County Transportation Authority proposes to enter into a cooperative agreement with the California Department of Transportation to provide environmental phase services for preparation of the project report and environmental document for the State Route 57 Northbound Project from Lambert Road to the Orange County/Los Angeles County Line.

***Recommendation(s)***

- A. Authorize the use of \$3,250,000 in Measure M2 funds for the State Route 57 Northbound Project from Lambert Road to the Orange County/Los Angeles County Line.
- B. Authorize the Chief Executive Officer to negotiate and execute Cooperative Agreement No. C-5-4294 between the Orange County Transportation Authority and the California Department of Transportation, for preparation of the project report and environmental document for the State Route 57 Northbound Project from Lambert Road to the Orange County/Los Angeles County Line.

***Attachments:***

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

## BOARD MEETING AGENDA

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### 16. Release 2026 Annual Call for Projects for Measure M2 Comprehensive Transportation Funding Programs

Cynthia Morales/Rose Casey

#### **Overview**

The Orange County Transportation Authority provides grants to local agency projects to improve the regional roadway network and coordinate traffic signals. The Measure M2 Comprehensive Transportation Funding Programs guidelines provide the mechanism for administration of the annual competitive call for streets and roads projects. The sections for the Regional Capacity Program (Project O) and the Regional Traffic Signal Synchronization Program (Project P) in the 2026 Comprehensive Transportation Funding Programs guidelines and a request to issue a call for projects are presented for review and approval.

#### **Recommendation(s)**

- A. Approve proposed revisions to the Comprehensive Transportation Funding Programs guidelines.
- B. Authorize staff to issue the 2026 call for projects for the Regional Capacity Program.
- C. Authorize staff to issue the 2026 call for projects for the Regional Traffic Signal Synchronization Program.

#### **Attachments:**

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

### 17. Measure M2 Quarterly Progress Report for the Period of April 2025 through June 2025

Jonathan Lee/Rose Casey

#### **Overview**

Staff has prepared the Measure M2 Quarterly Progress Report for the fourth quarter of fiscal year 2024-25 as information for the Orange County Transportation Authority Board of Directors. This progress report highlights the delivery of Measure M2 projects and programs as promised to voters and the monitoring of external challenges. The full report will be available to the public via the Orange County Transportation Authority website.

#### **Recommendation(s)**

Receive and file as an information item.

#### **Attachments:**

## BOARD MEETING AGENDA

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[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

### 18. Regional Traffic Signal Synchronization Program Update

Alicia Yang/Rose Casey

#### **Overview**

The Orange County Transportation Authority has been working with cities, the County of Orange, and the California Department of Transportation to fund and implement key regional traffic signal synchronization projects. This annual report provides an update on the Measure M2 Regional Traffic Signal Synchronization Program, including results from recently completed projects, and an update to the Countywide Signal Synchronization Baseline Project.

#### **Recommendation(s)**

Receive and file as an information item.

#### **Attachments:**

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

[Presentation](#)

## Regular Calendar

### Orange County Local Transportation Authority Regular Calendar Matters

### 19. Proposed Amendment to the Orange County Local Transportation Authority Measure M2 Ordinance No. 3

Adriann Cardoso/Rose Casey

#### **Overview**

The voter-approved Measure M2 Ordinance No. 3 requires that all net revenues be allocated solely for transportation purposes described in the ordinance. A safeguard for the use of the Measure M2 net revenues indicates that any jurisdiction which uses net revenues in any amount and for any reason for a purpose other than those authorized by the ordinance must fully reimburse the Orange County Transportation Authority for any misspent funds and that jurisdiction shall be deemed ineligible to receive net revenues for a period of five years. The Board of Directors requested that staff develop options for potentially amending Ordinance No. 3 that include less severe remedies than what are currently required where Measure M2 net revenues are used for purposes other than those authorized by the ordinance.

#### **Recommendation(s)**

A. Provide direction to staff to initiate the process to amend the Orange County Local

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Transportation Authority Measure M2 Ordinance No. 3 to provide the Board of Directors with flexibility in determining a lesser penalty when a local jurisdiction uses Measure M2 net revenues for purposes other than those authorized by the M2 Ordinance No. 3.

- B. Provide direction to staff to make the necessary changes to the Transportation Investment Plan provided in Attachment A to reflect the changes made to the Measure M2 Ordinance No. 3.
- C. Direct staff to set a date of October 27, 2025, for a public hearing and Board of Directors' action to consider adoption of the amendment to the Orange County Local Transportation Authority Measure M2 Ordinance No. 3 as it relates to the safeguard of use of revenues requirement.

### ***Attachments:***

[Transmittal](#)

[Staff Report](#)

[Attachment A](#)

[Attachment B](#)

[Attachment C](#)

### **Discussion Items**

#### **20. Public Comments**

#### **21. Chief Executive Officer's Report**

#### **22. Directors' Reports**

#### **23. Adjournment**

The next regularly scheduled meeting of this Board will be held:

**9:30 a.m., on Monday, September 22, 2025**

OCTA Headquarters

Board Room

550 South Main Street

Orange, California